CITY OF SANTA ANA, CALIFORNIA COMPREHENSIVE ANNUAL FINANCIAL REPORT

FOR THE FISCAL YEAR ENDED JUNE 30, 2018





Our purpose is to provide quality service to enhance the safety, livability and prosperity of our community. 2018

CITY OF SANTA ANA, CALIFORNIA

2018 Comprehensive Annual Financial Report

For the Fiscal Year Ended June 30, 2018

Prepared by Finance & Management Services Agency



Comprehensive Annual Financial Report

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City of Santa ana, California Comprehensive Annual Financial Report

MAYOR
Miguel A. Pulido
MAYOR PRO TEM
Michele Martinez
COUNCILMEMBERS
P. David Benavides
Vicente Sarmiento
Jose Solorio
Sal Tinajero
Juan Villegas



CITY MANAGER
Raul Godinez II
CITY ATTORNEY
Sonia R. Carvalho
CLERK OF THE COUNCIL
Maria D. Huizar

20 Civic Center Plaza • P.O. Box 1988 Santa Ana, California 92702 www.santa-ana.org

December 7, 2018

Honorable Mayor, Members of the City Council and Residents of the City of Santa Ana:

In accordance with the requirements of the California State law and City Charter, it is our pleasure to present the Comprehensive Annual Financial Report (CAFR) for the City of Santa Ana (the City) for the fiscal year ended June 30, 2018. State law requires that all general-purpose local governments publish, within six months of the close of each fiscal year, a complete set of financial statements presented in conformity with Generally Accepted Accounting Principles in the United States of America (GAAP) and audited in accordance with auditing standards generally accepted in the United States of America by a firm of licensed independent certified public accountants.

White Nelson Diehl Evans LLP (WNDE), a firm of certified public accountants who were selected via a competitive bid process and subsequently awarded a contract on May 3, 2016, has audited the City's financial statements. The auditors have issued unmodified opinions on these financial statements. Such opinions state that the City adhered to the applicable accounting regulations appropriately and that the financial report is fairly presented in all material respects in accordance with GAAP. Their report is located at the front of the financial section of the CAFR.

The CAFR consists of management's representations concerning the finances of the City. Management assumes full responsibility for the completeness and reliability of all of the information presented in this report. In making these representations, management of the City has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the City's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of the Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the report of the independent auditors.

The goal of the independent audit is to provide reasonable assurance that the financial statements of the City for the fiscal year ended June 30, 2018 are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. WNDE concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the City's financial statements for the fiscal year ended June 30, 2018 are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

If over \$750,000 is expended on Federal Financial grant programs, the City is also required to undergo an annual "Single Audit" in conformity with the provisions of the Single Audit Act of 1996 and Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). For the year-ended June 30, 2018, the City expended over \$750,000 in federal grant monies and thus is required to undergo a Single Audit. The standards governing Single Audit engagements require the auditors to consider internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Due to the size and complexity of the City's financial systems and the timing of the audit, the Single Audit report is issued separately from the audited financial statements. The Single Audit report must be issued by March 31, 2019 and will be available upon request.

City Profile

The City provides a full range of municipal services, including: police, the construction and maintenance of streets and related infrastructure, municipal utilities such as water, sewer, refuse and sanitation, recreational activities, a public library along with various cultural events. The City has also contracted the Orange County Fire Authority and CARE Ambulance Service to provide fire suppression and emergency medical services, respectively. Additionally, the City administers three other legally separate entities, which include the Successor Agency to the Santa Ana Redevelopment Agency, Housing Authority of the City of Santa Ana, and the Santa Ana Financing Authority.

Founded in 1869, Santa Ana is located in Southern California adjacent to the Santa Ana River, within 10 miles (16 km) from the California coast. The City is part of the Greater Los Angeles Area, which according to the U.S. Census Bureau, is the second largest metropolitan area in the U.S., with almost eighteen million people. Santa Ana is 57th most populous City in the nation according to the 2011 Census data and the 11th largest City in the State.

In 1952, the City was established as a charter city and adopted the council-manager form of government. Policy-making and legislative authority is vested in a governing City Council consisting of the Mayor and six Councilmembers. The City Council, among other things, is responsible for passing ordinances, adopting the budget, appointing committees, and hiring the City Manager, City Attorney, and the City Clerk. The Council is nominated from wards, but elected at large and on a non-partisan basis. Councilmembers serve four-year staggered terms, while the Mayor is elected to serve a two-year term.

City Profile (continued)

The City Manager is responsible for carrying out the policies and ordinances of the City Council as well as overseeing the day-to-day operations of the City. Furthermore, the City Manager is also responsible for developing and recommending the City's budget, which is then submitted to the City Council for approval.

Moreover, Santa Ana is the 2nd largest within Orange County occupying 27.3 square miles and serving a population of 338,247. Centrally located within Orange County, the City houses both State and Federal agencies, County Administration, County Court functions and the Ronald Reagan Federal Court House within its civic center complex. The current Office of Management and Budget metropolitan designation for the Orange County Area is Santa Ana–Anaheim–Irvine.

Santa Ana is also home to many attractive amenities such as the Main Place shopping mall, the world-renowned Bowers Museum, the Discovery Science Center, and the Santa Ana Zoo at Prentice Park, which includes a variety of animal exhibits such as the Ocelot Exhibit and the Conservation Carrousel featuring endangered species. Santa Ana also boasts many unique shops, premier restaurants and artist galleries in the Historic Downtown Santa Ana area.

The City currently houses nationally recognized schools such as Mater Dei High School and Orange County School of the Arts. Both academic institutions are well known for their college level academics program. Furthermore, Mater Dei is nationally recognized in athletics while the Orange County School of the Arts is highly recognized in music, dance and theatre.

Additionally, the Santa Ana Unified School District houses the most Charter schools within Orange County, including the recently established Advanced Learning Academy STEM (Science, Technology, Engineering, and Mathematics). The academy provides local youth an opportunity to obtain the necessary skills required to succeed in a post-secondary education.

Santa Ana is also the headquarters for many recognized companies such as Behr Paint, First American Corporation, Abbott Medical Optics, Stearns Lending, IPC USA and SchoolsFirst Federal Credit Union a leading Credit Union serving the educational community for the region. The City also houses major regional headquarters for the Xerox Corporation, Psomas and Ultimate Software.

Local Economy

The City is located within the Los Angeles-Long Beach-Santa Ana Metropolitan area. The area is the 2nd highest producing metro area in the country as measured by Gross Metropolitan Product. The City is known as the heart of Orange County and the center of government, commerce and transportation. The City is also home to approximately 30,000 businesses (active licenses-calendar year 2018) with the top 25 businesses generating approximately 25% of the jurisdiction's total sales tax revenue. The City has a solid retail base, which is anchored by the Main Place Mall, the Santa Ana Auto Mall and an emerging downtown. The historic downtown area has attracted many new restaurants that surround a cultural artist village component.

Additionally, the City's general economic base includes transportation, and business-to-business, food industry and construction. Transportation and general retail make up approximately 50% of the City's sales tax base. However, the top five segments for the City are restaurants, new auto-sales, building materials-wholesale, miscellaneous retail, and service stations. These segments demonstrate the continued growth of Santa Ana as a point of destination.

Local Economy (continued)

Currently the City is experiencing moderate growth within its revenue sources such as; sales tax, property tax, property tax in-lieu of vehicle license fees, business license and hotel visitors tax. As noted previously, increased economic activity is reflected with surging assessed valuations for real property, which in turn is providing the City a stable and reliable source of income.

Economic Condition and Outlook

Staff projected a deficit approximating \$7.2 million for the fiscal year 2017-18 General Fund. However, the year-end deficit realized totaled \$6.9 million largely attributable to increasing pension costs, which are expected to increase an average of 13.7% over the next five years.

Additionally, City Staff developed and presented a two-year financial forecast. The two-year forecast is a useful tool to provide policy makers a road map for strategic decision-making. Key elements for the forecast include but are not limited to moderate revenue growth within its six major sources of revenue such as Sales Tax, Property Tax, Business License Tax and Utility Users tax. Additionally, the forecast incorporates increases within both its retirement and health insurance costs and reflects a projected deficit in the upcoming fiscal years.

The forecast also reflects the use of one-time revenues in order to balance its General Fund budget. However, the forecast solidifies the City's commitment in funding its core functions, such as Public Safety, Recreation, Capital Improvements and Economic development initiatives. In order to minimize its use of one-time funds, the City Council recently passed measures which address the projected deficit specifically augmentation of Cannabis regulation, awarding of new Federal Contracts regarding the housing of inmates at the City's Jail, and the Santa Ana Neighborhood Safety, Homeless Prevention and Essential City Services Enhancement Measure. The latter established a local sales and use tax in the City of 1.5 cents for 10 years until March 31, 2029 at which point it will drop to 1 cent until March 31, 2039. Furthermore, the forecast also reflects its commitment in maintaining both an operating reserve and economic uncertainty account.

The City continues to leverage the positive economic climate via establishment of economic incentives for its Auto Mall and funding of Public/Private partnerships, which focus on short-term economic stabilization and long-term economic sustainability. Both the Santa Ana Auto and Main Place Malls continue to be a major economic engine for the City. Because of these partnerships, the following programs and related accomplishments have been achieved:

- City/Chamber Business Retention team
 - o Over 700 business visited since 2015
- Warner Avenue Street Improvement
 - Over \$3.3 million will be invested in improving Warner Avenue from Main to Oak Street

Economic Condition and Outlook (continued)

Recently/to be completed major economic projects include the following:

City Financial Stability

- Refinancing the 2003A & B and 2011A Tax Allocation Bonds
 - o Total City estimated debt service savings of \$3.5 million

Residential

- <u>Tiny Tim Plaza Residential Development</u>
 - o 51 Affordable Housing Unit(s)
 - o 51,300 sq. ft. of Rental space
 - o Located at 2223 W. 5th Street
- Legacy Square
 - o 93 unit Single Family Residential Development
 - o 7,767 sq. ft. of mixed-use space and a 2,576 sq. ft. community center
 - o Located at 609 North Spurgeon Street

Commercial

- Main Place Mall Transformation Project
 - o 1,900 residential units
 - o 400 Hotel Rooms
 - o 1,400,000 total sq. ft. of commercial space
 - o Located at 2800 North Main Street
- Russell Fischer Partnership
 - o Approximately 7,500 sq. ft. of industrial space
 - o A Gas Station and Convenience Store (2,800 sq. ft.)
 - o Located at 301 North Tustin Avenue

In the upcoming fiscal year, the City will strive to continue momentum in spurring economic development via offering incentives to build four or five star rated hotels along with continuing to support the arrival of the Street Car, which is an exciting capital project expected to spur economic development, create jobs and generate additional revenue for the City. In addition, expansion of the City's cannabis program to include both adult and commercial/distribution uses reflect revenue enhancements addressing the current projected budgetary deficit. Furthermore, the City has completed various improvements to City Streets and bikeways. The capital investment has allowed City visitors and residents the opportunity to travel in a safe, efficient and timely manner on its roadways.

Long-term Financial Planning

Key elements in providing long-term stability include; partnering with the various bargaining units to share the burden on pension and medical costs, implementation of innovation and efficiency measures, refinancing of existing debt to save debt service costs, examining fees to ensure the City maximizes its cost recovery, and partnering with the Orange County Fire Authority for the delivery of Fire and Emergency Medical services.

Long-term financial planning (continued)

During the budget process for fiscal year 2012-13, the City committed to establishing a fundamental strategy of balancing its budget by adopting a formal budget and reserve policy, which provides guidelines for a balanced budget approach, use of one-time funds, and appropriate reserve levels as recommended by the Government Finance Officers Association (GFOA). At the end of fiscal year 2017-18, the City continued to maintain its operating reserves for its General Fund expenditures along with maintenance of its economic uncertainty account. The City also continues to evaluate its various funds to maintain adequate reserves levels to meet emergency repairs, capital needs and other unforeseen expenditures. Furthermore, as the City monitors local and national economic trends, it will continue to evaluate the amount required to maintain as a reserve for its General Fund. In addition, to the reserve levels maintained within its General Fund, the City has established an operating expense reserve for its various enterprise and internal services funds.

As a means to provide additional services to the community and reduce the burden on city finances, the City will continue to research and apply for both Federal and State grant opportunities, which are in alignment with City's Five-Year Strategic Plan. Through the efforts of City departments and the Citywide grants task force, the City secured grant funding for public safety, Active Transportation, park sites and improving community health.

Also through the efforts of the Santa Ana Police Department, the Department of Justice continues to award funding via the Community Oriented Policing Services (COPS) grant totaling approximately \$1.25 million for each funding year to subsidize the cost of public safety.

Relevant Financial Policies

On June 4, 2012, the City Council adopted the Fiscal and Budget Policy (Policy), a comprehensive set of financial policies and General Fund budget policy directives. A revision was made to the Policy during June 2017. The revisions to the policy define the appropriateness of when to utilize the reserve along with updated language regarding the amount to be maintained within the operating reserve. During fiscal year 2017-18, the City continues to maintain a reserve for the General Fund, which totals approximately \$42.4 million (greater than 16.67 operating surplus requirement per the adopted policy) along with an economic uncertainty account in the amount of \$3.8 million.

Major Initiatives

The City has embarked on many initiatives within the Five-Year Strategic Plan, which include embracing community involvement, increase transparency, support future development, promote innovation and efficiencies, and improve the overall environment of the City. The adoption of the Strategic Plan marked a major milestone for both the City and the community, which began in 2012 with the adoption of the Sunshine Ordinance. There are seven goals that will be achieved, including: 1) Community Safety, 2) Youth, Education, Recreation, 3) Economic Development, 4) City Financial Stability, 5) Community Health, Livability, Engagement & Sustainability, 6) Community Facilities & Infrastructure, and 7) Team Santa Ana. Under these goals are 33 objectives and 147 strategies that the City will undertake in order to accomplish the seven goals. Some of the objectives accomplished during fiscal year 2017-18 follow:

Major Initiatives (continued)

- The Successor Agency to the Santa Ana Redevelopment Agency was issued a "AA" rating related to its refinancing of existing Tax Allocation Bonds. The refinancing closed on November 8, 2018 and generated approximately \$3.5 million in debt service savings.
- The City Council approved Adult Use and Commercial Cannabis policies to regulate the Cannabis industry that will lead to an increase in the City's tax revenue base.
- The Public Works Agency completed various projects including but not limited to the following: resurfacing of City arterial and residential streets; providing safety improvements for pedestrians and bicyclists such as various traffic light/synchronizations improvement; and the continued improvements of City roadways such at the Bristol widening project via the creation of an additional lane and a corresponding bikeway.
- The Santa Ana Police Department enhanced its Safe Routes to School (Crossing Guard) program for the City's school-age youth.
- The Santa Ana Police Department augmented its existing US Marshal agreement to increase the number of inmates to increase the revenue for its Jail operations.
- The Parks, Recreation & Community Services Agency established the new community public space in the Pacific Electric Park.
- The Community Development Agency continues administering a \$30 million Affordable Housing Program along with developing more affordable housing options.
- The City facilitated development efforts that will enhance the General Fund's economic tax base. These developments include:
 - o Hampton Inn & Suites (hotel and mixed-use development)
 - o 3rd and Broadway (mixed-use development)
 - o OC Streetcar (light rail development)
 - o Main Place Mall Transformation (mixed-use development)
- The Finance and Management Services Agency began implementing enhanced software to assist City Departments to develop the budget in a more timely and efficient manner.
- The Finance and Management Services Agency developed a work plan necessary to fund the pre-payment of its CalPERS unfunded liability (safety plan). This will result in \$500,000 in savings during Fiscal Year 2018-19.
- The Information Technology Agency oversaw the implementation of various efficiency items for its internal customers and enhancement of the City's website.

Awards and Acknowledgements

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City for its Comprehensive Annual Financial Report (CAFR) for the fiscal year ended June 30, 2017. The City has received this prestigious award for forty consecutive years. In order to be awarded a Certificate of Achievement, the City published an easily readable and efficiently organized CAFR. This report satisfied both GAAP and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe that our current CAFR continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

The preparation of this report would not have been possible without the efficient and dedicated services of the staff of the Finance and Management Services Agency, particularly the Accounting Division. We would like to express our appreciation to all members of the department who assisted and contributed to the preparation of this report. Credit also must be given to the Mayor and the City Council for their unfailing leadership and support for maintaining the highest standards of professionalism in the management of the City's finances.

