



Financial Statements  
June 30, 2020

# Newport-Mesa Unified School District

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|--|----|
| Independent Auditor’s Report .....   | 1  |
| Management’s Discussion and Analysis .....   | 4  |
| Government Wide Financial Statements   |    |
| Statement of Net Position .....  | 15 |
| Statement of Activities.....   | 16 |
| Government Fund Financial Statements   |    |
| Balance Sheet – Governmental Funds .....   | 17 |
| Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position .....  | 18 |
| Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds .....   | 20 |
| Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities ..... | 22 |
| Proprietary Fund Financial Statements  |    |
| Statement of Net Position – Proprietary Funds.....   | 24 |
| Statement of Revenues, Expenses, and Changes in Fund Net Position – Proprietary Funds.....   | 25 |
| Statement of Cash Flows – Proprietary Funds.....   | 26 |
| Fiduciary Fund Financial Statements  |    |
| Statement of Fiduciary Net Position – Fiduciary Funds .....  | 27 |
| Notes to Financial Statements .....  | 28 |
| Required Supplementary Information   |    |
| Budgetary Comparison Schedule – General Fund .....   | 83 |
| Budgetary Comparison Schedule – Cafeteria Fund .....   | 84 |
| Schedule of Changes in the District’s Total OPEB Liability and Related Ratios .....  | 85 |
| Schedule of the District’s Proportionate Share of the Net OPEB Liability – MPP Program.....  | 86 |
| Schedule of the District’s Proportionate Share of the Net Pension Liability .....  | 87 |
| Schedule of the District Contributions.....  | 88 |
| Note to Required Supplementary Information.....  | 89 |
| Supplementary Information  |    |
| Schedule of Expenditures of Federal Awards .....   | 91 |
| Local Education Agency Organization Structure.....   | 92 |
| Schedule of Average Daily Attendance.....  | 93 |
| Schedule of Instructional Time .....   | 94 |
| Reconciliation of Annual Financial and Budget Report with Audited Financial Statements .....   | 95 |
| Schedule of Financial Trends and Analysis .....  | 96 |
| Combining Balance Sheet – Non-Major Governmental Funds .....   | 97 |
| Combining Statement of Revenues, Expenditure, and Changes in Fund Balances – Non-Major Governmental Funds.....                                     | 98 |
| Notes to Supplementary Information.....  | 99 |

Independent Auditor's Reports

Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* ..... 101

Independent Auditor's Report on Compliance for Each Major Program and on Internal Control over Compliance Required by the Uniform Guidance ..... 103

Independent Auditor's Report on State Compliance..... 105

Schedule of Findings and Questioned Costs

    Summary of Auditor's Results..... 108

    Financial Statement Findings ..... 109

    Federal Awards Findings and Questioned Costs..... 110

    State Awards Findings and Questioned Costs ..... 111

    Summary Schedule of Prior Audit Findings..... 113

Management Letter ..... 117



## Independent Auditor's Report

Governing Board  
Newport-Mesa Unified School District  
Costa Mesa, California

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Newport-Mesa Unified School District (the District) as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *2019-2020 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting*, issued by the California Education Audit Appeals Panel as regulations. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Newport-Mesa Unified School District, as of June 30, 2020, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Other Matters**

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4 through 14, budgetary comparison schedules on pages 83 through 84, schedule of changes in the District's total OPEB liability and related ratios on page 85, schedule of the District's proportionate share of the net OPEB liability - MPP program on page 86, schedule of the District's proportionate share of the net pension liability on page 87, and the schedule of District contributions on page 88, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Other Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Newport-Mesa Unified School District's basic financial statements. The accompanying supplementary information such as the combining and individual non-major fund financial statements and Schedule of Expenditures of Federal Awards, as required by *Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance)* and the other supplementary information as listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The accompanying supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements, the schedule of expenditures and federal awards, and the other supplementary information listed in the table of contents are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

**Other Reporting Required by Government Auditing Standards**

In accordance with Government Auditing Standards, we have also issued our report dated December 9, 2020, on our consideration of the Newport-Mesa Unified School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Newport-Mesa Unified School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Newport-Mesa Unified School District's internal control over financial reporting and compliance.

*Eide Bailly LLP*

Rancho Cucamonga, California  
December 9, 2020

This section of Newport-Mesa Unified School District's (the District) annual financial report presents our discussion and analysis of the District's financial performance during the fiscal year that ended on June 30, 2020, with comparative information for the year ending June 30, 2020. Please read it in conjunction with the District's financial statements, which immediately follow this section.

## OVERVIEW OF THE FINANCIAL STATEMENTS

### The Financial Statements

The financial statements presented herein include all of the activities of the District and its component units using the integrated approach as prescribed by Governmental Accounting Standards Board (GASB) Statement No. 34.

The Government-Wide Financial Statements present the financial picture of the District from the economic resources measurement focus using the accrual basis of accounting. These statements include all assets of the District (including capital assets), as well as all liabilities (including long-term obligations). Additionally, certain eliminations have occurred as prescribed by the statement in regards to interfund activity, payables, and receivables.

The *Governmental-Type Activities* are prepared using the economic resources measurement focus and the accrual basis of accounting.

The *Fund Financial Statements* include statements for each of the three categories of activities: governmental, proprietary, and fiduciary.

- The *Governmental Funds* are prepared using the current financial resources measurement focus and modified accrual basis of accounting.
- The *Proprietary Funds* are prepared using the economic resources measurement focus and the accrual basis of accounting.
- The *Fiduciary Funds* are prepared using the economic resources measurement focus and the accrual basis of accounting.

*Reconciliation of the Fund Financial Statements to the Government-Wide Financial Statements* is provided to explain the differences created by the integrated approach.

## REPORTING THE DISTRICT AS A WHOLE

### The Statement of Net Position and the Statement of Activities

The *Statement of Net Position* and the *Statement of Activities* report information about the District as a whole and about its activities. These statements include all assets and liabilities of the District using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the District's net position and changes in them. Net position is the difference between assets and deferred outflows of resources, and liabilities and deferred inflows of resources, which is one way to measure the District's financial health, or financial position. Over time, increases or decreases in the District's net position will serve as a useful indicator of whether the financial position of the District is improving or deteriorating. Other factors to consider are changes in the District's property tax base and the condition of the District's facilities.

The relationship between revenues and expenses is the District's operating results. Since the Board's responsibility is to provide services to our students and not to generate profit as commercial entities do, one must consider other factors when evaluating the overall health of the District. The quality of the education and the safety of our schools will likely be an important component in this evaluation.

All of the District's services are reported in governmental activities. This includes the education of Transitional kindergarten through grade twelve students, the operation of child development activities, and the on-going effort to improve and maintain buildings and sites. Property taxes, State income taxes, user fees, interest income, Federal, State and local grants, as well as general obligation bonds, finance these activities.

## REPORTING THE DISTRICT'S MOST SIGNIFICANT FUNDS

### Fund Financial Statements

The fund financial statements provide detailed information about the most significant funds - not the District as a whole. Some funds are required to be established by State law and by bond covenants. However, management establishes many other funds to help it control and manage money for particular purposes or to show that it is meeting legal responsibilities for using certain taxes, grants, and other money that it receives from the U.S. Department of Education and the California Department of Education.

**Governmental funds** - Most of the District's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental funds statements provide a detailed short-term view of the District's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. The differences of results in the governmental fund financial statements to those in the government-wide financial statements are explained in a reconciliation following each governmental fund financial statement.



**Proprietary Funds** - When the District charges users for the services it provides, whether to outside customers or to other departments within the District, these services are generally reported in proprietary funds. Proprietary funds are reported in the same way that all activities are reported in the Statement of Net Position and the Statement of Revenues, Expenses, and Changes in Fund Net Position. We use internal service funds (the other component of proprietary funds) to report activities that provide supplies and services for the District's other programs and activities, such as the District's Self-Insurance Fund. The internal service funds are reported with governmental activities in the government-wide financial statements.

## **THE DISTRICT AS A TRUSTEE**

### **Reporting the District's Fiduciary Responsibilities**

The District is the trustee, or fiduciary, for funds held on behalf of others, like our funds for associated student body activities and scholarships. The District's fiduciary activities are reported in the Statement of Net Position. These activities are excluded from the District's other financial statements because the District cannot use these assets to finance its operations. The District is responsible for ensuring the assets reported in these funds are used for their intended purposes.

## **FINANCIAL HIGHLIGHTS**

Major financial highlights for the 2019-2020 year include Governmental Accounting Standards Board (GASB) changes and robust growth in revenues and expenditures. The District's financial audit reports are formatted according to standards that are set by GASB. These standards essentially govern what is counted, how it is counted, and how it is displayed.

The Statement of Net Position represents the District's financial net worth. The District's financial net worth consists of everything the District owns (land, buildings, cash etc.,) less District obligations. A positive balance is good; a negative balance reflects that the District owes more than available resources, effective on the date of the report. Before GASB issued Statements 68, 71 and 75, the District had a substantial positive Net Position Statement. After the inclusion of pension and OPEB liabilities, the District's Net Position turned negative.

The District has very little control over the pension liability. The factors driving the pension liability are determined by the State. Consequently, the only control the District has to reduce the pension liability is to either eliminate staff or fund the liability. Wall Street analysts recognize the District has no control over pension liabilities. Consequently, both Standard & Poor's and Moody's in 2020 bestowed their highest credit rating to the District. A high credit rating is valuable to the community and allows the Board to fulfill its objective of enriching the community; in the last general obligation bond debt offering the Board saved N-MUSD taxpayers over \$140M due to its high credit rating.

In contrast to the pension liability, the Board of Education has some flexibility to impact OPEB liability with cost management through health & welfare plan design and/or liability advance funding. Cost management through plan design may include increased cost shifting to employees and retirees, separately underwriting retirees from current employees to eliminate the implicit subsidy, increasing the length of time employees must work to be eligible, capping the District's total cost exposure, imposing higher levels of managed care, and/or shifting in whole or in part to a defined contribution instead of a defined benefit plan. The other option available to manage cost is by pre-funding the liability with irrevocable contributions. Irrevocable contributions are allocated on a full-time equivalent basis, across all restricted and unrestricted programs.

In anticipation of the need to fund OPEB liability, the Board of Education passed resolution #33-03-05 on March 8, 2005 creating a Special Reserve/Retiree Benefit fund for the purpose of accumulating monies for OPEB liability. This fund is used pursuant to *Education Code* Section 42840 to account for amounts the District has earmarked for the future cost of OPEB but has not contributed irrevocably to a separate trust for OPEB. The balance of this fund as of June 30, 2020 is \$19,413,319. These funds are only earmarked for OPEB purposes and therefore, revocable. Consequently, this balance is not credited towards funding OPEB liability and therefore does not reduce the District's liability as presented on its Net Position Statement.

The District's choice to earmark funding rather than irrevocably dedicating funds to OPEB liabilities has provided flexibility for the Board of Education to pursue substantial long-term high priority projects including air conditioning and curriculum updates. GASB Statement 75 cost assumptions have slightly decreased the District's OPEB liability, from \$123,356,569 2018-2019 to \$119,890,958 in 2019-2020. Given the liability is substantial, it is incumbent upon the District to consider a proactive, measured approach to resolving this unfunded liability. Recommendations will be brought to the Board for consideration with an expectation of implementing in 2021-2022.

The District continues to experience robust growth in both revenues and expenditures. Year over year increases from 2018-2019 for revenue and expense are 2.41 percent and 5.52 percent, respectively. Expenditures are increasing at a faster pace than revenues. This is unsustainable and concerning. Adjustments will be implemented on a going forward basis to bring revenue and expenditure rates of growth into alignment. The revenue growth reveals a stout property value environment and the expenditure increases reflect the District's substantial progress on a number of projects including multiple curriculum adoptions, lower class size, site air conditioning, and site physical security upgrades. For the time being, the District is in a fortunate financial position that will allow for the continuation of these projects. However, the real estate market has a tremendous impact on District revenues; subsequently, the local real estate market is actively monitored and all indications point to a slowing of real estate value gains. The District's multi-year forecasts prudently factor in sluggish market growth on a going forward basis.

In spite of expected slower revenue growth, the District expects to maintain its level of significant programs and services. This is a direct result of the Board of Education's fiscal prudence and foresight.

**THE DISTRICT AS A WHOLE**

**Net Position**

The District's net position was \$(174,132,818) for the fiscal year ended June 30, 2020. Of this amount, \$(357,664,372) was unrestricted (deficit). Restricted net position is reported separately to show legal constraints from debt covenants, grantors, constitutional provisions, and enabling legislation that limit the School Board's ability to use that net position for day-to-day operations. Our analysis below, in summary form, focuses on the net position (Table 1 - Net Position) and change in net position (Table 2 - Changes in Net Position) of the District's governmental activities.

**Table 1**

|   | Governmental<br>Activities     |                                |
|---|--------------------------------|--------------------------------|
|   | 2020                           | 2019                           |
| Assets  |                                |                                |
| Current and other assets                          | \$ 233,823,720                 | \$ 244,573,998                 |
| Capital assets                                    | <u>353,013,939</u>             | <u>338,458,549</u>             |
| Total assets                                      | <u>586,837,659</u>             | <u>583,032,547</u>             |
| Deferred outflows of resources                    | <u>107,421,707</u>             | <u>109,751,357</u>             |
| Liabilities                                       |                                |                                |
| Current liabilities                               | 26,407,237                     | 21,517,490                     |
| Long-term liabilities other than OPEB and pension | 366,025,815                    | 364,072,452                    |
| Other postemployment benefit liability            | 121,470,255                    | 124,955,633                    |
| Aggregate net pension liability                   | <u>327,110,779</u>             | <u>316,413,788</u>             |
| Total liabilities                                 | <u>841,014,086</u>             | <u>826,959,363</u>             |
| Deferred inflows of resources                     | <u>27,378,098</u>              | <u>22,390,223</u>              |
| Net Position                                      |                                |                                |
| Net investment in capital assets                  | 134,855,244                    | 113,586,448                    |
| Restricted  | 48,676,310                     | 46,934,592                     |
| Unrestricted                                      | <u>(357,664,372)</u>           | <u>(317,086,722)</u>           |
| Total net position                                | <u><u>\$ (174,132,818)</u></u> | <u><u>\$ (156,565,682)</u></u> |

The \$(357,664,372) in unrestricted (deficit) of governmental activities represents the accumulated results of all past years' operations. Unrestricted net position - the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation, or other legal requirements- decreased by 12.8 percent from \$(317,086,722) in 2019.

**Changes in Net Position**

The results of this year's operations for the District as a whole are reported in the Statement of Activities on page 16. Table 2 takes the information from the statement and rearranges them slightly so you can see our total revenues for the year.

**Table 2**

|                                      | Governmental<br>Activities |                 |
|--------------------------------------|----------------------------|-----------------|
|                                      | 2020                       | 2019            |
| Revenues                             |                            |                 |
| Program revenues                     |                            |                 |
| Charges for services                 | \$ 3,530,735               | \$ 1,749,548    |
| Operating grants and contributions   | 56,322,602                 | 62,150,528      |
| Capital grants and contributions     | 425,201                    | 1,344,619       |
| General revenues                     |                            |                 |
| Federal and State aid not restricted | 16,698,975                 | 20,663,200      |
| Property taxes                       | 294,145,025                | 280,348,747     |
| Other general revenues               | 28,298,327                 | 26,880,893      |
| Total revenues                       | 399,420,865                | 393,137,535     |
| Expenses                             |                            |                 |
| Instruction-related                  | 269,260,980                | 265,137,789     |
| Pupil services                       | 36,079,544                 | 36,791,159      |
| Administration                       | 21,761,887                 | 20,581,542      |
| Plant services                       | 35,427,713                 | 32,316,000      |
| Other                                | 54,457,877                 | 50,247,318      |
| Total expenses                       | 416,988,001                | 405,073,808     |
| Change in net position               | \$ (17,567,136)            | \$ (11,936,273) |

**Governmental Activities**

As reported in the Statement of Activities on page 16, the cost of all of our governmental activities this year was \$416,988,001.

This represents the total cost less:

- 1) The costs paid by those who benefited from the programs (\$3,530,735).
- 2) By other governments and organizations who subsidized certain programs with grants and contributions (\$73,446,778).
- 3) Property tax collections from local taxpayers (\$294,145,025); and
- 4) Other locally generated revenues (\$28,298,327).

In Table 3, we have presented the cost and net cost of each of the District's largest functions: instruction including, special instruction programs and other instructional programs, pupil services, administration, plant services, and all other services. As discussed above, net cost shows the financial burden that was placed on the District's taxpayers by each of these functions. Providing this information allows our citizens to consider the cost of each function in comparison to the benefits they believe are provided by that function.

**Table 3**

|                    | Total Cost of Services |                       | Net Cost of Services  |                       |
|--------------------|------------------------|-----------------------|-----------------------|-----------------------|
|                    | 2020                   | 2019                  | 2020                  | 2019                  |
| Instruction        | \$ 269,260,980         | \$ 265,137,789        | \$ 226,836,442        | \$ 218,027,823        |
| Pupil services     | 36,079,544             | 36,791,159            | 26,136,059            | 24,924,872            |
| Administration     | 21,761,887             | 20,581,542            | 19,797,273            | 19,114,783            |
| Plant services     | 35,427,713             | 32,316,000            | 35,331,003            | 32,280,807            |
| All other services | 54,457,877             | 50,247,318            | 48,608,686            | 45,480,828            |
| <b>Total</b>       | <b>\$ 416,988,001</b>  | <b>\$ 405,073,808</b> | <b>\$ 356,709,463</b> | <b>\$ 339,829,113</b> |

**THE DISTRICT'S FUNDS**

As the District completed this year, our governmental funds reported a combined fund balance of \$193,819,975, which is a decrease of \$16,357,060 from last year (Table 4 - Governmental District Funds).

**Table 4**

| Governmental Fund                                   | Balances and Activity |  |   | June 30, 2020         |
|---|-----------------------|--|---|-----------------------|
|   | June 30, 2019         | Revenues and<br>Other Financing<br>Sources | Expenditures and<br>Other Financing<br>Uses |                       |
| General   | \$ 72,044,892         | \$ 352,555,972                             | \$ 335,539,167                              | \$ 89,061,697         |
| Child Development                                   | 585,335               | 3,098,236                                  | 2,953,784                                   | 729,787               |
| Cafeteria   | 267,842               | 8,662,145                                  | 8,829,986                                   | 100,001               |
| Building  | 28,704,801            | 540,139                                    | 663,257                                     | 28,581,683            |
| Capital Facilities                                  | 7,285,214             | 2,176,034                                  | 53,903                                      | 9,407,345             |
| County School Facilities                            | 22,453,543            | 425,201                                    | -   | 22,878,744            |
| Special Reserve Fund for Capital<br>Outlay Projects | 67,407,352            | 916,198                                    | 36,868,875                                  | 31,454,675            |
| Bond Interest and Redemption                        | 11,428,056            | 49,606,970                                 | 49,428,983                                  | 11,606,043            |
| <b>Total</b>  | <b>\$ 210,177,035</b> | <b>\$ 417,980,895</b>                      | <b>\$ 434,337,955</b>                       | <b>\$ 193,819,975</b> |

The decrease in the combined fund balance can be attributed to a decrease of \$35,952,677 within the Special Reserve Fund for Capital Outlay Projects. This decrease was partially offset by an increase of \$17,016,805 million in the General Fund.

**General Fund Budgetary Highlights**

Over the course of the year, the District revises its budget as it attempts to deal with unexpected changes in revenues and expenditures. The final amendment to the budget was adopted on June 25, 2019. (A schedule showing the District's original and final budget amounts compared with amounts actually paid and received is provided in our annual report on page 83.) The District experienced a total fund balance increase of \$17,016,805 million between its final and actual budgets. This increase can be attributed to favorable property tax, other state and local support. Drivers of the variances include the following:

- The District enjoys strong community financial support which accumulates over the course of the year resulting in large revenue budget variances between original and final budgets.
- Budgeted expenditures reflect a spend-every-dollar assumption which does not occur on an actual basis resulting in favorable expenditure budget variances.
- Substantial property tax revenue was realized throughout the year which was undeterminable at the time the budget was published.

**CAPITAL ASSET AND DEBT ADMINISTRATION**

**Capital Assets**

At June 30, 2020, the District had \$353,013,939 in a broad range of capital assets, including land, buildings, and furniture and equipment based on historical value. This amount represents a net increase (including additions, deductions, and depreciation) of \$14,555,390, or 4.30 percent, from last year.

|                                   | Governmental<br>Activities |                |
|-----------------------------------|----------------------------|----------------|
|                                   | 2020                       | 2019           |
| Land and construction in progress | \$ 46,079,459              | \$ 29,267,596  |
| Land improvements                 | 60,748,912                 | 62,644,325     |
| Buildings and improvements        | 235,580,445                | 234,951,389    |
| Equipment                         | 10,605,123                 | 11,595,239     |
| Total                             | \$ 353,013,939             | \$ 338,458,549 |

Several capital projects are planned for the 2020-2021 year. Additional detail regarding capital assets is provided in Note 5 to the financial statements.

**Long-Term Liabilities**

At the end of this year, the District had \$814,606,849 in outstanding debt versus \$805,441,873 last year, an increase of 1.14 percent. The increase can be attributed to increases in Aggregate net pension liability. The District's outstanding long-term liabilities at year-end consisted of:

**Table 6**

|                                   | Governmental<br>Activities |                |
|-----------------------------------|----------------------------|----------------|
|                                   | 2020                       | 2019           |
| Long-Term Liabilities             |                            |                |
| General obligation bonds          | \$ 336,418,038             | \$ 335,037,864 |
| California energy commission loan | 1,285,716                  | 1,714,287      |
| Unamortized premium               | 9,648,818                  | 9,958,298      |
| Capital leases                    | 65,197                     | 86,014         |
| Compensated absences              | 4,609,951                  | 3,817,670      |
| Claims liability                  | 13,998,095                 | 13,458,319     |
| Net OPEB liability                | 121,470,255                | 124,955,633    |
| Aggregate net pension liability   | 327,110,779                | 316,413,788    |
| Total                             | \$ 814,606,849             | \$ 805,441,873 |

The Moody Corporation studied the District's finances in June of 2020 and assigned its highest rating, "Aaa" to the District. The Aaa rating reflects the District's exceptionally strong tax base, its prudent fiscal policy, and reserve levels. The State limits the amount of general obligation debt that districts can issue to five percent of the assessed value of all taxable property within the District's boundaries. The District's outstanding general obligation debt of \$336,418,038 is significantly below this statutorily-imposed limit.

Other obligations include compensated absences payable and estimated insurance claims. We present more detailed information regarding our long-term liabilities in Note 9 of the financial statements.



**SIGNIFICANT ACCOMPLISHMENTS OF FISCAL YEAR 2019-2020 ARE NOTED BELOW:**

Following the guidelines provided in the District's strategic plan, District staff has made significant achievements in 2019-2020. Just a few of those achievements are listed below:

- The U.S. News and World Report's 2019 Best High recognized Corona Del Mar and Newport Harbor in the top 500 in California Rankings. This poll took into consideration six factors: (1) college readiness, (2) reading and math proficiency, (3) reading and math performance, (4) underserved student performance, (5) college curriculum breadth and (6) graduation rates.
- Killybrooke, Paularino, and Sonora Elementary Schools were recognized as California Distinguished Schools in 2020.

Due to the financial prudence and foresight of the District's Board of Education, the District has been able to maintain its level of significant programs and services and still remain on a sound financial footing.

**ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

The COVID-19 Pandemic introduced extreme uncertainty. Beginning March 2020, the economy was shut down and the District closed its school sites. The State issued a May Revise Budget that included a 10 percent reduction. The District assumed this reduction in its June Budget Adoption. However, the State reversed those reductions, replacing them with apportionment deferrals. The District has received Federal COVID funding and is responding appropriately; expenditures are spiking. Consequently, substantial budget variances are expected in the 2020-2021 Fiscal Year. The situation remains fluid and will no doubt require adjustments as the year progresses. These adjustments will be reflected in the District's First and Second Interim Reports.

**CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT**

This financial report is designed to provide our citizens, taxpayers, students, investors and creditors with a general overview of the district's finances and to show the district's accountability for the money it receives. If you have questions about this report or need any additional financial information, contact the Executive Director and Chief Financial Officer at 2985 Bear Street, Building A, Costa Mesa, California 92626-4300.

