Capistrano Bay Community Services District

Basic Financial Statements and Independent Auditor's Report

For the fiscal year ended June 30, 2022

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Independent Auditor's Report

735 E. Carnegie Dr. Suite 100 San Bernardino, CA 92408 909 889 0871 T 909 889 5361 F ramscpa.net

PARTNERS

Terry P. Shea, CPA
Scott W. Manno, CPA, CGMA
Leena Shanbhag, CPA, MST, CGMA
Bradferd A. Welebir, CPA, MBA, CGMA
Jenny W. Liu, CPA, MST
Brenda L. Odle, CPA, MST (Partner Emeritus)

MANAGERS / STAFF

Gardenya Duran, CPA, CGMA
Brianna Schultz, CPA, CGMA
Seong-Hyea Lee, CPA, MBA
Evelyn Morentin-Barcena, CPA
Veronica Hernandez, CPA
Laura Arvizu, CPA
Xinlu Zoe Zhang, CPA, MSA
John Maldonado, CPA, MSA
Julia Rodriguez Fuentes, CPA, MSA
Demi Hite, CPA
Jeffrey McKennan, CPA

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To the Board of Directors Capistrano Bay Community Services District Capistrano Beach, California

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the Capistrano Bay Community Services District (the District) as of and for the fiscal year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the District as of June 30, 2022 and the respective change in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS), the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and the State Controller's *Minimum Audit Requirements for California Special Districts*. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter

As discussed in Note 1 of the financial statements, the District adopted the provisions of Governmental Accounting Standards Board (GASB) Statement No. 87, *Leases*. Our opinions are not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

The District's management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibility

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to
 fraud or error, and design and perform audit procedures responsive to those risks. Such
 procedures include examining, on a test basis, evidence regarding the amounts and disclosures
 in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
 procedures that are appropriate in the circumstances, but not for the purpose of expressing an
 opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is
 expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control–related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the budgetary comparison information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Reporting Required by Government Auditing Standards

Rogers, Anderson, Malody e Scott, LLP.

In accordance with *Government Auditing Standards*, we have also issued our report dated December 19, 2022, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

San Bernardino, California December 19, 2022

The following Management's Discussion and Analysis (MD&A) of activities and financial performance of the Capistrano Bay Community Services District (the District) provides an introduction to the financial statements of the District for the fiscal year ended June 30, 2022. We encourage readers to consider the information presented here in conjunction with the basic financial statements and related notes, which follow this section.

Financial Highlights

- The District's net position increased 2.33% or \$86,201 to \$3,790,609 in 2022 as a result of this year's operations.
- During the year, the District's property tax revenues increased by 7.86% or \$87,391 in 2022.
- Total revenues from all sources increased by 6.47% or \$91,149 to \$1,500,721 in 2022 primarily due to the increase in property taxes.
- Total expenses increased by 16.32% or \$198,507 to \$1,414,520 in 2022.

Using This Financial Report

This annual report consists of a series of financial statements. The Statement of Net Position and the Statement of Activities provide information about the activities and performance of the District using accounting methods similar to those used by private sector companies. The Statement of Net Position includes all of the District's investments in resources (assets) and the obligations to creditors (liabilities). It also provides the basis for computing a rate of return, evaluating the capital structure of the District and assessing the liquidity and financial flexibility of the District. All of the current year's revenue and expenses are accounted for in the Statement of Activities. This statement measures the success of the District's operations over the past year and can be used to determine the District's profitability and credit worthiness.

Government-Wide Financial Statements

Statement of Net Position and Statement of Activities

One of the most important questions asked about the District's finances is, "Is the District better off or worse off as a result of this year's activities?" The Statement of Net Position and the Statement of Activities report information about the District in a way that helps answer this question. These statements include all assets and liabilities using the *accrual basis of accounting*, which is similar to the accounting used by most private sector companies. All of the current year's revenues and expenses are taken into account regardless of when the cash is received or paid.

These two statements report the District's *net position* and changes in them. Think of the District's net position - the difference between assets and liabilities - as one way to measure the District's financial health, or *financial position*. Over time, *increases or decreases* in the District's net position are one indicator of whether its *financial health* is improving or deteriorating. You will need to consider other non-financial factors; however, such as changes in the District's property tax base to assess the *overall health* of the District.

Governmental Funds Financial Statements

Balance Sheet and Statement of Revenues, Expenditures and Changes in Fund Balance

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balance provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Government-Wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the District, assets of the District exceeded liabilities by \$3,790,609 as of June 30, 2022.