Respectfully submitted,

Raul Godinez II City Manager Kathryn Downs, CPA Executive Director

Finance & Management Services Agency



City of Santa ana, California Comprehensive Annual Financial Report

GFOA Certificate of Achievement

Excellence in Financial Reporting for the Fiscal Year Ended June 30, 2017



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of Santa Ana California

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

June 30, 2017

Chuitopher P. Morrill

Executive Director/CEO

Directory of City Officials

June 30, 2018



Mayor Miguel Pulido mpulido@santa-ana.org



Councilmember Vicente Sarmiento

Ward

Ward

vsarmiento@santa-ana.org



Mayor Pro-Tem Michele Martinez

mimartinez@santa-ana.org



Councilmember Jose Solorio

Ward

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Ward

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Ward 3



Councilmember David Benavides

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Councilmember Juan Villegas

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Councilmember Sal Tinajero

stinajero@santa-ana.org

Ward 6

Directory of City Officials

June 30, 2018



Raul Godinez II

CITY MANAGER

MARIA D. HUIZAR

CLERK OF THE COUNCIL

SONIA R. CARVALHO

CITY ATTORNEY

COMMUNITY DEVELOPMENT AGENCY

STEVEN A. MENDOZA

EXECUTIVE DIRECTOR

FINANCE & MANAGEMENT SERVICES AGENCY

KATHRYN DOWNS

EXECUTIVE DIRECTOR

HUMAN RESOURCES DEPARTMENT

STEVEN V. PHAM

EXECUTIVE DIRECTOR

INFORMATION TECHNOLOGY DEPARTMENT

JACK CIULLA

CHIEF TECHNOLOGY INNOVATIONS OFFICER

PARKS, RECREATION & COMMUNITY SERVICES AGENCY

LISA RUDLOFF

EXECUTIVE DIRECTOR

PLANNING & BUILDING AGENCY

MINH THAI

EXECUTIVE DIRECTOR

POLICE DEPARTMENT

DAVID VALENTIN

CHIEF OF POLICE

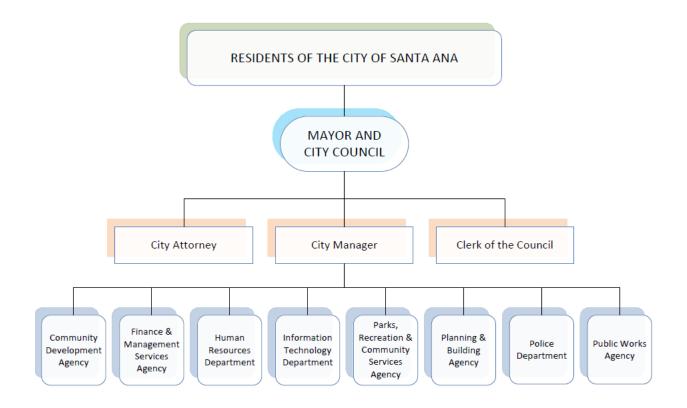
PUBLIC WORKS AGENCY

FUAD S. SWEISS

EXECUTIVE DIRECTOR

Table of Organization

Fiscal Year 2017-2018



CITY OF SANTA ANA, CALIFORNIA

Financial Section





INDEPENDENT AUDITORS' REPORT

To the Honorable City Council of the City of Santa Ana Santa Ana, California

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Santa Ana, California (the City), as of and for the year ended June 30, 2018, and the related notes to the basic financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditors consider internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City, as of June 30, 2018 and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As discussed in Note 1E to the financial statements, the City adopted Governmental Accounting Standards Board's Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, which required retrospective application resulting in a reduction of previously reported net position. Our opinions are not modified with respect to this matter.

Other Matters

Report on Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, Budgetary Comparison Schedules - General and Major Special Revenue Funds, Notes to the Required Supplementary Information, Schedule of Changes in Net Pension Liability and Related Ratios and Schedule of Plan Contributions for the Miscellaneous, Safety, and Supplementary Retirement Plans, and Schedule of Changes in the Total OPEB Liability and Related Ratios, identified as Required Supplementary Information (RSI) in the accompanying table of contents, be presented to supplement the basic financial statements. although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the RSI in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during the audit of the basic financial statements. We do not express an opinion or provide any assurance on the RSI because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, combining and individual non-major fund financial statements and schedules (supplementary information), and statistical section, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

Other Matters (Continued)

Other Information (Continued)

The supplementary information, as listed in the table of contents, is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion or provide any assurance on them.

Other Reporting Required by Government Auditing Standards

White Nelson Diehl Tuans UP

In accordance with *Government Auditing Standards*, we have also issued our report dated December 7, 2018, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Irvine, California

December 7, 2018

CITY OF SANTA ANA, CALIFORNIA

Management's Discussion and Analysis



Management's Discussion and Analysis

As management of the City of Santa Ana (City), we offer the readers of the City's financial statements this narrative overview and analysis of financial activities for the fiscal year ended June 30, 2018. We encourage readers to consider the information presented here in conjunction with additional information furnished in our letter of transmittal, which can be found on pages 1-8 of this report, and the City's basic financial statements in the financial section of this report. **All amounts, unless otherwise indicated, are expressed in millions of dollars**.

Financial Highlights

- The City's assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources at June 30, 2018 by \$687.1 million (net position). The net position consists of the following amounts: \$977.1 million is net investment in capital assets, \$178.3 million is restricted for various programs and a deficit of \$(468.3) million is unrestricted. Like most every city in California, the City's unrestricted net position was negatively impacted with the implementation of Government Accounting Standards Board Statement No. 68, Accounting and Financial Reporting for Pensions (GASB 68) and Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions (GASB 75), which required the City to record its unfunded liabilities for pension plans and other postemployment benefits (OPEB) plan in which it participates. The City's total net pension liability and OPEB liability were \$632.8 million and \$54.4 million respectively at the close of the current fiscal year. More information on the City's pension and OPEB plans can be found in Note 4 on pages 111 to 128 of this report.
- The City's total capital assets increased \$25.6 million (2.4%). Capital assets in the governmental activities increased \$16.7 million (1.7%) and business-type activities capital assets increased \$8.9 (7.6%) million during the current fiscal year largely as a result of infrastructure segments related capital projects such as the Bristol Street widening and Warner Industrial Community pavement improvement.
- The City's total long-term liabilities increased \$105.0 million (13.4%) during the current fiscal year mainly attributable to; an increase in the City's net pension liability by \$61.3 million; an increase in the total OPEB liability by \$54.4 million; and a new financing for the City's streetlight acquisition and upgrade project in the amount of \$7.1 million. The net pension liability was significantly impacted by increases in the required employer contributions for pension being phased in by the California Public Employee's Requirement System (CalPERS) and a decrease in the discount rate. The total OPEB liability increased as a result of the implementation of GASB 75.
- As of the close of the current fiscal year, the City's governmental funds reported a combined ending fund balance of \$214.1 million, a decrease of \$12.7 million (5.6%) as compared to the prior fiscal year. Of this amount, \$57.3 or approximately 26.8% of total fund balances are available for spending at the City's discretion (nonspendable, assigned and unassigned fund balance). The City's restricted net position of \$156.8 million (73.2%) represents amounts available for ongoing programs with external restrictions.
- As of June 30, 2018, the combined restricted and assigned fund balance for the General Fund was \$13.0 million (18.7%). The remaining amount of fund balance designated as unassigned was \$56.4 million (81.3%). However, included within the unassigned fund balance are the operating reserve of \$42.4 million and economic uncertainty reserve of \$3.8 million. The remaining \$10.2 million unassigned fund balance is classified as an unallocated amount.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements consist of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the basic financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements. The *government-wide financial statements* are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private sector business. The *statement of net position* presents information on all of the City's assets, liabilities, and deferred inflows/outflows of resources. The difference between assets plus deferred outflows of resources and liabilities plus deferred inflows of resources is reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *statement of activities* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City include the following Departments: general government, human resources, finance and management services, museum, library, recreation and community services, police, fire, planning and building, public works and community development. The business-type activities of the City include the following Enterprise Activities: Water, Parking, Sewer, Sanitation, Refuse Collections, Transportation Center, and Federal Clean Water Protection.

The government-wide financial statements include not only the City itself (known as the *primary government*), but also blended component units. Certain blended component units, although legally separate entities are, in substance, part of the primary government's operations for which there is a benefit/burden relationship and are included as part of the primary government. Accordingly, the Housing Authority and the Santa Ana Financing Authority (SAFA) are reported as part of the primary government. After the date of dissolution, the Successor Agency activities are reported in the Santa Ana Redevelopment Agency Private-Purpose Trust Fund, a fiduciary fund. Fiduciary funds are not presented in the government-wide financial statements, as the resources are not available to support the City programs. The government-wide financial statements can be found on pages 40-42 of this report.

Fund financial statements. A *fund is* a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the City funds can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented *for governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenue, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City maintains sixteen individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Special Revenue Grants, Special Revenue Housing Authority, Special Revenue Gas Tax, Capital Projects Housing Successor Agency, Capital Projects Street Construction, and Debt Service Santa Ana Financing Authority, all of which are considered to be major funds. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of *combining statements* in the Supplementary Information.

The City adopts an annual appropriated budget for its General Fund, Special Revenue Housing Authority, Special Revenue Gas Tax and other nonmajor Special Revenue Funds, including Sewer Connection Fee, Civic Center Maintenance, Inmate Welfare and Air Quality Improvement. A budgetary comparison statement has been provided for such funds to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found on pages 47-53 of this report.

Proprietary funds. The City maintains two different types of proprietary funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The City's enterprise funds account for Water, Parking, Sewer, Sanitation, Refuse Collections, Transportation Center, and Federal Clean Water Protection. *Internal service funds* are utilized to accumulate and allocate costs internally among the City's various functions. The City's internal service funds account for, amongst others, its self-insurance, equipment maintenance & replacement, and information & communications services. Because these services predominantly benefit governmental rather than business-type functions, they have been included within *governmental activities*, in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Water, Parking, Sewer, and Sanitation operations which are considered to be major funds of the City. Remaining nonmajor enterprise funds and all internal service funds are aggregated in a single column in the proprietary fund financial statements, respectively. Individual fund data for the nonmajor enterprise and all internal service funds are provided in the form of *combining statements* in the Supplementary Schedules.

The basic proprietary fund financial statements can be found on pages 55-62 of this report.

Fiduciary funds. Fiduciary funds are used to account for resources held for the benefit of parties outside of government. Fiduciary funds are *not* reflected in the government-wide financial statement because the resources of those funds are *not* available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary funds financial statements can be found on page 63-64 and 187-191 of this report.

Notes to the basic financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the basic financial statements can be found on pages 68-130 of this report.

Other information. In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information* concerning the City's budgetary information and compliance; Schedule of Changes in Net Pension Liability and Related Ratios, Schedule of Plan Contributions, Schedule of Changes in the Total OPEB Liability and Related Ratios. Required supplementary information can be found on pages 134-145 of this report.

The combining statements referred to earlier in connection with nonmajor governmental funds, enterprise funds, internal service funds, and fiduciary funds are presented immediately following the required supplementary information captioned supplementary schedules. Combining and individual fund statements and schedules can be found on pages 148-191 of this report.

Government-wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City, assets and deferred outflows of resources of the City's government-wide activities exceeded liabilities and deferred inflows of resources by \$687.1 million at the close of fiscal year 2017-18 reflecting a positive net position.

The largest portion of the City's net position (\$977.1 million) represents its investment in capital assets (e.g., land, right of way, street trees, construction in progress, buildings, improvements, equipment, and infrastructure); less any related debt used to acquire those assets that are still outstanding. The City utilizes these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the City's investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, due to the fact capital assets themselves cannot be used to liquidate these liabilities.

The second largest portion of the City's net position (\$178.3 million) represents resources that are subject to external restrictions on how they may be used. The remaining portion of the City's net position is unrestricted and may be used to meet the City's ongoing obligations to citizens and creditors, subject to federal and state laws and regulations. Significant liabilities recorded for both the pensions and OPEB with the implementation of GASB 68 and GASB 75 contributed to a negative unrestricted net position of \$ (468.3) million.

City of Santa Ana Statement of Net Position

| | | Governmental Activities | | | Business-type Activities | | | | | | |
|--------------------------------------|----|-------------------------|-----|---------|--------------------------|----------|-------|-------|---------|-----|---------|
| | | | | _ | | | | Total | | | |
| | | 2018 | | 2017 | | 2018 | 2017 | | 2018 | | 2017 |
| Assets: | | | | | | | | | | | |
| Current and other assets | \$ | 361.5 | \$ | 387.7 | \$ | 88.2 \$ | 87.7 | \$ | 449.7 | \$ | 475.4 |
| Capital assets | | 971.4 | _ | 954.7 | | 125.4 | 116.5 | | 1,096.8 | | 1,071.2 |
| Total assets | _ | 1,332.9 | - | 1,342.4 | | 213.6 | 204.2 | | 1,546.5 | _ | 1,546.6 |
| Deferred outflows of resources: | | | | | | | | | | | |
| Unamortized loss on bond defeasance | | 4.7 | | 5.5 | | 0.4 | 0.4 | | 5.1 | | 5.9 |
| Deferred amounts on pension plans | | 118.0 | | 103.9 | | 6.7 | 5.7 | | 124.7 | | 109.6 |
| Deferred amounts on OPEB plan | | 1.7 | | - | _ | 0.2 | | | 1.9 | | 0.0 |
| Total deferred outflows of resources | | 124.4 | - | 109.4 | _ | 7.3 | 6.1 | | 131.7 | _ | 115.5 |
| Liabilities: | | | | | | | | | | | |
| Long-term liabilities | | 831.8 | | 735.1 | | 57.5 | 49.2 | | 889.3 | | 784.3 |
| Other liabilities | | 69.0 | | 79.7 | _ | 17.1 | 14.1 | | 86.1 | | 93.8 |
| Total liabilities | | 900.8 | - | 814.8 | _ | 74.6 | 63.3 | | 975.4 | _ | 878.1 |
| Deferred inflows of resources: | | | | | | | | | | | |
| Deferred amounts on pension plans | | 12.2 | | 5.3 | | 0.7 | 0.6 | | 12.9 | | 5.9 |
| Deferred amounts on OPEB plan | | 2.4 | _ | - | | 0.4 | | | 2.8 | | - |
| Total deferred inflows of resources | | 14.6 | - | 5.3 | _ | 1.1 | 0.6 | | 15.7 | _ | 5.9 |
| Net position: | | | | | | | | | | | |
| Net investment in capital assets | | 867.3 | | 842.3 | | 109.8 | 102.0 | | 977.1 | | 944.3 |
| Restricted | | 176.0 | | 176.4 | | 2.3 | 2.9 | | 178.3 | | 179.3 |
| Unrestricted | | (501.4) | _ | (387.0) | _ | 33.1 | 41.5 | | (468.3) | | (345.5) |
| Total net position | \$ | 541.9 | \$_ | 631.7 | \$_ | 145.2 \$ | 146.4 | \$ | 687.1 | \$_ | 778.1 |

Governmental activities. Governmental activities decreased the City's net position by \$52.2 million, thereby accounting for 110.4% of the total decline in net position.

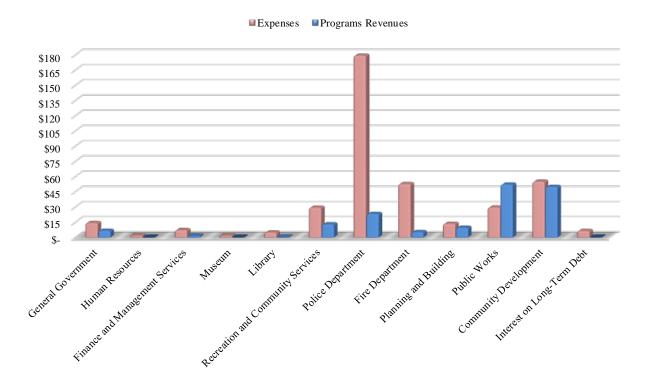
Governmental revenues decreased \$7.1 million (2.0%) during the current fiscal year. Key elements related to the decrease were reduction in capital grants advances and reimbursements for projects such as the Bristol Widening project, Santa Ana Delhi Channel Diversion project, bike lane and traffic signal improvement projects, along with a decrease in sales tax shared revenue. However, the City reported higher charges for services, operating grants and contributions, property taxes, business taxes, and franchise taxes as compared to fiscal year 2016-17.

Governmental expenses increased \$59.2 million (17.5%) during the current fiscal year compared to fiscal year 2016-17. Public safety (Police and Fire) expenses are the most significant (58.4%) of all governmental activities expenses, followed by Community Development (13.9%), Public Works (7.5%), Recreation and Community Services (7.4%), General Government (3.6%), Planning and Building (3.4%), interest on long-term debt (1.7%), and various other programs (4.1%). The increase is largely attributable to the increase in the City's total net pension liability and total OPEB liability, along with an increase in capital project costs and related adjustments.