Newport-Mesa Unified School District  
Statement of Net Position  
June 30, 2020

|   | Governmental<br>Activities |
|---|----------------------------|
| <b>Assets</b>   |                            |
| Deposits and investments  | \$ 220,895,802             |
| Receivables   | 12,686,173                 |
| Prepaid items   | 5,575                      |
| Stores inventories  | 236,170                    |
| Capital assets not depreciated  | 46,079,459                 |
| Capital assets, net of accumulated depreciation   | 306,934,480                |
| Total assets  | 586,837,659                |
| <b>Deferred Outflows of Resources</b>   |                            |
| Deferred charge on refunding  | 12,637,606                 |
| Deferred outflows of resources related to other<br>postemployment benefits (OPEB) liability | 7,873,581                  |
| Deferred outflows of resources related to pensions  | 86,910,520                 |
| Total deferred outflows of resources  | 107,421,707                |
| <b>Liabilities</b>  |                            |
| Accounts payable  | 23,974,238                 |
| Interest payable  | 1,907,282                  |
| Unearned revenue  | 525,717                    |
| Long-term liabilities   |                            |
| Long-term liabilities other than OPEB and<br>pensions due within one year                   | 13,067,701                 |
| Long-term liabilities other than OPEB and<br>pensions due in more than one year             | 352,958,114                |
| Other postemployment benefit liability  | 121,470,255                |
| Aggregate net pension liability   | 327,110,779                |
| Total liabilities   | 841,014,086                |
| <b>Deferred Inflows of Resources</b>  |                            |
| Deferred inflows of resources related to OPEB   | 3,082,887                  |
| Deferred inflows of resources related to pensions   | 24,295,211                 |
| Total deferred inflows of resources   | 27,378,098                 |
| <b>Net Position</b>   |                            |
| Net investment in capital assets  | 134,855,244                |
| Restricted for  |                            |
| Debt service  | 9,698,761                  |
| Capital projects  | 32,286,089                 |
| Educational programs  | 4,449,993                  |
| Other restrictions  | 2,241,467                  |
| Unrestricted  | (357,664,372)              |
| Total net position  | \$ (174,132,818)           |

Newport-Mesa Unified School District  
Statement of Activities  
Year Ended June 30, 2020

| Functions/Programs  | Expenses              | Program Revenues                     |  |  | Revenues and<br>Changes in<br>Net Position |
|---|-----------------------|--------------------------------------|--|--|--|
|   |                       | Charges for<br>Services and<br>Sales | Operating<br>Grants and<br>Contributions | Capital<br>Grants and<br>Contributions | Governmental<br>Activities                 |
| <b>Governmental Activities</b>                            |                       |                                      |  |  |  |
| Instruction   | \$ 220,144,978        | \$ 509,321                           | \$ 35,485,370                            | \$ 425,201                             | \$ (183,725,086)                           |
| Instruction-related activities                            |                       |                                      |  |  |  |
| Supervision of instruction                                | 19,765,124            | 72,243                               | 4,525,210                                | -                                      | (15,167,671)                               |
| Instructional library, media,<br>and technology           | 5,104,925             | 4,182                                | 147,663                                  | -                                      | (4,953,080)                                |
| School site administration                                | 24,245,953            | 17,086                               | 1,238,262                                | -                                      | (22,990,605)                               |
| Pupil services  |                       |                                      |  |  |  |
| Home-to-school transportation                             | 7,106,487             | -                                    | 31,939                                   | -                                      | (7,074,548)                                |
| Food services   | 9,078,765             | 1,116,159                            | 4,871,966                                | -                                      | (3,090,640)                                |
| All other pupil services                                  | 19,894,292            | 65,900                               | 3,857,521                                | -                                      | (15,970,871)                               |
| Administration  |                       |                                      |  |  |  |
| Data processing   | 10,336,541            | 316                                  | 15,542                                   | -                                      | (10,320,683)                               |
| All other administration                                  | 11,425,346            | 62,254                               | 1,886,502                                | -                                      | (9,476,590)                                |
| Plant services  | 35,427,713            | 20,364                               | 76,346                                   | -                                      | (35,331,003)                               |
| Ancillary services  | 3,689,486             | 77,342                               | 302,901                                  | -                                      | (3,309,243)                                |
| Enterprise services                                       | 7,710                 | -                                    | -  | -                                      | (7,710)                                    |
| Interest on long-term liabilities                         | 17,989,150            | -                                    | -  | -                                      | (17,989,150)                               |
| Other outgo   | 5,550,693             | 1,585,568                            | 3,883,380                                | -                                      | (81,745)                                   |
| Depreciation (unallocated)                                | 27,220,838            | -                                    | -  | -                                      | (27,220,838)                               |
| Total governmental activities                             | <u>\$ 416,988,001</u> | <u>\$ 3,530,735</u>                  | <u>\$ 56,322,602</u>                     | <u>\$ 425,201</u>                      | <u>(356,709,463)</u>                       |
| <b>General Revenues and Subventions</b>                   |                       |                                      |  |  |  |
| Property taxes, levied for general purposes               |                       |                                      |  |  | 280,293,742                                |
| Property taxes, levied for debt service                   |                       |                                      |  |  | 13,140,621                                 |
| Taxes levied for other specific purposes                  |                       |                                      |  |  | 710,662                                    |
| Federal and State aid not restricted to specific purposes |                       |                                      |  |  | 16,698,975                                 |
| Interest and investment earnings                          |                       |                                      |  |  | 3,489,547                                  |
| Miscellaneous   |                       |                                      |  |  | 24,808,780                                 |
| Subtotal, general revenues                                |                       |                                      |  |  | <u>339,142,327</u>                         |
| Change in Net Position                                    |                       |                                      |  |  | (17,567,136)                               |
| Net Position - Beginning                                  |                       |                                      |  |  | <u>(156,565,682)</u>                       |
| Net Position - Ending                                     |                       |                                      |  |  | <u>\$ (174,132,818)</u>                    |

Newport-Mesa Unified School District  
Balance Sheet – Governmental Funds  
June 30, 2020

|  | General<br>Fund       | Cafeteria<br>Fund   | Building<br>Fund     | County School<br>Facilities<br>Fund | Special Reserve<br>Fund for Capital<br>Outlay Projects | Non-Major<br>Governmental<br>Funds | Total<br>Governmental<br>Funds |
|--|-----------------------|---------------------|----------------------|-------------------------------------|--|------------------------------------|--------------------------------|
| <b>Assets</b>                              |                       |                     |                      |                                     |  |                                    |                                |
| Deposits and investments                   | \$ 93,457,418         | \$ 2,164,069        | \$ 28,678,761        | \$ 22,856,779                       | \$ 37,486,806  | \$ 20,643,933                      | \$ 205,287,766                 |
| Receivables                                | 10,673,956            | 436,957             | 28,627               | 22,808                              | 38,597   | 1,470,282                          | 12,671,227                     |
| Due from other funds                       | 2,623,573             | 735,734             | -                    | -                                   | 2,805  | -                                  | 3,362,112                      |
| Prepaid expenditures                       | 5,575                 | -                   | -                    | -                                   | -  | -                                  | 5,575                          |
| Stores inventories                         | 142,154               | 94,016              | -                    | -                                   | -  | -                                  | 236,170                        |
| <b>Total assets</b>                        | <b>\$ 106,902,676</b> | <b>\$ 3,430,776</b> | <b>\$ 28,707,388</b> | <b>\$ 22,879,587</b>                | <b>\$ 37,528,208</b>                                   | <b>\$ 22,114,215</b>               | <b>\$ 221,562,850</b>          |
| <b>Liabilities and Fund Balances</b>       |                       |                     |                      |                                     |  |                                    |                                |
| <b>Liabilities</b>                         |                       |                     |                      |                                     |  |                                    |                                |
| Accounts payable                           | \$ 16,787,902         | \$ 653,918          | \$ 125,705           | \$ 843                              | \$ 6,073,533   | \$ 215,140                         | \$ 23,857,041                  |
| Due to other funds                         | 738,418               | 2,465,799           | -                    | -                                   | -  | 155,900                            | 3,360,117                      |
| Unearned revenue                           | 314,659               | 211,058             | -                    | -                                   | -  | -                                  | 525,717                        |
| <b>Total liabilities</b>                   | <b>17,840,979</b>     | <b>3,330,775</b>    | <b>125,705</b>       | <b>843</b>                          | <b>6,073,533</b>                                       | <b>371,040</b>                     | <b>27,742,875</b>              |
| <b>Fund Balances</b>                       |                       |                     |                      |                                     |  |                                    |                                |
| Nonspendable                               | 297,729               | 94,016              | -                    | -                                   | -  | -                                  | 391,745                        |
| Restricted                                 | 4,449,993             | 5,985               | 28,581,683           | 22,878,744                          | 1,320,860  | 21,743,175                         | 78,980,440                     |
| Assigned                                   | 72,650,183            | -                   | -                    | -                                   | 30,133,815   | -                                  | 102,783,998                    |
| Unassigned                                 | 11,663,792            | -                   | -                    | -                                   | -  | -                                  | 11,663,792                     |
| <b>Total fund balances</b>                 | <b>89,061,697</b>     | <b>100,001</b>      | <b>28,581,683</b>    | <b>22,878,744</b>                   | <b>31,454,675</b>                                      | <b>21,743,175</b>                  | <b>193,819,975</b>             |
| <b>Total liabilities and fund balances</b> | <b>\$ 106,902,676</b> | <b>\$ 3,430,776</b> | <b>\$ 28,707,388</b> | <b>\$ 22,879,587</b>                | <b>\$ 37,528,208</b>                                   | <b>\$ 22,114,215</b>               | <b>\$ 221,562,850</b>          |

Newport-Mesa Unified School District  
 Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position  
 June 30, 2020

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|  |                      |                |
|--|----------------------|----------------|
| Total Fund Balance - Governmental Funds  |                      | \$ 193,819,975 |
| <p>Amounts Reported for Governmental Activities in the Statement of Net Position are Different Because</p> <p>Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in governmental funds.</p> |                      |                |
| The cost of capital assets is  | \$ 657,933,864       |                |
| Accumulated depreciation is  | <u>(304,919,925)</u> |                |
| Net capital assets   |                      | 353,013,939    |
| <p>In governmental funds, unmatured interest on long-term liabilities is recognized in the period when it is due. On the government-wide financial statements, unmatured interest on long-term liabilities is recognized when it is incurred.</p>              |                      |                |
|  |                      | (1,907,282)    |
| <p>An internal service fund is used by management to charge the costs of the workers' compensation insurance program to the individual funds. The assets and liabilities of the internal service fund are included with governmental activities.</p>           |                      |                |
|  |                      | 1,505,695      |
| <p>Deferred outflows of resources represent a consumption of net position in a future period and is not reported in the governmental funds. Deferred outflows of resources amounted to and related to</p>  |                      |                |
| Debt refundings  | 12,637,606           |                |
| Other postemployment benefits  | 7,873,581            |                |
| Net pension obligation   | <u>86,910,520</u>    |                |
| Total deferred outflows of resources   |                      | 107,421,707    |
| <p>Deferred inflows of resources represent an acquisition of net position that applies to a future period and is not reported in the governmental funds. Deferred inflows of resources amount to and related to</p>  |                      |                |
| Other postemployment benefits  | (3,082,887)          |                |
| Net pension obligation   | <u>(24,295,211)</u>  |                |
| Total deferred inflows of resources  |                      | (27,378,098)   |
| <p>Net pension liability is not due and payable in the current period, and is not reported as a liability in the funds.</p>  |                      |                |
|  |                      | (327,110,779)  |
| <p>The District's OPEB liability is not due and payable in the current period, and is not reported as a liability in the funds.</p>  |                      |                |
|  |                      | (121,470,255)  |

(continued on the following page)

Newport-Mesa Unified School District  
 Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position  
 June 30, 2020

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(continued from the previous page)

Long-term liabilities are not due and payable in the current period and, therefore, are not reported as liabilities in the funds.

Long-term liabilities at year-end consist of

|  |                  |
|--|------------------|
| General obligation bonds                 | \$ (248,378,253) |
| Premium on issuance, net of amortization | (9,648,818)      |
| Capital leases payable                   | (65,197)         |
| Compensated absences (vacations)         | (4,609,951)      |
| California energy commission loan        | (1,285,716)      |

In addition, capital appreciation general obligation bonds were issued. The accretion of interest to date on the general obligation bonds is

(88,039,785)

Total long-term liabilities

(352,027,720)

Total net position - governmental activities

\$ (174,132,818)

Newport-Mesa Unified School District  
Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds  
Year Ended June 30, 2020

|   | General<br>Fund      | Cafeteria<br>Fund  | Building<br>Fund     |
|---|----------------------|--------------------|----------------------|
| <b>Revenues</b>   |                      |                    |                      |
| Local Control Funding Formula   | \$ 290,510,451       | \$ -               | \$ -                 |
| Federal sources   | 9,825,774            | 4,436,068          | -                    |
| Other State sources   | 38,903,750           | 295,695            | -                    |
| Other local sources   | 13,315,996           | 1,181,760          | 540,139              |
| <b>Total revenues</b>   | <b>352,555,971</b>   | <b>5,913,523</b>   | <b>540,139</b>       |
| <b>Expenditures</b>   |                      |                    |                      |
| <b>Current</b>  |                      |                    |                      |
| Instruction   | 196,852,440          | -                  | -                    |
| Instruction-related activities  |                      |                    |                      |
| Supervision of instruction  | 17,865,441           | -                  | -                    |
| Instructional library, media,<br>and technology                       | 4,814,408            | -                  | -                    |
| School site administration  | 22,062,185           | -                  | -                    |
| Pupil services  |                      |                    |                      |
| Home-to-school transportation   | 6,798,559            | -                  | -                    |
| Food services   | 409,677              | 8,418,702          | -                    |
| All other pupil services  | 17,958,070           | -                  | -                    |
| Administration  |                      |                    |                      |
| Data processing   | 10,061,264           | -                  | -                    |
| All other administration  | 10,491,677           | 411,284            | -                    |
| Plant services  | 34,694,340           | -                  | -                    |
| Ancillary services  | 3,520,018            | -                  | -                    |
| Other outgo   | 3,003,264            | -                  | -                    |
| Facility acquisition and construction                                 | 4,238,385            | -                  | 663,256              |
| Debt service  |                      |                    |                      |
| Principal   | 20,817               | -                  | -                    |
| Interest and other  | -                    | -                  | -                    |
| <b>Total expenditures</b>   | <b>332,790,545</b>   | <b>8,829,986</b>   | <b>663,256</b>       |
| <b>Excess (Deficiency) of Revenues<br/>Over Expenditures</b>          | <b>19,765,426</b>    | <b>(2,916,463)</b> | <b>(123,117)</b>     |
| <b>Other Financing Sources (Uses)</b>                                 |                      |                    |                      |
| Transfers in  | 1                    | 2,748,622          | -                    |
| Other sources - proceeds from issuance<br>of general obligation bonds | -                    | -                  | -                    |
| Other sources - premium on issuance of<br>general obligation bonds    | -                    | -                  | -                    |
| Transfers out   | (2,748,622)          | -                  | (1)                  |
| Other uses - payments to escrow<br>agent for refunded bonds           | -                    | -                  | -                    |
| <b>Net Financing Sources (Uses)</b>                                   | <b>(2,748,621)</b>   | <b>2,748,622</b>   | <b>(1)</b>           |
| <b>Net Change in Fund Balances</b>                                    | <b>17,016,805</b>    | <b>(167,841)</b>   | <b>(123,118)</b>     |
| <b>Fund Balance - Beginning</b>                                       | <b>72,044,892</b>    | <b>267,842</b>     | <b>28,704,801</b>    |
| <b>Fund Balance - Ending</b>  | <b>\$ 89,061,697</b> | <b>\$ 100,001</b>  | <b>\$ 28,581,683</b> |

Newport-Mesa Unified School District  
Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds  
Year Ended June 30, 2020

|   | County School<br>Facilities<br>Fund | Special Reserve<br>Fund for Capital<br>Outlay Projects | Non-Major<br>Governmental<br>Funds | Total<br>Governmental<br>Funds |
|---|-------------------------------------|--|------------------------------------|--------------------------------|
| Revenues  |                                     |  |                                    |                                |
| Local Control Funding Formula   | \$ -                                | \$ -   | \$ -                               | \$ 290,510,451                 |
| Federal sources   | -                                   | -  | -                                  | 14,261,842                     |
| Other State sources   | -                                   | -  | 2,992,575                          | 42,192,020                     |
| Other local sources   | 425,201                             | 916,198  | 15,568,414                         | 31,947,708                     |
|   | <u>425,201</u>                      | <u>916,198</u>   | <u>18,560,989</u>                  | <u>378,912,021</u>             |
| Total revenues  |                                     |  |                                    |                                |
| Expenditures  |                                     |  |                                    |                                |
| Current   |                                     |  |                                    |                                |
| Instruction   | -                                   | -  | 2,249,694                          | 199,102,134                    |
| Instruction-related activities  |                                     |  |                                    |                                |
| Supervision of instruction  | -                                   | -  | 323,321                            | 18,188,762                     |
| Instructional library, media,<br>and technology                       | -                                   | -  | -                                  | 4,814,408                      |
| School site administration  | -                                   | -  | 166,887                            | 22,229,072                     |
| Pupil services  |                                     |  |                                    |                                |
| Home-to-school transportation   | -                                   | -  | -                                  | 6,798,559                      |
| Food services   | -                                   | -  | -                                  | 8,828,379                      |
| All other pupil services  | -                                   | -  | 2,737                              | 17,960,807                     |
| Administration  |                                     |  |                                    |                                |
| Data processing   | -                                   | -  | -                                  | 10,061,264                     |
| All other administration  | -                                   | -  | 209,078                            | 11,112,039                     |
| Plant services  | -                                   | -  | 51,962                             | 34,746,302                     |
| Ancillary services  | -                                   | -  | -                                  | 3,520,018                      |
| Other outgo   | -                                   | -  | -                                  | 3,003,264                      |
| Facility acquisition and construction                                 | -                                   | 36,415,386   | -                                  | 41,317,027                     |
| Debt service  |                                     |  |                                    |                                |
| Principal   | -                                   | 428,571  | 9,230,000                          | 9,679,388                      |
| Interest and other  | -                                   | 24,918   | 4,243,241                          | 4,268,159                      |
|   | <u>-</u>                            | <u>36,868,875</u>                                      | <u>16,476,920</u>                  | <u>395,629,582</u>             |
| Total expenditures  |                                     |  |                                    |                                |
| Excess (Deficiency) of Revenues<br>Over Expenditures                  | 425,201                             | (35,952,677)   | 2,084,069                          | (16,717,561)                   |
| Other Financing Sources (Uses)  |                                     |  |                                    |                                |
| Transfers in  | -                                   | -  | -                                  | 2,748,623                      |
| Other sources - proceeds from issuance<br>of general obligation bonds | -                                   | -  | 32,960,000                         | 32,960,000                     |
| Other sources - premium on issuance of<br>general obligation bonds    | -                                   | -  | 3,360,251                          | 3,360,251                      |
| Transfers out   | -                                   | -  | -                                  | (2,748,623)                    |
| Other uses - payments to escrow<br>agent for refunded bonds           | -                                   | -  | (35,959,750)                       | (35,959,750)                   |
|   | <u>-</u>                            | <u>-</u>   | <u>360,501</u>                     | <u>360,501</u>                 |
| Net Financing Sources (Uses)  |                                     |  |                                    |                                |
| Net Change in Fund Balances   | 425,201                             | (35,952,677)   | 2,444,570                          | (16,357,060)                   |
| Fund Balance - Beginning  | 22,453,543                          | 67,407,352   | 19,298,605                         | 210,177,035                    |
| Fund Balance - Ending   | <u>\$ 22,878,744</u>                | <u>\$ 31,454,675</u>                                   | <u>\$ 21,743,175</u>               | <u>\$ 193,819,975</u>          |



## Newport-Mesa Unified School District

### Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities Year Ended June 30, 2020

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Total Net Change in Fund Balances - Governmental Funds \$ (16,357,060)

Amounts Reported for Governmental Activities in the Statement of Activities are Different Because

Capital outlays to purchase or build capital assets are reported in governmental funds as expenditures; however, for governmental activities, those costs are shown in the Statement of Net Position and allocated over their estimated useful lives as annual depreciation expenses in the Statement of Activities.

This is the amount by which capital outlays exceeds depreciation in the period.

|                      |                     |
|----------------------|---------------------|
| Capital outlays      | \$ 41,835,545       |
| Depreciation expense | <u>(27,220,838)</u> |

|                        |            |
|------------------------|------------|
| Net expense adjustment | 14,614,707 |
|------------------------|------------|

Loss on disposal of capital assets is reported in the government-wide Statement of Net Position, but is not recorded in the governmental funds. (59,317)

In the Statement of Activities, certain operating expenses, such as compensated absences (vacations) are measured by the amounts earned during the year. In the governmental funds, however, expenditures for these items are measured by the amount of financial resources used (essentially, the amounts actually paid). This amount is the difference between vacation earned and used. (792,281)

In the governmental funds, pension costs are based on employer contributions made to pension plans during the year. However, in the Statement of Activities, pension expense is the net effect of all changes in the deferred outflows, deferred inflows and net pension liability during the year. (17,181,752)

In the governmental funds, OPEB costs are based on employer contributions made to OPEB plans during the year. However, in the Statement of Activities, OPEB expense is the net effect of all changes in the deferred outflows, deferred inflows, and net OPEB liability during the year. 5,612,311

Proceeds received from Sale of General Obligation Bonds is a revenue in the governmental funds, but it increases long-term liabilities in the Statement of Net Position and does not affect the Statement of Activities. \$ (32,960,000)

(continued on the following page)

Newport-Mesa Unified School District

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities  
Year Ended June 30, 2020

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(continued from the previous page)

Governmental funds report the effect of premiums, discounts, and the deferred amount on a refunding when the debt is first issued, whereas the amounts are deferred and amortized in the Statement of Activities.

|   |             |
|---|-------------|
| Premium on issuance recognized            | (3,360,251) |
| Premium amortization                      | 3,669,731   |
| Deferred amount on refunding amortization | (2,959,697) |

Payment of principal on long-term liabilities is an expenditure in the governmental funds, but it reduces long-term liabilities in the Statement of Net Position and does not affect the Statement of Activities.

|                                   |            |
|-----------------------------------|------------|
| General obligation bonds          | 44,325,000 |
| California energy commission loan | 428,571    |
| Capital leases                    | 20,817     |

Interest on long-term liabilities in the Statement of Activities differs from the amount reported in the governmental funds because interest is recorded as an expenditure in the funds when it is due, and thus requires the use of current financial resources. In the Statement of Activities, however, interest expense is recognized as the interest accrues, regardless of when it is due. The additional interest reported in the Statement of Activities is the result of two factors. First, accrued interest on the general obligation bonds increased by \$619,907, and second, \$12,745,174 of additional accumulated interest was accreted on the District's "capital appreciation" general obligation bonds.

(13,365,081)

An internal service fund is used by management to charge the costs of the self insurance program to the individual funds. The net revenue of the Internal Service Fund is reported with governmental activities.

797,166

Change in net position of governmental activities

\$ (17,567,136)

Newport-Mesa Unified School District  
Statement of Net Position – Proprietary Funds  
June 30, 2020

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|                                       | <u>Governmental<br/>Activities -<br/>Internal<br/>Service Fund</u> |
|---------------------------------------|--|
| Assets                                |  |
| Current assets                        |  |
| Deposits and investments              | \$ 15,608,036  |
| Receivables                           | 14,946   |
|                                       | <u>15,622,982</u>  |
| Total assets                          | <u>15,622,982</u>  |
| Liabilities                           |  |
| Current liabilities                   |  |
| Accounts payable                      | 117,197  |
| Due to other funds                    | 1,995  |
| Current portion of claims liabilities | 2,503,747  |
|                                       | <u>2,622,939</u>   |
| Total current liabilities             | <u>2,622,939</u>   |
| Noncurrent liabilities                |  |
| Claims liabilities                    | 11,494,348   |
|                                       | <u>11,494,348</u>  |
| Total liabilities                     | <u>14,117,287</u>  |
| Net Position                          |  |
| Restricted for self-insurance         | <u>\$ 1,505,695</u>  |

Newport-Mesa Unified School District  
Statement of Revenues, Expenses, and Changes in Fund Net Position – Proprietary Funds  
Year Ended June 30, 2020

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|                                    | <u>Governmental<br/>Activities -<br/>Internal<br/>Service Fund</u> |
|------------------------------------|--|
| Operating Revenues                 |  |
| Charges for services               | <u>\$ 3,435,735</u>  |
| Operating Expenses                 |  |
| Payroll costs                      | 139,739  |
| Professional and contract services | 2,510,750  |
| Other operating cost               | <u>216,362</u>   |
| Total operating expenses           | <u>2,866,851</u>   |
| Operating Income                   | <u>568,884</u>   |
| Nonoperating Revenues              |  |
| Interest income                    | <u>228,282</u>   |
| Change in Net Position             | 797,166  |
| Total Net Position - Beginning     | <u>708,529</u>   |
| Total Net Position - Ending        | <u><u>\$ 1,505,695</u></u>   |

Newport-Mesa Unified School District  
Statement of Cash Flows – Proprietary Funds  
Year Ended June 30, 2020

|   | <u>Governmental<br/>Activities -<br/>Internal<br/>Service Fund</u> |
|---|--|
| Operating Activities  |  |
| Cash received from assessments made to other funds                          | \$ 3,448,187   |
| Cash payments to other suppliers of goods or services                       | (2,014,398)  |
| Cash payments to employees for services                                     | (139,739)  |
| Other operating cash payments   | <u>(216,362)</u>   |
| Net Cash From Operating Activities  | <u>1,077,688</u>   |
| Investing Activities  |  |
| Interest on investments   | <u>228,282</u>   |
| Net Change in Cash and Cash Equivalents                                     | 1,305,970  |
| Cash and Cash Equivalents, Beginning  | <u>14,302,066</u>  |
| Cash and Cash Equivalents, Ending   | <u><u>\$ 15,608,036</u></u>  |
| Reconciliation of Operating Income to Net<br>Cash From Operating Activities |  |
| Operating income  | \$ 568,884   |
| Changes in assets and liabilities   |  |
| Receivables   | 12,346   |
| Accrued liabilities   | (43,424)   |
| Due to other fund   | 106  |
| Claims liability  | <u>539,776</u>   |
| Net Cash From Operating Activities  | <u><u>\$ 1,077,688</u></u>   |

Newport-Mesa Unified School District  
Statement of Fiduciary Net Position – Fiduciary Funds  
June 30, 2020

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|                          | <u>Agency<br/>Funds</u> |
|--------------------------|-------------------------|
| Assets                   |                         |
| Deposits and investments | <u>\$ 3,626,804</u>     |
| Liabilities              |                         |
| Due to student groups    | \$ 1,657,698            |
| Due to bond holders      | <u>1,969,106</u>        |
| Total liabilities        | <u>\$ 3,626,804</u>     |

**Note 1 - Summary of Significant Accounting Policies****Financial Reporting Entity**

The Newport-Mesa Unified School District (the District) was unified in 1966 under the laws of the State of California. The District operates under a locally-elected seven-member Board form of government and provides educational services to grades TK-12 as mandated by the State and Federal agencies. The District operates 22 elementary schools, two middle schools, two 7-12 grade schools, two comprehensive high schools, one early college high school, and two alternative education centers for a total of 32 schools.

A reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure the financial statements are not misleading. The primary government of the District consists of all funds, departments, boards, and agencies that are not legally separate from the District. For Newport-Mesa Unified School District, this includes general operations, food service, and student related activities of the District.

**Component Units**

Component units are legally separate organizations for which the District is financially accountable. Component units may include organizations that are fiscally dependent on the District in that the District approves their budget, the issuance of their debt or the levying of their taxes. For financial reporting purposes, the component units described below have a financial and operational relationship which meets the reporting entity definition criteria of the Governmental Accounting Standards Board (GASB) Statement No. 14, The Financial Reporting Entity, as amended by GASB Statement No. 39, Determining Whether Certain Organizations are Component Units, and GASB Statement No. 80, Blending Requirements For Certain component Units and thus are included in the financial statements of the District. The component units, although legally separate entities, are reported in the financial statements as if they were part of the District's operations because the governing board of the component units is essentially the same as the governing board of the District and because their purpose is to finance the construction of facilities to be used for the benefit of the District.

The Newport-Mesa Unified School District Community Facilities District (the CFD) and the Newport-Mesa Unified School District Public Financing Authority (the Financing Authority), have financial and operational relationships with the Newport-Mesa Unified School District which meet the reporting entity definition criteria of the GASB Statement No. 14, The Financial Reporting Entity, for inclusion of the CFD and the Financing Authority as component units of Newport-Mesa Unified School District. The CFD's financial activity is presented in the Agency Fund. Debt instruments issued by the CFD do not represent liabilities of Newport-Mesa Unified School District and are not included in the District-wide financial statements. While the Financing Authority still exists, there were no reportable activities associated with the Financing Authority during the current year.

### Joint Venture

The Bonita Canyon Public Facilities Financing Authority (Authority) is a joint venture formed by the City of Newport Beach, the Irvine Unified School District, and the Newport-Mesa Unified School District. The Authority's Board is comprised of two members appointed by each of the member agencies. The Authority created Community Facilities District 98-1 to finance public facilities that will benefit the properties within their boundaries. The District does not include the Authority as a component unit, as the District is not financially accountable for the Authority's activities and the Authority is not fiscally dependent on the District. Complete separate financial statements can be obtained at the Newport-Mesa Unified School District, 2985 Bear Street, Costa Mesa, California.

### Basis of Presentation - Fund Accounting

The accounting system is organized and operated on a fund basis. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations. The District's funds are grouped into three broad fund categories: governmental, proprietary, and fiduciary.