	 2022	2021 % change_		\$ change	
Assets:					
Current and other	\$ 1,029,349	\$ 2,317,679	-55.59%	\$ (1,288,330)	
Capital, net	3,804,423	 1,401,170	171.52%	2,403,253	
Total assets	 4,833,772	 3,718,849			
Liabilities:					
Current	95,247	10,748	786.18%	84,499	
Due in more than one year	 947,916	 3,693	25567.91%	944,223	
Total liabilities	 1,043,163	14,441			
Net position:					
Investment in capital assets	2,822,922	1,401,170	101.47%	1,421,752	
Unrestricted	967,687	2,303,238	-57.99%	(1,335,551)	
Total net position	\$ 3,790,609	\$ 3,704,408	2.33%	86,201	

A portion of the District's net position, 74.47% or \$2,822,922 as of June 30, 2022, reflects its investment in capital assets (net of accumulated depreciation), less any related debt used to acquire those assets that is still outstanding. As of June 30, 2022, the District had outstanding debt of \$981,501. The District uses these capital assets to operate the District; consequently, these assets are *not* available for future spending. At the end of fiscal year 2022, the District showed a positive balance in its unrestricted net position of \$967,687 that may be utilized in future years.

	2022	2021	% change	\$ change
Expenses:	\$ 1,414,520	\$ 1,216,013		
Total expenses	1,414,520	1,216,013	16.32%	\$ 198,507
Program revenues: Charges for services	300,179	294,937	1.78%	5,242
Net program expense	1,114,341	921,076	20.98%	193,265
General revenues: Property taxes Other	1,199,526 1,016	1,112,135 2,500	7.86% -59.36%	87,391 (1,484)
Total general revenues	1,200,542	1,114,635	7.71%	85,907
Change in net position	86,201	193,559	-55.47%	(107,358)
Net position, beginning, as restated	3,704,408	3,510,849		
Net position, end of year	\$3,790,609	\$3,704,408		

The statement of activities shows how the government's net position changed during the fiscal year. In the case of the District, net position increased by \$86,201 for the fiscal year ended June 30, 2022.

Governmental Funds Financial Analysis

The focus of the District's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the District's financing requirements. In particular, the *unassigned fund balance* may serve as a useful measure of the government's net resources for spending at the end of the fiscal year.

As of June 30, 2022, the District's General Fund reported a fund balance of \$827,805. This amount is constituted by the District's *unassigned* portion of \$827,805. The District's Roads Fund reported a fund balance of \$145,606. This amount is constituted by the District's *assigned* portion of \$145,606.

Capital Asset Administration

Changes in capital assets for fiscal year 2022 were as follows:

	2022	2021	% change	\$ change
Land Depreciable assets Accumulated depreciation	\$ 2,490,000 2,877,174 (1,562,751)	\$ - 2,859,487 (1,458,317)	100.00% 0.62% 7.16%	\$ 2,490,000 17,687 (104,434)
Total capital assets, net	\$ 3,804,423	\$ 1,401,170	171.52%	2,403,253

At the end of fiscal year 2022, the District's investment in capital assets amounted to \$3,804,423 (net of accumulated depreciation). The increase in capital assets is primarily comprised of the purchase of land. The District's investment in capital assets is more fully analyzed in Note 3 to the basic financial statements.

Long-term Liabilities Administration

Changes in long-term liabilities for fiscal year 2022 were as follows:

	2022	2021	% change	\$ change
Long-term liabilities Less current portion	\$ 987,225 (39,309)	\$ 4,924 (1,042)	19949.25% 3672.46%	\$ 982,301 (38,267)
Total long-term liabilities	\$ 947,916	\$ 3,882	24318.24%	944,034

At the end of fiscal year 2022, the District had \$5,724 in compensated absences and \$981,501 in loan payable of which \$4,293 and \$943,623 are designated as long-term, respectively. The District's long-term liabilities is more fully analyzed in Note 4 to the basic financial statements.

Conditions Affecting Current Financial Position

Management is unaware of any conditions, which could have a significant impact on the District's current financial position, net position or operating results in terms of past, present and future.

Requests for Information

This financial report is designed to provide the District's funding sources, customers, stakeholders and other interested parties with an overview of the District's financial operations and financial condition. Should the reader have questions regarding the information included in this report or wish to request additional financial information, please contact the District's General Manager at 35000 Beach Road, Capistrano Beach, CA 92624.



Capistrano Bay Community Services District Statement of Net Position June 30, 2022

	Governmental Activities
Assets	
Cash and cash equivalents	\$ 1,000,273
Accounts receivable, net	2,972
Property tax receivable	26,104
Capital assets not being depreciated	2,490,000
Capital assets being depreciated, net	1,314,423
Total assets	4,833,772
Liabilities	
Accounts payable	37,573
Other current liabilities	6,025
Deposits	12,340
Noncurrent liabilities:	
Due within one year	39,309
Due in more than one year	947,916
Total liabilities	1,043,163
Net position	
Net investment in capital assets	2,822,922
Unrestricted	967,687
Total net position	\$ 3,790,609

Capistrano Bay Community Services District Statement of Activities For the year ended June 30, 2022

Governmental activities	Expenses		narges for Services	Gran	erating its and ibutions	Grant	pital ts and butions	Net overnmental Activities
General government Roads	\$ 1,301,110 113,410	\$	300,179	\$	- -	\$	<u>-</u>	\$ (1,000,931) (113,410)
Total governmental activities	\$ 1,414,520	\$	300,179	\$		\$		 (1,114,341)
	General revenue Property taxes Other							 1,199,526 1,016
	Total general re	venu	ıes					 1,200,542
	Change in net p	ositi	on					86,201
	Net position, be	ginni	ing					 3,704,408
	Net position, en	d of	year					\$ 3,790,609