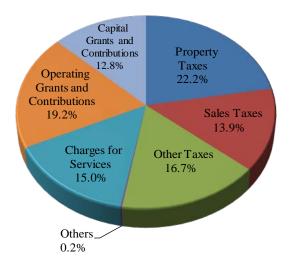
City of Santa Ana Changes in Net Position

| | Governmen | | Business-ty | pe | T 1 | | |
|---------------------------------------|-----------------|----------|-----------------|-------------|---------------|-------|--|
| _ | Activities 2018 | 2017 | Activities 2018 | 2017 | Total 2018 | 2017 | |
| Program revenues: | 2010 | 2017 | 2010 | 2017 | 2010 | 2017 | |
| Charges for services \$ | 51.8 \$ | 50.8 \$ | 93.8 \$ | 90.4 \$ | 145.6 \$ | 141.2 | |
| Operating grants and contributions | 66.4 | 62.8 | 0.4 | - · · · · · | 66.8 | 62.8 | |
| Capital grants and contributions | 44.3 | 58.3 | 1.0 | _ | 45.3 | 58.3 | |
| General revenues: | 11.5 | 30.3 | 1.0 | | 13.3 | 20.2 | |
| Property taxes | 76.6 | 72.6 | _ | _ | 76.6 | 72.6 | |
| Hotels visitors taxes | 9.2 | 9.8 | _ | - | 9.2 | 9.8 | |
| Utility users taxes | 23.9 | 24.4 | _ | - | 23.9 | 24.4 | |
| Business taxes | 14.9 | 13.8 | _ | - | 14.9 | 13.8 | |
| Franchise taxes | 8.3 | 7.9 | _ | - | 8.3 | 7.9 | |
| Other taxes | 1.3 | 1.4 | _ | - | 1.3 | 1.4 | |
| Intergovernmental, unrestricted: | | | | | | | |
| Motor vehicle licenses | 0.2 | 0.2 | _ | - | 0.2 | 0.2 | |
| State mandated costs & reimbursements | 0.3 | 0.4 | _ | - | 0.3 | 0.4 | |
| Sales tax shared revenue | 48.1 | 50.0 | _ | - | 48.1 | 50.0 | |
| Investment income (loss) | 0.3 | 0.3 | 0.1 | 0.2 | 0.4 | 0.5 | |
| Total revenues | 345.6 | 352.7 | 95.3 | 90.6 | 440.9 | 443.3 | |
| - | | | _ | | | | |
| Expenses: | | | | | | | |
| General government | 14.5 | 14.4 | - | - | 14.5 | 14.4 | |
| Human resources | 2.1 | 3.5 | - | - | 2.1 | 3.5 | |
| Finance and management services | 7.4 | 5.0 | - | - | 7.4 | 5.0 | |
| Museum | 2.0 | 2.4 | - | - | 2.0 | 2.4 | |
| Library | 5.1 | 4.5 | - | - | 5.1 | 4.5 | |
| Recreation and community services | 29.5 | 23.8 | - | - | 29.5 | 23.8 | |
| Police department | 179.4 | 142.9 | - | - | 179.4 | 142.9 | |
| Fire department | 52.8 | 43.0 | - | - | 52.8 | 43.0 | |
| Planning and building | 13.6 | 10.8 | - | - | 13.6 | 10.8 | |
| Public works | 29.7 | 34.0 | - | - | 29.7 | 34.0 | |
| Community development | 55.1 | 47.4 | - | - | 55.1 | 47.4 | |
| Interest on long-term debt | 6.6 | 6.9 | - | - | 6.6 | 6.9 | |
| Water | - | - | 49.8 | 45.0 | 49.8 | 45.0 | |
| Parking | - | - | 5.6 | 5.3 | 5.6 | 5.3 | |
| Sewer | - | - | 5.6 | 4.9 | 5.6 | 4.9 | |
| Sanitation | - | - | 7.1 | 6.7 | 7.1 | 6.7 | |
| Refuse collections | - | - | 18.0 | 16.9 | 18.0 | 16.9 | |
| Transportation center | - | - | 1.5 | 1.2 | 1.5 | 1.2 | |
| Federal clean water protection | <u> </u> | <u> </u> | 2.8 | 2.4 | 2.8 | 2.4 | |
| Total expenses | 397.8 | 338.6 | 90.4 | 82.4 | 488.2 | 421.0 | |
| Change in net position | (52.2) | 14.1 | 4.9 | 8.2 | (47.3) | 22.3 | |
| Net position beginning, as restated | 594.1 | 617.6 | 140.3 | 138.2 | 734.4 | 755.8 | |
| Net position ending \$ | 541.9 \$ | 631.7 \$ | 145.2 \$ | 146.4 \$ | 687.1 \$ | 778.1 | |

Expenses and Program Revenues – Governmental Activities



Revenue by Source – Governmental Activities

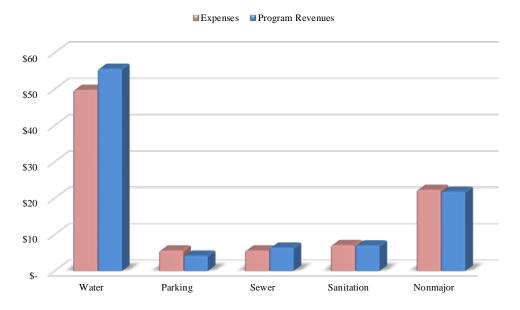


Business-type activities. Business-type activities increased the City's net position by \$4.9 million in comparison to the previous fiscal year. The increase is as a result of charges for services continuing to outpace expenses, specifically the following:

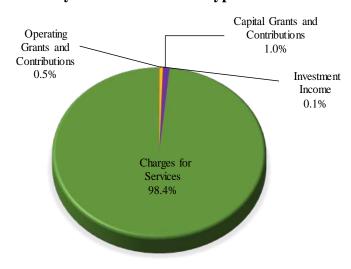
• The Water Fund net position increased \$4.4 million primarily due to an increase in water demand along with the fixed component of water charges as a result of the end of recent conservation efforts. The increase in water demand resulted in an increase of maintenance and service provision needs and an increase in wholesale water purchase and groundwater replenishment costs.

- The Parking Fund net position decreased \$1.4 million due to an increase in project funding for Clean & Safe program and Merchants Fund by \$0.3 million. The contractual services also increased due to installation of parking access revenue control systems, modification of public restrooms and a new parking office.
- The Sewer Fund net position increased \$0.5 million primarily due to a modest increase in the amount of water sold due to higher water demand and an increase in sewerage rates, which became effective in July 2017.
- The Sanitation Fund net position did not have any significant changes during the current fiscal year.
- Total expenses for business-type activities increased \$8.0 million as compared to the prior fiscal year. The increase was primarily due to an adjustment for the increase in the City's net pension liability and implementation of GASB 75 for OPEB liability.

Expenses and Program Revenues – Business-Type Activities



Revenue by Source – Business-Type Activities



Financial Analysis of the Government's Funds

As noted earlier, the City uses fund accounting to ensure a demonstrated compliance with finance-related legal requirements.

Governmental funds. The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for discretionary use as they represent the portion of fund balance which has not yet been limited to use for a particular purpose by either an external party, the City itself, or the City Manager who has been authorized to assign resources for use for particular purposes by the Council.

As of the end of the current fiscal year, the City's governmental funds reported combined ending total fund balances of \$214.1 million of which \$51.9 million constitutes the *unassigned fund balance*. The Special Revenue Grants Fund, the Civic Center Maintenance Fund, and the Capital Grants Fund reported negative unassigned fund balances due to timing of receipts which did not meet the revenue recognition criteria for governmental funds. The remainder of the total governmental fund balance is allocated as follows: 1) \$5.4 million assigned to both contractual obligations and continuing projects; and 2) \$156.8 million is restricted by law or contractual agreements with other agencies for specific spending.

The General Fund is the chief operating fund for the City. At the end of the current fiscal year, the fund balance of the General Fund was \$69.4 million (\$7.6 million is restricted; \$5.4 million is assigned for various programs and services; and the unassigned amount of \$56.4 million which includes the City's Operating Reserve, Economic Uncertainty Reserve, and one-time funds).

The General Fund's total expenditures increased \$13.0 million as compared to fiscal year 2016-17 primarily due to an increase in the total pension and OPEB costs. During the current fiscal year, property taxes, business taxes, and franchise taxes increased by \$4.0 million, \$1.1 million, and \$0.4 million respectively as compared to the prior fiscal year. However, the City received less than projected sales tax shared revenue due to recent changes at the California Department of Tax and Fee Administration (formerly Board of Equalization) where the implementation of their new automated system in May 2018 has caused returns for the second quarter (April – June) of 2018 to remain unprocessed. The City expects that the correction of the sales tax shared revenue will be completed during the next fiscal year and subsequently increase the City's allocation for fiscal year 2018-19. The General Fund also reported \$7.1 million of proceeds from issuance of debt to finance the City's streetlight acquisition and upgrade project.

During the current fiscal year, the City's General Fund expenditures were less than budget. However, actual expenditures increased year over year as a result of the City providing its employees cost of living adjustment and the increase in the total CalPERS retirement contribution rates. The City also completed various projects including but not limited to the construction of Roosevelt/Walker Community Center, Pacific Electric Park, Depot at Santiago, Safe Routes to School Enhancement for various elementary schools, and installation of security lights at various parks.

As a measure of General Fund liquidity, it may be useful to compare unassigned fund balance to total General Fund expenditures. The Government Finance Officers Association (GFOA) recommends, at a minimum, that general-purpose governments, regardless of size, maintain unrestricted fund balance in their general fund of no less than two months of regular general fund operating revenues or regular general fund operating expenditures, roughly a 15% to 20% reserve level. The City's unassigned fund balance in the General Fund is approximately 22.9% (\$56.4 million) of total fiscal year 2017-18 General Fund expenditures and transfers out.

The Special Revenue Grants' ending fund balance increased \$1.1 million during the current fiscal year. The increase was primarily due to an increase in intergovernmental revenues for various community development programs such as the Santa Ana Arts Collective affordable housing project and Madison Park neighborhood improvement project.

The Special Revenue Housing Authority ending balance decreased \$0.4 million during the current fiscal year as a result of increased expenditures associated with growth of the Housing Choice Vouchers Program.

The Special Revenue Gas Tax fund ending fund balance increased \$1.5 million during the current fiscal year. The City received \$2.4 million of new funding allocated for the Road Maintenance & Rehab Account (RMRA) program and SB 1 loan payment from the State, which will be used for road repair and improvement projects.

The Capital Projects Housing Successor Agency fund balance decreased \$6.3 million largely as a result of a new loan issued for the First Street Apartment project.

The Capital Projects Street Construction fund balance decreased \$6.4 million during the current fiscal year. The decrease was mainly attributable to a decrease of intergovernmental revenues. Many of the capital projects are funded by reimbursement grants and a significant portion of the reimbursements was not received within the revenue availability period at year-end. The most notable capital improvement projects are discussed in the government-wide financial analysis of governmental activities.

The Debt Service Santa Ana Financing Authority fund balanced increased \$0.04 million as compared to fiscal year 2016-17 mainly due to investment income earned during the current fiscal year.

Proprietary funds. The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. The most significant factors of each fund's change in fund net position are discussed in the government-wide financial analysis of business-type activities.

Unrestricted net position related to business-type activities decreased \$8.4 million for a total amount of \$33.1 million. The decrease is largely as a result of the implementation of GASB 75, which reduced the beginning net position by \$6.1 million, along with an increase in the net pension liability.

General Fund Budgetary Highlights

During the year, there was an increase in the amount of \$15.8 million between the original and final amended budget appropriations. The increase was mainly due to additional appropriation of \$5.9 million for jail facility operations resulted from the approval of United States Marshals agreement during the year. The City also approved updated Memorandum of Understanding (MOUs) of all bargaining units which included salary increases.

Actual General Fund revenues were \$5.5 million less than budget or 2.3%. The shortfall was largely as a result of the City's sales tax shared revenue being \$4.2 million less than projection due to inconsistent reporting from the California Department of Tax and Fee Administration, which is discussed in the Financial Analysis of the Governmental Funds, and use of an optimistic projection as provided by the City's sales tax consultant. The City's total jail revenue was also under budget by approximately \$2.2 million when compared to the initial projection due to slower than anticipated execution of the US Marshals contract.

Capital Asset and Debt Administration

Capital assets. The City's investment in capital assets for its governmental and business-type activities was \$1,096.8 million (net of accumulated depreciation) as of June 30, 2018. The City's investment in capital assets for its governmental and business-type activities as of June 30, 2018 amounts to \$970.1 million, net of accumulated depreciation. The investment in capital assets includes land, right of way, street trees, construction in progress, buildings, improvements, equipment, library materials, computer software and infrastructure.

City of Santa Ana Capital Assets

(net of accumulated depreciation)

| | | Governme | ental | Business- | type | | | |
|--------------------------|----|-----------|----------|-----------|----------|------------|---------|--|
| | | Activitie | es | Activiti | ies | Total | | |
| | _ | 2018 | 2017 | 2018 | 2017 | 2018 | 2017 | |
| Land | \$ | 17.5 \$ | 14.3 \$ | 9.3 \$ | 8.0 \$ | 26.8 \$ | 22.3 | |
| Right of way | | 493.7 | 494.6 | - | - | 493.7 | 494.6 | |
| Street trees | | 8.1 | 8.0 | - | - | 8.1 | 8.0 | |
| Construction in progress | | 93.5 | 69.5 | 15.1 | 8.4 | 108.6 | 77.9 | |
| Buildings | | 53.0 | 58.3 | 1.5 | 1.7 | 54.5 | 60.0 | |
| Improvements | | 46.8 | 43.1 | 84.5 | 83.1 | 131.3 | 126.2 | |
| Equipment | | 11.3 | 10.7 | 5.9 | 5.7 | 17.2 | 16.4 | |
| Infrastructure | | 244.0 | 252.0 | 8.9 | 9.4 | 252.9 | 261.4 | |
| Library materials | | 0.9 | 0.9 | - | - | 0.9 | 0.9 | |
| Computer software | _ | 2.6 | 3.3 | 0.2 | 0.2 | 2.8 | 3.5 | |
| Total | \$ | 971.4 \$ | 954.7 \$ | 125.4 \$ | 116.5 \$ | 1,096.8 \$ | 1,071.2 | |

At the end of the current fiscal year, the City's total capital assets increased by \$25.6 million (2.4%). The increase is primarily due to ongoing infrastructure projects, denoted as Construction in Progress, during the current fiscal year. Some of the major projects include the Santa Ana Arts Collective affordable housing project and the Civic Center Drive bike lane improvement project. Additional information on the City's capital assets can be found in Note 3B on pages 85-87 of this report.

Long-term debt. At the end of the current fiscal year, the City maintained total bonded debt and loans outstanding in the amount of \$138.7 million. Of this amount, \$86.6 million comprised of debt backed by the full faith and credit of the City, \$38.1 million represents bonds secured solely by specified revenue sources, and \$14.0 million in capital lease obligations and long-term loans.

City of Santa Ana Long-term Bonded Debt and Loans

| | | Governmental | | Business- | type | | | |
|----------------------------------|----|--------------|----------|-----------|---------|----------|-------|--|
| | _ | Activitie | es | Activitie | es | Total | | |
| | | 2018 | 2017 | 2018 | 2017 | 2018 | 2017 | |
| Capital lease obligations | \$ | 3.5 \$ | 4.0 \$ | - \$ | - \$ | 3.5 \$ | 4.0 | |
| Certificates of participation | | 57.5 | 59.0 | - | - | 57.5 | 59.0 | |
| Lease revenue bonds | | 22.5 | 25.5 | 13.7 | 14.4 | 36.2 | 39.9 | |
| Private placement financing | | 29.8 | 33.8 | - | - | 29.8 | 33.8 | |
| Certificates of participation | | - | - | - | - | - | - | |
| Long-term loans & other payables | | 10.5 | 3.8 | - | 0.1 | 10.5 | 3.9 | |
| Less: Bond Discount | | (0.7) | (0.7) | - | - | (0.7) | (0.7) | |
| Add: Bond premium | _ | <u> </u> | <u> </u> | 1.9 | 2.1 | 1.9 | 2.1 | |
| Total | \$ | 123.1 \$ | 125.4 \$ | 15.6 \$ | 16.6 \$ | 138.7 \$ | 142.0 | |

At the end of the current fiscal year, Governmental Activities long-term debt decreased by \$2.3 million primarily due to \$9.6 million principal repayment of existing debt and issuance of a new loan for the streetlight acquisition and upgrade project in the amount of \$7.1 million. The long-term debt associated with Business-type Activities decreased \$1.0 million also due to the principal repayment of existing debt and no issuance of additional debt. Additional information on the City's long-term debt may also be found in Note 3D on pages 91 through 103.

Economic Factors and Next Year's Budget and Rates

The national, regional, and local economy continues to show steady improvements, which has resulted in the modest growth in the City's total tax revenues. As part of its emphasis on future economic development efforts to strengthen the City's revenue base, the City has explored opportunities to add new hotels and augmented its Cannabis regulation allowing for the sale of adult use, manufacturing and distribution. On November 6, 2018, the Santa Ana residents approved Measure X: Santa Ana Neighborhood Safety, Homeless Prevention and Essential City Services Enhancement Measure. This measure will increase the City's sales tax by one and a half (1.5) cents until 2029 providing approximately \$60 million additional sales tax revenue annually, then reduced to one (1) cent providing approximately \$40 million additional revenue annually until 2039.

One of the main factors affecting the City's economic condition is the public pensions and their sustainability. CalPERS utilizes various assumptions to estimate the net pension liability and the required contributions in order to meet future pension obligations. One of those assumptions is the discount rate, which was adjusted from 7.5% to 7.0% over three years by CalPERS during the current fiscal year, resulting in a significant increase in the net pension liability. Additional information about the City's pension plans can be found in Note 4 E and F on pages 111 through 124.

The implementation of GASB 75 during the current fiscal year had a significant impact on the City's total net position. The City is currently evaluating various options to explore a long-term solution to the impact of the OPEB liability including but not limited to establishing an OPEB trust account to pre-fund the liability.

Additional factors affecting the City's upcoming budget are potential changes to the fee structure, addressing its deferred maintenance needs along with increases to City's liability claims and premiums and health insurance rates.

The City will continue to build upon its budget and financial policies to ensure future fiscal sustainability. The City's unassigned account balances as of June 30, 2018 are as follows:

| Account | <u>Name</u> | <u>A</u> 1 | <u>mount</u> |
|-------------------------------|-----------------------|------------|--------------|
| Operating | g Reserve | \$ 4 | 42.4 million |
| Economi | c Uncertainty Reserve | \$ | 3.8 million |
| • One-Tim | e Funding | \$ | 10.2 million |

The funding of the above-referenced accounts provides the Mayor and City Council a tools to navigate a potential downturn. Additionally, the City maintains an unassigned fund balance available for potential future appropriation and/or address projected budgetary deficits. The initiatives and funding of the reserve/stability funds are aligned with the City's annual completion of its long-term forecast which identifies potential factors that may risk revenue or expenditure variances and the use of one-time funds to balance projected budgetary deficits.

Requests for Information

This financial report is designed to provide a general overview of the City's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Finance & Management Services Agency at City of Santa Ana, 20 Civic Center Plaza, Santa Ana, CA 92701.