**Governmental Funds** Governmental Funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the District's governmental funds:

#### Major Governmental Funds

**General Fund** The General Fund is the chief operating fund for all districts. It is used to account for the ordinary operations of the District. All transactions except those accounted for in another fund are accounted for in this fund.

Two funds currently defined as special revenue funds in the California State Accounting Manual (CSAM) do not meet the GASB Statement No. 54 special revenue fund definition. Specifically, Fund 17, Special Reserve Fund for Other Than Capital Outlay Projects, and Fund 20, Special Reserve Fund for Postemployment Benefits, are not substantially composed of restricted or committed revenue sources. While these funds are authorized by statute and will remain open for internal reporting purposes, these funds function effectively as extensions of the General Fund, and accordingly have been combined with the General Fund for presentation in these audited financial statements.

As a result, the General Fund reflects an increase in fund balance of \$34,289,853 as of June 30, 2020.

**Cafeteria Fund** The Cafeteria Fund is used to account separately for Federal, State, and local resources to operate the food service program (*Education Code* Sections 38090-38093) and is used only for those expenditures authorized by the governing board as necessary for the operation of the District's food service program (*Education Code* Sections 38091 and 38100).



**Measure F Building Fund** The Measure F Building Fund exists primarily to account separately for proceeds from sale of bonds and the acquisition of major governmental capital facilities and buildings.

**County School Facilities Fund** The County School Facilities Fund is established pursuant to *Education Code* Section 17070.43 to receive apportionments from the 1998 State School Facilities Fund (Proposition 1A), the 2002 State School Facilities Fund (Proposition 47), the 2004 State School Facilities Fund (Proposition 55), or the 2006 State School Facilities Fund (Proposition 1D). The fund is used primarily to account for new school facility construction, modernization projects, and facility hardship grants, as provided in the Leroy F. Greene School Facilities Act of 1998 (*Education Code* Section 17070.10 et seq.).

**Special Reserve Fund for Capital Outlay Projects** The Special Reserve Fund for Capital Outlay Projects exists primarily to provide for the accumulation of General Fund monies for capital outlay purposes (*Education Code* Section 42840).

#### **Non-Major Governmental Funds**

**Special Revenue Funds** The Special Revenue Funds are established to account for the proceeds from specific revenue sources (other than trusts, major capital projects, or debt service) that are restricted or committed to the financing of particular activities that compose a substantial portion of the inflows of the fund, and that are reasonably expected to continue. Additional resources that are restricted, committed, or assigned to the purpose of the fund may also be reported in the fund.

- **Adult Education Fund** The Adult Education Fund is used to account separately for Federal, State, and local revenues that are restricted or committed for adult education programs and is to be expended for adult education purposes only.
- **Child Development Fund** The Child Development Fund is used to account separately for Federal, State, and local revenues to operate child development programs and is to be used only for expenditures for the operation of child development programs.

**Capital Project Funds** The Capital Project Funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities and other capital assets (other than those financed by proprietary funds and trust funds).

- **Capital Facilities Fund** The Capital Facilities Fund is used primarily to account separately for monies received from fees levied on developers or other agencies as a condition of approval (*Education Code* Sections 17620-17626 and Government Code Section 65995 et seq.). Expenditures are restricted to the purposes specified in Government Code Sections 65970-65981 or to the items specified in agreements with the developer (Government Code Section 66006).

**Debt Service Funds** The Debt Service Funds are used to account for the accumulation resources for, and the payment of, principal and interest on general long-term obligations.

- **Bond Interest and Redemption Fund** The Bond Interest and Redemption Fund is used for the repayment of bonds issued for a District (*Education Code* Sections 15125-15262).

**Proprietary Funds** Proprietary Funds are used to account for activities that are more business-like than government-like in nature. Business-type activities include those for which a fee is charged to external users or to other organizational units of the local education agency, normally on a full cost-recovery basis. Proprietary funds are generally intended to be self-supporting and are classified as enterprise or internal service. The District has the following proprietary funds:

- **Internal Service Fund** Internal Service Fund may be used to account for goods or services provided to other funds of the District on a cost-reimbursement basis. The District operates a self-insured workers' compensation program that is accounted for in an Internal Service Fund.

**Fiduciary Funds** Fiduciary Funds are used to account for assets held in trustee or agent capacity for others that cannot be used to support the District's own programs. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds, and agency funds. The key distinction between trust and agency funds is that trust funds are subject to a trust agreement that affects the degree of management involvement and the length of time that the resources are held.

Trust funds are used to account for the assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. The District does not have any trust funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. Such funds have no equity accounts since all assets are due to individuals or entities at some future time. The District's agency funds account for student body activities (ASB) and receipt of special tax assessments used to pay principal and interest on non-obligatory bonds.

#### **Basis of Accounting - Measurement Focus**

**Government-Wide Financial Statements** The government-wide financial statements are prepared using the economic resources measurement focus and the accrual basis of accounting. This is the same approach used in the preparation of the proprietary fund financial statements, but differs from the manner in which governmental fund financial statements are prepared.

The government-wide financial statement of activities presents a comparison between direct expenses and program revenues for each governmental program and excludes fiduciary activity. Direct expenses are those that are specifically associated with a service, program, or department and are therefore clearly identifiable to a particular function. The District does not allocate indirect expenses to functions in the Statement of Activities. Program revenues include charges paid by the recipients of the goods or services offered by the programs and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues are presented as general revenues. The comparison of program revenues and expenses identifies the extent to which each program or business segment is self-financing or draws from the general revenues of the District. Eliminations have been made to minimize the double counting of internal activities. Net position should be reported as restricted when constraints placed on net position use are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation. The net position restricted for other activities result from special revenue funds and the restrictions on their use.

**Fund Financial Statements** Fund financial statements report detailed information about the District. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Non-major governmental funds are aggregated and presented in a single column.

- **Governmental Funds** All Governmental Funds are accounted for using a flow of current financial resources measurement focus and the modified accrual basis of accounting. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures, and changes in fund balances reports on the sources (revenues and other financing sources) and uses (expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include reconciliation with brief explanations to better identify the relationship between the government-wide financial statements and the statements for the governmental funds on a modified accrual basis of accounting and the current financial resources measurement focus. Under this basis, revenues are recognized in the accounting period in which they become measurable and available. Expenditures are recognized in the accounting period in which the fund liability is incurred, if measurable.
- **Proprietary Funds** Proprietary Funds are accounted for using the flow of economic resources measurement focus and the accrual basis of accounting. All assets and all liabilities associated with the operation of this fund are included in the statement of net position. The statement of changes in fund net position presents increases (revenues) and decreases (expenses) in net total assets. The statement of cash flows provides information about how the District finances and meets the cash flow needs of its proprietary fund.
- **Fiduciary Funds** Fiduciary Funds are accounted for using the flow of economic resources measurement focus and the accrual basis of accounting. Fiduciary funds are excluded from the government-wide financial statements because they do not represent resources of the District.

**Revenues - Exchange and Non-Exchange Transactions** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. The District considers revenues to be available if they are collected within one year after year-end, except for property taxes, which are considered available if collected within 60 days. The following revenue sources are considered to be both measurable and available at fiscal year-end: State apportionments, interest, certain grants, and other local sources.

Non-exchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, certain grants, entitlements, and donations. Revenue from property taxes is recognized in the fiscal year in which the taxes are received. Revenue from certain grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include time and purpose requirements. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

**Unearned Revenue** Unearned revenues arise when resources are received by the District before it has a legal claim to them, such as when certain grants are received prior to the occurrence of qualifying expenditures. In the subsequent periods, when the District has a legal claim to the resources, the liability for unearned revenue is removed from the balance sheet and the revenue is recognized.

**Expenses/Expenditures** On the accrual basis of accounting, expenses are recognized at the time they are incurred. The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred. Principal and interest on general long-term liabilities, which has not matured, are recognized when paid in the governmental funds as expenditures. Allocations of costs, such as depreciation and amortization, are not recognized in the governmental funds but are recognized in the entity-wide statements.

### **Cash and Cash Equivalents**

The District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition. Cash equivalents also include cash with county treasury balances for purposes of the statement of cash flows.

### **Investments**

Investments with original maturities greater than one year are stated at fair value. Fair value is estimated based on quoted market prices at year-end. All investments not required to be reported at fair value are stated at cost or amortized cost. Fair values of investments in county and State investment pools are determined by the program sponsor.

### **Prepaid Expenditures (Expenses)**

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

### **Stores Inventories**

Inventories consist of expendable food and supplies held for consumption. Inventories are stated at cost, on the first-in, first-out basis. The costs of inventory items are recorded as expenditures in the governmental-type funds when consumed rather than when purchased.

### **Capital Assets and Depreciation**

The accounting and reporting treatment applied to the capital assets associated with a fund are determined by its measurement focus. General capital assets are long-lived assets of the District. The District maintains a capitalization threshold of \$5,000. The District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized but are expensed as incurred.

When purchased, such assets are recorded as expenditures in the governmental funds and capitalized in the government-wide statement of net position. The valuation basis for general capital assets are historical cost, or where historical cost is not available, estimated historical cost based on replacement cost. Donated capital assets are capitalized at acquisition value on the date donated.

Depreciation of capital assets is computed and recorded by the straight-line method. Estimated useful lives of the various classes of depreciable capital assets are as follows: buildings, 50 years; portable classrooms and structures, 25 years; equipment, five to 15 years; vehicles, 15 years.

### **Interfund Balances**

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables." These amounts are eliminated in the governmental activities column of the statement of net position.

### **Compensated Absences**

Compensated absences are accrued as a liability as the benefits are earned. The entire compensated absence liability is reported on the government-wide statement of net position. For governmental funds, the current portion of unpaid compensated absences is the amount that is normally expected to be paid using expendable available financial resources. These amounts are recorded in the accounts payable in the fund from which the employees who have accumulated leave are paid.

Sick leave is accumulated without limit for each employee at the rate of one day for each month worked. Leave with pay is provided when employees are absent for health reasons; however, the employees do not gain a vested right to accumulated sick leave. Employees are never paid for any sick leave balance at termination of employment or any other time. Therefore, the value of accumulated sick leave is not recognized as a liability in the District's financial statements. However, credit for unused sick leave is applicable to all classified school members who retire after January 1, 1999. At retirement, each member will receive .004 year of service credit for each day of unused sick leave. Credit for unused sick leave is applicable to all certificated employees and is determined by dividing the number of unused sick days by the number of base service days required to complete the last school year, if employed full-time.

### **Accrued Liabilities and Long-Term Liabilities**

All payables, accrued liabilities, and long-term liabilities are reported in the government-wide fund financial statements. In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as liabilities of the funds.

However, claims and judgments, compensated absences, special termination benefits, and contractually required pension contributions that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds, capital leases, and other long-term liabilities are recognized as liabilities in the governmental fund financial statements when due.

**Debt Issuance Costs, Premiums, and Discounts**

In the government-wide financial statements and in the proprietary fund type financial statements, long-term obligations are reported as liabilities in the applicable governmental activities or proprietary fund Statement of Net Position. Debt premiums and discounts, as well as issuance costs, related to prepaid insurance costs are amortized over the life of the bonds using the straight-line method, which approximates the effective interest method.

In the fund financial statements, governmental funds recognize bond premiums and discounts as other financing sources and uses, respectively, and bond issuance costs and costs of refunding as debt service expenditures. Issuance costs, and costs of refunding, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures in the period the bonds are issued.

**Deferred Outflows/Inflows of Resources**

In addition to assets, the Statement of Net Position also reports deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to a future period and so will not be recognized as an expense or expenditure until then. The District reports deferred outflows of resources for deferred charges on refunding of debt, for pension related items, and for OPEB related items. The deferred charge on refunding resulted from the difference between the carrying value of the refunded debt and its reacquisition price. The amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The deferred amounts related to pension and OPEB relate to differences between expected and actual earnings on investments, changes of assumptions, and other pensions and OPEB related changes.

In addition to liabilities, the Statement of Net Position reports a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to a future period and so will not be recognized as revenue until then. The District reports deferred inflows of resources for pension related items.

**Pensions**

For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the California State Teachers Retirement System (CalSTRS) and the California Public Employees' Retirement System (CalPERS) plan for schools (Plans) and additions to/deductions from the Plans' fiduciary net position have been determined on the same basis as they are reported by CalSTRS and CalPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Member contributions are recognized in the period in which they are earned. Investments are reported at fair value. The net pension liability attributable to the governmental activities will be paid by the fund in which the employee worked.

**Postemployment Benefits Other Than Pensions (OPEB)**

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the District Plan and the CalSTRS Medicare Premium Payment (MPP) Program and additions to/deductions from the District Plan and the MPP's fiduciary net position have been determined on the same basis as they are reported by the District Plan and the MPP. For this purpose, the District Plan and the MPP recognize benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and participating interest-earning investment contracts that have a maturity at the time of purchase of one year or less, which are reported at cost. The total OPEB liability attributable to the governmental activities will be paid primarily by the General Fund.

**Fund Balances - Governmental Funds**

As of June 30, 2020, fund balances of the governmental funds are classified as follows:

**Nonspendable** - amounts that cannot be spent either because they are in nonspendable form or because they are legally or contractually required to be maintained intact.

**Restricted** - amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

**Committed** - amounts that can be used only for specific purposes determined by a formal action of the governing board. The governing board is the highest level of decision-making authority for the District. Commitments may be established, modified, or rescinded only through resolutions or other action as approved by the governing board. The District currently does not have any committed funds.

**Assigned** - amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used for specific purposes. Under the District's adopted policy, Superintendent or designee may assign amounts for specific purposes.

**Unassigned** - all other spendable amounts.

**Spending Order Policy**

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the District considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the District considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the governing board has provided otherwise in its commitment or assignment actions.

**Net Position**

Net position represents the difference between assets and deferred outflows of resources, and liabilities and deferred inflows of resources. Net position net of investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction, or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The District first applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available. The government-wide financial statements report \$48,676,310 of restricted net position, which is restricted by enabling legislation.

**Interfund Activity**

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements. Interfund transfers are eliminated in the governmental activities column of the Statement of Activities.

**Estimates**

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

**Property Tax**

Secured property taxes attach as an enforceable lien on property as of March 1. Taxes are payable in two installments on November 1 and February 1 and become delinquent on December 10 and April 10, respectively. Unsecured property taxes are payable in one installment on or before August 31 and become delinquent after November 1. The County of Orange bills and collects the taxes on behalf of the District. Local property tax revenues are recorded when received.

**Change in Accounting Principles**

In May 2020, the GASB issued Statement No. 95, *Postponement of the Effective Dates of Certain Authoritative Guidance*. The primary objective of this Statement is to provide temporary relief to governments and other stakeholders in light of the COVID-19 pandemic. That objective is accomplished by postponing the effective dates of certain provisions in Statements and Implementation Guides that first became effective or are scheduled to become effective for periods beginning after June 15, 2018, and later.



The effective dates of certain provisions contained in the following pronouncements are postponed by one year:

- Statement No. 83, Certain Asset Retirement Obligations
- Statement No. 84, Fiduciary Activities
- Statement No. 88, Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements
- Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period
- Statement No. 90, Majority Equity Interests
- Statement No. 91, Conduit Debt Obligations
- Statement No. 92, Omnibus 2020
- Statement No. 93, Replacement of Interbank Offered Rates
- Implementation Guide No. 2017-3, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions (and Certain Issues Related to OPEB Plan Reporting)
- Implementation Guide No. 2018-1, Implementation Guidance Update—2018
- Implementation Guide No. 2019-1, Implementation Guidance Update—2019
- Implementation Guide No. 2019-2, Fiduciary Activities.

The effective dates of the following pronouncements are postponed by 18 months:

- Statement No. 87, Leases
- Implementation Guide No. 2019-3, Leases.

The provisions of this Statement have been implemented as of June 30, 2020.

### **New Accounting Pronouncements**

In January 2017, the GASB issued Statement No. 84, Fiduciary Activities. The objective of this Statement is to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported.

This Statement establishes criteria for identifying fiduciary activities of all State and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. Separate criteria are included to identify fiduciary component units and postemployment benefit arrangements that are fiduciary activities.

As a result of the implementation of GASB Statement No. 95, the requirements of this Statement are effective for the reporting periods beginning after December 15, 2019. Early implementation is encouraged. The effects of this change on the District's financial statements have not yet been determined.

In June 2017, the GASB issued Statement No. 87, Leases. The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities.

As a result of the implementation of GASB Statement No. 95, the requirements of this Statement are effective for the reporting periods beginning after June 15, 2021. Early implementation is encouraged. The effects of this change on the District's financial statements have not yet been determined.

In June 2018, the GASB issued Statement No. 89, Accounting for Interest Cost Incurred Before the End of a Construction Period. The objectives of this Statement are (1) to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and (2) to simplify accounting for interest cost incurred before the end of a construction period.

This Statement establishes accounting requirements for interest cost incurred before the end of a construction period. Such interest cost includes all interest that previously was accounted for in accordance with the requirements of paragraphs 5–22 of Statement No. 62, Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements, which are superseded by this Statement. This Statement requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. As a result, interest cost incurred before the end of a construction period will not be included in the historical cost of a capital asset reported in a business-type activity or enterprise fund.

This Statement also reiterates that in financial statements prepared using the current financial resources measurement focus, interest cost incurred before the end of a construction period should be recognized as an expenditure on a basis consistent with governmental fund accounting principles.

As a result of the implementation of GASB Statement No. 95, the requirements of this Statement are effective for reporting periods beginning after December 15, 2020. Earlier application is encouraged. The requirements of this Statement should be applied prospectively. The effects of this change on the District's financial statements have not yet been determined.

In August 2018, the GASB issued Statement 90, Majority Equity Interests – An Amendment of GASB Statements No. 14 and No. 60. The primary objectives of this Statement are to improve the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and to improve the relevance of financial statement information for certain component units. It defines a majority equity interest and specifies that a majority equity interest in a legally separate organization should be reported as an investment if a government's holding of the equity interest meets the definition of an investment. A majority equity interest that meets the definition of an investment should be measured using the equity method, unless it is held by a special-purpose government engaged only in fiduciary activities, a fiduciary fund, or an endowment (including permanent and term endowments) or permanent fund. Those governments and funds should measure the majority equity interest at fair value.

For all other holdings of a majority equity interest in a legally separate organization, a government should report the legally separate organization as a component unit, and the government or fund that holds the equity interest should report an asset related to the majority equity interest using the equity method. This Statement establishes that ownership of a majority equity interest in a legally separate organization results in the government being financially accountable for the legally separate organization and, therefore, the government should report that organization as a component unit.

This Statement also requires that a component unit in which a government has a 100 percent equity interest account for its assets, deferred outflows of resources, liabilities, and deferred inflows of resources at acquisition value at the date the government acquired a 100 percent equity interest in the component unit. Transactions presented in flows statements of the component unit in that circumstance should include only transactions that occurred subsequent to the acquisition.

As a result of the implementation of GASB Statement No. 95, the requirements of this Statement are effective for reporting periods beginning after December 15, 2019. Earlier application is encouraged. The requirements of this Statement should be applied prospectively. The effects of this change on the District's financial statements have not yet been determined.

In May 2019, the GASB issued Statement No. 91, Conduit Debt Obligations. The primary objectives of this Statement are to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. This Statement achieves those objectives by clarifying the existing definition of a conduit debt obligation; establishing that a conduit debt obligation is not a liability of the issuer; establishing standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations; and improving required note disclosures.

A conduit debt obligation is defined as a debt instrument having all of the following characteristics:

- There are at least three parties involved: (1) an issuer, (2) a third-party obligor, and (3) a debt holder or a debt trustee.
- The issuer and the third-party obligor are not within the same financial reporting entity.
- The debt obligation is not a parity bond of the issuer, nor is it cross-collateralized with other debt of the issuer.
- The third-party obligor or its agent, not the issuer, ultimately receives the proceeds from the debt issuance.
- The third-party obligor, not the issuer, is primarily obligated for the payment of all amounts associated with the debt obligation (debt service payments).

All conduit debt obligations involve the issuer making a limited commitment. Some issuers extend additional commitments or voluntary commitments to support debt service in the event the third party is, or will be, unable to do so.

An issuer should not recognize a conduit debt obligation as a liability. However, an issuer should recognize a liability associated with an additional commitment or a voluntary commitment to support debt service if certain recognition criteria are met. As long as a conduit debt obligation is outstanding, an issuer that has made an additional commitment should evaluate at least annually whether those criteria are met. An issuer that has made only a limited commitment should evaluate whether those criteria are met when an event occurs that causes the issuer to reevaluate its willingness or ability to support the obligor's debt service through a voluntary commitment.

This Statement also addresses arrangements—often characterized as leases—that are associated with conduit debt obligations. In those arrangements, capital assets are constructed or acquired with the proceeds of a conduit debt obligation and used by third-party obligors in the course of their activities. Payments from third-party obligors are intended to cover and coincide with debt service payments. During those arrangements, issuers retain the titles to the capital assets. Those titles may or may not pass to the obligors at the end of the arrangements.

Issuers should not report those arrangements as leases, nor should they recognize a liability for the related conduit debt obligations or a receivable for the payments related to those arrangements. In addition, the following provisions apply:

- If the title passes to the third-party obligor at the end of the arrangement, an issuer should not recognize a capital asset.
- If the title does not pass to the third-party obligor and the third party has exclusive use of the entire capital asset during the arrangement, the issuer should not recognize a capital asset until the arrangement ends.
- If the title does not pass to the third-party obligor and the third party has exclusive use of only portions of the capital asset during the arrangement, the issuer, at the inception of the arrangement, should recognize the entire capital asset and a deferred inflow of resources. The deferred inflow of resources should be reduced, and an inflow recognized, in a systematic and rational manner over the term of the arrangement.

This Statement requires issuers to disclose general information about their conduit debt obligations, organized by type of commitment, including the aggregate outstanding principal amount of the issuers' conduit debt obligations and a description of each type of commitment. Issuers that recognize liabilities related to supporting the debt service of conduit debt obligations also should disclose information about the amount recognized and how the liabilities changed during the reporting period.

As a result of the implementation of GASB Statement No. 95, the requirements of this Statement are effective for the reporting periods beginning after December 15, 2021. Early implementation is encouraged. The effects of this change on the District's financial statements have not yet been determined.

In January 2020, the GASB issued Statement No. 92, Omnibus 2020. The objectives of this statement are to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB Statements. This Statement addresses a variety of topics and includes specific provisions about the following:

- The effective date of Statement No. 87, Leases, and Implementation Guide No. 2019-3, Leases, for interim financial reporting
- Reporting of intra-entity transfers of assets between a primary government employer and a component unit defined benefit pension plan or defined benefit other postemployment benefit (OPEB) plan
- The applicability of Statement No. 73, Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement No. 68, and Amendments to Certain Provisions of GASB Statements 67 and 68, as amended, and No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans, as amended, to reporting assets accumulated for postemployment benefits
- The applicability of certain requirements of Statement No. 84, Fiduciary Activities, to postemployment benefit arrangements
- Measurement of liabilities (and assets, if any) related to asset retirement obligations (AROs) in a government acquisition
- Reporting by public entity risk pools for amounts that are recoverable from reinsurers or excess insurers
- Reference to nonrecurring fair value measurements of assets or liabilities in authoritative literature
- Terminology used to refer to derivative instruments

As a result of the implementation of GASB Statement No. 95, the requirements of this Statement are effective as follows:

- The requirements related to the effective date of Statement 87 and Implementation Guide 2019-3, reinsurance recoveries, and terminology used to refer to derivative instruments are effective upon issuance.
- The requirements related to intra-entity transfers of assets and those related to the applicability of Statements 73 and 74 are effective for fiscal years beginning after June 15, 2021.
- The requirements related to application of Statement 84 to postemployment benefit arrangements and those related to nonrecurring fair value measurements of assets or liabilities are effective for reporting periods beginning after June 15, 2021.
- The requirements related to the measurement of liabilities (and assets, if any) associated with AROs in a government acquisition are effective for government acquisitions occurring in reporting periods beginning after June 15, 2021.

Early implementation is encouraged. The effects of this change on the District's financial statements have not yet been determined.

In March 2020, the GASB issued Statement No. 93, Replacement of Interbank Offered Rates. The objective of this Statement is to address those and other accounting and financial reporting implications that result from the replacement of an IBOR (Interbank Offered Rate). This Statement achieves that objective by:

- Providing exceptions for certain hedging derivative instruments to the hedge accounting termination provisions when an IBOR is replaced as the reference rate of the hedging derivative instrument's variable payment
- Clarifying the hedge accounting termination provisions when a hedged item is amended to replace the reference rate
- Clarifying that the uncertainty related to the continued availability of IBORs does not, by itself, affect the assessment of whether the occurrence of a hedged expected transaction is probable
- Removing LIBOR as an appropriate benchmark interest rate for the qualitative evaluation of the effectiveness of an interest rate swap
- Identifying a Secured Overnight Financing Rate and the Effective Federal Funds Rate as appropriate benchmark interest rates for the qualitative evaluation of the effectiveness of an interest rate swap
- Clarifying the definition of reference rate, as it is used in Statement 53, as amended
- Providing an exception to the lease modifications guidance in Statement 87, as amended, for certain lease contracts that are amended solely to replace an IBOR as the rate upon which variable payments depend.

As a result of the implementation of GASB Statement No. 95, the removal of LIBOR as an appropriate benchmark interest rate (paragraph 11b) is effective for reporting periods ending after December 31, 2021. Paragraph 13 and 14 related to lease modifications is effective for reporting periods beginning after June 15, 2021. All other requirements of this Statement are effective for reporting periods beginning after June 15, 2020. Early implementation is encouraged. The effects of this change on the District's financial statements have not yet been determined.

In March 2020, the GASB issued Statement No. 94, Public-Private and Public-Public Partnerships and Availability Payment Arrangements. The primary objective of this Statement is to improve financial reporting by addressing issues related to public-private and public-public partnership arrangements (PPPs). As used in this Statement, a PPP is an arrangement in which a government (the transferor) contracts with an operator (a governmental or nongovernmental entity) to provide public services by conveying control of the right to operate or use a nonfinancial asset, such as infrastructure or other capital asset (the underlying PPP asset), for a period of time in an exchange or exchange-like transaction. Some PPPs meet the definition of a service concession arrangement (SCA), which the Board defines in this Statement as a PPP in which (1) the operator collects and is compensated by fees from third parties; (2) the transferor determines or has the ability to modify or approve which services the operator is required to provide, to whom the operator is required to provide the services, and the prices or rates that can be charged for the services; and (3) the transferor is entitled to significant residual interest in the service utility of the underlying PPP asset at the end of the arrangement.

This Statement also provides guidance for accounting and financial reporting for availability payment arrangements (APAs). As defined in this Statement, an APA is an arrangement in which a government compensates an operator for services that may include designing, constructing, financing, maintaining, or operating an underlying nonfinancial asset for a period of time in an exchange or exchange-like transaction.