Capistrano Bay Community Services District Balance Sheet – Governmental Funds June 30, 2022

			-major Fund		T ()	
	General Fund		Roads Fund		Total Governmenta Funds	
Assets						
Cash and investments Accounts receivable, net	\$	857,639	\$	142,634 2,972	\$	1,000,273 2,972
Property tax receivable		26,104				26,104
Total assets	\$	883,743	\$	145,606	\$	1,029,349
Liabilities and fund balances						
Liabilities:						
Accounts payable and accrued liabilities	\$	37,573	\$	_	\$	37,573
Other current liabilities	Ψ	6,025	Ψ	-	Ψ	6,025
Deposits		12,340				12,340
Total liabilities		55,938				55,938
Fund balance:						
Assigned		-		145,606		145,606
Unassigned		827,805				827,805
Total fund balances		827,805		145,606		973,411
Total liabilities and fund balances	\$	883,743	\$	145,606	\$	1,029,349

Capistrano Bay Community Services District Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position June 30, 2022

Fund balance of governmental funds	\$ 973,411
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	3,804,423
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in funds.	
Loan payable	(981,501)
Compensated absences payable	 (5,724)
Net position of governmental activities	\$ 3,790,609

Capistrano Bay Community Services District Statement of Revenues, Expenditures and Changes in Fund Balances For the year ended June 30, 2022

	General Fund	 Roads Fund	Go	Total overnmental Funds
Revenues Property taxes User fees Parking fees Trash collection Investment earnings Other	\$ 1,199,526 227,379 45,310 3,885 1,016 10,025	\$ - - - - - 13,580	\$	1,199,526 227,379 45,310 3,885 1,016 23,605
Total revenues	 1,487,141	13,580		1,500,721
Expenditures Current: Salaries and wages Repairs and maintenance Professional services Security services Utilities Insurance Other Debt service: Principal Interest Capital outlay Total expenditures	 151,725 74,271 318,242 562,190 85,236 47,934 53,623 18,499 16,065 2,490,000	- 17,687 - - - - - - 17,687		151,725 91,958 318,242 562,190 85,236 47,934 53,623 18,499 16,065 2,490,000
Excess of revenues over (under) expenditures	(2,330,644)	(4,107)		(2,334,751)
Other financing sources (uses) Proceeds from debt issuance	1,000,000	 		1,000,000
Total other financing sources (uses)	 1,000,000			1,000,000
Net change in fund balances	(1,330,644)	(4,107)		(1,334,751)
Fund balances, beginning	 2,158,449	149,713		2,308,162
Fund balances, end of year	\$ 827,805	\$ 145,606	\$	973,411

Capistrano Bay Community Services District Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the year ended June 30, 2022

Net change in fund balance - total governmental funds

\$ (1,334,751)

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense, or are allocated to the appropriate functional expense when the cost is below the capitalization threshold. This activity is reconciled as follows:

Cost of assets capitalized 2,507,687

Depreciation expense (104,434)

The issuance of debt provides current financial resources to governmental funds, but the issuing debt increases long-term liabilities in the statement of net assets, while the repayment of the principal of debt consumes current financial resources.

Debt issued (1,000,000) Principal paid 18,499

Compensated absences expenses reported in the statements of activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds.

(800)

Change in net position of governmental activities

\$ 86,201

Note 1: Reporting entity and summary of significant accounting policies

A. Organization and operations of the reporting entity

Capistrano Bay Community Services District (the District) is located in Capistrano Beach, California and was formed December 8, 1959, under the provisions of the Community Services District Law, Section 61000-61934 of the Government Code for the purpose of furnishing street lighting, road maintenance, solid waste disposal and security services for residents of the District. The District is governed by a Board of Directors consisting of five members elected at large. The Board employs and is assisted by a General Manager, Secretary/Clerk of the Board, and such other personnel as are required to operate the District.

General administration and management of the District is under the direction of a duly elected Board of Directors consisting of five members. The members of the Board of Directors as of June 30, 2022 were as follows:

Patrick McNulty – President Will Wiersig – Vice President Brad Jenkins – Director Felica Lurner - Director Ross Misher - Director

B. Basis of accounting and measurement focus

The basic financial statements of the District are composed of the following:

- Government-wide Financial Statements
- Fund Financial Statements
- Notes to the Basic Financial Statements

Financial reporting is based upon all pronouncements of the Governmental Accounting Standards Board (GASB).