City of Santa ana, California Comprehensive Annual Financial Report

CITY OF SANTA ANA, CALIFORNIA

Basic Financial Statements



CITY OF SANTA ANA, CALIFORNIA

Government - wide Financial Statements



Statement of Net Position June 30, 2018

| | Governmental Activities | Business-Type Activities | Total |
|--|-------------------------|-----------------------------|---------------|
| Assets: | | | |
| Cash and investments | 183,708,813 | \$ 73,710,949 \$ | 257,419,762 |
| Receivables: | | | |
| Taxes | 3,334,666 | 32 | 3,334,698 |
| Interest | 785,816 | 262,688 | 1,048,504 |
| Accounts, net of allowances | 4,307,637 | 13,813,412 | 18,121,049 |
| Intergovernmental | 33,321,497 | - | 33,321,497 |
| Loans and notes | 87,119,710 | = | 87,119,710 |
| Advance to Successor Agency to the Santa Ana | | | |
| Redevelopment Agency | 532,601 | (000 505) | 532,601 |
| Internal balances | 838,785 | (838,785) | - |
| Inventory of supplies Restricted assets: | 839,999 | - | 839,999 |
| Cash and investments | 10,852,590 | 1,190,691 | 12,043,281 |
| Cash and investments with fiscal agents | 17,687,914 | - | 17,687,914 |
| Pension stability fund | 504,515 | = | 504,515 |
| Land held for resale | 17,658,530 | - | 17,658,530 |
| Capital assets, not being depreciated | 612,756,879 | 24,457,904 | 637,214,783 |
| Capital assets, being depreciated, net of | | | |
| accumulated depreciation | 358,599,750 | 100,980,990 | 459,580,740 |
| Total assets | 1,332,849,702 | 213,577,881 | 1,546,427,583 |
| Deferred outflows of resources: | 4 677 104 | 260.072 | 5.046.067 |
| Unamortized loss on bond defeasance | 4,677,194 | 369,073 | 5,046,267 |
| Deferred amounts on pension plans | 118,041,062 | 6,724,136 | 124,765,198 |
| Deferred amounts on OPEB plan | 1,711,716 | 241,326 | 1,953,042 |
| Total deferred outflows of resources Liabilities: | 124,429,972 | 7,334,535 | 131,764,507 |
| Accounts payable | 9,672,254 | 13,568,094 | 23,240,348 |
| Interest payable | 192,890 | 220,942 | 413,832 |
| Retention payable | 317,482 | 498,812 | 816,294 |
| Due to other governmental agencies | 53,867,846 | 470,012 | 53,867,846 |
| Deposits | 561,401 | 1,538,848 | 2,100,249 |
| Grant advances | - | 180,253 | 180,253 |
| Unearned revenue | 4,403,602 | 1,096,845 | 5,500,447 |
| Long-term liabilities- due within one year | 24,475,303 | 1,198,685 | 25,673,988 |
| Long-term liabilities- due in more than one year | 807,294,956 | 56,318,820 | 863,613,776 |
| Total liabilities | 900,785,734 | 74,621,299 | 975,407,033 |
| Deferred inflows of resources: | | | |
| Deferred amounts on pension plans | 12,162,450 | 762,096 | 12,924,546 |
| Deferred amounts on OPEB plan | 2,389,632 | 372,454 | 2,762,086 |
| Total deferred inflows of resources | 14,552,082 | 1,134,550 | 15,686,632 |
| Net Position: | | | |
| Net investment in capital assets Restricted for: | 867,360,307 | 109,752,347 | 977,112,654 |
| Debt service | 119,276 | - | 119,276 |
| Capital projects | 34,903,296 | 261,540 | 35,164,836 |
| National pollution discharge elimination system | - | 2,070,137 | 2,070,137 |
| Community Development | 3,657,064 | = | 3,657,064 |
| Recreation & Community Services | 1,783,056 | - | 1,783,056 |
| Public Safety | 3,797,469 | - | 3,797,469 |
| Public Works | 91,557,236 | - | 91,557,236 |
| Special revenue housing authority projects | 39,663,425 | - | 39,663,425 |
| Pension stability | 504,515 | - | 504,515 |
| Unrestricted | (501,403,786) | 33,072,543 | (468,331,243) |
| Total net position \$ | 541,941,858 | \$ 145,156,567 \$ | 687,098,425 |

See accompanying Notes to the Basic Financial Statements.

Statement of Activities Year ended June 30, 2018

| | | | | Program Revenues | |
|-----------------------------------|-----|-------------|-------------|------------------|---------------|
| | | | | Operating | Capital |
| | | | Charges for | Grants and | Grants and |
| | | Expenses | Services | Contributions | Contributions |
| Governmental activities: | | | | | |
| General government | \$ | 14,450,416 | 6,826,706 | - | - |
| Human resources | | 2,052,871 | - | - | - |
| Finance and management services | | 7,413,157 | 748,201 | 843,709 | - |
| Museum | | 2,022,517 | - | - | - |
| Library | | 5,140,381 | 58,322 | 199,341 | = |
| Recreation and community services | | 29,502,921 | 3,041,469 | 3,606,865 | 6,456,046 |
| Police department | | 179,372,887 | 17,158,953 | 6,176,296 | - |
| Fire department | | 52,793,566 | 5,447,869 | - | - |
| Planning and building | | 13,651,336 | 9,572,066 | 109,219 | - |
| Public works | | 29,656,479 | 8,100,241 | 9,416,431 | 34,764,896 |
| Community development | | 55,119,098 | 854,436 | 46,036,044 | 3,038,043 |
| Interest on long-term debt | _ | 6,627,449 | | | |
| Total governmental activities | \$_ | 397,803,078 | 51,808,263 | 66,387,905 | 44,258,985 |
| Business-type activities: | | | | | |
| Water | | 49,799,922 | 55,560,485 | - | - |
| Parking | | 5,636,402 | 4,171,559 | - | - |
| Sewer | | 5,587,618 | 6,381,133 | - | - |
| Sanitation | | 7,082,003 | 7,020,313 | - | - |
| Refuse collections | | 18,027,790 | 19,479,786 | 419,241 | - |
| Transportation center | | 1,473,986 | 523,635 | - | - |
| Federal clean water protection | _ | 2,816,050 | 657,085 | | 980,668 |
| Total business-type activities | _ | 90,423,771 | 93,793,996 | 419,241 | 980,668 |
| Total | \$_ | 488,226,849 | 145,602,259 | 66,807,146 | 45,239,653 |

General revenues:

Property taxes

Hotels visitors taxes

Utility users taxes

Business taxes

Franchise taxes

Other taxes

Intergovernmental, unrestricted:

Motor vehicle licenses

State mandated costs & reimbursements

Sales tax shared revenue

Investment income

Total general revenues and transfers

Change in net position

Net position - beginning, as restated

Net position - ending

See accompanying Notes to the Basic Financial Statements.

| | a | Net (Expense) Revenue nd Changes in Net Position | |
|---|----|--|---|
| Governmental Activities | | Business-Type Activities | Total |
| \$ (7,623,710) (2,052,871) (5,821,247) (2,022,517) (4,882,718) (16,398,541) (156,037,638) (47,345,697) (3,970,051) 22,625,089 | \$ | - - - - - - - | \$ (7,623,710) (2,052,871) (5,821,247) (2,022,517) (4,882,718) (16,398,541) (156,037,638) (47,345,697) (3,970,051) 22,625,089 |
| (5,190,575) (6,627,449) | | - - | (5,190,575) (6,627,449) |
| \$ (235,347,925) | \$ | - | \$ (235,347,925) |
| - - - - - | | 5,760,563 (1,464,843) 793,515 (61,690) 1,871,237 (950,351) (1,178,297) | 5,760,563 (1,464,843) 793,515 (61,690) 1,871,237 (950,351) (1,178,297) |
| - | | 4,770,134 | 4,770,134 |
| \$ (235,347,925) | \$ | 4,770,134 | \$ (230,577,791) |
| 76,616,413 9,245,942 23,942,639 14,902,987 8,338,529 1,263,270 | | - - - - - | 76,616,413 9,245,942 23,942,639 14,902,987 8,338,529 1,263,270 |
| 179,677 334,243 48,057,756 344,459 183,225,915 | _ | 101,741 101,741 | 179,677 334,243 48,057,756 446,200 183,327,656 |
| (52,122,010) 594,063,868 | | 4,871,875 140,284,692 | (47,250,135) 734,348,560 |
| \$ 541,941,858 | \$ | 145,156,567 | \$ 687,098,425 |



City of Santa ana, California Comprehensive Annual Financial Report

CITY OF SANTA ANA, CALIFORNIA

Fund Financial Statements



Governmental Funds

Major Governmental Funds

GENERAL FUND

The General Fund must be classified as a major fund and is used to account for revenues and expenditures that are not required to be accounted for in another fund.

SPECIAL REVENUE FUNDS

The Special Revenue Funds account for the proceeds of special revenue sources that are restricted by law or administrative action to expenditures for specific purposes. The following have been classified as major funds in the accompanying financial statements:

<u>Grants Fund</u> is a combined report of various grants awarded to the City by the Federal, State, and local governments not otherwise accounted for in the General Fund or Capital Projects Funds. A detailed report by program is available under a separate report meeting the criteria of the Uniform Guidance, for all grants operated by the City.

<u>Housing Authority Fund</u> accounts for the receipt and disbursement of funds received from the U.S. Department of Housing and Urban Development to provide rental assistance programs for low income residents and senior citizens under Section 8 of the Federal Housing Act of 1937 as amended, and for the receipt of revenues from the issuance of Residential Mortgage Revenue Bonds.

<u>Gas Tax Fund</u> accounts for the receipts and expenditures of money apportioned under Streets and Highway Code Sections 2103, 2105, 2106, and 2107 of the State of California.

CAPITAL PROJECTS FUNDS

The Capital Projects Funds account for the acquisition of fixed assets or construction of major capital projects not being financed by proprietary funds. The following Capital Projects Funds have been classified as major funds in the accompanying financial statements:

<u>Capital Project Housing Successor Agency</u> accounts for the receipts and expenditures relating to the Housing Successor Agency in accordance with the California Health and Safety Code.

<u>Street Construction Fund</u> accounts for the receipts and disbursements of funds for right-of-way acquisition, construction and improvements related to the City's street system. These projects are funded by gas taxes, Measure M, Intermodal Surface Transportation Efficiency Act and improvement fees.

DEBT SERVICE FUNDS

The Debt Service Funds account for the servicing of the long-term debt not being financed by proprietary or nonexpendable trust funds. The following Debt Service Fund has been classified as a major fund in the accompanying financial statements:

Santa Ana Financing Authority (SAFA) Fund accounts for the receipt of revenues and payment of debt service related to the Police Administration and Holding Facility Lease Revenue Bonds, 2014 Water Private Placement Financing, and the Refunding Revenue Bonds.

Nonmajor Governmental Funds

Other Governmental Funds - These funds constitute all other governmental funds that do not meet the major 10% tests of assets, liabilities, deferred inflows of resources, revenues or expenditures for the governmental funds and the 5% test of total assets, liabilities, deferred inflows of resources, revenues or expenditures for the total governmental and enterprise funds combined. These funds include other Special Revenue Funds and several Capital Projects Funds, including the Capital Grants Fund.

Balance Sheet Governmental Funds June 30, 2018

| | | | | | | Special | |
|---|----|------------|----|--------------------|----|--------------------|--------------------|
| | | Communi | | Special Revenue | | Revenue Housing | Special Revenue |
| Aggeta | - | General | | Grants | | Authority | Gas Tax |
| Assets | | | | | | | |
| Cash and investments | \$ | 55,504,697 | \$ | 2,944,102 | \$ | 2,978,048 | \$ 13,149,169 |
| Receivables, net of allowances: | | | | | | | |
| Taxes | | 3,334,666 | | - | | - | - |
| Interest | | 271,850 | | 16,801 | | 10,849 | 59,726 |
| Accounts | | 3,935,227 | | 162,767 | | 23,230 | - |
| Intergovernmental | | 8,132,029 | | 3,238,970 | | 10,288 | 1,248,705 |
| Loans and notes | | - | | 54,951,710 | | - | - |
| Due from other funds | | - | | - | | - | - |
| Advance to Successor Agency to the Santa Ana | | | | | | | |
| Redevelopment Agency | | - | | - | | - | - |
| Restricted assets: | | | | | | | |
| Cash and investments | | - | | - | | - | 155,696 |
| Cash and investments with fiscal agents | | 7,114,989 | | 166,229 | | 491,102 | 4,254,993 |
| Pension stability funds | | 504,515 | | - | | - | - |
| Land held for resale | _ | - | | = | | - | <u> </u> |
| Total assets | = | 78,797,973 | | 61,480,579 | | 3,513,517 | 18,868,289 |
| Liabilities, deferred inflows of resources, and fund balances | | | | | | | |
| Liabilities: | | | | | | | |
| Accounts payable | | 3,930,805 | | 1,199,590 | | 17,939 | 80,495 |
| Interest payable | | 26,364 | | - | | _ | , - |
| Retention payable | | - | | 5,054 | | _ | - |
| Due to other funds | | - | | , - | | - | - |
| Due to other governmental agencies | | - | | 53,837,108 | | 23 | - |
| Grant advances | | - | | 13,681 | | = | - |
| Deposits | | 70,299 | | - | | 491,102 | - |
| Advances payable to other funds | | 2,044,000 | | - | | , - | - |
| Unearned revenue | | 3,251,039 | | - | | - | - |
| Total liabilities | - | 9,322,507 | | 55,055,433 | • | 509,064 | 80,495 |
| Deferred inflows of resources: | - | | _ | | • | · | |
| Unavailable revenues | | 114,383 | | 961,936 | | 27,789 | 25,096 |
| Fund balances: | - | 114,303 | | 701,730 | | 21,10) | 25,070 |
| Restricted | | 7,619,504 | | 6,242,293 | | 2,976,664 | 18,762,698 |
| Assigned | | 5,377,690 | | 0,444,493 | | 4,770,004 | 10,702,098 |
| Unassigned Unassigned | | 56,363,889 | | (779,083) | | - | - |
| Total fund balances | - | 69,361,083 | | 5,463,210 | | 2,976,664 | 18,762,698 |
| | φ- | | φ. | | Φ. | | |
| Total liabilities, deferred inflows of resources, and fund balances | \$ | 78,797,973 | \$ | 61,480,579 | \$ | 3,513,517 | \$ 18,868,289 |

See accompanying Notes to the Basic Financial Statements.

| | Capital Projects Housing Successor Agency | Capital Projects Street Construction | Debt Service SAFA | Nonmajor Governmental Funds | Total |
|----|---|--------------------------------------|----------------------|-----------------------------------|------------------------|
| \$ | 5,835,294 \$ | 16,503,411 \$ | 114,578 \$ | 35,400,778 \$ | 132,430,077 |
| | - | - | - | - | 3,334,666 |
| | 20,297 | 67,793 | 6,074 | 120,627 | 574,017 |
| | - | 21,529 | - | 17,514 | 4,160,267 |
| | - | 15,453,797 | - | 5,237,708 | 33,321,497 |
| | 27,393,000 | , , , <u>-</u> | - | 4,775,000 | 87,119,710 |
| | - | - | - | 41,732 | 41,732 |
| | 532,601 | - | - | - | 532,601 |
| | _ | 7,941,011 | _ | 2,523,711 | 10,620,418 |
| | 122,899 | 5,536,525 | 1,177 | 2,323,711 | 17,687,914 |
| | 122,077 | - | 1,177 | _ | 504,515 |
| | 2,855,050 | 14,803,480 | - | - | 17,658,530 |
| | 36,759,141 | 60,327,546 | 121,829 | 48,117,070 | 307,985,944 |
| | 97.001 | 2796 595 | | 552 594 | 0 (55 070 |
| | 87,081 | 2,786,585 | - | 552,584 | 8,655,079 |
| | - | 222 (1) | - | - | 26,364 |
| | - | 233,616 | - | 63,092 | 301,762 |
| | - | 41,732 | - | 4,647,805 | 4,689,537 |
| | - | 1 127 022 | - | - | 53,837,131 |
| | - | 1,137,032 | - | - | 1,150,713 |
| | - | - | - | - | 561,401 |
| | - | 1,850 | - - | - | 2,044,000 3,252,889 |
| | 87,081 | 4,200,815 | <u>-</u> | 5,263,481 | 74,518,876 |
| _ | 8,529 | 14,168,362 | 2,553 | 4,042,256 | 19,350,904 |
| | 36,663,531 | 41,958,369 | 119,276 | 42,524,270 | 156,866,605 |
| | - | | - | , , , . | 5,377,690 |
| | _ | - | _ | (3,712,937) | 51,871,869 |
| _ | 36,663,531 | 41,958,369 | 119,276 | 38,811,333 | 214,116,164 |
| \$ | 36,759,141 \$ | 60,327,546 \$ | 121,829 \$ | 48,117,070 \$ | 307,985,944 |



City of Santa ana, California Comprehensive Annual Financial Report

Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position June 30, 2018

| Fund balances of governmental funds | | \$ | 214,116,164 |
|--|---|----------|---------------------------|
| Amounts reported for governmental activities in the Statement of Net Position a different because: | nre | | |
| Capital assets, net of depreciation, used in governmental activities are not finance and, therefore, are not reported in the funds. This amount does not include assets of the internal service funds of \$6,904,862 which are reported below. | the net capital | | |
| Capital assets Accumulated depreciation Total capital assets used in governmental activities | 1,411,358,320 (446,906,553) | <u>-</u> | 964,451,767 |
| Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds. This amount does not include the long-term liabilities of the internal service funds which are reported below. | | | |
| Capital lease obligations Certificates of participation Lease revenue bonds Private placement financing Long-term loans & other payables Compensated absences payable Bond discount Unamortized loss on bond defeasance Total governmental activities long-term debt | (3,400,393) (57,540,000) (22,505,000) (29,820,000) (10,519,142) (21,186,271) 714,963 4,677,194 | | (139,578,649) |
| Pension related debt applicable to the City governmental activities are not due a payable in the current period and accordingly are not reported as fund liabil Deferred outflows of resources and deferred inflows of resources related to pensions are only reported in the Statement of Net Position as the changes i amounts affects only the government-wide statement for governmental activities. | n these | | |
| Deferred outflows of resources from pension Deferred inflows of resources from pension Net pension liability | 107,799,023 (11,002,423) (548,129,198) | _ | (451,332,598) |
| OPEB related debt applicable to the City governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. Deferred outflows of resources and deferred inf of resources related to postemployment benefits are only reported in the Statement of Net Position as the changes in these amounts affects only the government-wide statement for governmental activities. Deferred outflows of resources from OPEB Deferred inflows of resources from OPEB OPEB liability | flows 1,423,280 (1,944,470) (38,509,325) | | |
| Accrued interest payable for the current portion of interest due on long-term liab has not been reported in the governmental funds. | bilities | | (39,030,515) (166,526) |
| Long-term receivables are not available to pay for current period expenditures a are deferred on the modified accrual basis in governmental fund. | and, therefore, | | 19,350,904 |
| Internal Service Funds are used by management to charge the costs of certain | ce. | | |
| activities to individual funds. The assets and liabilities of the internal service funds are included in the governmental activities in the statement of net pos | | | (25,868,689) |

See accompanying Notes to the Basic Financial Statements.