The requirements of this Statement are effective for fiscal years beginning after June 15, 2022, and all reporting periods thereafter. Earlier application is encouraged. The effects of this change on the District's financial statements have not yet been determined.

In May 2020, the GASB issued Statement No. 96, Subscription-Based Information Technology Arrangements. This Statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). This Statement (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. To the extent relevant, the standards for SBITAs are based on the standards established in Statement No. 87, Leases, as amended.

A SBITA is defined as a contract that conveys control of the right to use another party's (a SBITA vendor's) information technology (IT) software, alone or in combination with tangible capital assets (the underlying IT assets), as specified in the contract for a period of time in an exchange or exchange-like transaction.

The requirements of this Statement are effective for fiscal years beginning after June 15, 2022, and all reporting periods thereafter. Earlier application is encouraged. The effects of this change on the District's financial statements have not yet been determined.

In June 2020, the GASB issued Statement No. 97, Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans—an amendment of GASB Statements No. 14 and No. 84, and a supersession of GASB Statement No. 32. The primary objectives of this Statement are to (1) increase consistency and comparability related to the reporting of fiduciary component units in circumstances in which a potential component unit does not have a governing board and the primary government performs the duties that a governing board typically would perform; (2) mitigate costs associated with the reporting of certain defined contribution pension plans, defined contribution other postemployment benefit (OPEB) plans, and employee benefit plans other than pension plans or OPEB plans (other employee benefit plans) as fiduciary component units in fiduciary fund financial statements; and (3) enhance the relevance, consistency, and comparability of the accounting and financial reporting for Internal Revenue Code (IRC) Section 457 deferred compensation plans (Section 457 plans) that meet the definition of a pension plan and for benefits provided through those plans.

The requirements of this Statement that (1) exempt primary governments that perform the duties that a governing board typically performs from treating the absence of a governing board the same as the appointment of a voting majority of a governing board in determining whether they are financially accountable for defined contribution pension plans, defined contribution OPEB plans, or other employee benefit plans and (2) limit the applicability of the financial burden criterion in paragraph 7 of Statement 84 to defined benefit pension plans and defined benefit OPEB plans that are administered through trusts that meet the criteria in paragraph 3 of Statement 67 or paragraph 3 of Statement 74, respectively, are effective immediately.

The requirements of this Statement that are related to the accounting and financial reporting for Section 457 plans are effective for fiscal years beginning after June 15, 2021. For purposes of determining whether a primary government is financially accountable for a potential component unit, the requirements of this Statement that provide that for all other arrangements, the absence of a governing board be treated the same as the appointment of a voting majority of a governing board if the primary government performs the duties that a governing board typically would perform, are effective for reporting periods beginning after June 15, 2021. Earlier application of those requirements is encouraged and permitted by requirement as specified within this Statement.

The Board considered the effective dates for the requirements of this Statement in light of the COVID-19 pandemic and in concert with Statement No. 95, Postponement of the Effective Dates of Certain Authoritative Guidance. The effects of this change on the District's financial statements have not yet been determined.



**Note 2 - Deposits and Investments**

**Summary of Deposits and Investments**

Deposits and investments as of June 30, 2020, are classified in the accompanying financial statements as follows:

|                                |                              |
|--------------------------------|------------------------------|
| Governmental funds             | \$ 205,287,766               |
| Proprietary funds              | 15,608,036                   |
| Fiduciary funds                | <u>3,626,804</u>             |
| Total deposits and investments | <u><u>\$ 224,522,606</u></u> |

Deposits and investments as of June 30, 2020, consist of the following:

|                                |                              |
|--------------------------------|------------------------------|
| Cash on hand and in banks      | \$ 7,620,042                 |
| Cash in revolving              | 150,000                      |
| Investments                    | <u>216,752,564</u>           |
| Total deposits and investments | <u><u>\$ 224,522,606</u></u> |

**Policies and Practices**

The District is authorized under California Government Code to make direct investments in local agency bonds, notes, or warrants within the State; U.S. Treasury instruments; registered State warrants or treasury notes; securities of the U.S. Government, or its agencies; bankers acceptances; commercial paper; certificates of deposit placed with commercial banks and/or savings and loan companies; repurchase or reverse repurchase agreements; medium term corporate notes; shares of beneficial interest issued by diversified management companies, certificates of participation, obligations with first priority security; and collateralized mortgage obligations.

Investment in County Treasury - The District is considered to be an involuntary participant in an external investment pool as the District is required to deposit all receipts and collections of monies with their County Treasurer (*Education Code* Section 41001). The fair value of the District's investment in the pool is reported in the accounting financial statements at amounts based upon the District's pro-rata share of the fair value provided by the County Treasurer for the entire portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by the County Treasurer, which is recorded on the net asset value basis. The Orange County Educational Investment and the Los Angeles County Treasury Investment Pools have a daily redemption frequency period and a one-day redemption notice period.

### General Authorizations

Limitations as they relate to interest rate risk, credit risk, and concentration of credit risk are indicated in the schedules below:

| Authorized<br>Investment Type           | Maximum<br>Remaining<br>Maturity | Maximum<br>Percentage<br>of Portfolio | Maximum<br>Investment<br>in One Issuer |
|---|----------------------------------|---------------------------------------|--|
| Local Agency Bonds, Notes, Warrants     | 5 years                          | None                                  | None                                   |
| Registered State Bonds, Notes, Warrants | 5 years                          | None                                  | None                                   |
| U.S. Treasury Obligations               | 5 years                          | None                                  | None                                   |
| U.S. Agency Securities                  | 5 years                          | None                                  | None                                   |
| Banker's Acceptance                     | 180 days                         | 40%                                   | 30%                                    |
| Commercial Paper                        | 270 days                         | 25%                                   | 10%                                    |
| Negotiable Certificates of Deposit      | 5 years                          | 30%                                   | None                                   |
| Repurchase Agreements                   | 1 year                           | None                                  | None                                   |
| Reverse Repurchase Agreements           | 92 days                          | 20% of base                           | None                                   |
| Medium-Term Corporate Notes             | 5 years                          | 30%                                   | None                                   |
| Mutual Funds                            | N/A                              | 20%                                   | 10%                                    |
| Money Market Mutual Funds               | N/A                              | 20%                                   | 10%                                    |
| Mortgage Pass-Through Securities        | 5 years                          | 20%                                   | None                                   |
| County Pooled Investment Funds          | N/A                              | None                                  | None                                   |
| Local Agency Investment Fund (LAIF)     | N/A                              | None                                  | None                                   |
| Joint Powers Authority Pools            | N/A                              | None                                  | None                                   |

### Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The District manages its exposure to interest rate risk by investing in the Orange County Educational Investment Pool and Los Angeles County Treasury Investment Pool and short-term money market funds.

### Specific Identification

Information about the sensitivity of the fair values of the District's investments to market interest rate fluctuation is provided by the following schedule that shows the distribution of the District's investment by maturity:

| <u>Investment Type</u>                      | <u>Reported<br/>Amount</u>   | <u>Maturity<br/>Date</u> |
|---|------------------------------|--------------------------|
| Orange County Educational Investment Pool   | \$ 214,287,334               | 266                      |
| Los Angeles County Treasury Investment Pool | 496,124                      | 590                      |
| Federated Treasury Obligations Fund         | <u>1,969,106</u>             | 44                       |
| Total                                       | <u><u>\$ 216,752,564</u></u> |                          |

### Credit Risk

Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The District's investments in the Federated Treasury Obligations Fund are rated AAA by Standard and Poor's. The District's investment in the Orange County Educational Investment Pool and Los Angeles County Treasury Investment Pool are not required to be rated, nor have they been rated.

### Custodial Credit Risk – Deposits

This is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District does have a policy for custodial credit risk for deposits. The District's policy states that monies received and deposited with a financial institution shall be in accounts that are fully covered by Federal insurance. In addition, the California Government Code requires that a financial institution secure deposits made by state or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law (unless so waived by the governmental unit). The market value of the pledged securities in the collateral pool must equal at least 110 percent of the total amount deposited by the public agency. California law also allows financial institutions to secure public deposits by pledging first trust deed mortgage notes having a value of 150 percent of the secured public deposits and letters of credit issued by the Federal Home Loan Bank of San Francisco having a value of 105 percent of the secured deposits. As of June 30, 2020, the District's bank balance of \$7,724,743 was exposed to custodial credit risk because it was uninsured, but collateralized with securities held by the pledging of financial institution's trust department or agent, but not in the name of the District.

**Note 3 - Fair Value Measurements**

The District categorizes the fair value measurements of its investments based on the hierarchy established by generally accepted accounting principles. The fair value hierarchy, which has three levels, is based on the valuation inputs used to measure an asset's fair value. The following provides a summary of the hierarchy used to measure fair value:

- Level 1 - Quoted prices in active markets for identical assets that the District has the ability to access at the measurement date. Level 1 assets may include debt and equity securities that are traded in an active exchange market and that are highly liquid and are actively traded in over-the-counter markets.
- Level 2 - Observable inputs other than Level 1 prices such as quoted prices for similar assets in active markets, quoted prices for identical or similar assets in markets that are not active, or other inputs that are observable, such as interest rates and curves observable at commonly quoted intervals, implied volatilities, and credit spreads. For financial reporting purposes, if an asset has a specified term, a Level 2 input is required to be observable for substantially the full term of the asset.
- Level 3 - Unobservable inputs should be developed using the best information available under the circumstances, which might include the District's own data. The District should adjust that data if reasonably available information indicates that other market participants would use different data or certain circumstances specific to the District are not available to other market participants.

Uncategorized - Investments in the Orange County Educational Investment Pool and Los Angeles County Treasurer Investment Pools are not measured using the input levels above because the District's transactions are based on a stable net asset value per share. All contributions and redemptions are transacted at \$1.00 net asset value per share. The County Treasury Investment Pool has a daily redemption frequency period and a one-day redemption notice period.

The District's fair value measurements are as follows at June 30, 2020:

| Investment Type                             | Reported<br>Amount | Fair Value<br>Measurements<br>Using<br>Level 2<br>Inputs | Uncategorized  |
|---|--------------------|--|----------------|
| Federal Treasury Obligations Fund           | \$ 1,969,106       | \$ 1,969,106   | \$ -           |
| Orange County Educational Investment Pool   | 214,287,334        | -  | 214,287,334    |
| Los Angeles County Treasury Investment Pool | 496,124            | -  | 496,124        |
| Total                                       | \$ 216,752,564     | \$ 1,969,106   | \$ 214,783,458 |

All assets have been valued using a market approach, with quoted market prices.

**Note 4 - Receivables**

Receivables at June 30, 2020, consisted of intergovernmental grants, entitlements, interest, and other local sources. All receivables are considered collectible in full.

|                     | General<br>Fund      | Cafeteria<br>Fund | Building<br>Fund | County School<br>Facilities<br>Fund | Special Reserve<br>Fund for<br>Capital Outlay<br>Projects | Non-Major<br>Governmental<br>Funds | Internal<br>Service<br>Fund | Total<br>Governmental<br>Activities |
|---------------------|----------------------|-------------------|------------------|-------------------------------------|---|------------------------------------|-----------------------------|-------------------------------------|
| Federal Government  |                      |                   |                  |                                     |   |                                    |                             |                                     |
| Categorical aid     | \$ 4,875,935         | \$ 401,472        | \$ -             | \$ -                                | \$ -  | \$ -                               | \$ -                        | \$ 5,277,407                        |
| State Government    |                      |                   |                  |                                     |   |                                    |                             |                                     |
| LCFF apportionment  | 988,165              | -                 | -                | -                                   | -   | -                                  | -                           | 988,165                             |
| Categorical aid     | 1,778,442            | 34,487            | -                | -                                   | -   | 732,792                            | -                           | 2,545,721                           |
| Lottery             | 1,025,743            | -                 | -                | -                                   | -   | -                                  | -                           | 1,025,743                           |
| Local Government    |                      |                   |                  |                                     |   |                                    |                             |                                     |
| Interest            | 109,127              | 576               | 28,627           | 22,808                              | 38,597  | \$ 32,094                          | 14,946                      | 246,775                             |
| Other local sources | 1,896,544            | 422               | -                | -                                   | -   | 705,396                            | -                           | 2,602,362                           |
| <b>Total</b>        | <b>\$ 10,673,956</b> | <b>\$ 436,957</b> | <b>\$ 28,627</b> | <b>\$ 22,808</b>                    | <b>\$ 38,597</b>  | <b>\$ 1,470,282</b>                | <b>\$ 14,946</b>            | <b>\$ 12,686,173</b>                |

**Note 5 - Capital Assets**

Capital asset activity for the fiscal year ended June 30, 2020, was as follows:

|   | Balance<br>July 1, 2019 | Additions     | Deductions     | Balance<br>June 30, 2020 |
|---|-------------------------|---------------|----------------|--------------------------|
| <b>Governmental Activities</b>              |                         |               |                |                          |
| Capital assets not being depreciated        |                         |               |                |                          |
| Land  | \$ 21,548,963           | \$ -          | \$ -           | \$ 21,548,963            |
| Construction in progress                    | 7,718,633               | 19,846,787    | (3,034,924)    | 24,530,496               |
| Total capital assets not being depreciated  | 29,267,596              | 19,846,787    | (3,034,924)    | 46,079,459               |
| Capital assets being depreciated            |                         |               |                |                          |
| Land improvements                           | 84,357,617              | 2,388,997     | -              | 86,746,614               |
| Buildings and improvements                  | 473,630,711             | 21,774,029    | -              | 495,404,740              |
| Furniture and equipment                     | 29,288,434              | 860,656       | (446,039)      | 29,703,051               |
| Total capital assets being depreciated      | 587,276,762             | 25,023,682    | (446,039)      | 611,854,405              |
| Total capital assets                        | 616,544,358             | 44,870,469    | (3,480,963)    | 657,933,864              |
| Accumulated depreciation                    |                         |               |                |                          |
| Land improvements                           | (21,713,292)            | (4,284,410)   | -              | (25,997,702)             |
| Buildings and improvements                  | (238,679,322)           | (21,144,973)  | -              | (259,824,295)            |
| Furniture and equipment                     | (17,693,195)            | (1,791,455)   | 386,722        | (19,097,928)             |
| Total accumulated depreciation              | (278,085,809)           | (27,220,838)  | 386,722        | (304,919,925)            |
| Governmental activities capital assets, net | \$ 338,458,549          | \$ 17,649,631 | \$ (3,094,241) | \$ 353,013,939           |

Depreciation expense was charged as a direct expense to governmental functions as follows:

|                         |               |
|-------------------------|---------------|
| Governmental Activities |               |
| Unallocated             | \$ 27,220,838 |

**Note 6 - Interfund Transactions**

**Interfund Receivables/Payables (Due To/Due From)**

Interfund receivable and payable balances at June 30, 2020, between major and non-major governmental funds are as follows:

| Due To  | Due From          |                     |                              |                       | Total               |
|---|-------------------|---------------------|------------------------------|-----------------------|---------------------|
|   | General Fund      | Cafeteria Fund      | Non-Major Governmental Funds | Internal Service Fund |                     |
| General Fund  | \$ -              | \$ 2,465,678        | \$ 155,900                   | \$ 1,995              | \$ 2,623,573        |
| Cafeteria Fund                                      | 735,734           | -                   | -                            | -                     | 735,734             |
| Special Reserve Fund for<br>Capital Outlay Projects | 2,684             | 121                 | -                            | -                     | 2,805               |
| <b>Total</b>  | <b>\$ 738,418</b> | <b>\$ 2,465,799</b> | <b>\$ 155,900</b>            | <b>\$ 1,995</b>       | <b>\$ 3,362,112</b> |

The balance of \$2,465,678 due to the General Fund from the Cafeteria Fund resulted from reimbursement of various operating costs, including indirect costs.

The balance of \$155,900 due to the General Fund from the Child Development Non-Major Governmental Fund resulted from reimbursement of various operating costs, including indirect costs.

A balance of \$735,734 due to the Cafeteria Fund from the General Fund resulted from operating contribution.

All remaining balance resulted for the time lag between the date that (1) interfund goods and services are provide or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

**Operating Transfers**

Interfund transfers for the year ended June 30, 2020, consisted of the following:

| <u>Transfer To</u> | <u>Transfer From</u> |                      | <u>Total</u>        |
|--------------------|----------------------|----------------------|---------------------|
|                    | <u>General Fund</u>  | <u>Building Fund</u> |                     |
| General Fund       | \$ -                 | \$ 1                 | \$ 1                |
| Cafeteria Fund     | <u>2,748,622</u>     | <u>-</u>             | <u>2,748,622</u>    |
| Total              | <u>\$ 2,748,622</u>  | <u>\$ 1</u>          | <u>\$ 2,748,623</u> |

The Building Fund transferred to the General Fund for reimbursement of qualified expenses.

\$ 1

The General Fund transferred to the Cafeteria Fund for operating contributions.

2,748,622

Total

\$ 2,748,623

**Note 7 - Accounts Payable**

Accounts payable at June 30, 2020, consisted of the following:

|                       | <u>General Fund</u>  | <u>Cafeteria Fund</u> | <u>Building Fund</u> | <u>County School Facilities Fund</u> | <u>Special Reserve Capital Outlay Fund</u> | <u>Non-Major Governmental Funds</u> | <u>Internal Service Fund</u> | <u>Total Governmental Activities</u> |
|-----------------------|----------------------|-----------------------|----------------------|--------------------------------------|--|-------------------------------------|------------------------------|--------------------------------------|
| Salaries and benefits | \$ 9,031,414         | \$ 627,539            | \$ -                 | \$ -                                 | \$ -                                       | \$ 201,036                          | \$ 10,039                    | \$ 9,870,028                         |
| Vendor payables       | 456,272              | 1,299                 | -                    | -                                    | 141,761                                    | 2,331                               | -                            | 601,663                              |
| Supplies              | 2,546,553            | 23,586                | -                    | -                                    | -  | 138                                 | -                            | 2,570,277                            |
| Services              | 4,405,824            | 1,494                 | 1,058                | 843                                  | 65,656                                     | 11,635                              | 107,158                      | 4,593,668                            |
| Construction          | 347,839              | -                     | 124,647              | -                                    | 5,866,116                                  | -                                   | -                            | 6,338,602                            |
| Total                 | <u>\$ 16,787,902</u> | <u>\$ 653,918</u>     | <u>\$ 125,705</u>    | <u>\$ 843</u>                        | <u>\$ 6,073,533</u>                        | <u>\$ 215,140</u>                   | <u>\$ 117,197</u>            | <u>\$ 23,974,238</u>                 |



**Note 8 - Unearned Revenue**

Unearned revenue at June 30, 2020, consists of the following:

|                              | General<br>Fund   | Cafeteria<br>Fund | Total             |
|------------------------------|-------------------|-------------------|-------------------|
| Federal financial assistance | \$ 61,086         | \$ -              | \$ 61,086         |
| State categorical aid        | 80,185            | -                 | 80,185            |
| Other local                  | 173,388           | 211,058           | 384,446           |
| <b>Total</b>                 | <b>\$ 314,659</b> | <b>\$ 211,058</b> | <b>\$ 525,717</b> |

**Note 9 - Long-Term Liabilities other than OPEB and Pensions**

**Summary**

The changes in the District's long-term liabilities other than OPEB and pensions during the year consisted of the following:

|                                      | Balance<br>July 1, 2019 | Additions            | Deductions             | Balance<br>June 30, 2020 | Due in<br>One Year   |
|--------------------------------------|-------------------------|----------------------|------------------------|--------------------------|----------------------|
| Long-Term Liabilities                |                         |                      |                        |                          |                      |
| General obligation bonds             | \$ 335,037,864          | \$ 45,705,174        | \$ (44,325,000)        | \$ 336,418,038           | \$ 10,115,000        |
| Unamortized premium                  | 9,958,298               | 3,360,251            | (3,669,731)            | 9,648,818                |                      |
| California energy commission<br>loan | 1,714,287               | -                    | (428,571)              | 1,285,716                | 428,571              |
| Capital leases                       | 86,014                  | -                    | (20,817)               | 65,197                   | 20,383               |
| Compensated absences                 | 3,817,670               | 792,281              | -                      | 4,609,951                | -                    |
| Claims liability                     | 13,458,319              | 3,043,523            | (2,503,747)            | 13,998,095               | 2,503,747            |
| <b>Total</b>                         | <b>\$ 364,072,452</b>   | <b>\$ 52,901,229</b> | <b>\$ (50,947,866)</b> | <b>\$ 366,025,815</b>    | <b>\$ 13,067,701</b> |

Payments on the general obligation bonds are paid by the Bond Interest and Redemption Fund. Capital lease payments are made by the fund utilizing the equipment and modulators. The compensated absences will be paid by the General Fund, Child Development Fund, Cafeteria Fund, and the Internal Service Fund. The Internal Service Fund will pay the estimated insurance claims liabilities. California energy commission loan will be paid by the Special Reserve Fund for Capital Outlay Projects.

Newport-Mesa Unified School District

Notes to Financial Statements

June 30, 2020

The outstanding general obligation bonded debt is as follows:

| Issuance Date | Final Maturity Date | Interest Rate | Original Issue | Bonds Outstanding July 1, 2019 | Issued               | Interest Accreted    | Redeemed               | Bonds Outstanding June 30, 2020 |
|---------------|---------------------|---------------|----------------|--------------------------------|----------------------|----------------------|------------------------|---------------------------------|
| 1/1/07        | 8/1/31              | 3.3-4.5%      | \$ 70,443,480  | \$ 74,350,838                  | \$ -                 | \$ 3,140,481         | \$ (4,410,000)         | \$ 73,081,319                   |
| 11/9/10       | 8/1/26              | 2.0-5.0%      | 68,660,000     | 44,720,000                     | -                    | -                    | (39,710,000)           | 5,010,000                       |
| 6/8/11        | 8/1/46              | 3.6-7.3%      | 95,000,670     | 104,213,926                    | -                    | 6,929,830            | (205,000)              | 110,938,756                     |
| 8/10/17       | 8/1/46              | 3.9-5.0%      | 80,546,666     | 84,323,100                     | -                    | 2,674,863            | -                      | 86,997,963                      |
| 8/15/17       | 8/1/39              | 2.0-5.0%      | 28,130,000     | 27,430,000                     | -                    | -                    | -                      | 27,430,000                      |
| 5/5/20        | 8/1/26              | 5.0%          | 32,960,000     | -                              | 32,960,000           | -                    | -                      | 32,960,000                      |
|               |                     |               |                | <u>\$ 335,037,864</u>          | <u>\$ 32,960,000</u> | <u>\$ 12,745,174</u> | <u>\$ (44,325,000)</u> | <u>\$ 336,418,038</u>           |

**2005 General Obligation Bonds, Series 2007**

In January 2007, the District issued \$70,443,480 of the Newport-Mesa Unified School District, 2005 General Obligation Bonds, Series 2007. The bonds issued included \$27,900,000 of current interest bonds and \$42,543,480 of capital appreciation bonds, with the capital appreciation bonds accreting to \$102,915,000. The bonds have a final maturity to occur on August 1, 2031, with interest yields of 3.3 to 4.5 percent. The District received net proceeds of \$70,470,304 (including a premium of \$658,043 and after payment of \$631,219 for issuance costs).

Proceeds from the sale of the bonds were used to finance specific construction and renovation projects approved by the voters and to pay costs of issuance on the bonds. At June 30, 2020, the principal balance outstanding was \$73,081,319. Unamortized premium on issuance at June 30, 2019 was \$302,696.

**2000 General Obligation Refunding Bonds, Series 2010**

In November 2010, the Newport-Mesa Unified School District issued 2010 Refunding Bonds in the amount of \$68,660,000. The bonds have a final maturity date of August 1, 2026, with interest rates ranging of 2.0 to 5.0 percent. Proceeds from the sale of the bonds were used to provide for the full refunding of the Series 2001 Bonds and a partial refunding of the Series 2003 Bonds. As of June 30, 2020, the principal balance of \$5,010,000 remained outstanding.

**2005 General Obligation Bonds, Series 2011**

In June 2011, the District issued \$95,000,670 of the Newport-Mesa Unified School District, 2005 General Obligation Bonds, Series 2011. The bonds issued included \$11,928,966 of convertible bonds and \$83,071,704 of capital appreciation bonds. The bonds have final maturity dates through August 1, 2046, with interest yields of 3.6 to 7.3 percent. The conversion value for the convertible bonds is \$22,385,000 and total accretion on the capital appreciation bonds is \$537,190,398. The District received net proceeds of \$95,000,670 (including a premium of \$621,238 and after payment of \$621,238 for issuance costs). Proceeds from the sale of the bonds will be used to finance specific construction and renovation projects approved by the voters and to pay costs of issuance on the bonds. At June 30, 2020, the principal balance outstanding was \$110,938,756. Unamortized premium at June 30, 2020 was \$460,009.

**2005 General Obligation Refunding Bonds, Series 2017**

On August 10, 2017, the District issued \$80,564,666.30 of the Newport-Mesa Unified School District, 2005 General Obligation Refunding Bonds, Series 2017. The bonds issued included \$17,580,000 of current interest bonds and \$62,984,666.30 of capital appreciation bonds, with capital appreciation bonds accreting to \$171,355,000. The bonds have a final maturity to occur on August 1, 2046, with interest yields of 3.9 to 5.0 percent. The bonds issued at an aggregate price of \$84,977,762 (including a premium of \$4,639,509.95 and after payment of \$407,684.60 for issuance costs). Proceeds from sale of bonds will be used to refund a portion of the outstanding General Obligation Bonds, Election of 2005, Series 2011 and to refund all of the outstanding General Obligation Refunding Bonds, Election of 2000, Series 2012, and to pay costs of issuance of the Refunding Bonds. The refunding resulted in cumulative cash flow saving of \$140,004,873 over the life of the new debt and an economic gain of \$54,698,850 based on the difference between the present value of the existing debt service requirements and the new debt service requirements discounted at 3.790 percent. At June 30, 2020, the principal balance outstanding of the General Obligation Refunding Bonds, Series 2017 was \$86,997,963 and unamortized premium on issuance and deferred charge on refunding were \$4,159,558 and \$12,637,606, respectively.

**2005 General Obligation Bonds, Series 2017**

On August 15, 2017, the District issued \$28,130,000 of the Newport-Mesa Unified School District, 2005 General Obligation Bonds, Series 2017. The bonds were issued as current interest bonds. The bonds have a final maturity date of August 1, 2039, with interest yields of 2.0 to 5.0 percent. The bonds issued at an aggregate price of \$29,285,486 (including a premium of \$1,582,040 and after payment of \$426,554 for issuance costs). Proceeds from sale of bonds will be used to finance specific construction, repair, and improvement projects approved by the voter of the District held on November 8, 2005. At June 30, 2020, the principal balance outstanding of the 2005 General Obligation Bonds, Series 2017 was \$27,430,000 and unamortized premium on issuance was \$1,366,304.