Government-wide Financial Statements

These statements are presented on an *economic resources* measurement focus and the accrual basis of accounting. Accordingly, all of the District's assets and liabilities, including capital assets, are included in the accompanying Statement of Net Position. The Statement of Activities presents changes in net position. Under the accrual basis of accounting, revenues are recognized in the period in which the liability is incurred. The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. The types of transactions reported as program revenues for the District are to be reported in three categories, if applicable: 1) charges for services, 2) operating grants and contributions, and, 3) capital grants and contributions. Charges for services include revenues from customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function. Grant and contributions include revenues restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Note 1: Reporting entity and summary of significant accounting policies, continued

B. Basis of accounting and measurement focus, continued

Governmental Funds Financial Statements

These statements include a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balances for all governmental funds. Incorporated into these statements is a schedule to reconcile and explain the differences in fund balance as presented in these statements to the net position presented in the Government-wide Financial Statements. The District has presented its public safety fund as its General Fund, and its major fund, in these financial statements to meet the qualifications of Generally Accepted Accounting Principles.

Governmental funds are accounted for on a spending or *current financial resources* measurement focus and the modified accrual basis of accounting. Accordingly, only current assets and liabilities are included on the Balance Sheet. The Statement of Revenues, Expenditures and Changes in Fund Balances present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in fund balance. Under modified accrual basis of accounting, revenues are recognized in the accounting period in which they become measurable and available to finance expenditures of the current period. Accordingly, revenues are recorded when received in cash, except that revenues subject to accrual (generally 60-days after year-end) are recognized when due. The primary sources susceptible to accrual for the District are property taxes, interest earnings, investment revenue, operating and capital grant revenues. Expenditures are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred. However, exceptions to this rule include principal and interest on debt, which are recognized when due. The District reports the following major governmental fund:

General Fund - This fund is used to account for the revenues received from property taxes and other general revenues as well as the expenditures for the District's municipal services.

The District also reports the following special revenue fund:

Roads - This fund is used to account for road maintenance and operations expenditures.

C. Assets, liabilities and net position

1. Use of estimates

The preparation of the basic financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements and the reported changes in net position during the reporting period. Actual results could differ from those estimates.

2. Cash and investments

Substantially all of the District's cash is invested in interest bearing accounts. The District considers all highly liquid investments with a maturity of three months to be cash equivalents.

Note 1: Reporting entity and summary of significant accounting policies, continued

C. Assets, liabilities and net position, continued

3. Investments and investment policy

The District has adopted an investment policy. Investments are to be made in the following areas:

- Local Agency Investment Fund (LAIF)
- Passbook savings accounts

Changes in fair value that occur during a fiscal year are recognized as unrealized gains or losses and reported for that fiscal year. Investment income comprises interest earnings, changes in fair value, and any gains or losses realized upon the liquidation or sale of investments.

Investment in State Investment Pool

The District is a voluntary participant in the Local Agency Investment Fund (LAIF) that is regulated by the California Government Code under the oversight of the Treasurer of the State of California. The fair value of the District's investment in this pool is reported in the accompanying financial statements at amounts based upon the District's pro-rata share of the fair value provided by LAIF for the entire LAIF portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by LAIF, which are recorded on an amortized cost basis.

4. Prepaid expenses

Certain payments to vendors reflect costs or deposits applicable to future accounting periods and are recorded as prepaid items in the basic financial statements.

5. Capital assets

Capital assets acquired and/or constructed are capitalized at historical cost. District policy has set the capitalization threshold for reporting capital assets at \$5,000 (and a useful life over three years). Donated assets are recorded at acquisition value at the date of acquisition. Upon retirement or other disposition of capital assets, the cost and related accumulated depreciation are removed from the respective balances and any gains or losses are recognized. Depreciation is recorded on a straight-line basis over the estimated useful lives of the assets as follows:

Structures	40 years
Infrastructure (roads and drainage systems)	30 years
Entryway	25 years
Security equipment	5 to 12 years
Maintenance equipment	3 to 15 years
Administrative (office equipment)	3 to 10 years

6. Compensated absences

The District's personnel policies provide for paid vacation and sick leave (employee benefits) to its full-time employees and is granted each year on January 1st. Liabilities for vacation leave are recorded when granted. Full cash payment is paid each year for unused vacation at the employee's anniversary date or upon termination. Accrued sick leave is not available upon retirement or termination.

Note 1: Reporting entity and summary of significant accounting policies, continued

C. Assets, liabilities and net position, continued

7. Property taxes and special assessments

Property tax in California is levied in accordance with Article 13A of the State Constitution at one percent (1%) of countywide assessed valuations. Secured property taxes are levied on July 1 and become delinquent on December 10 and April 10, for the first and second installments, respectively. Unsecured personal property taxes are collected in one installment and become delinquent August 31.

Property taxes and special assessments are allocated on the County of Orange's annual tax bills to property owners who receive service by the District. The County of Orange's Tax Collector's Office collects the property taxes and special assessment payments from the property owners and transfers the collections to the District's bank account.

8. Budgetary policies

Prior to June 30th each fiscal year, the District adopts an annual appropriated budget for planning, control, and evaluation purposes. The budget includes proposed expenditures and the means of financing them. Budgetary control and evaluation are affected by comparisons of actual revenues and expenses with planned revenues and expenses for the period. The Board approves total budgeted appropriations and any amendments to the appropriations throughout the year. Actual expenses may not exceed budgeted appropriations, except by 2/3 vote of the Board. Formal budgetary integration is employed as a management control device during the year. Encumbrance accounting is not used to account for commitments related to unperformed contracts for construction and services.