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds Year ended June 30, 2018

| | General | Special Revenue Grants | Special Revenue Housing Authority | Special Revenue Gas Tax |
|---|---------------------------------------|------------------------------|--|-------------------------------|
| Revenues: | | | _ | |
| Taxes License and permits | \$ 134,309,780 7,977,170 | - | - | - |
| Intergovernmental Charges for services Fines and forfeits | 49,037,555 13,452,166 5,712,946 | 19,945,900 23,149 | 33,020,639 | 9,159,380 |
| Investment income (loss) | 148,306 | 277,888 | 41,687 | 16,153 |
| Cost recoveries Rental income Miscellaneous | 11,390,682 11,679,847 257,572 | 132,000 323,048 | 473,835 - 130,455 | 7,271 - - |
| Total revenues | 233,966,024 | 20,701,985 | 33,666,616 | 9,182,804 |
| Expenditures: | | - 7 - 7 | | . , . , |
| Current: | | | | |
| General government | 10,981,779 | - | - | - |
| Human resources | 1,473,061 | - | - | - |
| Finance and management services | 5,919,085 | - | - | - |
| Museum | 1,468,035 | 170 507 | - | - |
| Library | 4,009,491 | 178,527 | - | - |
| Recreation and community services Police department | 17,048,700 122,483,430 | 634,483 4,597,749 | - | - |
| Fire department | 50,438,382 | 159,170 | - | - |
| Planning and building | 10,846,912 | 840,601 | | - |
| Public works | 6,234,394 | 87,437 | _ | 2,667,797 |
| Community development | 1,331,612 | 9,119,457 | 34,079,713 | - |
| Pass-through payments to districts | 1,001,012 | | 0 1,077,710 | |
| and other agencies Capital Outlay | 1,884,313 | 681,007 3,265,203 | - | 6,278 |
| Debt Service: | 1,004,515 | 3,203,203 | - | 0,276 |
| Principal Interest and fiscal charges | 1,229,820 347,640 | | <u>-</u> | 1,525,000 2,649,556 |
| Total expenditures | 235,696,654 | 19,563,634 | 34,079,713 | 6,848,631 |
| Excess (deficiency) of revenues over (under) expenditures | (1,730,630) | 1,138,351 | (413,097) | 2,334,173 |
| Other financing sources (uses): | | | | |
| Transfers in | - | - | - | - |
| Transfers out Issuance of debt | (10,758,539) 7,296,906 | - | | (792,016) |
| Total other financing sources (uses) | (3,461,633) | | | (792,016) |
| Net change in fund balances | (5,192,263) | 1,138,351 | (413,097) | 1,542,157 |
| Fund balances - beginning | 74,553,346 | 4,324,859 | 3,389,761 | 17,220,541 |
| Fund balances - ending | \$ 69,361,083 | 5,463,210 | 2,976,664 | 18,762,698 |

See accompanying Notes to the Basic Financial Statements.

| Capital Projects Housing Successor Agency | Capital Projects Street Construction | Debt Service SAFA | Nonmajor Governmental Funds | Total |
|--|--|--------------------------------------|---|---|
| - | 367,563 | - | 134,910 | \$ 134,812,253 |
| - | 16,361 | = | - | 7,993,531 |
| - | 24,673,268 | - | 9,683,500 | 145,520,242 |
| - | 442,594 | - | 1,480,856 | 15,398,765 |
| 520.710 | 276 112 | 24.140 | 177.004 | 5,712,946 |
| 539,710 | 376,113 | 24,140 | 177,234 | 1,601,231 |
| - | 55,915 | = | 2,425,511 | 14,353,214 |
| 1,250 | 68,361 2,201,008 | - - | 2,713,304 | 11,880,208 5,626,637 |
| 540,960 | 28,201,183 | 24,140 | 16,615,315 | 342,899,027 |
| - - - - - - - 6,814,276 | - - - - - - - 3,628,850 | - - - - - - - - | 7,026,869 1,916,134 188,128 381,191 727,920 | 10,981,779 1,576,310 5,919,085 1,468,035 4,188,018 24,710,052 128,997,313 50,597,552 11,875,641 12,999,669 52,072,978 |
| - | 31,750,249 | - | 4,511,705 | 681,007 41,417,748 |
| - - | - | 7,032,500 2,744,094 | - | 9,787,320 5,741,290 |
| 6,814,276 | 35,379,099 | 9,776,594 | 14,855,196 | 363,013,797 |
| (6,273,316) | (7,177,916) | (9,752,454) | 1,760,119 | (20,114,770) |
| - - - | 792,016 - - | 9,791,140 - - | 1,179,404 - - | 11,762,560 (11,550,555) 7,296,906 |
| - | 792,016 | 9,791,140 | 1,179,404 | 7,508,911 |
| (6,273,316) | (6,385,900) | 38,686 | 2,939,523 | (12,605,859) |
| 42,936,847 | 48,344,269 | 80,590 | 35,871,810 | 226,722,023 |
| 36,663,531 | 41,958,369 | 119,276 | 38,811,333 | \$ 214,116,164 |

Reconciliation of the Statement of Revenues, Expenditures And Changes in Fund Balances of Governmental Funds to the Statement of Activities Year ended June 30, 2018

| Net change in fund balances-total governmental funds | | | \$ | (12,605,859) |
|---|---|--|----|--------------|
| Amounts reported for governmental activities in the State different because: | ment of Activities are | | | |
| Governmental funds report capital outlays as expenditures of activities, the cost of those assets is allocated over as depreciation expense. This is the amount by which depreciation in the current period. This does not include activity of \$1,167,796 in additions, \$1,290,374 in delin depreciation expense. | their estimated useful liv n capital outlays exceed ude internal service fund | es | | |
| Capital outlay | 43,811,954 | | | |
| Depreciation expense | (23,768,066) | | | |
| Loss on disposal of capital assets | (3,227,408) | | | 16,816,480 |
| Revenues in the statement of activities that do not provide are not reported as revenue in the governmental fund. | | ces | | 2,388,068 |
| The issuance of long-term debt provides current financial while the repayment of the principal of long-term debt resources of governmental funds. Also, the governmental premiums, discounts, and similar items when the debt amounts are deferred and amortized in the statement on the effect of these differences in the treatment of long | of consumes the current frental funds report the effect is first issued, whereas of activities. This amount | inancial ect of the chese tt is the | | |
| Principal payments made: | | | | |
| Certificates of participation | 1,525,000 | | | |
| Lease revenue bonds | 3,017,500 | | | |
| Private placement financing | 4,015,000 | | | |
| Long-term loans & other payables | 896,829 | | | |
| Total principal repayments | | 9,454,329 | | |
| Proceeds from long-term loan | | (7,296,906) | | |
| Amortization of bond discount | | (32,498) | | |
| Amortization of deferred charges on refunding Net change in compensated absences | | (790,512) (1,026,143) | | |
| ivet change in compensated absences | | (1,020,143) | - | 308,270 |
| | | | | 300,270 |
| Accrued interest for long term liabilities including bonds | payable. This is the net c | hange | | |
| in accrued interest for the current period. | | | | (46,870) |
| Pension expense reported in the governmental funds inclu In the Statement of Activities, pension expense including liability, and related change in pension amounts for deferred inflows of resources. | des the change in the net | pension | | (47,657,927) |
| OPEB expense reported in the governmental funds includ In the Statement of Activities, OPEB expense include and related change in OPEB amounts for deferred our inflows of resources. | es the change in the OPE | B liability, | | (8,226) |
| Internal Service Funds are used by management to charge to individual funds. The net revenues (expenses) of t reported with governmental activities. | | | | (11,315,946) |
| Change in net position of governmental activities | | | \$ | (52,122,010) |
| Change in het position of governmental activities | , | | Ψ | (32,122,010) |

Major Enterprise Funds

Enterprise Funds are used to account for any activity for which a fee is charged to external users for goods or services. These funds use the full accrual basis of accounting.

Water – For the provision of water services to the residential, commercial and industrial segments of the City.

<u>Parking</u> - For the provision of the parking meter program and the downtown parking structures operations.

<u>Sewer</u> - For the provision of providing cleaning, rehabilitation, and repair of sanitary sewer facilities and removal of sewer main blockages.

Sanitation - For the provision of motorized sweeping of all improved streets in the City and weed control.

Statement of Net Position Proprietary Funds June 30, 2018

| | | Water | Parking | Sewer |
|--|-------|------------------------|----------------------|--------------|
| Assets: | | vv ater | 1 arking | Sewei |
| Current assets: | | | | |
| Cash and investments | \$ | 39,610,588 | 5,380,469 | 8,039,984 |
| Receivables: | | | | |
| Taxes | | - | - | - |
| Interest | | 142,469 | 20,044 | 28,648 |
| Accounts, net of allowances | | 9,197,643 | 118,892 | 1,164,957 |
| Due from other funds | | - | - | - |
| Inventory of supplies | | - | | |
| Total current assets | | 48,950,700 | 5,519,405 | 9,233,589 |
| Noncurrent assets: | | | | |
| Advances to other funds | | - | - | - |
| Restricted cash and investments | | 929,151 | 261,540 | - |
| Capital assets: | | 1 002 000 | 2.501.040 | |
| Land | | 1,892,808 | 3,591,049 | - |
| Buildings | | 223,583 134,494,956 | - | 41,076,307 |
| Improvements other than buildings Equipment | | 15,429,012 | 654,976 | 1,160,493 |
| Parking structures | | 13,429,012 | 14,991,605 | 1,100,493 |
| Construction in progress | | 9,322,808 | 1,831,584 | 175,545 |
| Computer software | | 278,589 | 1,031,304 | 175,545 |
| Less accumulated depreciation | | (78,689,996) | (9,173,124) | (24,621,100) |
| Total noncurrent assets | | 83,880,911 | 12,157,630 | 17,791,245 |
| Total assets | | 132,831,611 | 17,677,035 | 27,024,834 |
| Deferred outflows of resources: | | 132,031,011 | 17,077,033 | 27,024,034 |
| Unamortized loss on bond defeasance | | 369,073 | | |
| Deferred amounts on pension plans | | 2,722,659 | 485,543 | 1,134,495 |
| | | | , | |
| Deferred amounts on OPEB plan Total deferred outflow of resources | | 97,488 3,189,220 | 13,971 499,514 | 36,822 |
| | | 3,189,220 | 499,314 | 1,171,317 |
| Liabilities: Current liabilities: | | | | |
| Accounts payable | | 9,768,788 | 1,614,846 | 330,903 |
| Retention payable | | 308,280 | 72,056 | 550,705 |
| Due to other funds | | - | - | _ |
| Due to other governmental agencies | | _ | _ | _ |
| Compensated absences payable | | 219,098 | 73,990 | 57,799 |
| Interest payable | | 220,942 | - | - |
| Grant advances | | - | - | - |
| Deposits payable | | 1,522,848 | - | = |
| Uearned revenue | | - | - | - |
| Claims payable | | - | - | - |
| Capital lease payable | | - | - | - |
| Revenue bonds payable | | 710,000 | | - |
| Total current liabilities | | 12,749,956 | 1,760,892 | 388,702 |
| Noncurrent liabilities: | | 655.000 | 221.060 | 172.200 |
| Compensated absences payable | | 657,293 | 221,969 | 173,398 |
| Claims payable | | 13,226,502 | 2 250 761 | 5 511 266 |
| Net pension liability Total OPEB liability | | 2,922,851 | 2,358,761 418,865 | 5,511,266 |
| Revenue bonds payable | | 14,952,024 | 410,003 | 1,103,987 |
| Total noncurrent liabilities | | 31,758,670 | 2,999,595 | 6,788,651 |
| | | | | |
| Total liabilities | | 44,508,626 | 4,760,487 | 7,177,353 |
| Deferred inflows of resources: | | 308,580 | 55 021 | 129 590 |
| Deferred amounts on pension plans | | | 55,031 21,562 | 128,580 |
| Deferred amounts on OPEB plan Total deferred inflows of resources | | 150,459 | | 56,830 |
| Net position: | | 459,039 | 76,593 | 185,410 |
| | | 67 155 715 | 11 924 024 | 17 701 245 |
| Net investment in capital assets Restricted for: | | 67,455,745 | 11,824,034 | 17,791,245 |
| Capital projects | | | 261,540 | |
| National pollution discharge elimination system | | <u>-</u> | 201,340 | |
| Unrestricted | | 23,597,421 | 1,253,895 | 3,042,143 |
| Total net position | \$ | 91,053,166 | 13,339,469 | 20,833,388 |
| Tomi not position | Ψ === | 71,000,100 | 13,337,707 | 20,033,300 |

| Governmental Activities- Internal Service | • | siness-Type Activities- Enterprise Funds | Du | | |
|---|-----|---|----|---------------------|--------------|
| Funds | | Total | | Nonmajor | Sanitation |
| 51,278,736 | \$ | 73,710,949 | \$ | 15,705,774 | 4,974,134 |
| | | 22 | | | 22 |
| 211.700 | | 32 262,688 | | - 52.602 | 32 17,835 |
| 211,799 147,370 | | 13,813,412 | | 53,692 2,270,334 | 1,061,586 |
| 5,607,417 | | 15,615,412 | | 2,270,334 | 1,001,300 |
| 839,999 | | - | | _ | _ |
| 58,085,321 | | 87,787,081 | | 18,029,800 | 6,053,587 |
| 2.044.000 | | | | | |
| 2,044,000 232,172 | | 1,190,691 | | - | - |
| 232,172 | | 1,190,091 | | - | - |
| - | | 9,276,348 | | 3,792,491 | _ |
| - | | 8,831,492 | | 8,607,909 | - |
| 859,017 | | 179,767,827 | | 4,196,564 | - |
| 20,907,284 | | 17,296,210 | | 32,137 | 19,592 |
| | | 19,808,901 | | 4,817,296 | |
| 885,576 | | 15,181,556 | | 3,851,619 | _ |
| 6,493,843 | | 278,589 | | - | _ |
| (22,240,858) | | (125,002,029) | | (12,498,217) | (19,592) |
| 9,181,034 | - | 126,629,585 | | 12,799,799 | (17,372) |
| 67,266,355 | | 214,416,666 | | 30,829,599 | 6,053,587 |
| 07,200,333 | | 214,410,000 | - | 30,827,377 | 0,033,367 |
| - | | 369,073 | | - | - |
| 10,242,039 | | 6,724,136 | | 658,106 | 1,723,333 |
| 288,436 | | 241,326 | | 28,914 | 64,131 |
| 10,530,475 | | 7,334,535 | | 687,020 | 1,787,464 |
| | | | | | |
| 1,017,175 | | 13,568,094 | | 1,604,734 | 248,823 |
| 15,720 | | 498,812 | | 118,476 | - |
| 120,827 | | 838,785 | | 838,785 | - |
| 30,715 | | - | | - | - |
| 611,431 | | 488,685 | | 48,343 | 89,455 |
| - | | 220,942 | | - | - |
| - | | 180,253 | | 180,253 | - |
| - | | 1,538,848 | | 16,000 | - |
| | | 1,096,845 | | 1,096,845 | - |
| 8,650,000 | | = | | - | - |
| 55,597 | | 710,000 | | - | - |
| 10,501,465 | . — | 710,000 19,141,264 | | 3,903,436 | 338,278 |
| | | | | | |
| 1,834,290 | | 1,466,055 | | 145,029 | 268,366 |
| 29,108,841 | | | | - | . |
| 51,967,888 | | 32,665,371 | | 3,197,024 | 8,371,818 |
| 8,647,846 | | 7,235,370 | | 866,917 | 1,922,750 |
| <u> </u> | | 14,952,024 | | - | |
| 91,558,865 | | 56,318,820 | | 4,208,970 | 10,562,934 |
| 102,060,330 | | 75,460,084 | | 8,112,406 | 10,901,212 |
| 1,160,027 | | 762,096 | | 74,588 | 195,317 |
| 445,162 | | 372,454 | | 44,626 | 98,977 |
| 1,605,189 | | 1,134,550 | | 119,214 | 294,294 |
| | | | _ | | |
| 6,849,265 | | 109,752,347 | | 12,681,323 | - |
| - | | 261,540 | | - | - |
| - | | 2,070,137 | | 2,070,137 | - |
| (22 717 054 | | 33,072,543 | | 8,533,539 | (3,354,455) |
| (32,717,954) | | | | | |