**2000 General Obligation Refunding Bonds, Series 2020**

On May 5, 2020, the District issued \$32,960,000 of the Newport-Mesa Unified School District, 2000 General Obligation Refunding Bonds, Series 2020. The bonds were issued as current interest bonds. The bonds have a final maturity to occur on August 1, 2026, with interest rate of 5.0 percent. The bonds issued at an aggregate price of \$35,959,750 (including a premium of \$3,360,251 and after payment of \$360,501 for issuance costs). Proceeds from sale of bonds will be used to refund, on a current basis, a portion of the outstanding General Obligation Refunding Bonds, Election of 2000, Series 2010, and to pay costs of issuance of the Refunding Bonds. The refunding resulted in cumulative cash flow saving of \$2,938,811 over the life of the new debt and an economic gain of \$2,764,787 based on the difference between the present value of the existing debt service requirements and the new debt service requirements discounted at 2.079 percent. At June 30, 2020, the principal balance outstanding of the General Obligation Refunding Bonds, Series 2020 was \$32,960,000 and unamortized premium on issuance was \$3,360,251.

The general obligation bonds mature through 2047 as follows:

| Bonds Maturing<br>Fiscal Year | Principal<br>Including Accreted<br>Interest to Date | Accreted<br>Interest  | Current<br>Interest to<br>Maturity | Total                 |
|-------------------------------|---|-----------------------|------------------------------------|-----------------------|
| 2021                          | \$ 10,103,510                                       | \$ 11,490             | \$ 4,902,039                       | \$ 15,017,039         |
| 2022                          | 10,418,156  | 311,844               | 4,076,353                          | 14,806,353            |
| 2023                          | 10,014,279  | 405,721               | 4,517,030                          | 14,937,030            |
| 2024                          | 10,889,867  | 675,133               | 4,226,705                          | 15,791,705            |
| 2025                          | 11,775,444  | 1,009,556             | 3,910,455                          | 16,695,455            |
| 2026-2030                     | 71,292,151  | 15,717,849            | 13,903,650                         | 100,913,650           |
| 2031-2035                     | 63,254,991  | 61,645,009            | 9,866,375                          | 134,766,375           |
| 2036-2040                     | 67,865,562  | 83,510,588            | 8,907,150                          | 160,283,300           |
| 2041-2045                     | 65,521,213  | 65,538,787            | 3,525,638                          | 134,585,638           |
| 2046-2047                     | 15,282,865  | 27,342,135            | -                                  | 42,625,000            |
| Total                         | <u>\$ 336,418,038</u>                               | <u>\$ 256,168,112</u> | <u>\$ 57,835,395</u>               | <u>\$ 650,421,545</u> |

**Compensated Absences**

Compensated absences (unpaid employee vacation) for the District at June 30, 2020, amounted to \$4,609,951.

**Capital Leases**

The District has entered into agreements to lease various facilities and equipment. Such agreements are, in substance, purchases (capital leases) and are reported as capital lease obligations. The District's liability on lease agreements with options to purchase is summarized below:

|                       | <u>Equipment</u> |
|-----------------------|------------------|
| Balance, July 1, 2019 | \$ 86,014        |
| Additions             | -                |
| Payments              | <u>(20,817)</u>  |
| Balance, July 1, 2020 | <u>\$ 65,197</u> |

The capital leases have minimum lease payments as follows:

| <u>Year Ending<br/>June 30,</u>         | <u>Lease<br/>Payment</u> |
|---|--------------------------|
| 2021                                    | \$ 20,383                |
| 2022                                    | 16,240                   |
| 2023                                    | 11,934                   |
| 2024                                    | 9,176                    |
| 2025                                    | <u>7,464</u>             |
| Total                                   | <u>65,197</u>            |
| Less amount representing interest       | <u>-</u>                 |
| Present value of minimum lease payments | <u>\$ 65,197</u>         |

Leased equipment under capital assets at June 30, 2020 include the following:

|                               |                   |
|-------------------------------|-------------------|
| Building                      | \$ 222,752        |
| Less Accumulated Depreciation | <u>(33,413)</u>   |
| Total                         | <u>\$ 189,339</u> |

Amortization of leased building under capital assets is included with depreciation expense.

**California Energy Commission Loan**

The District entered into a loan agreement with the California Energy Commission (CEC) during the 2014-2015 fiscal year to obtain a maximum loan of \$3,000,000. The proceeds from the loan were used for the District's solar shade structure project and the agreement stipulated that the CEC would reimburse the District up to the maximum agreed-upon loan amount. The loan was offered with a zero percent interest rate and the District will commence repayment beginning the 2016-2017 fiscal year. The District will be making a total of 14 semi-annual installment payments in the amount of \$214,286 until the obligation is fully paid. The District has made 2 separate draw-down requests to the CEC. Proceeds from the first draw-down request in the amount of \$1,883,599 were received during the 2014-2015 fiscal year. Proceeds from the second draw-down request in the amount of \$1,116,401 were received during the 2015-2016 fiscal year. As of June 30, 2020, the District had an outstanding CEC loan balance of \$1,285,716.

| <u>Year Ending<br/>June 30,</u> | <u>Future<br/>Payment</u> |
|---------------------------------|---------------------------|
| 2021                            | \$ 428,571                |
| 2022                            | 428,571                   |
| 2023                            | <u>428,574</u>            |
| Total                           | <u>\$ 1,285,716</u>       |

**Estimated Insurance Claims - Workers' Compensation**

Liabilities for claims for all injury and compensation cases are established by the District's independent administrator. These liabilities are based upon estimates, which are reviewed periodically for adequacy, adjusted if needed, and terminated upon the closing of each claim. Ending liabilities balances of \$13,458,319 were discounted at a rate of 0.6 percent and were accepted as estimated by the District's administrator.

**Note 10 - Net Other Postemployment Benefit (OPEB) Liability**

For the fiscal year ended June 30, 2020, the District reported net OPEB liability, deferred outflows of resources, deferred inflows of resources, and OPEB expense for the following plans:

| <u>OPEB Plan</u>                          | <u>Net OPEB<br/>Liability</u> | <u>Deferred Outflows<br/>of Resources</u> | <u>Deferred Inflows<br/>of Resources</u> | <u>OPEB<br/>Expense</u> |
|---|-------------------------------|---|--|-------------------------|
| Retiree Health Plan                       | \$ 119,890,958                | \$ 7,873,581                              | \$ 3,082,887                             | \$ 5,592,544            |
| Medicare Premium Payment<br>(MPP) Program | <u>1,579,297</u>              | <u>-</u>                                  | <u>-</u>                                 | <u>(19,767)</u>         |
| Total                                     | <u>\$ 121,470,255</u>         | <u>\$ 7,873,581</u>                       | <u>\$ 3,082,887</u>                      | <u>\$ 5,572,777</u>     |

The details of each plan are as follows:

**District Plan**

**Plan Administration**

The District's governing board administers the Postemployment Benefits Plan (the Plan). The Plan is a single--employer defined benefit plan that is used to provide postemployment benefits other than pensions (OPEB) for eligible retirees and their spouses. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

**Plan Membership**

At June 30, 2020, the Plan membership consisted of the following:

|   |       |
|---|-------|
| Inactive employees or beneficiaries currently receiving benefits payments | 107   |
| Active employees  | 2,326 |
|   | 2,326 |
| Total   | 2,433 |

**Benefits Provided**

The Plan provides medical and dental insurance benefits to eligible retirees and their spouses. Benefits are provided through a third-party insurer, and the full cost of benefits is covered by the Plan. The District's governing board has the authority to establish and amend the benefit terms as contained within the negotiated labor agreements.

The benefit payment requirements of Plan members and the District are established and may be amended by the District, the Newport-Mesa Federation of Teachers (N-MFT), the local California Service Employees Association (CSEA), and unrepresented groups. The benefit payment is based on projected pay-as-you-go financing requirements as determined annually through the agreements with the District, NMFT, CSEA, and the unrepresented groups. For fiscal year 2019-2020, the District contributed \$5,165,629 in benefits.

**Total OPEB Liability of the District**

The District's total OPEB liability of \$119,890,958 was measured as of June 30, 2020, and the total OPEB liability used to calculate the total OPEB liability was determined by an actuarial valuation as of June 30, 2020.

**Actuarial Assumptions**

The total OPEB liability in the June 30, 2020 actuarial valuation was determined using the following assumptions, applied to all periods included in the measurement, unless otherwise specified:

|                             |  |
|-----------------------------|--|
| Inflation                   | 2.66 percent                               |
| Salary increases            | 2.75 percent, average, including inflation |
| Discount rate               | 2.66 percent                               |
| Healthcare cost trend rates | 7.00 percent for 2020                      |

The discount rate was based on the Bond Buyer 20-bond General Obligation Index.

CalSTRS mortality rates are from the 2020 experience study and the CalPERS mortality rates are from the 2017 experience study.

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actual experience study for the period July 1, 2019 to June 30, 2020.

|  | Total OPEB<br>Liability |
|--|-------------------------|
| Balance, June 30, 2019                             | \$ 123,356,569          |
| Service cost                                       | 6,197,752               |
| Interest   | 3,543,001               |
| Differences between expected and actual experience | (8,947,739)             |
| Changes of assumptions                             | 907,004                 |
| Benefit payments                                   | (5,165,629)             |
| Net change in total OPEB liability                 | (3,465,611)             |
| Balance, June 30, 2020                             | \$ 119,890,958          |

No changes to the benefits terms noted.

Changes of assumptions and other inputs reflect a change in the discount rate from 2.79 percent in 2019 to 2.66 percent in 2020.



**Sensitivity of the Total OPEB Liability to Changes in the Discount Rate**

The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is one percent lower or higher than the current rate:

| <u>Discount Rate</u>          | <u>Total OPEB<br/>Liability</u> |
|-------------------------------|---------------------------------|
| 1% decrease (1.66%)           | \$ 128,688,808                  |
| Current discount rate (2.66%) | 119,890,958                     |
| 1% increase (3.66%)           | 111,440,868                     |

**Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates**

The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are one percent lower or higher than the current healthcare costs trend rates:

| <u>Healthcare Cost Trend Rates</u>         | <u>Total OPEB<br/>Liability</u> |
|--|---------------------------------|
| 1% decrease (6.00%)                        | \$ 106,685,300                  |
| Current healthcare cost trend rate (7.00%) | 119,890,958                     |
| 1% increase (8.00%)                        | 135,341,062                     |

**OPEB Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources related to OPEB**

For the year ended June 30, 2020, the District recognized OPEB expense of \$5,592,544. At June 30, 2020, the District reported deferred outflows of resources and deferred inflow of resources related to OPEB from the following sources:

|  | <u>Deferred Outflows<br/>of Resources</u> | <u>Deferred Inflows<br/>of Resources</u> |
|--|---|--|
| Differences between expected and actual experience | 7,873,581                                 | -  |
| Changes of assumptions                             | -   | 3,082,887                                |
| Total  | <u>\$ 7,873,581</u>                       | <u>\$ 3,082,887</u>                      |

The deferred outflows of resources related to difference between expected and actual experience and the deferred inflows of resources related to the changes of assumptions will be recognized in OPEB expense as follows:

| Year Ended<br>June 30, | Deferred<br>Outflows/(Inflows)<br>of Resources |
|------------------------|--|
| 2021                   | \$ 586,280                                     |
| 2022                   | 586,280  |
| 2023                   | 586,280  |
| 2024                   | 586,280  |
| 2025                   | 586,280  |
| Thereafter             | 1,859,294                                      |
| Total                  | <u>\$ 4,790,694</u>                            |

### Medicare Premium Payment (MPP) Program

#### Plan Description

The Medicare Premium Payment (MPP) Program is administered by the California State Teachers' Retirement System (CalSTRS). The MPP Program is a cost-sharing multiple-employer other postemployment benefit plan (OPEB) established pursuant to Chapter 1032, Statutes 2000 (SB 1435). CalSTRS administers the MPP Program through the Teachers' Health Benefits Fund (THBF).

A full description of the MPP Program regarding benefit provisions, assumptions (for funding, but not accounting purposes), and membership information is listed in the June 30, 2018 annual actuarial valuation report, Medicare Premium Payment Program Actuarial Valuation. This report and CalSTRS audited financial information are publicly available reports that can be found on the CalSTRS website under Publications at: <http://www.calstrs.com/member-publications>.

#### Benefits Provided

The MPP Program pays Medicare Part A premiums and Medicare Parts A and B late enrollment surcharges for eligible members of the State Teachers Retirement Plan (STRP) Defined Benefit (DB) Program who were retired or began receiving a disability allowance prior to July 1, 2012 and were not eligible for premium free Medicare Part A. The payments are made directly to the Centers for Medicare and Medicaid Services (CMS) on a monthly basis.

The MPP Program is closed to new entrants as members who retire after July 1, 2012, are not eligible for coverage under the MPP Program.

The MPP Program is funded on a pay-as-you go basis from a portion of monthly District benefit payments. In accordance with California *Education Code* Section 25930, contributions that would otherwise be credited to the DB Program each month are instead credited to the MPP Program to fund monthly program and administrative costs. Total redirections to the MPP Program are monitored to ensure that total incurred costs do not exceed the amount initially identified as the cost of the program.

### Net OPEB Liability and OPEB Expense

At June 30, 2020, the District reported a liability of \$1,579,297 for its proportionate share of the net OPEB liability for the MPP Program. The net OPEB liability was measured as of June 30, 2019, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of June 30, 2018. The District's proportion of the net OPEB liability was based on a projection of the District's long-term share of contributions to the OPEB Plan relative to the projected contributions of all participating school districts, actuarially determined. The District's proportionate share for the measurement period June 30, 2019 and June 30, 2018, respectively, was 0.4241 percent, and 0.4178 percent, resulting in a net increase in the proportionate share of 0.0063 percent.

For the year ended June 30, 2020, the District recognized OPEB expense of \$(19,767).

### Actuarial Methods and Assumptions

The June 30, 2019 total OPEB liability was determined by applying update procedures to the financial reporting actuarial valuation as of June 30, 2018, and rolling forward the total OPEB liability to June 30, 2019, using the assumptions listed in the following table:

|   |                                       |                                       |
|---|---------------------------------------|---------------------------------------|
| Measurement Date                        | June 30, 2019                         | June 30, 2018                         |
| Valuation Date                          | June 30, 2018                         | June 30, 2017                         |
| Experience Study                        | July 1, 2010 through<br>June 30, 2015 | July 1, 2010 through<br>June 30, 2015 |
| Actuarial Cost Method                   | Entry age normal                      | Entry age normal                      |
| Investment Rate of Return               | 3.50%                                 | 3.87%                                 |
| Medicare Part A Premium Cost Trend Rate | 3.70%                                 | 3.70%                                 |
| Medicare Part B Premium Cost Trend Rate | 4.10%                                 | 4.10%                                 |

For the valuation as of June 30, 2018, CalSTRS uses a generational mortality assumption, which involves the use of a base mortality table and projection scales to reflect expected annual reductions in mortality rates at each age, resulting in increases in life expectancies each year into the future. The base mortality tables are CalSTRS custom tables derived to best fit the patterns of mortality among our members. The projection scale was set equal to 110 percent of the ultimate improvement factor from the Mortality Improvement Scale (MP-2016) table, issued by the Society of Actuaries.

Assumptions were made about future participation (enrollment) into the MPP Program because CalSTRS is unable to determine which members not currently participating meet all eligibility criteria for enrollment in the future. Assumed enrollment rates were derived based on past experience and are stratified by age with the probability of enrollment diminishing as the members' age increases. This estimated enrollment rate was then applied to the population of members who may meet criteria necessary for eligibility and are not currently enrolled in the MPP Program. Based on this, the estimated number of future enrollments used in the financial reporting valuation was 380 or an average of 0.23 percent of the potentially eligible population (165,422).

The MPP Program is funded on a pay-as-you-go basis with contributions generally being made at the same time and in the same amount as benefit payments and expenses coming due. Any funds within the MPP Program as of June 30, 2019, were to manage differences between estimated and actual amounts to be paid and were invested in the Surplus Money Investment Fund, which is a pooled investment program administered by the State Treasurer.

#### Discount Rate

The discount rate used to measure the total OPEB liability as of June 30, 2019, is 3.50 percent. As the MPP Program is funded on a pay-as-you-go basis as previously noted, the OPEB Plan's fiduciary net position was not projected to be sufficient to make projected future benefit payments. Therefore, a discount rate of 3.50 percent, which is the Bond Buyer 20-Bond GO Index from Bondbuyer.com as of June 30, 2019, was applied to all periods of projected benefit payments to measure the total OPEB liability. The discount rate decreased 0.37 percent from 3.87 percent as of June 30, 2018.

#### Sensitivity of the District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate

The following presents the District's proportionate share of the net OPEB liability calculated using the current discount rate, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percent lower or higher than the current rate:

| Discount Rate                 | Net OPEB<br>Liability |
|-------------------------------|-----------------------|
| 1% decrease (2.50%)           | \$ 1,723,375          |
| Current discount rate (3.50%) | 1,579,297             |
| 1% increase (4.50%)           | 1,446,826             |

### Sensitivity of the District's Proportionate Share of the Net OPEB Liability to Changes in the Medicare Costs Trend Rates

The following presents the District's proportionate share of the net OPEB liability calculated using the Medicare costs trend rates, as well as what the net OPEB liability would be if it were calculated using Medicare costs trend rates that are one percent lower or higher than the current rates:

| Medicare Costs Trend Rate                                       | Net OPEB<br>Liability |
|---|-----------------------|
| 1% decrease (2.7% Part A and 3.1% Part B)                       | \$ 1,480,274          |
| Current Medicare costs trend rate (3.7% Part A and 4.1% Part B) | 1,579,297             |
| 1% increase (4.7% Part A and 5.1% Part B)                       | 1,777,094             |

### Note 11 - Non-Obligatory Debt

These bonds are authorized pursuant to the Mello-Roos Community Facilities Act of 1982 as amended and are payable from special taxes levied on property within the Community Facilities Districts according to a methodology approved by the voters within the District. Neither the faith and credit, nor taxing power of the School District is pledged to the payment of the bonds. Reserves have been established from the bond proceeds to meet delinquencies should they occur. If delinquencies occur beyond the amounts held in those reserves, the School District has no duty to pay the delinquency out of any available funds of the School District. The School District acts solely as an agent for those paying taxes levied and the bondholders. The Community Facilities District Bonds currently active include the Community Facilities District No. 90-1, Special Tax Bonds, Series 2012.

During the current year, a total of \$13,555 in dividends and interests were earned from investments held with a trustee. Additionally, a total of \$1,303,947 in special tax assessment revenues was received in connection with paying the annual debt service obligation and other administrative costs. As of June 30, 2020, the Community Facilities District No. 90-1, Special Tax Bonds, Series 2012 had an outstanding balance of \$2,445,000.

The Special Tax Bonds mature through 2022 as follows:

| Year Ending<br>June 30, | Principal           | Interest         | Total               |
|-------------------------|---------------------|------------------|---------------------|
| 2021                    | \$ 1,205,000        | \$ 67,675        | \$ 1,272,675        |
| 2022                    | 1,240,000           | 24,800           | 1,264,800           |
| Total                   | <u>\$ 2,445,000</u> | <u>\$ 92,475</u> | <u>\$ 2,537,475</u> |

**Note 12 - Fund Balances**

Fund balances are composed of the following elements:

|                                       | General<br>Fund      | Cafeteria<br>Fund | Building<br>Fund     | County School<br>Facilities<br>Fund | Special Reserve Fund<br>for Capital Outlay<br>Projects Fund | Non-Major<br>Governmental<br>Funds | Total                 |
|---------------------------------------|----------------------|-------------------|----------------------|-------------------------------------|---|------------------------------------|-----------------------|
| <b>Nonspendable</b>                   |                      |                   |                      |                                     |   |                                    |                       |
| Revolving cash                        | \$ 150,000           | \$ -              | \$ -                 | \$ -                                | \$ -  | \$ -                               | \$ 150,000            |
| Stores inventories                    | 142,154              | 94,016            | -                    | -                                   | -   | -                                  | 236,170               |
| Prepaid expenditures                  | 5,575                | -                 | -                    | -                                   | -   | -                                  | 5,575                 |
| Total nonspendable                    | <u>297,729</u>       | <u>94,016</u>     | <u>-</u>             | <u>-</u>                            | <u>-</u>  | <u>-</u>                           | <u>391,745</u>        |
| <b>Restricted</b>                     |                      |                   |                      |                                     |   |                                    |                       |
| Legally restricted programs           | 4,449,993            | 5,985             | -                    | -                                   | -   | 729,787                            | 5,185,765             |
| Capital projects                      | -                    | -                 | 28,581,683           | 22,878,744                          | 1,320,860   | 9,407,345                          | 62,188,632            |
| Debt services                         | -                    | -                 | -                    | -                                   | -   | 11,606,043                         | 11,606,043            |
| Total restricted                      | <u>4,449,993</u>     | <u>5,985</u>      | <u>28,581,683</u>    | <u>22,878,744</u>                   | <u>1,320,860</u>  | <u>21,743,175</u>                  | <u>78,980,440</u>     |
| <b>Assigned</b>                       |                      |                   |                      |                                     |   |                                    |                       |
| Retiree benefits                      | 19,413,318           | -                 | -                    | -                                   | -   | -                                  | 19,413,318            |
| Other                                 | 53,236,865           | -                 | -                    | -                                   | -   | -                                  | 53,236,865            |
| Capital projects                      | -                    | -                 | -                    | -                                   | 30,133,815  | -                                  | 30,133,815            |
| Total assigned                        | <u>72,650,183</u>    | <u>-</u>          | <u>-</u>             | <u>-</u>                            | <u>30,133,815</u>   | <u>-</u>                           | <u>102,783,998</u>    |
| <b>Unassigned</b>                     |                      |                   |                      |                                     |   |                                    |                       |
| Reserve for economic<br>uncertainties | 11,663,792           | -                 | -                    | -                                   | -   | -                                  | 11,663,792            |
| Total                                 | <u>\$ 89,061,697</u> | <u>\$ 100,001</u> | <u>\$ 28,581,683</u> | <u>\$ 22,878,744</u>                | <u>\$ 31,454,675</u>  | <u>\$ 21,743,175</u>               | <u>\$ 193,819,975</u> |

**Note 13 - Lease Revenues**

Lease agreements have been entered into with various lessees for terms that exceed one year. None of the agreements contain purchase options. All of the agreements contain a termination clause providing for cancellation after a specified number of days of written notice to lessees, but is unlikely that the District will cancel any of the agreements prior to their expiration date. The future minimum lease payments expected to be received under these agreements are as follows:

| Year Ending<br>June 30, | Lease<br>Payment |
|-------------------------|------------------|
| 2021                    | \$ 16,560        |
| 2022                    | 16,560           |
| 2023                    | 17,089           |
| 2024                    | 17,089           |
| Total                   | \$ 67,298        |

During the 2019-2020 fiscal year, a total of \$86,775 in lease revenues was received by the District.

**Note 14 - Risk Management**

**Description**

The District's risk management activities are recorded in the General Fund. Employee life, health, and disability programs are administered by the General Fund through the purchase of commercial insurance. The District participates in the Alliance of Schools for Cooperative Insurance Program (ASCIP) Joint Powers Authority public entity risk pool for the property and liability coverage. Refer to Note 17 for additional information regarding the JPAs. The Workers' Compensation Program, for which the District retains risk of loss, is administered by the Internal Service Fund. Excess workers' compensation coverage is obtained through the purchase of commercial insurance.

For insured programs, there have been no significant reductions in insurance coverage. Settlement amounts have not exceeded insurance coverage for the current year or the three prior years.

**Claims Liabilities**

The District records an estimated liability for indemnity torts and other claims against the District. Claims liabilities are based on estimates of the ultimate cost of reported claims (including future claim adjustment expenses) and an estimate for claims incurred, but not reported based on historical experience.

**Unpaid Claims Liabilities**

The District establishes a liability for both reported and unreported events, which includes estimates of both future payments of losses and related claim adjustment expenses. Unpaid claims and claims adjustment expenses were discounted at 0.6 percent and presented at their net present value. The following represent the changes in approximate aggregate liabilities for the District from July 1, 2018 to June 30, 2020:

|   | <u>Workers'<br/>Compensation</u> |
|---|----------------------------------|
| Liability Balance, July 1, 2018                 | \$ 13,122,826                    |
| Claims and changes in estimates                 | 3,179,390                        |
| Claims payments                                 | <u>(2,843,897)</u>               |
| Liability Balance, June 30, 2019                | 13,458,319                       |
| Claims and changes in estimates                 | 3,043,523                        |
| Claims payments                                 | <u>(2,503,747)</u>               |
| Liability Balance, June 30, 2020                | <u>\$ 13,998,095</u>             |
| Assets available to pay claims at June 30, 2020 | <u>\$ 15,622,982</u>             |

**Note 15 - Employee Retirement Systems**

Qualified employees are covered under multiple-employer defined benefit pension plans maintained by agencies of the State of California. Academic employees are members of the California State Teachers' Retirement System (CalSTRS) and classified employees are members of the California Public Employees' Retirement System (CalPERS).

For the fiscal year ended June 30, 2020, the District reported its proportionate share of net pension liabilities, deferred outflows of resources, deferred inflows of resources, and pension expense for each of the above plans as follows:

| <u>Pension Plan</u> | <u>Net<br/>Pension Liability</u> | <u>Deferred Outflows<br/>of Resources</u> | <u>Deferred Inflows<br/>of Resources</u> | <u>Pension Expense</u> |
|---------------------|----------------------------------|---|--|------------------------|
| CalSTRS             | \$ 216,516,683                   | \$ 62,257,120                             | \$ 21,746,060                            | \$ 26,249,995          |
| CalPERS             | <u>110,594,096</u>               | <u>24,653,400</u>                         | <u>2,549,151</u>                         | <u>17,616,283</u>      |
| Total               | <u>\$ 327,110,779</u>            | <u>\$ 86,910,520</u>                      | <u>\$ 24,295,211</u>                     | <u>\$ 43,866,278</u>   |



The details of each plan are as follows:

### **California State Teachers' Retirement System (CalSTRS)**

#### **Plan Description**

The District contributes to the State Teachers Retirement Plan (STRP) administered by the California State Teachers' Retirement System (CalSTRS). STRP is a cost-sharing multiple-employer public employee retirement system defined benefit pension plan. Benefit provisions are established by State statutes, as legislatively amended, within the State Teachers' Retirement Law.

A full description of the pension plan regarding benefit provisions, assumptions (for funding, but not accounting purposes), and membership information is listed in the June 30, 2018, annual actuarial valuation report, Defined Benefit Program Actuarial Valuation. This report and CalSTRS audited financial information are publicly available reports that can be found on the CalSTRS website under Publications at: <http://www.calstrs.com/member-publications>.

#### **Benefits Provided**

The STRP provides retirement, disability and survivor benefits to beneficiaries. Benefits are based on members' final compensation, age, and years of service credit. Members hired on or before December 31, 2012, with five years of credited service are eligible for the normal retirement benefit at age 60. Members hired on or after January 1, 2013, with five years of credited service are eligible for the normal retirement benefit at age 62. The normal retirement benefit is equal to 2.0 percent of final compensation for each year of credited service.