9. Net position

The financial statements utilize a net position presentation. Net position is categorized as follows:

- Net investment in capital assets This component of net position consists of capital assets, net of accumulated depreciation and reduced by any outstanding debt against the acquisition, construction or improvement of those assets.
- Restricted net position This component of net position consists of constraints placed on net position use through external constraints imposed by creditors, grantors, contributors, or laws or regulations of other governments or constraints imposed by law through constitutional provisions or enabling legislation.
- **Unrestricted net position** This component of net position consists of net position that do not meet the definition of *restricted* or *net investment in capital assets*.

10. Fund equity

The financial statements, governmental funds report fund balance as nonspendable, restricted, committed, assigned or unassigned based primarily on the extent to which the District is bound to honor constraints on how specific amounts can be spent.

• **Nonspendable fund balance** - amounts that cannot be spent because they are either (a) not spendable in form or (b) legally or contractually required to be maintained intact.

Note 1: Reporting entity and summary of significant accounting policies, continued

C. Assets, liabilities and equity, continued

- **Restricted fund balance** Amounts with constraints placed on their use that are either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions enabling legislation.
- Committed fund balance Amounts that can only be used for specific purposes determined by formal action of the District's highest level of decision-making authority (the Board of Directors) and that remain binding unless removed in the same manner. The underlying action that imposed the limitation needs to occur no later than the close of the reporting period.
- Assigned fund balance Amounts that are constrained by the District's intent to be used for specific purposes. The intent can be established at either the highest level of decisionmaking, or by a body or an official designated for that purpose. This is also the classification for residual funds in the District's special revenue funds.
- **Unassigned fund balance** The residual classification for the District's operating fund that includes amounts not contained in the other classifications. In other funds, the unassigned classification is used only if expenditures incurred for specific purposes exceed the amounts restricted, committed, or assigned to those purposes.

The Board of Directors establishes, modifies or rescinds fund balance commitments and assignments by passage of an ordinance or resolution, or this is done through adoption of the budget and subsequent budget amendments that occur throughout the year.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, followed by the committed, assigned, unassigned, and unrestricted resources as they are needed.

Fund balance policy

The District believes that sound financial management principles require that sufficient funds be retained by the District to provide a stable financial base at all times. To retain this stable financial base, the District needs to maintain an unrestricted fund balance in its funds sufficient to fund cash flows of the District and to provide financial reserves for unanticipated expenditures and/or revenue shortfalls of an emergency nature. Committed, assigned and unassigned fund balances are considered unrestricted.

The purpose of the District's fund balance policy is to maintain a prudent level of financial resources to protect against reducing service levels or raising taxes and fees because of temporary revenue shortfalls or unpredicted one-time expenditures.

11. New pronouncement

During the current fiscal year, the District adopted GASBS No. 87, *Leases*. The primary objective of the statement was to enhance the relativity and consistency of information about the District's leasing activities. The new pronouncement did not have a material effect on the current year financial statements.

Note 2: Cash and investments

Cash and investments are presented in the financial statements as of June 30, 2022 as follows:

Statement of net position	
Cash and investments	\$ 1,000,273
Cash and investments as of June 30, 2022 consisted of the following:	
Statement of net position	
Bank deposits with financial institutions	\$ 768,735
Local Agency Investment Fund	 231,538
Total cash and investments	\$ 1,000,273

Investment in State investment pool

The District is a voluntary participant in the Local Agency Investment Fund (LAIF), which is part of the Pooled Money Investment Account that is regulated by the California Government Code under the oversight of the Treasurer of the State of California, Director of Finance and State Controller. The District may invest up to \$75 million in the LAIF fund. Investments in LAIF are highly liquid, as deposits can be converted to cash within 24 hours without loss of interest. The balance available for withdrawal is based on the accounting records maintained by LAIF, which are recorded on an amortized cost basis. All investments with LAIF are secured by the full faith and credit of the State of California. Separate LAIF financial statements are available from the California State Treasurer's Office on the Internet at www.treasurer.ca.gov. LAIF has a limit of 15 transaction per month, with a \$5,000 minimum. Any withdrawal over \$10,000,000 requires 24-hour notice.

The District's investment in this pool is reported in the accompanying financial statements at cost which approximates fair value at amounts based upon the District's pro-rata share of the fair value provided by LAIF for the entire LAIF portfolio (in relation to the amortized cost of that portfolio). LAIF's (and the District's) exposure to risk (credit, market or legal) is not currently available.

Credit risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The Local Agency Investment Fund is not rated by such an organization.