Statement of Revenues, Expenses, and Changes in Fund Net Position Proprietary Funds Year ended June 30, 2018

| Operating revenues: Water Parking Sewer Operating revenues: \$ 55,129,350 3,674,373 6,381,133 Miscellancous \$ 55,260,485 4,171,559 6,381,133 Total operating revenues \$55,60,485 4,171,559 6,381,133 Operating expenses: \$ 6,299,991 2,328,817 2,174,099 Contractual services 6,299,991 2,328,817 2,174,099 Contractual services 17,532,346 2,676,351 1,796,909 Materials and supplies 11,252,096 26,765 208,744 Administrative charges 11,673,726 258,409 776,447 Insurance 11,673,726 258,409 776,447 Insurance 2,483,315 346,060 631,428 Total operating expenses 49,241,474 5,636,402 5,587,618 Operating income (loss) 6,319,011 (1,464,843) 793,515 Nonoperating revenues (expenses): 2,528,413,52 79,792 106,376 Interest expense (558,48) 7 7 -7 | | | | | | |
|--|---|----|-------------|-------------|------------|--|
| Charges for services \$ 55,129,350 3,674,373 6,381,133 Miscellaneous 431,135 497,186 Total operating revenues 55,560,485 4,171,559 6,381,133 Operating expenses: Personnel services 6,299,991 2,328,817 2,174,099 Contractual services 17,532,346 2,676,51 1796,909 Materials and supplies 11,252,906 26,765 208,744 Administrative charges 11,673,726 258,409 776,447 Insurance - - - - Provision for self-insured losses - - - - Provision for self-insured losses 49,241,474 5,636,402 5,587,618 Operating expenses 49,241,474 5,636,402 5,587,618 Operating income (loss) 6,319,011 (1,464,843) 793,515 Nonoperating revenues (expenses): - - - - - - - - - - - - - - - - | | | Water | Parking | Sewer | |
| Miscellaneous 431,135 497,186 | Operating revenues: | | | | | |
| Total operating revenues | Charges for services | \$ | 55,129,350 | 3,674,373 | 6,381,133 | |
| Operating expenses: 6,299,991 2,328,817 2,174,099 Contractual services 17,532,346 2,676,351 1,796,900 Materials and supplies 11,252,096 26,765 208,744 Administrative charges 11,673,726 258,409 776,447 Insurance - - - - Provision for self-insured losses - - - - - Depreciation 2,483,315 346,060 631,428 Total operating expenses 49,241,474 5,636,402 5,587,618 Operating income (loss) 6,319,011 (1,464,843) 793,515 Nonoperating revenues (expenses): - <td></td> <td></td> <td></td> <td>497,186</td> <td><u> </u></td> | | | | 497,186 | <u> </u> | |
| Personnel services 6,299,991 2,328,817 2,174,099 Contractual services 17,532,346 2,676,351 1,796,900 Materials and supplies 11,252,096 26,765 208,744 Administrative charges 11,673,726 258,409 776,447 Insurance - - - - Provision for self-insured losses - - - - Depreciation 2,483,315 346,060 631,428 Total operating expenses 49,241,474 5,636,402 5,587,618 Operating income (loss) 6,319,011 (1,464,843) 793,515 Nonoperating revenues (expenses): - - - - Intergovernmental - | Total operating revenues | | 55,560,485 | 4,171,559 | 6,381,133 | |
| Personnel services 6,299,991 2,328,817 2,174,099 Contractual services 17,532,346 2,676,351 1,796,900 Materials and supplies 11,252,096 26,765 208,744 Administrative charges 11,673,726 258,409 776,447 Insurance - - - - Provision for self-insured losses - - - - Depreciation 2,483,315 346,060 631,428 Total operating expenses 49,241,474 5,636,402 5,587,618 Operating income (loss) 6,319,011 (1,464,843) 793,515 Nonoperating revenues (expenses): - - - - Intergovernmental - | Operating expenses: | | | | | |
| Contractual services 17,532,346 2,676,351 1,796,900 Materials and supplies 11,252,096 26,765 208,744 Administrative charges 11,673,726 258,409 776,447 Insurance - - - - Provision for self-insured losses 2,483,315 346,060 631,428 Total operating expenses 49,241,474 5,636,402 5,587,618 Operating income (loss) 6,319,011 (1,464,843) 793,515 Nonoperating revenues (expenses): - - - - Intergovernmental - </td <td></td> <td></td> <td>6.299.991</td> <td>2.328.817</td> <td>2.174.099</td> | | | 6.299.991 | 2.328.817 | 2.174.099 | |
| Materials and supplies 11,252,096 26,765 208,744 Administrative charges 11,673,726 258,409 776,447 Insurance - - - Provision for self-insured losses - - - Depreciation 2,483,315 346,060 631,428 Total operating expenses 49,241,474 5,636,402 5,587,618 Operating income (loss) 6,319,011 (1,464,843) 793,515 Nonoperating revenues (expenses): - - - Intergovernmental - - - - Net decrease in the fair value of investment (506,016) - - (155,245) Investment earnings 541,352 79,792 106,376 Interest expense (558,448) - - Loss on disposal of capital assets - - - Total nonoperating revenues (expenses) (523,112) 79,792 (48,869) Income (loss) before transfers 5,795,899 (1,385,051) 744,646 Capi | | | - , , | | , , | |
| Administrative charges Insurance Provision for self-insured losses Depreciation Total operating expenses Operating income (loss) Nonoperating revenues (expenses): Intergovernmental Net decrease in the fair value of investment Interest expense Interest expense Coss on disposal of capital assets Total nonoperating revenues (expenses) Income (loss) before transfers Total nonoperating revenues (expenses) Income (loss) before transfers Capital contributions Transfers in Change in net position Net position (deficit) - beginning Reduction in net position to record Beginning total OPEB liability Net position (deficit) - beginning, as restated 11,673,726 258,409 76,447 1,673,726 258,409 76,447 76,447 76,447 76,447 76,447 76,447 76,447 76,448 76,636,402 79,792 79,351 79,792 79,792 79,792 79,792 79,792 79,792 79,792 79,792 79,792 70,744,646 79,793 79,792 70,794,646 79,793 79,792 79,79 | | | | | | |
| Insurance | | | | | | |
| Provision for self-insured losses Depreciation 2,483,315 346,060 631,428 Total operating expenses 49,241,474 5,636,402 5,587,618 Operating income (loss) 6,319,011 (1,464,843) 793,515 Nonoperating revenues (expenses): | | | - | 200,.00 | - | |
| Depreciation 2,483,315 346,060 631,428 Total operating expenses 49,241,474 5,636,402 5,587,618 Operating income (loss) 6,319,011 (1,464,843) 793,515 Non operating revenues (expenses): Total operating revenues (expenses): Total contributions 1 1 Intergovernmental (506,016) - (155,245) Investment earnings 541,352 79,792 106,376 Interest expense (558,448) - - Loss on disposal of capital assets - - - Total nonoperating revenues (expenses) (523,112) 79,792 (48,869) Income (loss) before transfers 5,795,899 (1,385,051) 744,646 Capital contributions - - - - Transfers out (1,347,355) - (262,427) Change in net position 4,448,544 (1,385,051) 482,219 Net position (deficit) - beginning 89,078,314 15,083,509 21,281,642 Reduction in net position to record beginning total OPEB | | | _ | _ | _ | |
| Operating income (loss) 6,319,011 (1,464,843) 793,515 Nonoperating revenues (expenses): | | | 2,483,315 | 346,060 | 631,428 | |
| Nonoperating revenues (expenses): Intergovernmental | Total operating expenses | | 49,241,474 | 5,636,402 | 5,587,618 | |
| Intergovernmental | Operating income (loss) | | 6,319,011 | (1,464,843) | 793,515 | |
| Intergovernmental | Nonoperating revenues (expenses): | | | | | |
| Net decrease in the fair value of investment Investment Investment earnings (506,016) 541,352 - (155,245) 106,376 Interest expense Loss on disposal of capital assets (558,448) | | | - | - | - | |
| Investment earnings 541,352 79,792 106,376 Interest expense (558,448) - - Loss on disposal of capital assets - - - Total nonoperating revenues (expenses) (523,112) 79,792 (48,869) Income (loss) before transfers 5,795,899 (1,385,051) 744,646 Capital contributions - - - - Transfers in - - - - - Transfers out (1,347,355) - (262,427) Change in net position 4,448,544 (1,385,051) 482,219 Net position (deficit) - beginning 89,078,314 15,083,509 21,281,642 Reduction in net position to record beginning total OPEB liability (2,473,692) (358,989) (930,473) Net position (deficit) - beginning, as restated 86,604,622 14,724,520 20,351,169 | | | (506.016) | - | (155,245) | |
| Interest expense (558,448) - - Loss on disposal of capital assets - - - Total nonoperating revenues (expenses) (523,112) 79,792 (48,869) Income (loss) before transfers 5,795,899 (1,385,051) 744,646 Capital contributions - - - - Transfers in - - - - - Transfers out (1,347,355) - (262,427) Change in net position 4,448,544 (1,385,051) 482,219 Net position (deficit) - beginning 89,078,314 15,083,509 21,281,642 Reduction in net position to record beginning total OPEB liability (2,473,692) (358,989) (930,473) Net position (deficit) - beginning, as restated 86,604,622 14,724,520 20,351,169 | | | | 79.792 | | |
| Loss on disposal of capital assets | | | | | | |
| Income (loss) before transfers 5,795,899 (1,385,051) 744,646 Capital contributions - - - - Transfers in - - - - - Transfers out (1,347,355) - (262,427) - (262,427) - - (262,427) - | | | | <u> </u> | | |
| Capital contributions - - - Transfers in - - - Transfers out (1,347,355) - (262,427) Change in net position 4,448,544 (1,385,051) 482,219 Net position (deficit) - beginning Reduction in net position to record beginning total OPEB liability 89,078,314 15,083,509 21,281,642 Net position (deficit) - beginning, as restated (2,473,692) (358,989) (930,473) Net position (deficit) - beginning, as restated 86,604,622 14,724,520 20,351,169 | Total nonoperating revenues (expenses) | | (523,112) | 79,792 | (48,869) | |
| Transfers in Transfers out - </td <td>Income (loss) before transfers</td> <td></td> <td>5,795,899</td> <td>(1,385,051)</td> <td>744,646</td> | Income (loss) before transfers | | 5,795,899 | (1,385,051) | 744,646 | |
| Transfers in Transfers out - </td <td>Comital contributions</td> <td></td> <td></td> <td></td> <td></td> | Comital contributions | | | | | |
| Transfers out (1,347,355) - (262,427) Change in net position 4,448,544 (1,385,051) 482,219 Net position (deficit) - beginning Reduction in net position to record beginning total OPEB liability 89,078,314 15,083,509 21,281,642 Net position (deficit) - beginning, as restated (2,473,692) (358,989) (930,473) Net position (deficit) - beginning, as restated 86,604,622 14,724,520 20,351,169 | | | - | - | - | |
| Change in net position 4,448,544 (1,385,051) 482,219 Net position (deficit) - beginning Reduction in net position to record beginning total OPEB liability 89,078,314 15,083,509 21,281,642 Net position (deficit) - beginning, as restated (2,473,692) (358,989) (930,473) Net position (deficit) - beginning, as restated 86,604,622 14,724,520 20,351,169 | | | (1,347,355) | - | (262,427) | |
| Reduction in net position to record beginning total OPEB liability (2,473,692) (358,989) (930,473) Net position (deficit) - beginning, as restated 86,604,622 14,724,520 20,351,169 | Change in net position | | | (1,385,051) | | |
| Reduction in net position to record beginning total OPEB liability (2,473,692) (358,989) (930,473) Net position (deficit) - beginning, as restated 86,604,622 14,724,520 20,351,169 | | | | | | |
| beginning total OPEB liability (2,473,692) (358,989) (930,473) Net position (deficit) - beginning, as restated 86,604,622 14,724,520 20,351,169 | | | 89,078,314 | 15,083,509 | 21,281,642 | |
| | | | (2,473,692) | (358,989) | (930,473) | |
| Net position (deficit) - ending \$ 91,053,166 13,339,469 20,833,388 | Net position (deficit) - beginning, as restated | | 86,604,622 | 14,724,520 | 20,351,169 | |
| | Net position (deficit) - ending | \$ | 91,053,166 | 13,339,469 | 20,833,388 | |

| | | | Business-Type Activities- Enterprise Funds | | Governmental Activities- Internal Service |
|----------------------|---------------------|----|---|----|---|
| Sanitation | Nonmajor | | Total | | Funds |
| 7.010.057 | 20 659 426 | ¢ | 92,854,139 | ¢. | C9 129 007 |
| 7,010,857 9,456 | 20,658,426 2,080 | \$ | 92,834,139 939,857 | \$ | 68,138,907 805,924 |
| 7,020,313 | 20,660,506 | _ | 93,793,996 | | 68,944,831 |
| 3,000,607 | 2,156,246 | | 15,959,760 | | 18,126,254 |
| 1,859,781 | 11,515,719 | | 35,381,097 | | 8,397,086 |
| 160,936 2.060.679 | 22,323 8,162,711 | | 11,670,864 22,931,972 | | 2,567,928 12,553,448 |
| 2,000,079 | 0,102,711 | | 22,931,972 | | 26,642,272 |
| _ | _ | | - | | 10,385,440 |
| | 460,827 | | 3,921,630 | | 1,355,539 |
| 7,082,003 | 22,317,826 | | 89,865,323 | | 80,027,967 |
| (61,690) | (1,657,320) | | 3,928,673 | | (11,083,136) |
| | 419,241 | | 419,241 | | - |
| - | (234,869) | | (896,130) | | (663,769) |
| 66,371 | 203,980 | | 997,871 (558,448) | | 815,448 (7,741) |
| - | - | | (336,446) | | (7,741) $(164,743)$ |
| 66,371 | 388,352 | _ | (37,466) | | (20,805) |
| 4,681 | (1,268,968) | | 3,891,207 | | (11,103,941) |
| | 980,668 | | 980,668 | | |
| - - | 2,553,467 | | 2,553,467 | | - - |
| | (943,685) | | (2,553,467) | | (212,005) |
| 4,681 | 1,321,482 | | 4,871,875 | | (11,315,946) |
| (1,728,421) | 22,712,268 | | 146,427,312 | | (7,791,517) |
| (1,630,715) | (748,751) | | (6,142,620) | | (6,761,226) |
| (3,359,136) | 21,963,517 | | 140,284,692 | | (14,552,743) |
| (3,354,455) | 23,284,999 | \$ | 145,156,567 | \$ | (25,868,689) |

Statement of Cash Flows Proprietary Funds Year ended June 30, 2018

Page 1 of 4

| | | _ |
|---|-----------------|--------------|
| | Water | Parking |
| Cash flows from operating activities: | | |
| Receipts from customers | \$ 54,881,509 | 3,640,048 |
| Receipts from interfund services provided | - | - |
| Receipts from other operating sources | 431,135 | , |
| Payments to suppliers for goods and services | (38,736,159 | (1,438,655) |
| Payments from interfund services used Payments to employees | - (5.282.522 | (2.150.690) |
| Payments to employees | (5,282,522 | (2,159,680) |
| Net cash provided (used) by operating activities | 11,293,963 | 538,899 |
| Cash flows from noncapital financing activities: | | |
| Intergovernment contribution | - | - |
| Transfer in | - | - |
| Transfer out | (1,347,355 | - |
| Repayment of advances from other funds | | |
| Net cash provided (used) by noncapital | | |
| financing activities | (1,347,355 | <u> </u> |
| Cash flows from capital and related financing activities: | | |
| Capital contribution | _ | - |
| Acquisition of capital assets | (9,098,458 | (1,648,160) |
| Capital assets donated to other funds | - | - |
| Proceeds from sale of capital assets | - | - |
| Retirement of long-term liabilities | (783,216 | |
| Interest paid | (655,204 | - |
| Payments on capital leases | | - |
| Net cash used by capital and related financing activities | (10,536,878 | (1,648,160) |
| Cash flows from investing activities: | | |
| Interest received | 505,241 | |
| Net decrease in the fair value of investment | (506,016 | <u> </u> |
| Net cash provided (used) by investing activities | (775 | 77,349 |
| Net increase (decrease) in cash and cash equivalents | (591,045 | (1,031,912) |
| Cash and cash equivalents - beginning | 41,130,784 | 6,673,921 |
| Cash and cash equivalents - ending | \$40,539,739 | 5,642,009 |
| (Includes restricted assets) | | |

Page 2 of 4

| | | | s -Type Activities- erprise Funds | | Governmental Activities- |
|---------------------|----------------------|-----------------------------------|--------------------------------------|------------|---------------------------------------|
| Sewer | Sanitation | Nonmajor | Totals | _ | Internal Service Funds |
| 6,250,271 | 6,995,286 | 20,156,808 | \$ 91,923,922 | \$ | - |
| (2,647,166) | 9,456 (4,088,469) | (456,699) (19,123,224) | 481,078 (66,033,673) | | 68,015,440 807,986 (51,112,676) |
| (1,846,594) | (2,471,641) | (1,772,523) | (13,532,960) | _ | (2,404,303) (21,780,051) |
| 1,756,511 | 444,632 | (1,195,638) | 12,838,367 | | (6,473,604) |
| (262,427) | - - - - | 419,241 2,553,467 (943,685) | 419,241 2,553,467 (2,553,467) | . <u>-</u> | (212,005) 292,000 |
| (262,427) | <u> </u> | 2,029,023 | 419,241 | | 79,995 |
| (368,368) | - - - - | 980,668 (1,793,084) - - | 980,668 (12,908,070) | | (1,156,542) (201,023) 36,280 |
| - - - | - - - | - - - | (783,216) (655,204) | . <u>-</u> | (7,741) (174,742) |
| (368,368) | <u> </u> | (812,416) | (13,365,822) | | (1,503,768) |
| 96,737 (155,245) | 61,501 | 191,080 (234,869) | 931,908 (896,130) | | 773,707 (663,769) |
| (58,508) | 61,501 | (43,789) | 35,778 | . <u> </u> | 109,938 |
| 1,067,208 | 506,133 | (22,820) | (72,436) | | (7,787,439) |
| 6,972,776 | 4,468,001 | 15,728,594 | 74,974,076 | | 59,298,347 |
| 8,039,984 | 4,974,134 | 15,705,774 | \$ 74,901,640 | \$ | 51,510,908 |