The STRP is comprised of four programs: Defined Benefit Program, Defined Benefit Supplement Program, Cash Balance Benefit Program, and Replacement Benefits Program. The STRP holds assets for the exclusive purpose of providing benefits to members and beneficiaries of these programs. CalSTRS also uses plan assets to defray reasonable expenses of administering the STRP. Although CalSTRS is the administrator of the STRP, the state is the sponsor of the STRP and obligor of the trust. In addition, the state is both an employer and nonemployer contributing entity to the STRP.

The District contributes exclusively to the STRP Defined Benefit Program, thus disclosures are not included for the other plans.

The STRP provisions and benefits in effect at June 30, 2020, are summarized as follows:

|   | <u>STRP Defined Benefit Program</u> |                                |
|---|-------------------------------------|--------------------------------|
|   | On or before<br>December 31, 2012   | On or after<br>January 1, 2013 |
| Hire date   | December 31, 2012                   | January 1, 2013                |
| Benefit formula   | 2% at 60                            | 2% at 62                       |
| Benefit vesting schedule                                  | 5 years of service                  | 5 years of service             |
| Benefit payments  | Monthly for life                    | Monthly for life               |
| Retirement age  | 60                                  | 62                             |
| Monthly benefits as a percentage of eligible compensation | 2.0% - 2.4%                         | 2.0% - 2.4%                    |
| Required employee contribution rate                       | 10.25%                              | 10.205%                        |
| Required employer contribution rate                       | 17.10%                              | 17.10%                         |
| Required state contribution rate                          | 10.328%                             | 10.328%                        |

### Contributions

Required member, District, and State of California contributions rates are set by the California Legislature and Governor and detailed in Teachers' Retirement Law. The contributions rates are expressed as a level percentage of payroll using the entry age normal actuarial method. In accordance with AB 1469, employer contributions into the CalSTRS will be increasing to a total of 19.1 percent of applicable member earnings phased over a seven-year period. The contribution rates for each plan for the year ended June 30, 2020, are presented above and the District's total contributions were \$22,650,429.

### Pension Liabilities, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2020, the District reported a liability for its proportionate share of the net pension liability that reflected a reduction for State pension support provided to the District. The amount recognized by the District as its proportionate share of the net pension liability, the related state support and the total portion of the net pension liability that was associated with the District were as follows:

|  |                              |
|--|------------------------------|
| Total net pension liability, including State share       |                              |
| Proportionate share of net pension liability             | \$ 216,516,683               |
| State's proportionate share of the net pension liability | <u>118,124,305</u>           |
| Total  | <u><u>\$ 334,640,988</u></u> |

The net pension liability was measured as of June 30, 2019. The District's proportion of the net pension liability was based on a projection of the District's long-term share of contributions to the pension plan relative to the projected contributions of all participating school districts and the State, actuarially determined. The District's proportionate share for the measurement period June 30, 2019 and June 30, 2018, respectively, was 0.2397 percent and 0.2328 percent, resulting in a net increase in the proportionate share of 0.0069 percent.

Newport-Mesa Unified School District

Notes to Financial Statements

June 30, 2020

For the year ended June 30, 2020, the District recognized pension expense of \$26,249,995. In addition, the District recognized pension expense and revenue of \$17,591,256 for support provided by the State. At June 30, 2020, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

|   | <u>Deferred Outflows<br/>of Resources</u> | <u>Deferred Inflows<br/>of Resources</u> |
|---|---|--|
| Pension contributions subsequent to measurement date  | \$ 22,650,429                             | \$ -                                     |
| Change in proportion and differences between contributions made and District's proportionate share of contributions | 11,675,473                                | 7,304,582                                |
| Differences between projected and actual earnings on pension plan investments                                       | -   | 8,340,290                                |
| Differences between expected and actual experience in the measurement of the total pension liability                | 546,590                                   | 6,101,188                                |
| Changes of assumptions  | <u>27,384,628</u>                         | <u>-</u>                                 |
| Total   | <u>\$ 62,257,120</u>                      | <u>\$ 21,746,060</u>                     |

The deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the subsequent fiscal year.

The deferred outflows/(inflows) of resources related to the difference between projected and actual earnings on pension plan investments will be amortized over a closed five-year period and will be recognized in pension expense as follows:

| <u>Year Ended<br/>June 30,</u> | <u>Deferred<br/>Outflows/(Inflows)<br/>of Resources</u> |
|--------------------------------|---|
| 2021                           | \$ (841,262)  |
| 2022                           | (6,621,209)   |
| 2023                           | (1,374,665)   |
| 2024                           | <u>496,846</u>  |
| Total                          | <u>\$ (8,340,290)</u>                                   |

The deferred outflows/(inflows) of resources related to the change in proportionate and differences between contributions made and District's proportionate share of contributions, differences between expected and actual experience in the measurement of the total pension liability, and changes of assumptions will be amortized over the Expected Average Remaining Service Life (EARSL) of all members that are provided benefits (active, inactive, and retirees) as of the beginning of the measurement period. The EARSL for the measurement period is seven years and will be recognized in pension expense as follows:

| Year Ended<br>June 30, | Deferred<br>Outflows/(Inflows)<br>of Resources |
|------------------------|--|
| 2021                   | \$ 6,125,231                                   |
| 2022                   | 6,125,233                                      |
| 2023                   | 5,553,415                                      |
| 2024                   | 7,114,313                                      |
| 2025                   | 1,096,836                                      |
| Thereafter             | 185,893  |
| Total                  | <u>\$ 26,200,921</u>                           |

#### Actuarial Methods and Assumptions

Total pension liability for STRP was determined by applying update procedures to the financial reporting actuarial valuation as of June 30, 2018, and rolling forward the total pension liability to June 30, 2019. The financial reporting actuarial valuation as of June 30, 2018, used the following methods and assumptions, applied to all prior periods included in the measurement:

|                           |                                    |
|---------------------------|------------------------------------|
| Valuation date            | June 30, 2018                      |
| Measurement date          | June 30, 2019                      |
| Experience study          | July 1, 2010 through June 30, 2015 |
| Actuarial cost method     | Entry age normal                   |
| Discount rate             | 7.10%                              |
| Investment rate of return | 7.10%                              |
| Consumer price inflation  | 2.75%                              |
| Wage growth               | 3.50%                              |

CalSTRS uses a generational mortality assumption, which involves the use of a base mortality table and projection scales to reflect expected annual reductions in mortality rates at each age, resulting in increases in life expectancies each year into the future. The base mortality tables are CalSTRS custom tables derived to best fit the patterns of mortality among its members. The projection scale was set equal to 110 percent of the ultimate improvement factor from the Mortality Improvement Scale (MP-2016) table, issued by the Society of Actuaries.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. The best estimate ranges were developed using capital market assumptions from CalSTRS general investment consultant (Pension Consulting Alliance-PCA) as an input to the process. The actuarial investment rate of return assumption was adopted by the board in February 2017 in conjunction with the most recent experience study. For each future valuation, CalSTRS consulting actuary (Milliman) reviews the return assumption for reasonableness based on the most current capital market assumptions. Best estimates of 20-year geometrically-linked real rates of return and the assumed asset allocation for each major asset class for the year ended June 30, 2019, are summarized in the following table:

| Asset Class                | Assumed Asset Allocation | Long-Term Expected Real Rate of Return |
|----------------------------|--------------------------|--|
| Global equity              | 47%                      | 4.8%                                   |
| Fixed income               | 12%                      | 1.3%                                   |
| Real estate                | 13%                      | 3.6%                                   |
| Private equity             | 13%                      | 6.3%                                   |
| Risk mitigating strategies | 9%                       | 1.8%                                   |
| Inflation sensitive        | 4%                       | -3.3%                                  |
| Cash/liquidity             | 2%                       | -0.4%                                  |

#### Discount Rate

The discount rate used to measure the total pension liability was 7.10 percent. The projection of cash flows used to determine the discount rate assumed the contributions from plan members and employers will be made at statutory contribution rates. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.10 percent) and assuming that contributions, benefit payments and administrative expense occurred midyear. Based on these assumptions, the STRP's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term assumed investment rate of return was applied to all periods of projected benefit payments to determine total pension liability.

The following presents the District's proportionate share of the net pension liability calculated using the current discount rate as well as what the net pension liability would be if it were calculated using a discount rate that is one percent lower or higher than the current rate:

| Discount Rate                 | Net Pension Liability |
|-------------------------------|-----------------------|
| 1% decrease (6.10%)           | \$ 322,411,263        |
| Current discount rate (7.10%) | 216,516,683           |
| 1% increase (8.10%)           | 128,709,910           |

## California Public Employees Retirement System (CalPERS)

### Plan Description

Qualified employees are eligible to participate in the School Employer Pool (SEP) under the California Public Employees' Retirement System (CalPERS), a cost-sharing multiple-employer public employee retirement system defined benefit pension plan administered by CalPERS. Benefit provisions are established by State statutes, as legislatively amended, within the Public Employees' Retirement Law.

A full description of the pension plan regarding benefit provisions, assumptions (for funding, but not accounting purposes), and membership information is listed in the June 30, 2018 annual actuarial valuation report, Schools Pool Actuarial Valuation. This report and CalPERS audited financial information are publicly available reports that can be found on the CalPERS website under Forms and Publications at:

<https://www.calpers.ca.gov/page/forms-publications>.

### Benefits Provided

CalPERS provides service retirement and disability benefits, annual cost of living adjustments, and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on years of service credit, a benefit factor, and the member's final compensation. Members hired on or before December 31, 2012, with five years of total service are eligible to retire at age 50 with statutorily reduced benefits. Members hired on or after January 1, 2013, with five years of total service are eligible to retire at age 52 with statutorily reduced benefits. All members are eligible for non-duty disability benefits after five years of service. The Basic Death Benefit is paid to any member's beneficiary if the member dies while actively employed. An employee's eligible survivor may receive the 1957 Survivor Benefit if the member dies while actively employed, is at least age 50 (or 52 for members hired on or after January 1, 2013), and has at least five years of credited service. The cost of living adjustments for each plan are applied as specified by the Public Employees' Retirement Law.

The CalPERS provisions and benefits in effect at June 30, 2020, are summarized as follows:

|   | <u>School Employer Pool (CalPERS)</u> |                                |
|---|---------------------------------------|--------------------------------|
|   | On or before<br>December 31, 2012     | On or after<br>January 1, 2013 |
| Hire date   |                                       |                                |
| Benefit formula   | 2% at 55                              | 2% at 62                       |
| Benefit vesting schedule                                  | 5 years of service                    | 5 years of service             |
| Benefit payments  | Monthly for life                      | Monthly for life               |
| Retirement age  | 55                                    | 62                             |
| Monthly benefits as a percentage of eligible compensation | 1.1% - 2.5%                           | 1.0% - 2.5%                    |
| Required employee contribution rate                       | 7.00%                                 | 7.00%                          |
| Required employer contribution rate                       | 19.721%                               | 19.721%                        |

## Contributions

Section 20814(c) of the California Public Employees' Retirement Law requires that the employer contribution rates for all public employers are determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. Total plan contributions are calculated through the CalPERS annual actuarial valuation process. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The District is required to contribute the difference between the actuarially determined rate and the contribution rate of employees. The contributions rates are expressed as percentage of annual payroll. The contribution rates for each plan for the year ended June 30, 2020, are presented above and the total District contributions were \$10,833,330.

## Pension Liabilities, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

As of June 30, 2020, the District reported net pension liabilities for its proportionate share of the CalPERS net pension liability totaling \$110,594,096. The net pension liability was measured as of June 30, 2018. The District's proportion of the net pension liability was based on a projection of the District's long-term share of contributions to the pension plan relative to the projected contributions of all participating school districts, actuarially determined. The District's proportionate share for the measurement period June 30, 2019 and June 30, 2018, respectively, was 0.3795 percent and 0.3844 percent, resulting in a net decrease in the proportionate share of 0.0049 percent.

For the year ended June 30, 2020, the District recognized pension expense of \$17,616,283. At June 30, 2020, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

|   | Deferred Outflows<br>of Resources | Deferred Inflows<br>of Resources |
|---|-----------------------------------|----------------------------------|
| Pension contributions subsequent to measurement date  | \$ 10,833,330                     | \$ -                             |
| Change in proportion and differences between contributions made and District's proportionate share of contributions | 521,877                           | 1,523,371                        |
| Differences between projected and actual earnings on pension plan investments                                       | -                                 | 1,025,780                        |
| Differences between expected and actual experience in the measurement of the total pension liability                | 8,033,571                         | -                                |
| Changes of assumptions  | 5,264,622                         | -                                |
|   | <u>\$ 24,653,400</u>              | <u>\$ 2,549,151</u>              |
| Total   | <u>\$ 24,653,400</u>              | <u>\$ 2,549,151</u>              |

The deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the subsequent fiscal year.

The deferred outflows/(inflows) of resources related to the difference between projected and actual earnings on pension plan investments will be amortized over a closed five-year period and will be recognized in pension expense as follows:

| <u>Year Ended<br/>June 30,</u> | <u>Deferred<br/>Outflows/(Inflows)<br/>of Resources</u> |
|--------------------------------|---|
| 2021                           | \$ 1,012,560  |
| 2022                           | (2,022,555)   |
| 2023                           | (306,493)   |
| 2024                           | 290,708   |
| Total                          | <u>\$ (1,025,780)</u>                                   |

The deferred outflows/(inflows) of resources related to the change in proportion and differences between contributions made and District's proportionate share of contributions, differences between expected and actual experience in the measurement of the total pension liability, and changes of assumptions will be amortized over the Expected Average Remaining Service Life (EARSL) of all members that are provided benefits (active, inactive, and retirees) as of the beginning of the measurement period. The EARSL for the measurement period is 4.1 years and will be recognized in pension expense as follows:

| <u>Year Ended<br/>June 30,</u> | <u>Deferred<br/>Outflows/(Inflows)<br/>of Resources</u> |
|--------------------------------|---|
| 2021                           | \$ 7,780,744  |
| 2022                           | 3,431,542   |
| 2023                           | 985,830   |
| 2024                           | 98,583  |
| Total                          | <u>\$ 12,296,699</u>                                    |



### Actuarial Methods and Assumptions

Total pension liability for the SEP was determined by applying update procedures to the financial reporting actuarial valuation as of June 30, 2018 and rolling forward the total pension liability to June 30, 2019. The financial reporting actuarial valuation as of June 30, 2018, used the following methods and assumptions, applied to all prior periods included in the measurement:

|                           |                                    |
|---------------------------|------------------------------------|
| Valuation date            | June 30, 2018                      |
| Measurement date          | June 30, 2019                      |
| Experience study          | July 1, 1997 through June 30, 2015 |
| Actuarial cost method     | Entry age normal                   |
| Discount rate             | 7.15%                              |
| Investment rate of return | 7.15%                              |
| Consumer price inflation  | 2.50%                              |
| Wage growth               | Varies by entry age and service    |

The mortality table used was developed based on CalPERS-specific data. The table includes 15 years of mortality improvements using Society of Actuaries 90 percent of scale MP-2016.

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations as well as the expected pension fund cash flows. Using historical returns of all the funds' asset classes, expected compound returns were calculated over the short-term (first ten years) and the long-term (11+ years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each fund. The expected rate of return was set by calculating the rounded single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equal to the single equivalent rate calculated above and adjusted to account for assumed administrative expenses. The target asset allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

| Asset Class      | Assumed Asset Allocation | Long-Term Expected Real Rate of Return |
|------------------|--------------------------|--|
| Global equity    | 50%                      | 5.98%                                  |
| Fixed income     | 28%                      | 2.62%                                  |
| Inflation assets | 0%                       | 1.81%                                  |
| Private equity   | 8%                       | 7.23%                                  |
| Real assets      | 13%                      | 4.93%                                  |
| Liquidity        | 1%                       | -0.92%                                 |

### Discount Rate

The discount rate used to measure the total pension liability was 7.15 percent. The projection of cash flows used to determine the discount rate assumed the contributions from plan members and employers will be made at statutory contribution rates. Based on these assumptions, the School Employer Pool fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term assumed investment rate of return was applied to all periods of projected benefit payments to determine total pension liability.

The following presents the District's proportionate share of the net pension liability calculated using the current discount rate as well as what the net pension liability would be if it were calculated using a discount rate that is one percent lower or higher than the current rate:

| <u>Discount Rate</u>          | <u>Net Pension Liability</u> |
|-------------------------------|------------------------------|
| 1% decrease (6.15%)           | \$ 159,414,118               |
| Current discount rate (7.15%) | 110,594,096                  |
| 1% increase (8.15%)           | 70,094,516                   |

### Alternative Retirement Program

As established by Federal law, all public sector employees who are not members of their employer's existing retirement system (CalSTRS or CalPERS) must be covered by Social Security or an alternative plan. The District has elected to use the Public Agency Retirement System (PARS) as its alternative plan. Contributions made by the District and an employee vest immediately. The District contributes 1.5 percent of an employee's gross earnings. An employee is required to contribute 6.0 percent of his or her gross earnings to the pension plan.

During the year, the District's required and actual contributions amounted to \$61,129, which represents 1.5 percent of its current year covered payroll.

### On Behalf Payments

The State of California makes contributions to CalSTRS on behalf of the District. These payments consist of State General Fund contributions to CalSTRS in the amount of \$16,477,195 (10.328 percent of annual payroll). Contributions are no longer appropriated in the annual Budget Act for the legislatively mandated benefits to CalPERS. Therefore, there is no on behalf contribution rate for CalPERS. Under accounting principles generally accepted in the United States of America, these amounts are to be reported as revenues and expenditures. Accordingly, these amounts have been recorded in these financial statements. On behalf payments have been excluded in the calculation of available reserves, and have not been included in the budgeted amounts reported in the General Fund - Budgetary Comparison Schedule.

Senate Bill 90 (Chapter 33, Statutes of 2019), which was signed by the Governor on June 27, 2019, appropriated an additional 2019–2020 contribution on behalf of school employers of \$1.1 billion for CalSTRS. A proportionate share of these contribution has been recorded in these financial statements. On behalf payments related to these additional contributions have been excluded from the calculation of available reserves and have not been included in the budgeted amounts reported in the General Fund – Budgetary Comparison Schedule.

## Note 16 - Commitments and Contingencies

### Grants

The District received financial assistance from Federal and State agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the District at June 30, 2020.

### Litigation

The District is involved in various litigation arising from the normal course of business. In the opinion of management and legal counsel, the disposition of all litigation pending is not expected to have a material adverse effect on the overall financial position of the District at June 30, 2020.

### Construction Commitments

As of June 30, 2020, the District had the following commitments with respect to the unfinished capital projects:

| Capital Project                                      | Remaining<br>Construction<br>Commitment | Expected<br>Date of<br>Completion |
|--|---|-----------------------------------|
| Adams-Marquee  | \$ 4,733                                | 09/30/20                          |
| Back Bay-Marquee                                     | 4,733                                   | 09/30/20                          |
| Davis-Asphalt/ patch/ overlay lunch area             | 35,644                                  | 09/01/20                          |
| District-District parking lot paving                 | 40,852                                  | 12/31/20                          |
| District-Window Restoration                          | 86,325                                  | 09/01/20                          |
| District-Flooring replacement for 60 classrooms      | 27,615                                  | 09/01/20                          |
| ECHS-Marquee   | 4,733                                   | 09/30/20                          |
| Lincoln-Marquee                                      | 4,733                                   | 9/30/2020                         |
| Newport ES-Marquee                                   | 4,733                                   | 09/30/20                          |
| Pomona-Marquee                                       | 4,733                                   | 09/30/20                          |
| Rea-Marquee  | 16,129                                  | 09/30/20                          |
| Sonora-Marquee                                       | 16,004                                  | 09/30/20                          |
| Paularino-install concrete pad for shed installation | 2,578                                   | 09/30/20                          |
| CMHS-Baseball Scoreboard Replacement                 | 10,758                                  | 09/30/20                          |

Newport-Mesa Unified School District

Notes to Financial Statements

June 30, 2020

| <u>Capital Project</u>                                    | <u>Remaining<br/>Construction<br/>Commitment</u> | <u>Expected<br/>Date of<br/>Completion</u> |
|---|--|--|
| EHS -Jim Scott Stadium Scoreboard                         | 14,710   | 09/30/20                                   |
| NHHS-netting project/baseball                             | 13,600   | 09/30/20                                   |
| NHHS-install data & power/Computer Lab                    | 16,499   | 09/30/20                                   |
| EHS -Theater  | 867,848  | 09/30/20                                   |
| Victoria-HVAC 110-19VIC-1                                 | 160,877  | 02/05/20                                   |
| CDM-HVAC 2020   | 36,501   | 06/30/21                                   |
| CMHS-HVAC   | 1,366,685  | 06/30/21                                   |
| CMHS-Panel metering for electrical panels                 | 8,253  | 06/30/21                                   |
| NHHS-HVAC   | 1,170,215  | 06/30/21                                   |
| CDM -CDM security fencing                                 | 856,835  | 12/31/20                                   |
| CMHS-Security Study/fencing                               | 5,648  | 06/30/22                                   |
| California-security fencing/ architectural and structural | 2,661  | 06/30/22                                   |
| Davis-Security Study/fencing                              | 31,270   | 06/30/22                                   |
| District-Security Fencing Study                           | 64,035   | 06/30/22                                   |
| EHS -Tennis court/weight room fencing replacement         | 162,676  | 06/30/21                                   |
| CDM -Softball Scoreboard                                  | 1,023  | 06/30/21                                   |
| District-Planning service regarding floor plan            | 22,747   | 06/30/21                                   |
| EHS -Jim Scott Stadium Scoreboard                         | 725  | 06/30/21                                   |
| Harper-Parking lot & ADA updates                          | 4,320  | 06/30/21                                   |
| Newport Heights-Parking lot paving                        | 26,469   | 06/30/21                                   |
| Newport Heights-Security Fencing Project                  | 11,049   | 06/30/21                                   |
| BB/MV-Security Study/fencing                              | 11,114   | 06/30/22                                   |
| Ensign-Security Study/fencing                             | 866,909  | 12/31/20                                   |
| Ensign-Ensign Enginerring Lab                             | 13,499   | 12/31/20                                   |
| TeWinkle-security fencing/ architectural and structural   | 3,792  | 06/30/22                                   |
| CDM -Softball Scoreboard                                  | 8,910  | 06/30/21                                   |
| CDM -CDM Sports Field/ Stadium                            | 9,048,280  | 08/24/20                                   |
| EHS -Aquatic Center                                       | 9,285,913  | 06/30/21                                   |
| EHS -storage container with cargo doors                   | 6,548  | 06/30/21                                   |
| EHS -EHS Football Viewing room planning                   | 4,940  | 06/30/21                                   |
| NHHS-Sportsfield/ Scoreboard                              | 13,240   | 12/31/20                                   |
| NHHS-Kiln project/architectural, electrical, remodeling   | 37,322   | 06/30/21                                   |
| NHHS-aquatics shade and scoreboard                        | 34,370   | 06/30/21                                   |
|   | <u>34,370</u>                                    |  |
| Total   | <u>\$ 24,443,781</u>                             |  |

**Note 17 - Participation in Public Entity Risk Pools, Joint Power Authorities, and other Related Party Transactions**

The District is a member of the Alliance of Schools for Cooperative Insurance Program (ASCIP) Joint Powers Authority public entity risk pool, the Bonita Canyon Public Facilities Financing Authority (BCPFFA), and Coastline Regional Occupation Program (CROP) Joint Power Authority's (JPAs). The District pays an annual premium to ASCIP for its property liability coverage. Payments for funds received from the State on behalf of CROP are passed through to CROP. The relationships between the District, the pool, and the JPAs are such that they are not component units of the District for financial reporting purposes.

These entities have budgeting and financial reporting requirements independent of member units and their financial statements are not presented in these financial statements; however, fund transactions between the entities and the District are included in these statements. Audited financial statements are generally available from the respective entities.

During the year ended June 30, 2020, the District made payments of \$1,467,255 and \$1,598,274 to ASCIP and CROP, respectively, for services received.

**Note 18 - Subsequent Events**

Subsequent to year-end, the District has been negatively impacted by the effects of the world-wide coronavirus pandemic. The District is closely monitoring its operations, liquidity, and capital resources and is actively working to minimize the current and future impact of this unprecedented situation. As of the issuance date of these financial statements, the full impact to the District's financial position is not known beyond increased cash flow monitoring due to state apportionment deferrals.



Required Supplementary Information  
June 30, 2020

**Newport-Mesa Unified School District**

Newport-Mesa Unified School District  
 Budgetary Comparison Schedule – General Fund  
 Year Ended June 30, 2020

|   | Budgeted Amounts     |                      | Actual               | Variances -<br>Positive<br>(Negative) |
|---|----------------------|----------------------|----------------------|---------------------------------------|
|   | Original             | Final                |                      | Final<br>to Actual                    |
| <b>Revenues</b>                                 |                      |                      |                      |                                       |
| Local Control Funding Formula                   | \$ 289,554,302       | \$ 288,784,199       | \$ 290,510,451       | \$ 1,726,252                          |
| Federal sources                                 | 11,991,258           | 12,914,800           | 9,825,774            | (3,089,026)                           |
| Other State sources                             | 19,163,447           | 22,206,480           | 38,903,750           | 16,697,270                            |
| Other local sources                             | 6,045,528            | 11,681,691           | 13,315,996           | 1,634,305                             |
| Total revenues <sup>1</sup>                     | <u>326,754,535</u>   | <u>335,587,170</u>   | <u>352,555,971</u>   | <u>16,968,801</u>                     |
| <b>Expenditures</b>                             |                      |                      |                      |                                       |
| <b>Current</b>                                  |                      |                      |                      |                                       |
| Certificated salaries                           | 133,160,213          | 136,714,625          | 134,432,797          | 2,281,828                             |
| Classified salaries                             | 54,731,601           | 56,157,601           | 55,330,461           | 827,140                               |
| Employee benefits                               | 83,859,390           | 85,551,539           | 97,117,817           | (11,566,278)                          |
| Books and supplies                              | 14,405,628           | 19,923,583           | 12,513,453           | 7,410,130                             |
| Services and operating expenditures             | 27,741,880           | 32,608,250           | 27,871,481           | 4,736,769                             |
| Other outgo                                     | 2,474,972            | 2,370,049            | 2,322,635            | 47,414                                |
| Capital outlay                                  | 2,541,747            | 6,308,774            | 3,181,084            | 3,127,690                             |
| <b>Debt service</b>                             |                      |                      |                      |                                       |
| Debt service - principal                        | -                    | -                    | 20,817               | (20,817)                              |
| Total expenditures <sup>1</sup>                 | <u>318,915,431</u>   | <u>339,634,421</u>   | <u>332,790,545</u>   | <u>6,843,876</u>                      |
| <b>Excess of Revenues<br/>Over Expenditures</b> |                      |                      |                      |                                       |
|   | <u>7,839,104</u>     | <u>(4,047,251)</u>   | <u>19,765,426</u>    | <u>23,812,677</u>                     |
| <b>Other Financing Sources (Uses)</b>           |                      |                      |                      |                                       |
| Transfers in                                    | -                    | -                    | 1                    | 1                                     |
| Transfers out                                   | (7,379,823)          | (9,296,871)          | (2,748,622)          | 6,548,249                             |
| Net financing sources (uses)                    | <u>(7,379,823)</u>   | <u>(9,296,871)</u>   | <u>(2,748,621)</u>   | <u>6,548,250</u>                      |
| <b>Net Change in Fund Balances</b>              | 459,281              | (13,344,122)         | 17,016,805           | 30,360,927                            |
| <b>Fund Balance - Beginning</b>                 | <u>72,044,892</u>    | <u>72,044,892</u>    | <u>72,044,892</u>    | <u>-</u>                              |
| <b>Fund Balance - Ending</b>                    | <u>\$ 72,504,173</u> | <u>\$ 58,700,770</u> | <u>\$ 89,061,697</u> | <u>\$ 30,360,927</u>                  |

<sup>1</sup> On behalf payments of \$16,539,214 are included in the actual revenues and expenditures, but have not been included in the budgeted amounts. In addition, due to the consolidation of Fund 17, Special Reserve Fund for Other Than Capital Outlay Projects, and Fund 20, Special Reserve Fund for Postemployment Benefits for reporting purposes into the General Fund, additional revenues and expenditures pertaining to these other funds are included in the Actual (GAAP Basis) revenues and expenditures, however are not included in the original and final General Fund budgets.