Note 2: Cash and investments, continued

Custodial credit risk

Custodial credit risk for *deposits* is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The California Government Code and the District's investment policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits, other than the following provision for deposits: The California Government Code requires that a financial institution secure deposits made by state or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law (unless so waived by the governmental unit). The market value of the pledged securities in the collateral pool must equal at least 110% of the total amount deposited by the public agencies. California law also allows financial institutions to secure District deposits by pledging first trust deed mortgage notes having a value of 150% of the secured public deposits. The District has deposits with various banks with various bank balances as of June 30, 2022, respectively. Of the bank balances, up to \$250,000 per bank for specific accounts are federally insured and any remaining balances are collateralized in accordance with the Code (Local Agency Deposit Security Law).

The custodial credit risk for *investments* is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The Code and the District's investment policy contain legal and policy requirements that would limit the exposure to custodial credit risk for investments. With respect to investments, custodial credit risk generally applies only to direct investments in marketable securities. Custodial credit risk does not apply to a local government's indirect investment in securities through the use of mutual funds or government investment pools (such as LAIF).

Interest rate risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. The longer the maturity an investment has the greater its fair value has sensitivity to changes in market interest rates. The District's investment policy follows the Code as it relates to limits on investment maturities as a means of managing exposure to fair value losses arising from increasing interest rates. Currently, LAIF has a maturity of 12 months or less.

Fair value measurement

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The District has no investments subject to the fair value hierarchy established by generally accepted accounting principles.

Note 3: Capital assets

Changes in capital assets for the year were as follows:

	Beginning balance	Additions	Deletions	Transfers	Ending balance
Capital assets not being depreciated Land	\$ -	\$ 2,490,000	\$ -	\$ -	\$ 2,490,000
Total capital assets not being depreciated		2,490,000			2,490,000
Capital assets being depreciated Structures Security Maintenance Administrative Road system Storm drains Entryway	212,669 40,780 33,952 873 1,006,119 156,529 1,408,565	- - - - 17,687 - -	- - - - - -	- (722) - 722 - - -	212,669 40,058 33,952 1,595 1,023,806 156,529 1,408,565
Total depreciable assets	2,859,487	17,687			2,877,174
Accumulated depreciation					
Structures Security Maintenance Administrative Road system Storm drains Entryway	(97,886) (26,429) (33,789) (873) (601,760) (78,790) (618,790)	(5,778) (2,523) (163) (410) (33,930) (5,218) (56,412)	- - - - - -	- - - - - -	(103,664) (28,952) (33,952) (1,283) (635,690) (84,008) (675,202)
Total accumulated depreciation	(1,458,317)	(104,434)			(1,562,751)
Total capital assets being depreciated, net	1,401,170	(86,747)			1,314,423
Total capital assets, net	\$ 1,401,170	\$ 2,403,253	\$ -	\$ -	\$ 3,804,423

Depreciation expense was charged to governmental activities as follows:

General government Roads	\$ 8,711 95,723
Total	\$ 104,434

Note 4: Long-term liabilities

The changes to long-term liabilities balances on June 30, 2022 were as follows:

	Beginning balance		Additions	ions Deletions		Ending balance	Current portion
Loan payable Compensated absences	\$	- 4,924	\$ 1,000,000 7,999	\$ (18,499) (7,199)	\$	981,501 5,724	\$ 37,878 1,431
Total	\$	4,924	\$1,007,999	\$ (25,698)	\$	987,225	\$ 39,309

Compensated absences comprise unpaid vacation leave which is accrued as earned. The District's liability for compensated absences is determined annually.

During the current year, the District entered into a lease agreement (financed purchase) to purchase certain real property located within the District. The purchase price was \$2,490,000 with the District financing \$1,000,000 with an interest rate of 3.15%. The agreement requires semiannual principal and interest payments of \$34,564, due in June and December, over the next 20 years.

The remaining debt service requirements are as follows:

Fiscal year						
June 30,	F	rincipal	Interest	Total		
2023	\$	37,878	\$ 31,250	\$	69,128	
2024		39,080	30,048		69,128	
2025		40,321	28,807		69,128	
2026		41,601	27,527		69,128	
2027		42,921	26,207		69,128	
2028-2032		235,931	109,709		345,640	
2033-2037		275,839	69,801		345,640	
2038-2041		267,930	8,582		276,512	
			·			
Totals	\$	981,501	\$331,931	\$	1,313,432	

Note 5: Fund balances

Fund balances are presented in the following categories: nonspendable, restricted, committed, assigned, and unassigned (See Note 1.C.10 for a description of these categories). A detailed schedule of fund balances and their funding composition on June 30, 2022 is as follows:

Description	 Amount
Assigned Unassigned	\$ 145,606 827,805
Total fund balance	\$ 973,411

Note 6: Risk management

The District is exposed to various risks of loss related to torts, theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. For its liability coverage, the District purchases insurance from private insurers. For workers compensation insurance, the District participates in a joint venture under a joint powers agreement (JPA) with the Special District Risk Management Authority (the Authority). The Authority is a risk-pooling, self-insurance authority created under the provisions of California Government Code Section 6500 et. sec.

The Authority is governed by a board consisting of a representative from a member agency. The board controls the operations of the Authority including selection of CEO and approval of operating budgets. The relationship between the District and the Authority is such that the Authority is not a component unit of the District for financial reporting purposes.