Statement of Cash Flows Proprietary Funds Year ended June 30, 2018

Page 3 of 4

| | | | |
|--|------------------|-------------|--|
| | Water | Parking | |
| Reconciliation of operating income (loss) to net cash provided (used) by operating activities: | | | |
| Operating income (loss) | \$ 6,319,011 | (1,464,843) | |
| Adjustments to reconcile operating income to net cash | | | |
| provided (used) by operating activities: | | | |
| Depreciation expense | 2,483,315 | 346,060 | |
| Change in assets and liabilities: | | | |
| Decrease (increase) in accounts receivable | (244,743) | (34,325) | |
| Decrease (increase) in inventory of supplies | - | - | |
| Decrease (increase) in deferred outflows from pension | (422,338) | (75,311) | |
| Decrease (increase) in deferred outflows from OPEB | (97,488) | (13,971) | |
| Increase (decrease) in accounts payable | 1,723,652 | 1,450,814 | |
| Increase (decrease) in unearned revenue | - | - | |
| Increase (decrease) in due to other governmental agencies | - | - | |
| Increase (decrease) in compensated absences payable | 93,931 | 5,610 | |
| Increase (decrease) in deposits payable | (3,098) | - | |
| Increase (decrease) in retention payable | (1,643) | 72,056 | |
| Increase (decrease) in claims payable | - | - | |
| Increase (decrease) in grant advances | - | - | |
| Increase (decrease) in postemployment benefits obligation | (468,541) | (62,654) | |
| Increase (decrease) in net pension liability | 1,244,374 | 221,916 | |
| Increase (decrease) in total OPEB liability | 449,159 | 59,876 | |
| Increase (decrease) in deferred inflows from pension | 67,913 | 12,109 | |
| Increase (decrease) in deferred inflows from OPEB | 150,459 | 21,562 | |
| Net cash provided (used) by operating activities | \$ 11,293,963 | 538,899 | |
| Noncash investing, capital, and financing activities: | | | |
| Decrease in fair value of investments | (506,016) | - | |
| Amortization of premium & unamortized loss on bond defeasance | \$ (86,620) | | |

Page 4 of 4

| | | | ness -Type Activities- Enterprise Funds | | Governmental Activities- |
|-----------|------------|-------------|--|----|---------------------------|
| Sewer | Sanitation | Nonmajor | Total | _ | Internal Service Funds |
| 793,515 | (61,690) | (1,657,320) | \$ 3,928,673 | \$ | (11,083,136 |
| 631,428 | - | 460,827 | 3,921,630 | | 1,355,539 |
| (130,862) | (15,571) | (506,618) | (932,119) | | (2,466,718 |
| - | - | - | - | | (137,078 |
| (175,981) | (267,322) | (102,086) | (1,043,038) | | (1,587,95 |
| (36,822) | (64,131) | (28,914) | (241,326) | | (169,73) |
| 134,925 | (7,073) | 1,345,725 | 4,648,043 | | (93,14) |
| - | - | (980,668) | (980,668) | | |
| - | - | - | - | | (140,97) |
| (56,007) | (56,428) | 155,435 | 142,541 | | 143,86 |
| - | - | 5,000 | 1,902 | | |
| - | - | - | 70,413 | | 15,72 |
| - | - | - | - | | 2,595,33 |
| - | - | (243,093) | (243,093) | | |
| (180,835) | (304,785) | (123,915) | (1,140,730) | | (1,943,96 |
| 518,509 | 787,635 | 300,781 | 3,073,215 | | 4,570,26 |
| 173,514 | 292,035 | 118,166 | 1,092,750 | | 1,886,61 |
| 28,297 | 42,985 | 16,416 | 167,720 | | 255,29 |
| 56,830 | 98,977 | 44,626 | 372,454 | | 326,45 |
| 1,756,511 | 444,632 | (1,195,638) | \$ 12,838,367 | \$ | (6,473,60 |
| (155,245) | _ | (234,869) | (896,130) | | (663,76 |
| - | _ | - | \$ (86,620) | \$ | (333,70 |

Statement of Fiduciary Net Position Fiduciary Funds June 30, 2018

| | te Rede | uccessor Agency o the Santa Ana evelopment Agency e-Purpose Trust Fund | Agency Fund |
|---|------------|--|-----------------------|
| Assets | | | |
| Cash and investments | \$ | 9,077,731 | \$ 23,472,083 |
| Restricted assets: | | | |
| Cash and investments, bond proceeds | | 5,831,789 | 105,961 |
| Cash and investments with fiscal agents Receivables, net of allowances: | | 6,743,229 | 105,901 |
| Accounts | | 17,344 | - |
| Interest | | 32,242 | 35,317 |
| Taxes | | - | 3,552 |
| Land held for redevelopment | | 276,200 | - |
| Total assets | | 21,978,535 | \$ 23,616,913 |
| Deferred outflows of resources: | | | |
| Unamortized loss on bond defeasance | | 196,755 | |
| Deferred amounts on pension plans | | 167,406 | |
| Deferred amounts on OPEB plan | | 6,070 | |
| Total deferred outflows of resources | | 370,231 | |
| Liabilities | | | |
| Accounts payable | | 23,680 | \$ 18,615 |
| Interest payable | | 1,676,585 | - |
| Deposits payable | | - | 26,194 |
| Due to City employees Due to governmental agencies | | - | 5,363,418 |
| Due to bondholders | | - | 17,956,628 252,058 |
| Advance from the City | | 532,601 | 232,030 |
| Long-term liabilities: | | | |
| Due within one year | | 4,548,313 | - |
| Due in more than one year | | 80,354,214 | - |
| Net pension liability | | 813,243 | - |
| Total OPEB liability | | 181,988 | - |
| Total liabilities | | 88,130,624 | \$ 23,616,913 |
| Deferred inflows of resources: | | | |
| Deferred amounts on pension plans | | 18,974 | |
| Deferred amounts on OPEB plan | | 9,368 | |
| | | 28,342 | |
| Net position (deficit) | | | |
| Held in trust for other purposes | \$ | (65,810,200) | |

Statement of Changes in Fiduciary Net Position Fiduciary Funds Year ended June 30, 2018

| | _ | Successor Agency to the Santa Ana Redevelopment Agency Private-Purpose Trust Fund |
|---|--------------|--|
| Additions: | | |
| Property taxes | \$ | 10,086,063 |
| Investment earnings | | 114,091 |
| Other | _ | 366,724 |
| Total additions | _ | 10,566,878 |
| Deductions: | | |
| Program expenses | | 592,633 |
| Administrative expenses | | 405,317 |
| Interest and fiscal agency expenses | _ | 5,105,932 |
| Total deductions | _ | 6,103,882 |
| Change in net position | | 4,462,996 |
| Net position (deficit) - beginning | | (70,411,237) |
| Reduction in net position to record | | |
| beginning total OPEB liability | | 138,041 |
| Net position (deficit) - beginning, as restated | - | (70,273,196) |
| Net position (deficit) - ending | \$_ | (65,810,200) |



City of Santa ana, California Comprehensive Annual Financial Report

CITY OF SANTA ANA, CALIFORNIA

Notes to the Basic Financial Statements



For the Year Ended June 30, 2018

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Reporting Entity

The City of Santa Ana (the "City") was incorporated on June 1, 1886, and operates under a Council/Manager form of government. The Council is composed of an elected Mayor and six Council members. As required by generally accepted accounting principles, these financial statements present the government and its component units for which the government is considered financially accountable. Blended component units, although legally separate entities, are in substance, part of the government's operations for which there is a benefit/burden relationship and the financial data from these units are combined with the data of the primary government. Each blended component unit as described below has a June 30 year-end. The City has no discretely presented component units.

Blended Component Units

Housing Authority of the City of Santa Ana

The Housing Authority (the "Authority") was established in 1972 pursuant to Housing Authority Laws of California to provide rental assistance programs to low-income families and senior citizens, and to operate a Housing Rehabilitation Loan Program. The Authority is governed by a commission of seven members comprised of the City Council, which designates management and has full accountability for the Authority's fiscal affairs. The Authority's financial data and transactions are included within the Special Revenue Housing Authority Fund. As indicated above, on January 9, 2012, the City adopted a resolution designating the Housing Authority of the City to serve as the Housing Successor Agency. The Housing Successor Agency's financial data and transactions are included within the Capital Projects Housing Successor Agency fund. There is no separate Component Unit Financial Report (CUFR) prepared for the Authority.

Santa Ana Financing Authority

The Santa Ana Financing Authority (SAFA) was organized in August 1993, for the primary purpose of assisting in the financing and refinancing of certain redevelopment activities of the Community Redevelopment Agency (RDA) and certain public programs and projects of the City. The City is legally obligated to provide resources in case there are deficiencies in debt service payment and resources are not available from any other remedies. The Financing Authority is administered by a board whose members shall be, at all times, the Mayor of the City and the members of the City Council. The SAFA's board has full accountability for the Financing Authority's fiscal affairs. The SAFA's financial data and transactions are included within the Debt Service Funds and the Water Enterprise Fund. There is no separate Component Unit Financial Report (CUFR) prepared for SAFA.

B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its blended component units. As a general rule, the effect of interfund activity has been removed from these statements. Exceptions to this general rule are payments in lieu of taxes where the amount are reasonably equivalent in value to the interfund services provided and other charges between the government's water functions and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

For the Year Ended June 30, 2018

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED):

B. Government-wide and Fund Financial Statements (Continued)

Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment including special assessments. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

C. Measurement Focus, Basis of Accounting and Financial Statement Presentations

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. The agency funds, however, are unlike all other types of funds, reporting only assets and liabilities. Therefore, the agency funds cannot be said to have a measurement focus. They do, however, use the accrual basis of accounting to recognize receivables and payables.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, utility user's taxes, hotel visitors' taxes, interest and business taxes are susceptible to accrual. Sales taxes collected and held by the state at year-end on behalf of the City are also recognized as revenue. Other receipts and taxes become measurable and available when cash is received by the City and are recognized as revenue at that time.

For the Year Ended June 30, 2018

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED):

C. Measurement Focus, Basis of Accounting and Financial Statement Presentations (Continued)

Entitlements and shared revenues are recorded at the time of receipt or earlier if the susceptible to accrual criteria are met. Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred, all other grant requirements have been met, and the susceptible to accrual criteria have been met. Grant funds received before the revenue recognition criteria have been met are reported as unearned revenue.

The City reports the following major governmental funds:

<u>General Fund</u>. The General Fund is the City's primary operating fund. It accounts for all financial resources of the City, except those required to be accounted for in another fund.

<u>Special Revenue Grants Fund</u>. This fund accounts for revenue sources awarded to the City by the Federal, State and local governments not otherwise accounted for in the General Fund or capital projects funds.

<u>Special Revenue Housing Authority Fund</u>. This fund accounts for the receipt and disbursement of funds received from the U.S. Department of Housing and Urban Development to provide rental assistance under Section 8 of the Federal Housing Act as amended.

<u>Special Revenue Gas Tax Fund</u>. This fund is used to account for the receipts and expenditures of money apportioned under Streets and Highway Code Sections 2105, 2106 and 2107 of the State of California.

<u>Capital Projects Housing Successor Agency.</u> This fund accounts for the receipts and expenditures relating to the Housing Successor Agency in accordance with the California Health and Safety Code.

<u>Capital Projects Street Construction Fund.</u> This fund is used to account for the receipts and disbursements of funds for right-of-way acquisition, construction and improvements related to the City's street system. These projects are funded by gas taxes, Measure M, Intermodal Surface Transportation Efficiency Act and improvement fees.

Santa Ana (SAFA) Financing Authority Debt Service Fund. This fund accounts for the receipt of revenues and payment of debt service related to the Police Administration and Holding Facility Lease Revenue Bonds and the Private Placement Financing.

The City reports the following major proprietary funds:

<u>Water Enterprise Fund</u>. This fund is used to account for the provision of water services to the residential, commercial and industrial segments of the City.

<u>Parking Enterprise Fund</u>. This fund is used to account for the provision of the parking meter program and the downtown parking structures operation of the City.

<u>Sewer Fund</u>. This fund is used to account for the provision of the cost of cleaning, rehabilitating, repairing of sanitary sewer facilities and removing of sewer main blockages.

For the Year Ended June 30, 2018

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED):

C. Measurement Focus, Basis of Accounting and Financial Statement Presentations (Continued)

<u>Sanitation Fund</u>. This fund is used to account for the provision of motorized sweeping of all improved streets in the City and weed control.

Additionally, the City reports the following fund types:

<u>Internal Service Funds</u>. These funds account for fleet services, facilities management, equipment maintenance and replacement, stores and property control, the administration of the self-insurance programs, installation and maintenance of all data networking and financial management systems, engineering, designing, project management and construction services, and training and support services provided to other departments or agencies of the City, on a cost reimbursement basis.

Agency Funds. These funds are used to account for money and property held by the City as trustee or custodian. Among the activities are the disposition of funds charged to departments for the payment of salaries and retirement benefits to City employees, deposits made for the account of other governmental agencies, developers, and others under the terms of agreements for which the deposits were made.

<u>Successor Agency to the Santa Ana Redevelopment Agency Private-Purpose Trust Fund</u>. This fund accounts for the receipt of property tax revenues pursuant to the Dissolution Act and the value of assets transferred from the former RDA. The fund accounts for the expenses incurred during the reporting year pursuant to the Recognized Obligation Payment Schedules (ROPS) approved by the State Department of Finance under the Dissolution Act (AB 26 –Section 34177).

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds and of the City's internal service funds are charges to customers for sales and services. The City also recognizes as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

For the Year Ended June 30, 2018

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED):

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position/Fund Balances

<u>Cash and Investments</u>. For purposes of the statement of cash flows, the City considers cash and cash equivalents as short term, highly liquid investments that are both readily convertible to known amounts of cash and so near their maturity that they present insignificant risk of changes in value because of changes in interest rates. The City follows the practice of pooling the cash and investments of all funds. As amounts are available to these funds on demand without prior notice or penalty, all cash and investments are considered to be cash and cash equivalents for statement of cash flows purposes.

Investments are reported in the accompanying financial statements at fair value, which is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. Changes in fair value that occur during the fiscal year are recognized as revenue from investment income (governmental funds) and net change in the fair value of investment (proprietary funds). These revenues include interest earnings, changes in fair value, leases and any gains or losses realized upon liquidation, maturity, or sale of investments.

Cash and investments are pooled to maximize investment yields. Individual investments cannot be identified with any single fund because the City may be required to liquidate its investments at any time to cover large outlays required in excess of normal operating needs. The interest earned on the investments is allocated monthly to the respective funds based on each fund's daily average cash and investments balance.

<u>Cash and Investments with Fiscal Agents</u>. This account includes unexpended bond and loan proceeds, amounts set aside for payment of debt service, and state condemnation funds held with the State.

<u>Interagency Receivables</u>, <u>Payables</u>, <u>Transfers and Advances</u>. During the course of operations, the government has activity between funds for various purposes. Any residual balances outstanding at year-end are reported as due from/to other funds and advances to/from other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities (i.e., the governmental and internal service funds) are eliminated so that only the net amount is included in business-type activities (i.e., the enterprise funds) are eliminated so that only the net amount is included as internal balances in the business-type activities column.

Further, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements these amounts are reported at gross amount as transfers in/out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column. Similarly, balances between the funds included in business-type activities are eliminated so that the net amount is included as transfers in the business-type activities column.

For the Year Ended June 30, 2018

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED):

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position/Fund Balances (Continued)

<u>Property Taxes.</u> Secured property taxes attach as an enforceable lien on property as of January 1. Taxes are levied in September and are payable in two installments due on November 1, and February 1, and are considered delinquent after December 10 and April 10, respectively. The County of Orange, California bills and collects the property taxes and remits them to the City in installments during the year. City property tax revenues are recognized when levied on the government-wide statements, and to the extent that they result in current receivables within 60 days in the governmental funds financial statements.

The County is permitted by State law (Proposition 13) to levy taxes at 1% of full market value (at time of purchase) and can increase the property tax rate no more than 2% per year. The City receives a share of this basic levy proportionate to what it received in the 1976 to 1978 period.

<u>Inventories and prepaid items</u>. Inventories of materials and supplies are valued at average cost. The costs of governmental fund-type inventories are recorded as expenditures when purchased rather than when consumed. Certain payments to vendors reflect costs applicable to future accounting period and recorded as prepaid items in both the government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

<u>Land Held for Resale</u>. The properties held for resale are for the primary purpose of developing low and moderate income housing and completing street improvement projects and is carried at the lower of cost or estimated net realizable value, as determined upon the execution of a disposition and development agreement.

<u>Restricted Assets</u>. Certain proceeds of the City's long-term debt proceeds are classified as restricted assets because they are maintained in separate bank accounts and their use is limited by applicable bond covenants. The City's pension stability funds balance is also included in the restricted assets.