Newport-Mesa Unified School District  
 Budgetary Comparison Schedule – Cafeteria Fund  
 Year Ended June 30, 2020

|  | Budgeted Amounts   |                    | Actual             | Variances -<br>Positive<br>(Negative) |
|--|--------------------|--------------------|--------------------|---------------------------------------|
|  | Original           | Final              |                    | Final<br>to Actual                    |
| <b>Revenues</b>                                      |                    |                    |                    |                                       |
| Federal sources                                      | \$ 5,680,413       | \$ 5,172,372       | \$ 4,436,068       | \$ (736,304)                          |
| Other State sources                                  | 389,087            | 350,178            | 295,695            | (54,483)                              |
| Other local sources                                  | 1,735,000          | 1,785,000          | 1,181,760          | (603,240)                             |
| Total revenues                                       | <u>7,804,500</u>   | <u>7,307,550</u>   | <u>5,913,523</u>   | <u>(1,394,027)</u>                    |
| <b>Expenditures</b>                                  |                    |                    |                    |                                       |
| Current  |                    |                    |                    |                                       |
| Classified salaries                                  | 3,940,251          | 4,046,736          | 3,694,152          | 352,584                               |
| Employee benefits                                    | 1,788,047          | 1,925,668          | 1,670,589          | 255,079                               |
| Books and supplies                                   | 3,890,012          | 4,068,103          | 3,031,390          | 1,036,713                             |
| Services and operating expenditures                  | 50,704             | 37,378             | 8,690              | 28,688                                |
| Other outgo  | 495,309            | 497,655            | 411,284            | 86,371                                |
| Capital Outlay                                       | 15,000             | 28,881             | 13,881             | 15,000                                |
| Total expenditures                                   | <u>10,179,323</u>  | <u>10,604,421</u>  | <u>8,829,986</u>   | <u>1,774,435</u>                      |
| Excess (Deficiency) of Revenues<br>Over Expenditures | <u>(2,374,823)</u> | <u>(3,296,871)</u> | <u>(2,916,463)</u> | <u>(1,828,918)</u>                    |
| <b>Other Financing Sources (Uses)</b>                |                    |                    |                    |                                       |
| Transfers in   | <u>2,379,823</u>   | <u>3,296,871</u>   | <u>2,748,622</u>   | <u>(548,249)</u>                      |
| Net Change in Fund Balances                          | 5,000              | -                  | (167,841)          | (167,841)                             |
| Fund Balance - Beginning                             | <u>267,842</u>     | <u>267,842</u>     | <u>267,842</u>     | <u>267,842</u>                        |
| Fund Balance - Ending                                | <u>\$ 272,842</u>  | <u>\$ 267,842</u>  | <u>\$ 100,001</u>  | <u>\$ (167,841)</u>                   |



Newport-Mesa Unified School District  
Schedule of Changes in the District's Total OPEB Liability and Related Ratios  
Year Ended June 30, 2020

|  | 2020             | 2019             | 2018             |
|--|------------------|------------------|------------------|
| Total OPEB Liability                                       |                  |                  |                  |
| Service cost   | \$ 6,197,752     | \$ 6,232,910     | \$ 6,356,417     |
| Interest   | 3,543,001        | 3,586,629        | 3,556,064        |
| Difference between expected and<br>actual experience       | (8,947,739)      | -                | -                |
| Changes of assumptions                                     | 907,004          | 1,815,674        | 1,390,692        |
| Benefit payments   | (5,165,629)      | (4,769,780)      | (4,104,142)      |
| Net change in total OPEB liability                         | (3,465,611)      | 6,865,433        | 7,199,031        |
| Total OPEB Liability - Beginning                           | 123,356,569      | 116,491,136      | 109,292,105      |
| Total OPEB Liability - Ending                              | \$ 119,890,958   | \$ 123,356,569   | \$ 116,491,136   |
| Covered Payroll  | N/A <sup>1</sup> | N/A <sup>1</sup> | N/A <sup>1</sup> |
| Total OPEB Liability as a Percentage of<br>Covered Payroll | N/A <sup>1</sup> | N/A <sup>1</sup> | N/A <sup>1</sup> |
| Measurement Date   | June 30, 2020    | June 30, 2019    | June 30, 2018    |

<sup>1</sup> The OPEB Plan is not administered through a trust and contributions are not made based on a measure of pay. Therefore, no measure of payroll is presented.

*Note:* In the future, as data becomes available, ten years of information will be presented.

Newport-Mesa Unified School District  
Schedule of the District's Proportionate Share of the Net OPEB Liability – MPP Program  
Year Ended June 30, 2020

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| Year ended June 30,   | 2020             | 2019             | 2018             |
|---|------------------|------------------|------------------|
| Proportion of the net OPEB liability  | 0.4241%          | 0.4178%          | 0.4063%          |
| Proportionate share of the net OPEB liability   | \$ 1,579,297     | \$ 1,599,064     | \$ 1,709,152     |
| Covered payroll   | N/A <sup>1</sup> | N/A <sup>1</sup> | N/A <sup>1</sup> |
| Proportionate share of the net OPEB liability as a percentage of it's covered payroll | N/A <sup>1</sup> | N/A <sup>1</sup> | N/A <sup>1</sup> |
| Plan fiduciary net position as a percentage of the total OPEB liability               | -0.81%           | -0.40%           | 0.01%            |
| Measurement Date  | June 30, 2019    | June 30, 2018    | June 30, 2017    |

<sup>1</sup> As of June 30, 2012, active members are no longer eligible for future enrollment in the MPP Program; therefore, the covered payroll disclosure is not applicable.

*Note* : In the future, as data becomes available, ten years of information will be presented.

Newport-Mesa Unified School District  
Schedule of the District's Proportionate Share of the Net Pension Liability  
Year Ended June 30, 2020

|  | 2020                  | 2019                  | 2018                  | 2017                  | 2016                  | 2015                  |
|--|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|
| <b>CalSTRS</b>   |                       |                       |                       |                       |                       |                       |
| Proportion of the net pension liability  | 0.2397%               | 0.2328%               | 0.2244%               | 0.2332%               | 0.2441%               | 0.2343%               |
| Proportionate share of the net pension liability   | \$ 216,516,683        | \$ 213,913,594        | \$ 207,523,362        | \$ 188,647,018        | \$ 164,342,374        | \$ 136,898,547        |
| State's proportionate share of the net pension liability                                   | 118,124,305           | 122,475,537           | 122,769,068           | 107,393,382           | 86,918,999            | 82,665,253            |
| Total  | <u>\$ 334,640,988</u> | <u>\$ 336,389,131</u> | <u>\$ 330,292,430</u> | <u>\$ 296,040,400</u> | <u>\$ 251,261,373</u> | <u>\$ 219,563,800</u> |
| Covered payroll  | <u>\$ 128,783,943</u> | <u>\$ 121,916,154</u> | <u>\$ 117,960,676</u> | <u>\$ 114,596,766</u> | <u>\$ 115,079,583</u> | <u>103,627,675</u>    |
| Proportionate share of the net pension liability<br>as a percentage of its covered payroll | 168.12%               | 175.46%               | 175.93%               | 164.62%               | 142.81%               | 132.11%               |
| Plan fiduciary net position as a percentage of the total<br>pension liability              | 73%                   | 71%                   | 69%                   | 70%                   | 74%                   | 77%                   |
| Measurement Date   | June 30, 2019         | June 30, 2018         | June 30, 2017         | June 30, 2016         | June 30, 2015         | June 30, 2014         |
| <b>CalPERS</b>   |                       |                       |                       |                       |                       |                       |
| Proportion of the net pension liability  | 0.3795%               | 0.3844%               | 0.3789%               | 0.3928%               | 0.4069%               | 0.3936%               |
| Proportionate share of the net pension liability   | \$ 110,594,096        | \$ 102,500,194        | \$ 90,460,321         | \$ 77,584,002         | \$ 59,973,861         | \$ 44,688,601         |
| Covered payroll  | <u>\$ 51,595,549</u>  | <u>\$ 49,724,396</u>  | <u>\$ 48,098,258</u>  | <u>\$ 47,007,715</u>  | <u>\$ 45,250,752</u>  | <u>40,062,362</u>     |
| Proportionate share of the net pension liability<br>as a percentage of its covered payroll | 214.35%               | 206.14%               | 188.07%               | 165.05%               | 132.54%               | 111.55%               |
| Plan fiduciary net position as a percentage of the<br>total pension liability              | 70%                   | 71%                   | 72%                   | 74%                   | 79%                   | 83%                   |
| Measurement Date   | June 30, 2019         | June 30, 2018         | June 30, 2017         | June 30, 2016         | June 30, 2015         | June 30, 2014         |

Note : In the future, as data becomes available, ten years of information will be presented.

Newport-Mesa Unified School District  
Schedule of the District Contributions  
Year Ended June 30, 2020

|   | 2020                  | 2019                  | 2018                  | 2017                  | 2016                  | 2015                  |
|---|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|
| <b>CaSTRS</b>   |                       |                       |                       |                       |                       |                       |
| Contractually required contribution                                       | \$ 22,650,429         | \$ 20,966,026         | \$ 17,592,501         | \$ 14,839,453         | \$ 12,296,233         | \$ 10,219,067         |
| Less contributions in relation to the contractually required contribution | <u>22,650,429</u>     | <u>20,966,026</u>     | <u>17,592,501</u>     | <u>14,839,453</u>     | <u>12,296,233</u>     | <u>10,219,067</u>     |
| Contribution deficiency (excess)  | <u>\$ -</u>           | <u>\$ -</u>           | <u>\$ -</u>           | <u>\$ -</u>           | <u>\$ -</u>           | <u>\$ -</u>           |
| Covered payroll   | <u>\$ 132,458,649</u> | <u>\$ 128,783,943</u> | <u>\$ 121,916,154</u> | <u>\$ 117,960,676</u> | <u>\$ 114,596,766</u> | <u>\$ 115,079,583</u> |
| Contributions as a percentage of covered payroll                          | <u>17.10%</u>         | <u>16.28%</u>         | <u>14.43%</u>         | <u>12.58%</u>         | <u>10.73%</u>         | <u>8.88%</u>          |
| <b>CaIPERS</b>  |                       |                       |                       |                       |                       |                       |
| Contractually required contribution                                       | \$ 10,833,330         | \$ 9,319,188          | \$ 7,722,696          | \$ 6,680,848          | \$ 5,569,004          | \$ 5,326,466          |
| Less contributions in relation to the contractually required contribution | <u>10,833,330</u>     | <u>9,319,188</u>      | <u>7,722,696</u>      | <u>6,680,848</u>      | <u>5,569,004</u>      | <u>5,326,466</u>      |
| Contribution deficiency (excess)  | <u>\$ -</u>           | <u>\$ -</u>           | <u>\$ -</u>           | <u>\$ -</u>           | <u>\$ -</u>           | <u>\$ -</u>           |
| Covered payroll   | <u>\$ 54,932,965</u>  | <u>\$ 51,595,549</u>  | <u>\$ 49,724,396</u>  | <u>\$ 48,105,184</u>  | <u>\$ 47,007,715</u>  | <u>\$ 45,250,752</u>  |
| Contributions as a percentage of covered payroll                          | <u>19.721%</u>        | <u>18.062%</u>        | <u>15.531%</u>        | <u>13.888%</u>        | <u>11.847%</u>        | <u>11.771%</u>        |

Note : In the future, as data becomes available, ten years of information will be presented.

## **Note 1 - Purpose of Schedules**

### **Budgetary Comparison Schedule**

The District employs budget control by object codes and by individual appropriation accounts. Budgets are prepared on the modified accrual basis of accounting in accordance with accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board and provisions of the California *Education Code*. The governing board is required to hold a public hearing and adopt an operating budget no later than July 1 of each year. The adopted budget is subject to amendment throughout the year to give consideration to unanticipated revenue and expenditures primarily resulting from events unknown at the time of budget adoption with the legal restriction that expenditures cannot exceed appropriations by major object account.

The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statements reflect the amounts after all budget amendments have been accounted for.

This schedule presents information for the original and final budgets and actual results of operations, as well as the variances from the final budget to actual results of operations.

### **Schedule of Changes in the District's Total OPEB Liability and Related Ratios**

This schedule presents information on the District's changes in the total OPEB liability, including beginning and ending balances. In the future, as data becomes available, ten years of information will be presented.

- *Changes in Benefit Terms* – There were no changes in benefit terms.
- *Changes of Assumptions* – The rate of investment return assumption was changed from 2.79 to 2.66 percent since the previous valuation.

### **Schedule of the District's Proportionate Share of the Net OPEB Liability - MPP Program**

This schedule presents information on the District's proportionate share of the Net OPEB Liability – MPP Program and the plans' fiduciary net position. In the future, as data becomes available, ten years of information will be presented.

- *Changes in Benefit Terms* – There were no changes in the benefit terms since the previous valuation.
- *Changes of Assumptions* – The plan rate of investment return assumption was changed from 3.87 percent to 3.50 percent since the previous valuation.

### **Schedule of the District's Proportionate Share of the Net Pension Liability**

This schedule presents information on the District's proportionate share of the net pension liability (NPL), the plans' fiduciary net position and, when applicable, the State's proportionate share of the NPL associated with the District. In the future, as data becomes available, ten years of information will be presented.

- *Changes in Benefit Terms* – There were no changes in benefit terms since the previous valuations for both CalSTRS and CalPERS.
- *Changes of Assumptions* – There were no changes in economic assumptions for either the CalSTRS or CalPERS plans from the previous valuations.

### **Schedule of District Contributions**

This schedule presents information on the District's required contribution, the amounts actually contributed, and any excess or deficiency related to the required contribution. In the future, as data becomes available, ten years of information will be presented.



Supplementary Information  
June 30, 2020

Newport-Mesa Unified School District

Newport-Mesa Unified School District  
Schedule of Expenditures of Federal Awards  
June 30, 2020

| Federal Grantor/Pass-Through<br>Grantor/Program or Cluster Title       | Federal<br>CFDA<br>Number | Pass-Through<br>Entity<br>Identifying<br>Number | Federal<br>Expenditures     |
|--|---------------------------|---|-----------------------------|
| U.S. Department of Education   |                           |   |                             |
| Passed Through California Department of Education (CDE)                |                           |   |                             |
| Special Education Cluster  |                           |   |                             |
| Basic Local Assistance Entitlement, Part B, Section 611                | 84.027                    | 13379   | \$ 3,995,875                |
| Local Assistance, Part B, Private School ISPs                          | 84.027                    | 10115   | 132,722                     |
| Preschool Grants, Part B, Section 619                                  | 84.173                    | 13430   | 68,769                      |
| Mental Health Allocation Plan, Part B, Section 611                     | 84.027                    | 15197   | <u>229,058</u>              |
| Total Special Education Cluster  |                           |   | <u>4,426,424</u>            |
| Title I, Part A - Basic Grants Low-Income and Neglected                | 84.010                    | 14329   | 3,369,980                   |
| Title II, Part A - Supporting Effective Instruction Local Grants       | 84.367                    | 14341   | 608,862                     |
| Title III, English Learner Student Program                             | 84.365                    | 14346   | 529,583                     |
| Title III, Immigrant Student Program                                   | 84.365                    | 15146   | 12,439                      |
| Title IV, Part A, Student Support and Academic Enrichment Grants       | 84.424                    | 15396   | 198,758                     |
| Carl D. Perkins Career and Technical Education: Secondary, Section 131 | 84.048                    | 14894   | 160,491                     |
| Early Intervention Grants, Part C                                      | 84.181                    | 23761   | 53,202                      |
| Passed through Department of Rehabilitation                            |                           |   |                             |
| Workability II, Transition Partnership                                 | 84.126                    | 10006   | <u>427,889</u>              |
| Total U.S. Department of Education                                     |                           |   | <u>9,787,628</u>            |
| U.S. Department of Agriculture   |                           |   |                             |
| Passed Through California Department of Education                      |                           |   |                             |
| Child Nutrition Cluster  |                           |   |                             |
| National School Lunch Program  | 10.555                    | 13396   | 2,258,346                   |
| School Breakfast Program   | 10.553                    | 13525   | 14,001                      |
| Meal Supplements   | 10.555                    | 13755   | 121,533                     |
| Especially Needy Breakfast   | 10.553                    | 13526   | 675,094                     |
| Seamless Summer Feeding Program  | 10.559                    | 13004   | 35,525                      |
| Seamless Summer Option   | 10.555                    | 13396   | 775,148                     |
| Food Distribution  | 10.555                    | 13524   | <u>556,420</u>              |
| Total Child Nutrition Cluster  |                           |   | <u>4,436,067</u>            |
| Fresh Fruit and Vegetable Program                                      | 10.582                    | 14968   | <u>38,147</u>               |
| Total U.S. Department of Agriculture                                   |                           |   | <u>4,474,214</u>            |
| Total Expenditures of Federal Awards                                   |                           |   | <u><u>\$ 14,261,842</u></u> |



**ORGANIZATION**

The Newport-Mesa Unified School District was established in 1966 and covers both the Newport and Costa Mesa areas of Orange County. The District operates 22 elementary schools, two middle schools, two 7-12 grade schools, two comprehensive high schools, one early college high school, two alternative education schools including both continuation and independent study, and one adult education school. There were no boundary changes during the year.

**GOVERNING BOARD**

| <b>MEMBER</b>        | <b>OFFICE</b>  | <b>TERM EXPIRES</b> |
|----------------------|----------------|---------------------|
| Ms. Martha Fluor     | President      | 2020                |
| Ms. Karen Yelsey     | Vice President | 2022                |
| Ms. Dana Black       | Clerk          | 2020                |
| Ms. Ashley Anderson  | Member         | 2022                |
| Ms. Michelle Barto   | Member         | 2022                |
| Ms. Charlene Metoyer | Member         | 2022                |
| Ms. Vicki Snell      | Member         | 2020                |

**ADMINISTRATION**

|                       |  |
|-----------------------|--|
| Dr. Frederick Navarro | Superintendent   |
| Mr. Russell Lee-Sung  | Deputy Superintendent                                    |
| Mr. John C. Drake     | Assistant Superintendent, Chief Academic Officer         |
| Mr. Tim Holcomb       | Assistant Superintendent and Chief Operating Officer     |
| Ms. Sara Jocham       | Assistant Superintendent, Student Support Services/SELPA |
| Leona Olson           | Assistant Superintendent, Chief Human Resources Officer  |
| Jeff Trader           | Executive Director, Chief Financial Officer              |

Newport-Mesa Unified School District  
Schedule of Average Daily Attendance  
Year Ended June 30, 2020

|   | Final Report            |                         |
|---|-------------------------|-------------------------|
|   | Second Period<br>Report | Annual<br>Report        |
| Regular ADA   |                         |                         |
| Transitional kindergarten through third                                   | 5,427.61                | 5,427.61                |
| Fourth through sixth  | 4,193.86                | 4,193.86                |
| Seventh and eighth  | 3,096.50                | 3,096.50                |
| Ninth through twelfth   | 6,443.79                | 6,443.79                |
| Total Regular ADA   | <u>19,161.76</u>        | <u>19,161.76</u>        |
| Extended Year Special Education   |                         |                         |
| Transitional kindergarten through third                                   | 15.35                   | 15.35                   |
| Fourth through sixth  | 3.68                    | 3.68                    |
| Seventh and eighth  | 2.58                    | 2.58                    |
| Ninth through twelfth   | 5.35                    | 5.35                    |
| Total Extended Year Special Education                                     | <u>26.96</u>            | <u>26.96</u>            |
| Special Education, Nonpublic, Nonsectarian Schools                        |                         |                         |
| Transitional kindergarten through third                                   | 2.62                    | 2.62                    |
| Fourth through sixth  | 2.29                    | 2.29                    |
| Seventh and eighth  | 2.99                    | 2.99                    |
| Ninth through twelfth   | 15.05                   | 15.05                   |
| Total Special Education, Nonpublic, Nonsectarian Schools                  | <u>22.95</u>            | <u>22.95</u>            |
| Extended Year Special Education, Nonpublic, Nonsectarian Schools          |                         |                         |
| Transitional kindergarten through third                                   | 0.35                    | 0.35                    |
| Fourth through sixth  | 0.20                    | 0.20                    |
| Seventh and eighth  | 0.70                    | 0.70                    |
| Ninth through twelfth   | 1.98                    | 1.98                    |
| Total Extended Year Special Education, Nonpublic,<br>Nonsectarian Schools | <u>3.23</u>             | <u>3.23</u>             |
| Total ADA   | <u><u>19,214.90</u></u> | <u><u>19,214.90</u></u> |

Newport-Mesa Unified School District

Schedule of Instructional Time

Year Ended June 30, 2020

| Grade Level   | 1986-1987<br>Minutes<br>Requirement | 2019-2020<br>Actual<br>Minutes | Number of Days          |                        | Status   |
|---------------|-------------------------------------|--------------------------------|-------------------------|------------------------|----------|
|               |                                     |                                | Traditional<br>Calendar | Multitrack<br>Calendar |          |
| Kindergarten  | 36,000                              | 53,820                         | 180                     | N/A                    | Complied |
| Grades 1 - 3  | 50,400                              |                                |                         |                        |          |
| Grade 1       |                                     | 53,895                         | 180                     | N/A                    | Complied |
| Grade 2       |                                     | 53,895                         | 180                     | N/A                    | Complied |
| Grade 3       |                                     | 53,895                         | 180                     | N/A                    | Complied |
| Grades 4 - 8  | 54,000                              |                                |                         |                        |          |
| Grade 4       |                                     | 56,580                         | 180                     | N/A                    | Complied |
| Grade 5       |                                     | 56,580                         | 180                     | N/A                    | Complied |
| Grade 6       |                                     | 56,580                         | 180                     | N/A                    | Complied |
| Grade 7       |                                     | 59,720                         | 180                     | N/A                    | Complied |
| Grade 8       |                                     | 59,720                         | 180                     | N/A                    | Complied |
| Grades 9 - 12 | 64,800                              |                                |                         |                        |          |
| Grade 9       |                                     | 65,400                         | 180                     | N/A                    | Complied |
| Grade 10      |                                     | 65,400                         | 180                     | N/A                    | Complied |
| Grade 11      |                                     | 65,400                         | 180                     | N/A                    | Complied |
| Grade 12      |                                     | 65,400                         | 180                     | N/A                    | Complied |

Newport-Mesa Unified School District  
Reconciliation of Annual Financial and Budget Report with Audited Financial Statements  
Year Ended June 30, 2020

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There were no adjustments to the Unaudited Actual Financial Report, which required reconciliation to the audited financial statements at June 30, 2020.

Newport-Mesa Unified School District  
Schedule of Financial Trends and Analysis  
Year Ended June 30, 2020

|   | (Budget)<br>2021 <sup>1</sup> | 2020               | 2019               | 2018               |
|---|-------------------------------|--------------------|--------------------|--------------------|
| General Fund <sup>3</sup>   |                               |                    |                    |                    |
| Revenues  | \$ 330,020,143                | \$ 335,441,687     | \$ 327,556,937     | \$ 308,825,315     |
| Other sources   | 1,500,000                     | 1                  | 242                | -                  |
| <b>Total Revenues<br/>and Other Sources</b>                       | <b>331,520,143</b>            | <b>335,441,688</b> | <b>327,557,179</b> | <b>308,825,315</b> |
| Expenditures  | 328,651,378                   | 316,313,350        | 299,765,244        | 289,309,480        |
| Other uses and transfers out                                      | 4,742,404                     | 2,748,622          | 21,971,930         | 27,568,307         |
| <b>Total Expenditures<br/>and Other Uses</b>                      | <b>333,393,782</b>            | <b>319,061,972</b> | <b>321,737,174</b> | <b>316,877,787</b> |
| Increase/(Decrease)<br>in Fund Balance                            | (1,873,639)                   | 16,379,716         | 5,820,005          | (8,052,472)        |
| Ending Fund Balance   | \$ 52,898,205                 | \$ 54,771,844      | \$ 38,392,128      | \$ 32,572,123      |
| Available Reserves <sup>2,4</sup>                                 | \$ 11,551,392                 | \$ 11,663,792      | \$ 14,500,000      | \$ 14,833,766      |
| Available Reserves as a<br>Percentage of Total Outgo <sup>4</sup> | 3.46%                         | 3.86%              | 4.85%              | 4.85%              |
| Long-Term Liabilities   | N/A                           | \$ 814,606,849     | \$ 805,441,873     | \$ 778,637,391     |
| K-12 Average Daily<br>Attendance at P-2                           | 19,115                        | 19,215             | 19,661             | 20,283             |

The General Fund balance has increased by \$22,199,721 over the past two years. The fiscal year 2020-2021 budget projects a further decrease of \$1,873,639 (3.42 percent). For a district this size, the State recommends available reserves of at least three percent of total General Fund expenditures, transfers out, and other uses (total outgo).

The District has incurred operating surpluses in two of the past three years, but anticipates incurring an operating deficit during the 2020-2021 fiscal year. Total long-term obligations have increased by \$35,969,458 over the past two years.

Average daily attendance has decreased by 1,068 over the past two years. Further decline of 100 ADA is anticipated during fiscal year 2020-2021.

<sup>1</sup> Budget 2021 is included for analytical purposes only and has not been subjected to audit.

<sup>2</sup> Available reserves consist of all unassigned fund balances including all amounts reserved for economic uncertainties contained with the General Fund and the Special Reserve Fund for Other Than Capital Outlay Projects.

<sup>3</sup> General Fund amounts do not include activity related to the consolidation of the Special Reserve Fund for Other than Capital Outlay Projects and the Special Reserve Fund for Postemployment Benefits as required by GASB Statement No. 54.

<sup>4</sup> On behalf payments of \$16,539,214, which includes additional amounts relating to Senate Bill 90 have been excluded from the calculation of available reserves for the fiscal years ending June 30, 2020.