The purpose of the Authority is to arrange and administer programs of insurance for the pooling of self-insured losses and to purchase excess insurance coverage. Copies of the Authority's annual financial report may be obtained from their office at 1112 "I" Street, Suite 300, Sacramento, CA 95814. Copies are also available on the Member Plus Portal and mailed to members each year. At June 30, 2022, the District's participation in the self-insurance programs of the Authority was as follows:

 Workers' compensation coverage and employer's liability up to statutory limits per occurrence for workers' compensation and \$10 million for employer's liability coverage, subject to the terms, conditions and exclusions as provided in the Memorandum of Coverage.

The Districts liability coverage, purchased from private insurers, is a follows:

- Commercial liability coverage with limits up to \$1,000,000 per occurrence with no deductibles. In addition, the District has purchased an umbrella liability policy with coverage up to \$50,000,000 per occurrence.
- Directors and officers coverage up to \$1,000,000 for personal injury and \$2,000,000 for general aggregate with a \$1,000 deductible.
- Automobile liability coverage with limits of \$1,000,000 with no deductible.
- Employee dishonesty coverage up to \$2,000,000 per loss includes public employee dishonesty, forgery or alteration and theft with a \$10,000 deductible.
- Property loss coverage of \$495,000 per occurrence with a \$1,000 deductible.

Settled claims have not exceeded any of the coverage amounts in any of the last three fiscal years and there were no reductions in the District's insurance coverage during the years ending June 30, 2022, 2021 and 2020. Liabilities are recorded when it is probable that a loss has been incurred and the amount of the loss can be reasonably estimated net of the respective insurance coverage. Liabilities include an amount for claims that have been incurred but not reported (IBNR). There were no IBNR claims payable as of June 30, 2022, 2021 and 2020.

Note 7: Commitments and contingencies

Short-term leases

The District leases space within the railroad right of way from the Orange County Transportation Authority for the purpose of providing parking space for District residents. Costs associated with the lease are borne by District residents which pay a yearly fee for each parking space. The lease commenced on January 1, 1998, and continues on a month-to-month basis which may be terminated by either party upon one year's notice. Provisions of the lease call for annual rent payments of \$15,100 for the first year, increasing by \$2,000 per year for the next seven years. Thereafter, terms of the lease call for annual lease payment adjustments based on the Consumer Price Index. As of June 30, 2022, the rent expense was \$44,933.

The District entered into a 39-month short-term lease with Coast To Coast Business Equipment, Inc. for Toshiba copier commencing October 2019. The lease expense for the year ended June 30, 2022 was \$2,496. The future minimum payments on the lease are as follows:

L	ease
Pa	yments
\$	1.456
	_

Litigation

In the ordinary course of operations, the District is subject to claims and litigation from outside parties. After consultation with legal counsel, the District believes the ultimate outcome of such matters, if any, will not materially affect its financial condition.

Note 8: Expenditures in excess of budget

At June 30, 2022 expenditures exceeding the budget in all funds combined are as follows:

Expenditure category	Ex	Expenditures Budgeted - Final		geted - Final	Excess
Professional services	\$	318,242	\$	260,267	\$ (57,975)
Utilities		85,236		83,766	(1,470)



Required Supplementary Information Capistrano Bay Community Services District Budgetary Comparison Schedule – All Funds Combined For the year ended June 30, 2022

	Budgeted	l amounts	Actual	Variance with	
	Original	Final	amounts	final budget	
Revenues				·	
Property taxes	\$ 1,134,378	\$ 1,134,378	\$ 1,199,526	\$ 65,148	
User fees	227,379	227,379	227,379	-	
Parking fees	45,310	45,310	45,310	-	
Trash collection	3,885	3,885	3,885	-	
Investment earnings	4,000	4,000	1,016	(2,984)	
Other	40,475	40,475	23,605	(16,870)	
Total revenues	1,455,427	1,455,427	1,500,721	45,294	
Expenditures					
Current:					
Salaries and wages	152,971	152,971	151,725	1,246	
Repairs and maintenance	139,208	139,208	91,958	47,250	
Professional services	180,267	260,267	318,242	(57,975)	
Security services	564,867	564,867	562,190	2,677	
Utilities	83,766	83,766	85,236	(1,470)	
Insurance	51,100	51,100	47,934	3,166	
Other	192,866	192,866	53,623	139,243	
Debt service:					
Principal	48,373	30,176	18,499	11,677	
Interest	42,009	26,206	16,065	10,141	
Capital outlay		2,490,000	2,490,000		
Total expenditures	1,455,427	3,991,427	3,835,472	155,955	
Excess of revenues over					
(under) expenditures		(2,536,000)	(2,334,751)	201,249	
Other financing sources (uses)					
Proceeds from debt issuance		1,000,000	1,000,000		
Total other financing					
sources (uses)		1,000,000	1,000,000		
		//	(, , , , , , , , , , , , , , , , , , ,		
Net change in fund balances		(1,536,000)	(1,334,751)	201,249	
Fund balance, beginning, as restated	2,308,162	2,308,162	2,308,162		
Fund balance, end of year	\$ 2,308,162	\$ 772,162	\$ 973,411	\$ 201,249	

Required Supplementary Information Capistrano Bay Community Services District Notes to Budgetary Comparison Schedule – All Funds Combined For the year ended June 30, 2022

Note 1 - Budgetary Information

The District adopts an annual budget prepared on the full accrual basis of accounting for all funds. The Board approves total budgeted appropriations and any amendments to the appropriations throughout the year. Actual expenses may not exceed budgeted appropriations, except by 2/3 vote of the Board. Formal budgetary integration is employed as a management control device during the year.

Actual expenditures in the budgetary comparison schedule are accounted for on a spending or *current financial resources* measurement focus and the modified accrual basis of accounting. Accordingly, only current revenues and expenditures are included. The budgeted amounts are presented using the *accrual basis of accounting*. All of the current year's revenues and expenses are taken into account regardless of when the cash is received or paid.

Below is a reconciliation of the final budget amounts on the full accrual basis to the actual amounts on the full accrual basis at June 30, 2022.

Parameter	Budgeted amounts Final	Modified accrual actual amounts	Adjustment	Accrual basis actual amounts	Variance with final budget
Revenues	Ф 4.404.0 7 0	Ф 4.400 F0C	Φ.	ф 4 400 F00	ф <u>СГ 440</u>
Property taxes	\$ 1,134,378	\$ 1,199,526	\$ -	\$ 1,199,526	\$ 65,148
User fees	227,379 45,310	227,379	-	227,379	-
Parking fees	,	45,310	-	45,310	-
Trash collection	3,885	3,885	-	3,885	(0.004)
Investment earnings	4,000	1,016	-	1,016	(2,984)
Other	40,475	23,605		23,605	(16,870)
Total revenues	1,455,427	1,500,721		1,500,721	45,294
Expenditures					
Current:	450.074	454 705	000	450 505	440
Salaries and wages	152,971	151,725	800	152,525	446
Repairs and maintenance Professional services	139,208 260.267	91,958 318.242	86,747	178,705 318.242	(39,497)
	, -	,	-	,	(57,975)
Security services	564,867	562,190	-	562,190	2,677
Utilities	83,766	85,236	-	85,236	(1,470)
Insurance	51,100	47,934	-	47,934	3,166
Other	192,866	53,623	-	53,623	139,243
Debt service:	00.470	40.400	(40,400)		00.470
Principal	30,176	18,499	(18,499)	-	30,176
Interest	26,206	16,065	(0.400.000)	16,065	10,141
Capital outlay	2,490,000	2,490,000	(2,490,000)		2,490,000
Total expenditures	3,991,427	3,835,472	(2,420,952)	1,414,520	2,576,907
Excess of revenues over					
(under) expenditures	(2,536,000)	(2,334,751)	2,420,952	86,201	2,622,201
Other financing sources (uses) Proceeds from debt issuance	1,000,000	1,000,000	(1,000,000)	_	
1 100ccus IIOIII ucbi Issualice	1,000,000		(1,000,000)		
Net change in fund balance	\$ (1,536,000)	\$ (1,334,751)	\$ 1,420,952	\$ 86,201	\$ 2,622,201

The reconciling adjustment is made up of the following:

Adjustments:	
Cost of assets capitalized, less net book value of disposals	\$ 2,507,687
Proceeds of debt issued	(1,000,000)
Principal paid on debt	18,499
Depreciation expense	(104,434)
Change in compensated absences	(800)
Total adjustments	\$ 1,420,952



735 E. Carnegie Dr. Suite 100 San Bernardino, CA 92408 909 889 0871 T 909 889 5361 F ramscpa.net

PARTNERS

Terry P. Shea, CPA
Scott W. Manno, CPA, CGMA
Leena Shanbhag, CPA, MST, CGMA
Bradferd A. Welebir, CPA, MBA, CGMA
Jenny W. Liu, CPA, MST
Brenda L. Odle, CPA, MST (Partner Emeritus)

MANAGERS / STAFF

Gardenya Duran, CPA, CGMA
Brianna Schultz, CPA, CGMA
Seong-Hyea Lee, CPA, MBA
Evelyn Morentin-Barcena, CPA
Veronica Hernandez, CPA
Laura Arvizu, CPA
Xinlu Zoe Zhang, CPA, MSA
John Maldonado, CPA, MSA
Julia Rodriguez Fuentes, CPA, MSA
Demi Hite, CPA
Jeffrey McKennan, CPA

MEMBERS

American Institute of Certified Public Accountants

PCPS The AICPA Alliance for CPA Firms

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Employee Benefit Plan Audit Quality Center

California Society of Certified Public Accountants



REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Independent Auditor's Report

Board of Directors Capistrano Bay Community Services District Capistrano Beach, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Capistrano Bay Community Services District, California (the District), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise District's basic financial statements, and have issued our report thereon dated December 19, 2022.

Internal control over financial reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and other matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Rogers, Anderson, Malody e Scott, LLP.

San Bernardino, California December 19, 2022

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