Newport-Mesa Unified School District  
Combining Balance Sheet – Non-Major Governmental Funds  
June 30, 2020

|  | Child<br>Development<br>Fund | Capital<br>Facilities<br>Fund | Bond<br>Interest and<br>Redemption<br>Fund | Non-Major<br>Governmental<br>Funds |
|--|------------------------------|-------------------------------|--|------------------------------------|
| <b>Assets</b>                                  |                              |                               |  |                                    |
| Deposits and investments                       | \$ 258,074                   | \$ 8,802,810                  | \$ 11,583,049                              | \$ 20,643,933                      |
| Receivables                                    | 831,146                      | 616,142                       | 22,994                                     | 1,470,282                          |
| <b>Total assets</b>                            | <b>\$ 1,089,220</b>          | <b>\$ 9,418,952</b>           | <b>\$ 11,606,043</b>                       | <b>\$ 22,114,215</b>               |
| <b>Liabilities and Fund Balances</b>           |                              |                               |  |                                    |
| <b>Liabilities</b>                             |                              |                               |  |                                    |
| Accounts payable                               | \$ 203,533                   | \$ 11,607                     | \$ -                                       | \$ 215,140                         |
| Due to other funds                             | 155,900                      | -                             | -  | 155,900                            |
| <b>Total liabilities</b>                       | <b>359,433</b>               | <b>11,607</b>                 | <b>-</b>                                   | <b>371,040</b>                     |
| <b>Fund Balances</b>                           |                              |                               |  |                                    |
| Restricted                                     | 729,787                      | 9,407,345                     | 11,606,043                                 | 21,743,175                         |
| <b>Total liabilities and<br/>fund balances</b> | <b>\$ 1,089,220</b>          | <b>\$ 9,418,952</b>           | <b>\$ 11,606,043</b>                       | <b>\$ 22,114,215</b>               |

Newport-Mesa Unified School District  
Combining Statement of Revenues, Expenditure, and Changes in Fund Balances – Non-Major Governmental  
Funds  
June 30, 2020

|   | Child<br>Development<br>Fund | Capital<br>Facilities<br>Fund | Bond<br>Interest and<br>Redemption<br>Fund | Non-Major<br>Governmental<br>Funds |
|---|------------------------------|-------------------------------|--|------------------------------------|
| <b>Revenues</b>   |                              |                               |  |                                    |
| Other State sources   | \$ 2,962,688                 | \$ -                          | \$ 29,887                                  | \$ 2,992,575                       |
| Other local sources   | 135,548                      | 2,176,034                     | 13,256,832                                 | 15,568,414                         |
| Total revenues  | <u>3,098,236</u>             | <u>2,176,034</u>              | <u>13,286,719</u>                          | <u>18,560,989</u>                  |
| <b>Expenditures</b>   |                              |                               |  |                                    |
| <b>Current</b>  |                              |                               |  |                                    |
| Instruction   | 2,249,694                    | -                             | -  | 2,249,694                          |
| Instruction-related activities  |                              |                               |  |                                    |
| Supervision of instruction  | 323,321                      | -                             | -  | 323,321                            |
| School site administration  | 166,887                      | -                             | -  | 166,887                            |
| Pupil services  |                              |                               |  |                                    |
| All other pupil services  | 2,737                        | -                             | -  | 2,737                              |
| Administration  |                              |                               |  |                                    |
| All other administration  | 186,509                      | 22,569                        | -  | 209,078                            |
| Plant services  | 24,636                       | 27,326                        | -  | 51,962                             |
| Debt service  |                              |                               |  |                                    |
| Principal   | -                            | -                             | 9,230,000                                  | 9,230,000                          |
| Interest and other  | -                            | 4,008                         | 4,239,233                                  | 4,243,241                          |
| Total expenditures  | <u>2,953,784</u>             | <u>53,903</u>                 | <u>13,469,233</u>                          | <u>16,476,920</u>                  |
| Excess (Deficiency) of Revenues<br>Over Expenditures                  | <u>144,452</u>               | <u>2,122,131</u>              | <u>(182,514)</u>                           | <u>2,084,069</u>                   |
| <b>Other Financing Sources (Uses)</b>                                 |                              |                               |  |                                    |
| Other sources - proceeds from issuance<br>of general obligation bonds | -                            | -                             | 32,960,000                                 | 32,960,000                         |
| Other sources - premium on issuance<br>of general obligation bonds    |                              |                               | 3,360,251                                  | 3,360,251                          |
| Other uses - payments to escrow<br>agent for refunded bonds           | -                            | -                             | (35,959,750)                               | (35,959,750)                       |
| Net Financing Sources   | <u>-</u>                     | <u>-</u>                      | <u>360,501</u>                             | <u>360,501</u>                     |
| Net Change in Fund Balances   | 144,452                      | 2,122,131                     | 177,987                                    | 2,444,570                          |
| Fund Balance - Beginning  | <u>585,335</u>               | <u>7,285,214</u>              | <u>11,428,056</u>                          | <u>19,298,605</u>                  |
| Fund Balance - Ending   | <u>\$ 729,787</u>            | <u>\$ 9,407,345</u>           | <u>\$ 11,606,043</u>                       | <u>\$ 21,743,175</u>               |

## **Note 1 - Purpose of Schedules**

### **Schedule of Expenditures of Federal Awards (SEFA)**

#### Basis of Presentation

The accompanying schedule of expenditures of federal awards (the schedule) includes the federal award activity of the Newport-Mesa Unified School District (the District) under programs of the federal government for the year ended June 30, 2020. The information is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the schedule presents only a selected portion of the operations of the Newport-Mesa Unified School District, it is not intended to and does not present the financial position, changes in net assets of Newport-Mesa Unified School District.

#### Summary of Significant Accounting Policies

Expenditures reported in the schedule are reported on the *modified accrual basis* basis of accounting. When applicable, such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. No federal assistance was been provided to a subrecipient.

#### Indirect Cost Rate

The District has not elected to use the ten percent de minimis cost rate.

#### Food Donation

Nonmonetary assistance is reported in this schedule at the fair market value of the commodities received and disbursed. At June 30, 2020, the District did not have commodities reported as inventory.

### **Local Education Agency Organization Structure**

This schedule provides information about the District's boundaries and schools operated, members of the governing board, and members of the administration.

### **Schedule of Average Daily Attendance (ADA)**

Average daily attendance (ADA) is a measurement of the number of pupils attending classes of the District. The purpose of attendance accounting from a fiscal standpoint is to provide the basis on which apportionments of State funds are made to school districts. This schedule provides information regarding the attendance of students at various grade levels and in different programs.



### **Schedule of Instructional Time**

The District has received incentive funding for increasing instructional time as provided by the Incentives for Longer Instructional Day. The District has met its target funding. This schedule presents information on the amount of instructional time offered by the District and whether the District complied with the provisions of *Education Code* Sections 46200 through 46206.

Districts must maintain their instructional minutes at the 1986-87 requirements, as required by *Education Code* Section 46201.

Due to school closures caused by COVID-19, the District filed the COVID-19 School Closure Certification certifying that schools were closed for 48 days due to the pandemic.

### **Reconciliation of Annual Financial and Budget Report with Audited Financial Statements**

This schedule provides the information necessary to reconcile the fund balance of all funds reported on the Unaudited Actual Financial Report to the audited financial statements.

### **Schedule of Financial Trends and Analysis**

This schedule discloses the District's financial trends by displaying past years' data along with current year budget information. These financial trend disclosures are used to evaluate the District's ability to continue as a going concern for a reasonable period of time.

### **Non-Major Governmental Funds - Balance Sheet and Statement of Revenues, Expenditures, and Changes in Fund Balances**

The Non-Major Governmental Funds Combining Balance Sheet and Combining Statement of Revenues, Expenditures, and Changes in Fund Balances are included to provide information regarding the individual funds that have been included in the Non-Major Governmental Funds column on the Governmental Funds Balance Sheet and Statement of Revenues, Expenditures, and Changes in Fund Balances.



Independent Auditor's Reports  
June 30, 2020

# Newport-Mesa Unified School District



**Independent Auditor’s Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards***

Governing Board  
Newport-Mesa Unified School District  
Costa Mesa, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Newport-Mesa Unified School District (the District) as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise Newport-Mesa Unified School District's basic financial statements, and have issued our report thereon dated December 9, 2020.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Newport-Mesa Unified School District's internal control over financial reporting (internal control) as a basis for designing the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Newport-Mesa Unified School District's internal control. Accordingly, we do not express an opinion on the effectiveness of Newport-Mesa Unified School District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Newport-Mesa Unified School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

We noted certain matters that we reported to management of Newport-Mesa Unified School District in a separate letter dated December 9, 2020.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Rancho Cucamonga, California  
December 9, 2020



## **Independent Auditor's Report on Compliance for Each Major Program and on Internal Control over Compliance Required by the Uniform Guidance**

Governing Board  
Newport-Mesa Unified School District  
Costa Mesa, California

### **Report on Compliance for Each Major Federal Program**

We have audited Newport-Mesa Unified School District's (the District) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of Newport-Mesa Unified School District's major Federal programs for the year ended June 30, 2020. Newport-Mesa Unified School District's major Federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

### **Management's Responsibility**

Management is responsible for compliance with the Federal statutes, regulations, and the terms and conditions of its Federal awards applicable to its Federal programs.

### **Auditor's Responsibility**

Our responsibility is to express an opinion on compliance for each of Newport-Mesa Unified School District's major Federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major Federal program occurred. An audit includes examining, on a test basis, evidence about Newport-Mesa Unified School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major Federal program. However, our audit does not provide a legal determination of Newport-Mesa Unified School District's compliance.

### **Opinion on Each Major Federal Program**

In our opinion, Newport-Mesa Unified School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major Federal programs for the year ended June 30, 2020.

### **Report on Internal Control over Compliance**

Management of Newport-Mesa Unified School District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Newport-Mesa Unified School District's internal control over compliance with the types of requirements that could have a direct and material effect on each major Federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major Federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Newport-Mesa Unified School District's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a Federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a Federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a Federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*Eide Bailly LLP*

Rancho Cucamonga, California  
December 9, 2020



## Independent Auditor's Report on State Compliance

Governing Board  
Newport-Mesa Unified School District  
Costa Mesa, California

### Report on State Compliance

We have audited Newport-Mesa Unified School District's (the District) compliance with the types of compliance requirements described in the *2019-2020 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting*, applicable to the state laws and regulations listed in the table below for the year ended June 30, 2020.

### Management's Responsibility

Management is responsible for compliance with the requirements with the state laws and regulations as identified in the table below.

### Auditor's Responsibility

Our responsibility is to express an opinion on the District's compliance with state laws and regulations based on our audit of the types of compliance requirements referred to below. We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and the audit requirements of the *2019-2020 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting*. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the compliance requirements listed below has occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on state compliance. However, our audit does not provide a legal determination of the District's compliance.

### Compliance Requirements Tested

In connection with the audit referred to above, we selected and tested transactions and records to determine the District's compliance with laws and regulations applicable to the following items:

|   | Procedures<br>Performed |
|---|-------------------------|
| <b>LOCAL EDUCATION AGENCIES OTHER THAN CHARTER SCHOOLS</b>                |                         |
| Attendance  | Yes                     |
| Teacher Certification and Misassignments                                  | Yes                     |
| Kindergarten Continuance  | Yes                     |
| Independent Study   | No, see below           |
| Continuation Education  | Yes, see below          |
| Instructional Time  | Yes                     |
| Instructional Materials   | Yes                     |
| Ratios of Administrative Employees to Teachers                            | Yes                     |
| Classroom Teacher Salaries  | Yes                     |
| Early Retirement Incentive  | No, see below           |
| Gann Limit Calculation  | Yes                     |
| School Accountability Report Card   | Yes                     |
| Juvenile Court Schools  | No, see below           |
| Middle or Early College High Schools                                      | Yes                     |
| K-3 Grade Span Adjustment   | Yes                     |
| Transportation Maintenance of Effort                                      | Yes                     |
| Apprenticeship: Related and Supplemental Instruction                      | No, see below           |
| Comprehensive School Safety Plan  | Yes                     |
| District of Choice  | No, see below           |
| <b>SCHOOL DISTRICTS, COUNTY OFFICES OF EDUCATION, AND CHARTER SCHOOLS</b> |                         |
| California Clean Energy Jobs Act  | Yes                     |
| After/Before School Education and Safety Program:                         |                         |
| General Requirements  | Yes                     |
| After School  | Yes                     |
| Before School   | No, see below           |
| Proper Expenditure of Education Protection Account Funds                  | Yes                     |
| Unduplicated Local Control Funding Formula Pupil Counts                   | Yes                     |
| Local Control Accountability Plan   | Yes                     |
| Independent Study - Course Based  | No, see below           |
| <b>CHARTER SCHOOLS</b>  |                         |
| Attendance  | No, see below           |
| Mode of Instruction   | No, see below           |
| Nonclassroom-Based Instruction/Independent Study for Charter Schools      | No, see below           |
| Determination of Funding for Nonclassroom-Based Instruction               | No, see below           |
| Annual Instruction Minutes Classroom-Based                                | No, see below           |
| Charter School Facility Grant Program                                     | No, see below           |

We did not perform procedures for Independent Study because the independent study ADA was under the level that requires testing.

The District does not offer a Work Experience Program; therefore, we did not perform procedures related to the Work Experience Program within the Continuation Education Attendance Program.



The District did not offer an Early Retirement Incentive Program during the current year; therefore, we did not perform procedures related to the Early Retirement Incentive Program.

The District does not have any Juvenile Court Schools; therefore, we did not perform procedures related to Juvenile Court Schools.

We did not perform Apprenticeship: Related and Supplemental Instruction procedures because the program is not offered by the District.

We did not perform District of Choice procedures because the program is not offered by the District.

The District does not offer a Before School Education and Safety Program; therefore, we did not perform procedures related to the Before School Education and Safety Program.

The District does not offer an Independent Study - Course Based program; therefore, we did not perform any procedures related to the Independent Study - Course Based Program.

The District does not operate any Charter Schools; therefore, we did not perform procedures for Charter School Programs.

#### **Basis for Qualified Opinion on Middle or Early College High Schools**

As described in the accompanying schedule of findings and questioned costs, Newport-Mesa Unified School District did not comply with requirements regarding Middle or Early College High Schools and Unduplicated Local Control Funding Formula Pupil Counts as described in the accompanying Schedule of Findings and Questioned Costs as item 2020-001. Compliance with such requirement is necessary, in our opinion, for Newport-Mesa Unified School District to comply with the requirements applicable to that program.

#### **Qualified Opinion on Middle or Early College High Schools**

In our opinion, except for the noncompliance described in the Basis for Qualified Opinion paragraph, Newport-Mesa Unified School District complied, in all material respects, with the types of compliance requirements referred to above for the year ended June 30, 2020.

#### **Unmodified Opinion on Each of the Other Programs**

In our opinion, Newport-Mesa Unified School District complied, in all material respects, with the compliance requirements referred to above that are applicable to the government programs noted below that were audited for the year ended June 30, 2020, except as described in the Schedule of State Awards Findings and Questioned Costs section of the accompanying Schedule of Findings and Questioned Costs.

*Eide Bailly LLP*

Rancho Cucamonga, California  
December 9, 2020

**FINANCIAL STATEMENTS**

|  |               |
|--|---------------|
| Type of auditor's report issued  | Unmodified    |
| Internal control over financial reporting:                                   |               |
| Material weaknesses identified   | No            |
| Significant deficiencies identified not considered to be material weaknesses | None Reported |
| Noncompliance material to financial statements noted?                        | No            |

**FEDERAL AWARDS**

|  |               |
|--|---------------|
| Internal control over major program:   |               |
| Material weaknesses identified   | No            |
| Significant deficiencies identified not considered to be material weaknesses                                     | None Reported |
| Type of auditor's report issued on compliance for major programs:  | Unmodified    |
| Any audit findings disclosed that are required to be reported in accordance with Uniform Guidance 2 CFR 200.516: | No            |

**Identification of major programs:**

| <u>Name of Federal Program or Cluster</u>                                | <u>CFDA Number</u> |
|--|--------------------|
| Title I, Part A - Low Income and Neglected                               | 84.010             |
| Dollar threshold used to distinguish between type A and type B programs: | \$750,000          |
| Auditee qualified as low-risk auditee?                                   | Yes                |

**STATE COMPLIANCE**

|   |            |
|---|------------|
| Type of auditor's report issued on compliance for programs: | Unmodified |
|---|------------|

Unmodified for all programs except for the following program which was qualified:

| <u>Name of Program</u>               |
|--------------------------------------|
| Middle or Early College High Schools |

None reported.

None reported.

The following finding represents instances of noncompliance relating to compliance with state laws and regulations. The finding has been coded as follows:

|                 | <u>Five Digit Code</u> | <u>AB 3627 Finding Type</u> |
|-----------------|------------------------|-----------------------------|
|                 | 40000                  | State Compliance            |
| <b>2020-001</b> | <b>40000</b>           |                             |

**Criteria or Specific Requirements**

In accordance to *California Education Code* Section 46146.5(b), a day of attendance for a pupil enrolled in an early college high school or middle college high school, who is a special part-time student enrolled in a community college under Article 1 (commencing with Section 48800) of Chapter 5 of Part 27, and who will receive academic credit upon satisfactory completion of enrolled courses, is 180 minutes of attendance. Or in accordance to *California Education Code* Section 46160(a)(1), a pupil enrolled in an early college high school or middle college high school, who is special part-time student enrolled in a community college may attend classes for at least 900 minutes during any five school day period or 1,800 minutes during any 10-school day period.

**Condition**

From the District's early college high school, 42 out of 196 students enrolled did not meet the 180 minutes of attendance as required by *California Education Code* Section 46146.5(b).

**Questioned Costs**

There were no questioned costs associated with the condition identified. The impact of the condition resulted in the District's ADA decreasing by 40.72 ADA for both Period 2 and Annual attendance reports. The District adjusted its ADA reported on the Period 2 and Annual Attendance reports in anticipation of the ADA adjustment that would take place and has filed both reports in a timely manner and accurately. The District is a basic aid District and as a result, there was no impact on current year's revenues.

**Context**

Based on the initial sample of 20 students selected from the District's early college high school, we identified 4 students that did not meet the required 900 minutes of attendance per week during any five school day period or 1,800 minutes during any 10-school day period. Subsequently, we performed additional procedures including inquiry with the site administrator and reviewing additional supporting documents, including a comprehensive listing of classes enrolled for each of the students and minutes offered by the high school. Our additional procedures performed resulted in 42 out of 196 students enrolled in the District's early college high school did not meet the 180 minutes of attendance.

**Effect**

As a result of the condition identified, the District was not in compliance with California *Education Code* Section 46146.5(b). Additionally, the impact of the condition resulted in the District's ADA decreasing by 40.72 ADA for both Period 2 and Annual attendance reports.

**Cause**

It appears that the condition identified has materialized potentially as a result of the District not ensuring that each student enrolled is sufficiently scheduled for the minimum required minutes mandated by the State.

**Repeat Finding (Yes or No)**

Yes. Refer to prior year finding at 2019-002.

**Recommendation**

The District should emphasize the importance of students needing to meet the minimum required minutes per day. The District should review students' schedules to ensure that each student is scheduled for a minimum of 180 minutes per day, or 900 minutes per week and enrolled in college courses concurrently.

**Corrective Action Plan**

Due to the nature of the Early College High School Initiative, students are enrolled simultaneously in high school and college courses. Students that enroll in summer programs are left with few high school course offerings by the time of their senior year. These students have a greater percentage of college courses as they advance and risk not meeting the required 180 minutes of high school attendance per day. As a corrective measure, the District adjusted its ADA reported at Period 2 and on the Annual Attendance reports by removing all seniors from the count. Early College High school will continue to work to balance the course offerings between high school and college so that the students meet the academic standards set forth in the California Education Code. In March, the Principal will compile a list of students in danger of not meeting the required minutes and offer opportunities for those students to make up the necessary time.

Except as specified in previous sections of this report, summarized below is the current status of all audit findings reported in the prior year's schedule of financial statement findings.

**State Awards Findings**

|                 | <u>Five Digit Code</u> | <u>AB 3627 Finding Type</u> |
|-----------------|------------------------|-----------------------------|
|                 | 40000                  | State Compliance            |
| <b>2019-001</b> | <b>40000</b>           |                             |

**Criteria or Specific Requirements**

California *Education Code* Section 42238.02(b)(4) states school districts should revise their submitted data on English learners, foster youth, and free or reduced-price meal eligible pupil counts to ensure the accuracy of data reflected in the California Longitudinal Pupil Achievement Data System (CALPADS).

**Condition**

The Unduplicated Local Control Funding Formula (LCFF) Pupil Counts submitted to the California Department of Education was inaccurate. It appears that the District inaccurately reported 538 students as having designation of free or reduced on the "1.18 – FRPM/English Learner/Foster Youth – Student List" report.

**Questioned Costs**

Using the audit penalty calculator published by the California Department Education, the calculated questioned cost was determined to be \$286,065. However, the District is a basic aid District and as a result, there would be no impact on current year's revenues.

**Context**

The condition was identified as a result of selecting a sample of students from the "1.18 - FRPM/English Learner/Foster Youth – Student List" CALPADS report in accordance to the 2018-2019 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting, Section 19489(a)(1). The initial sample was selected from eight school sites, which resulted in exception noted for two of the sites. For 40 students selected, four had its status as Paid in the NutriKids system and had no applications on file but they were included on the 1.18 report. The auditor requested that the District identify all remaining students who had Paid status on the NutriKids system and had no applications but were part of 1.18 report. The District's review of all remaining students resulted in total of 538 students identified that were incorrectly designated as having free or reduced status on the "1.18 – FRPM/English Learner/Foster Youth – Student List" report.

**Effect**

As a result of our testing, it appears that the District did not properly update the 1.18 - FRPM/English Learner/Foster Youth – Student List" CALPADS report to align the reporting with the most current free and reduced eligibility information from the District's Nutrition Services Department. The following schedule identifies the District-wide exceptions:

|                     | Enrollment Count | Certified Total Unduplicated Count | Adjustment Based on Eligibility FRPM | Adjusted Total Unduplicated Count |
|---------------------|------------------|------------------------------------|--------------------------------------|-----------------------------------|
| Total District-Wide | 20,651           | 9,702                              | (538)                                | 9,164                             |

**Cause**

The primary cause appears to originate from District not importing accurate student statuses from NutriKids system into the Aeries attendance system as CALPADS data is pulled from the District's attendance system.

**Recommendation**

The District should emphasize the importance of completing Form 1.18 accurately, which would include ensuring that all changes are accurately and timely updated based on new eligibility documentation received. In addition, the District should identify and evaluate key CALPADS calendar dates to ensure that appropriate and necessary measure are taking place to ensure that CALPADS information is being updated.

**Current Status**

Implemented.

**2019-002      40000**

**Criteria or Specific Requirements**

In accordance to California *Education Code* Section 46146.5(b), a day of attendance for a pupil enrolled in an early college high school or middle college high school, who is a special part-time student enrolled in a community college under Article 1 (commencing with Section 48800) of Chapter 5 of Part 27, and who will receive academic credit upon satisfactory completion of enrolled courses, is 180 minutes of attendance. Or in accordance to California *Education Code* Section 46160(a)(1), a pupil enrolled in an early college high school or middle college high school, who is special part-time student enrolled in a community college may attend classes for at least 900 minutes during any five-school day period or 1,800 minutes during any 10-school day period.



### **Condition**

From the District's early college high school, 33 of 189 students enrolled did not meet the 180 minutes of attendance as required by California *Education Code* Section 46146.5(b).

### **Questioned Costs**

There were no questioned costs associated with the condition identified. The impact of the condition resulted in the District's ADA decreasing by 33 ADA for both Period 2 and Annual attendance reports. The District adjusted its ADA reported on the Period 2 and Annual Attendance reports in anticipation of the ADA adjustment that would take place and has filed both reports in a timely manner and accurately. The District is a basic aid District and as a result, there was no impact on current year's revenues.

### **Context**

Based on the initial sample of 19 students selected from the District's early college high school, we identified four students that did not meet the required 180 minutes of attendance per day. Subsequently, we performed additional procedures including inquiry with the site administrator and reviewing additional supporting documents, including a comprehensive listing of classes enrolled for each of the students and minutes offered by the high school. Our additional procedures performed resulted in 33 of 189 students enrolled in the District's early college high school did not meet the 180 minutes of attendance.

### **Effect**

As a result of the condition identified, the District was not in compliance with California *Education Code* Section 46146.5(b). Additionally, the impact of the condition resulted in the District's ADA decreasing by 33 ADA for both Period 2 and Annual attendance reports.

### **Cause**

It appears that the condition identified has materialized potentially as a result of the District not ensuring that each student enrolled is sufficiently scheduled for the minimum required minutes mandated by the State.

### **Recommendation**

The District should emphasize the importance of students needing to meet the minimum required minutes per day. The District should review students' schedules to ensure that each student is scheduled for a minimum of 180 minutes per day and enrolled in college courses concurrently.

**Current Status**

*Education Code* Not implemented. See finding 2020-001.



Management  
Newport-Mesa Unified School District  
Costa Mesa, California

In planning and performing our audit of the financial statements of Template Binders (the District) for the year ended June 30, 2020, we considered its internal control structure in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control structure.

However, during our audit, we noted matters that are opportunities for strengthening internal controls and operating efficiency. The following items represent conditions noted by our audit that we consider important enough to bring to your attention. This letter does not affect our report dated December 9, 2020, on the government-wide financial statements of the District.

### ***ASSOCIATED STUDENT BODY (ASB)***

#### **Ensign Intermediate School**

#### **Observations**

1. Based on the review of the cash receipts, it was noted that three of eighteen deposits tested contained receipts that were not deposited in a timely manner. The delay in deposit was 11 days from the date of the receipt. This could result in large cash balance being maintained at the site which can hinder the safeguarding of the ASB assets.
2. Three of eleven disbursements tested were not approved prior to transaction taking place. This could potentially lead to spending in excess of available funds. Additionally, expenditures of a questionable nature could arise if disbursements are not pre-approved. We also noted that reimbursements to the ASB Advisor were being approved by ASB Advisor.

#### **Recommendations**

1. The ASB should, at a minimum, make their deposits once a week to minimize the amount of cash held at the sites. During weeks of high cash activity, there may be a need to make more than one deposit. The District should communicate specific guidelines for this procedure including the maximum cash on hand that should be maintained at the site.
2. In order to ensure proper internal controls over the ASB disbursements, the site should ensure that all disbursement transactions are pre-approved by authorized administrative personnel and the student council. This would allow the reviewing administrator and/or the student council to determine if the proposed activities are appropriate and to determine if sufficient funding is available to finance the activities or the purchases. Reimbursements to ASB Advisor should be approved by person other than her to ensure proper controls over reimbursement approval process.

*Estancia High School*

**Observation**

One of seven revenue potential forms reviewed did not have adequate support for funds collected.

**Recommendation**

ASB should ensure there is adequate supporting documentation for all actual monies collected. The supporting document should be filed with deposits, so it can be easily accessed for review.

*Eide Bailly LLP*

Rancho Cucamonga, California

December 9, 2020