Capital Assets. Capital assets, which include property, plant, equipment, library materials, intangible items, and infrastructure assets, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 (amount not rounded) and an estimated useful life of two years or more. Bulk purchases of library materials with unit costs of less than \$5,000 are capitalized as a group. Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the time of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. The City included \$23,040 out of a total of \$667,392 of interest expense as part of the cost of capital assets under construction.

For the Year Ended June 30, 2018

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED):

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position/Fund Balances (Continued)

Property, plant, and equipment of the primary government, as well as the component units, are depreciated using the straight-line method over the following estimated useful lives:

| Assets | <u>Life</u> |
|--------------------------------------|-------------|
| Buildings and building improvements | 30-50 |
| Improvements other than buildings | 20-50 |
| Computers and computer related items | 3-5 |
| Equipment | 3-15 |
| Infrastructure | 20-75 |
| Library materials | 6 |
| Computer software | 5-20 |

<u>Deferred Outflows/Inflows of Resources</u>. In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until then. The City has the following items that qualify for reporting in this category:

- Deferred charges on refunding reported in the government-wide statement of net position, proprietary statement of net position, and statement of fiduciary net position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.
- Pension contributions subsequent to measurement date, differences between actual and expected experience, changes of assumptions, and net differences between projected and actual earnings on pension plan investments related to the net pension liability in the government-wide statement of net position, proprietary statement of net position, and the fiduciary statement of net position are reported as deferred outflows of resources. All of these items are amortized over the average expected remaining service lives of employees in the plan with the exception of pension contributions subsequent to measurement date which are recognized as a reduction of the net pension liability and the net differences between projected and actual earnings, which is amortized over five years.
- Other Post-Employment Benefit (OPEB) contributions subsequent to measurement date related to the total OPEB liability in the government-wide statement of net position, proprietary statement of net position, and the fiduciary statement of net position are reported as a deferred outflow of resources until the next measurement date.

In addition to liabilities, the statement of financial position will sometimes report a separate section for *deferred inflows of resources*. This separate financial statement element represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue/contra expense) until that time. The City has the following items that qualify for reporting in this category:

For the Year Ended June 30, 2018

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED):

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position/Fund Balances (Continued)

- Unavailable revenues reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues that are not collected during the "availability period". The City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. Major sources of unavailable revenues are intergovernmental revenues for grants and cost recoveries.
- Differences between expected and actual experience related to the net pension liability in the government-wide statement of net position, proprietary statement of net position, and statement of fiduciary net position. These amounts are deferred and amortized as a component of pension expense in future periods over the average expected remaining service lives of employees in the plan.
- Changes of assumptions related to the total OPEB liability in the government-wide statement of net position, proprietary statement of net position, and statement of fiduciary net position. These amounts are deferred and amortized as a component of pension expense in future periods over the average expected remaining service lives of employees in the plan.

<u>Arbitrage Liability</u>. Any liability for arbitraged interest is recorded in the fund incurring the liability and interest income is reduced by the amount of liability incurred during the year. The City had no arbitrage liability as of June 30, 2018.

Compensated Absences. It is the City's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. Depending on the bargaining group and years of service, a liability for unpaid accumulated sick leave is accrued for employees who have attained ten (10) years or more of continuous service, up to two-thirds (2/3) of the total accumulated sick leave benefit credited to the employee, to a maximum of 1,066 hours for each employee. All vacation, compensated time, and vested sick leave pay is accrued when incurred in the government-wide, proprietary, and fiduciary fund financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example as a result of employee resignations and retirements.

<u>Long-term Obligations</u>. In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, proprietary funds, and the private-purpose trust fund. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the governmental fund financial statements, bond premiums and discounts, as well as bond issuance costs, are recognized in the period the debt is issued. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

For the Year Ended June 30, 2018

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED):

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position/Fund Balances (Continued)

<u>Pensions</u>. For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the City's California Public Employees' Retirement System (CalPERS) plans (Plans) and additions to/deductions from the Plans' fiduciary net position have been determined on the same basis as they are reported by CalPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

<u>Fund Balances</u>. Governmental funds report fund balance in classifications based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in the funds can be spent. As of June 30, 2018, fund balances for government funds are made up of the following:

- Nonspendable Fund Balance includes amounts that are (a) not in spendable form, or (b) legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash, for example: inventories, prepaid amounts, and long-term notes receivable.
- Restricted Fund Balance includes amounts that can be spent only for the specific purposes stipulated by external resource providers, constitutionally or through enabling legislation. Restrictions may effectively be changed or lifted only with the consent of resource providers.
- Committed Fund Balance includes amounts that can only be used for the specific purposes determined by a formal action of the City's highest level of decision-making authority, the City Council. The City Council adopts a motion to this effect by the affirmative votes of at least two-thirds (2/3) of the members of the city council to commit fund balance by an ordinance prior to the end of the fiscal year. Commitments may be changed or lifted only by the City taking the same formal action that imposed the constraint originally.
- Assigned Fund Balance comprises amounts intended to be used by the City for specific purposes
 that are neither restricted nor committed. The City Council has by resolution authorized the City
 Manager to assign fund balance. The Council may also assign fund balance through the annual
 adopted budget and as amended per the approved budget policy. Unlike commitments, assignments
 generally only exist temporarily. In other words, an additional action does not normally have to be
 taken for removal of an assignment. Conversely, as discussed above, an additional action is
 essential to either remove or revise a commitment.
- Unassigned Fund Balance is the residual classification for the General Fund including all amounts not contained in the other classifications and the residual negative fund balance of governmental funds other than the General Fund. Unassigned amounts are technically available for any purpose.

For the Year Ended June 30, 2018

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED):

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position/Fund Balances (Continued)

In circumstances when expenditure is made for a purpose for which amounts are available in multiple fund balance classifications, it is the City's policies that fund balance is generally depleted in the order of restricted, committed, assigned, and unassigned.

E. New Accounting Pronouncements

Current Year Standards

In fiscal year 2017-2018, the City implemented Governmental Accounting Standards Board (GASB) Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. This statement establishes standards for measuring and recognizing liabilities, deferred outflows of resources, deferred inflows of resources, and expenses for postemployment benefits other than pension. Accounting changes adopted to conform to the provisions of this statement should be applied retroactively. The result of the implementation of this statement decreased the net position at July 1, 2017 as follows:

Governmental Activities:

| | | Governmental |
|--|----|--------------|
| | _ | Activities |
| Net position, June 30, 2017 | \$ | 631,677,804 |
| Reduction in net position to record | | |
| beginning total OPEB liability | | (37,613,936) |
| Net position, July 1, 2017 as restated | \$ | 594,063,868 |

Business-Type Activities:

| | | | | | | Nonmajor | |
|--|----|---------------|---------------|---------------|----------------|---------------|-------------|
| | _ | Water | Parking | Sewer | Sanitation | Enterprise | Total |
| Net position, June 30, 2017 | \$ | 89,078,314 \$ | 15,083,509 \$ | 21,281,642 \$ | (1,728,421) \$ | 22,712,268 \$ | 146,427,312 |
| Reduction in net position to record | | | | | | | |
| beginning total OPEB liability | _ | (2,473,692) | (358,989) | (930,473) | (1,630,715) | (748,751) | (6,142,620) |
| Net position, July 1, 2017 as restated | \$ | 86,604,622 \$ | 14,724,520 \$ | 20,351,169 \$ | (3,359,136) \$ | 21,963,517 \$ | 140,284,692 |

Private-Purpose Trust Fund:

| | Private-Purpose |
|--|--------------------|
| | Trust Fund |
| Net position, June 30, 2017 | \$ (70,411,237) |
| Reduction in net position to record | |
| beginning total OPEB liability | 138,041 |
| Net position, July 1, 2017 as restated | \$ (70,273,196) |

For the Year Ended June 30, 2018

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED):

E. New Accounting Pronouncements (Continued)

GASB 82 - *Pension Issues*, effective for periods beginning after June 15, 2016, except for certain provisions on selection of assumptions, which are effective in the first reporting period in which the measurement date of the pension liability is on or after June 15, 2017, and did not impact the City.

GASB 85 - Omnibus 2017, effective for periods beginning after June 15, 2017, and did not impact the City.

GASB 86 - Certain Debt Extinguishment Issues, effective for periods beginning after June 15, 2017, and did not impact the City.

Pending Accounting Standards

GASB has issued the following statements, which may impact the City's financial reporting requirements in the future:

- GASB 83 Certain Asset Retirement Obligations, effective for periods beginning after June 15, 2018.
- GASB 84 Fiduciary Activities, effective for periods beginning after December 15, 2018.
- GASB 87 *Leases*, effective for periods beginning after December 15, 2019.
- GASB 88 Certain Disclosures Related to Debt, Including Direct Borrowings and Direct Placements, effective for periods beginning after June 15, 2018.
- GASB 89 Accounting for Interest Cost Incurred before the End of a Construction Period, effective for periods beginning after December 15, 2019.
- GASB 90 Majority Equity Interests an amendment of GASB Statements No. 14 and No. 61, effective for periods beginning after December 15, 2018.

NOTE 2. FUND DEFICITS

At June 30, 2018, the deficits of \$0.01 million in the Non-major Civic Center Maintenance Special Revenue Fund and \$3.7 million in the Non-major Capital Grants Capital Projects Fund are primarily due to the timing of receipt which did not meet the revenue recognition criteria for governmental funds. Subsequent collection of the receivable will reduce the deficits.

The deficits of \$3.4 million in the Major Enterprise Sanitation Fund, \$0.4 million in the Internal Service Central Services Fund, \$2.5 million in the Internal Service Building Maintenance Fund, \$0.3 million in the Internal Service Equipment Maintenance and Replacement Fund, \$0.1 million in the Internal Service Stores & Property Control Fund, \$11.5 million in the Internal Service Self Insurance Fund, and \$16.5 million in the Internal Service Engineering and Administrative Services Fund are primarily due to an increase in the net pension liability and the implementation of GASB Statements No.75. In order to address pension obligations and future benefit contributions, the City established the pension stability fund shown as a restricted asset within the General Fund in the Governmental Funds Balance Sheet.

For the Year Ended June 30, 2018

NOTE 3. DETAILED NOTES ON ALL FUNDS

A. Cash and Investments

Cash and investments as of June 30, 2018 were classified in the accompanying financial statements as follows:

| Statement of net position: | | |
|---|-----|-------------|
| Cash and investments | \$ | 257,419,762 |
| Restricted assets: | | |
| Cash and investments | | 12,043,281 |
| Cash and investments with fiscal agents | | 17,687,914 |
| Pension stability funds | | 504,515 |
| Statement of fiduciary net position: | | |
| Cash and investments | | 32,549,814 |
| Restricted assets: | | |
| Cash and investments | | 5,831,789 |
| Cash and investments with fiscal agents | _ | 6,849,190 |
| | | |
| Total cash and investments | \$_ | 332,886,265 |

Cash and investments as of June 30, 2018 consisted of the following:

| Cash on hand | \$ | 480,920 |
|--------------------------------------|----|-------------|
| Deposits with financial institutions | | 30,729,132 |
| Investments | _ | 301,676,213 |
| Total cash and investments | \$ | 332,886,265 |

Investments Authorized by the California Government Code and the City's Investment Policy

The table below identifies the investment types that are authorized for the City by the California Government Code and the City's investment policy. The table also identifies certain provisions of the California Government Code (or the City's investment policy, if more restrictive) that address interest rate risk, credit risk, and concentration of credit risk. The investment types that are prohibited by the City's investment policy are Asset-backed Securities, Derivatives, Investment Agreements, Mortgage-backed Securities, Repurchase and Reverse Repurchase Agreements, and Securities Lending Agreements. This table does not address investments of debt proceeds held by bond trustee that are governed by the provisions of debt agreements of the City, or assets held in the Public Agencies Retirement Trust that are governed by provisions of the Plan documents of the City, rather than the general provisions of the California Government Code or the City's investment policy.

For the Year Ended June 30, 2018

NOTE 3. DETAILED NOTES ON ALL FUNDS (CONTINUED):

A. Cash and Investments (Continued)

| Investment Types Authorized by State Law | Authorized By Investment <u>Policy</u> | *Maximum <u>Maturity</u> | *Maximum Percentage of <u>Portfolio</u> | *Maximum Investment In One Issuer |
|--|--|-----------------------------|---|---|
| Local Agency Bonds | Yes | 5 years | None | None |
| U.S. Treasury Obligations | Yes | 5 years | None | None |
| Federal Agency Securities | Yes | 5 years | None | None |
| Banker's Acceptances | Yes | 180 days | 40% | 30% |
| Commercial Paper | Yes | 270 days | 40% | 10% |
| Negotiable Certificates of Deposit | Yes | 5 years | 30% | None |
| Medium-Term Notes | Yes | 5 years | 30% | 5% |
| Mutual Funds investing in eligible securit | ies Yes | None | 20% | 10% |
| Money Market Mutual Funds | Yes | None | 20% | 10% |
| Local Agency Investment Fund (LAIF) | Yes | None | 65 Million | None |
| Supranational Obligations | Yes | 5 Years | 30% | None |

^{*} Based on state law requirements or investment policy requirements, whichever is more restrictive.

Investments Authorized by Debt Agreements

Investments of debt proceeds held by bond trustee are governed by provisions of the debt agreements, rather than the general provisions of the California Government Code or the City's investment policy. The table below identifies the investment types that are authorized for investments held by bond trustee.

| Authorized Investment Type | Maximum Maturity |
|-------------------------------------|------------------|
| U.S. Treasury Notes | None |
| Federal Agency Securities | None |
| Banker's Acceptances | 180-365 Days |
| Certificates of Deposit | None |
| Commercial Paper | 270 days |
| Municipal Obligations | None |
| Corporate bonds and notes | 3 years |
| Money Market Mutual Funds | None |
| State of California Investment Pool | None |
| Savings Accounts | None |
| Money Market Deposit Accounts | None |
| Deposit Accounts | None |
| Investment Contracts | 30 years |
| Repurchase Agreements | 30 days |

For the Year Ended June 30, 2018

NOTE 3. DETAILED NOTES ON ALL FUNDS (CONTINUED):

A. Cash and Investments (Continued)

Disclosures Relating to Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value change in market interest rates. In accordance with the City's investment policy that was established by a resolution on July 5, 2017, interest rate risk may be mitigated by structuring the fund so that securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities on the open market prior to maturity and by investing operating funds primarily in shorter-term securities. The cash flow is updated on a daily basis and will be considered prior to the investment of securities, which will reduce the necessity to sell investments for liquidity purposes.

Information about the sensitivity of the fair values of the City's investments to market interest rate fluctuations is provided in the following table reflecting the distribution of the City's investments by maturity. For purposes of the schedule shown below, any callable securities are assumed to be maturing at the next call date:

| | Remaining Maturity | | | | | aturity (in month | ity (in months) | | |
|------------------------------------|--------------------|-------------|-----|----------------------|-----|--------------------|-----------------|-----------------|--|
| Investment Type | | Total | | 12 Months or Less | | 13 to 24 Months | | 25-60 Months | |
| Federal Agency Securities | \$ | 220,812,455 | \$ | 61,815,484 | \$ | 21,162,955 | \$ | 137,834,016 | |
| Negotiable Certificates of Deposit | | 3,906,580 | | 987,294 | | 1,226,909 | | 1,692,377 | |
| Local Agency Investment Fund | | 64,595,467 | | 64,595,467 | | - | | - | |
| Held by Fiscal Agent: | | | | | | | | | |
| Money Market Funds | | 5,618,874 | | 5,618,874 | | - | | - | |
| Federal Agency Securities | _ | 6,742,837 | | 6,742,837 | | - | | | |
| | \$_ | 301,676,213 | \$_ | 139,759,956 | \$_ | 22,389,864 | \$ | 139,526,393 | |

The City's investments (including investments held by bond trustees) include the following investments that are highly sensitive to interest rate fluctuations (to a greater degree than already indicated in the information provided above):

| 76 618 <i>1</i> 57 | |
|--------------------|------------|
| | 76,618,457 |

Disclosures Relating to Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Presented below is the minimum rating required by (where applicable) the California Government Code, the City's investment policy, or debt agreements, and the actual rating by Moody's as of year-end for each investment type.

For the Year Ended June 30, 2018

NOTE 3. DETAILED NOTES ON ALL FUNDS (CONTINUED):

A. Cash and Investments (Continued)

| | | | Minimum | _ | Rating as of Y | ear End |
|------------------------------------|------|-------------|---------|----|----------------|------------|
| | | | Legal | _ | | Not |
| Investment Type | | Total | Rating | | Aaa | Rated |
| | | | | | | |
| Federal Agency Securities | \$ | 220,812,455 | N/A | \$ | 220,812,455 \$ | - |
| Negotiable Certificates of Deposit | | 3,906,580 | N/A | | - | 3,906,580 |
| Local Agency Investment Fund | | 64,595,467 | N/A | | - | 64,595,467 |
| Held by Fiscal Agent: | | | | | | |
| Money Market Funds | | 5,674,668 | A | | 5,674,668 | - |
| Federal Agency Securities | | 6,687,043 | N/A | | 6,687,043 | - |
| | \$ _ | 301,676,213 | | \$ | 233,174,166 \$ | 68,502,047 |

Concentration of Credit Risk

The investment policy of the City contains no limitations on the amount that can be invested in any one issuer beyond that stipulated by the California Government Code. Investments in any one issuer (other than U.S. Treasury securities, mutual funds, and external investment pools) that represent 5% or more of total City investments are as follows:

| Issuer | Investment Type | Reported Amount |
|--------------------------------------|---------------------------|------------------------|
| Federal Farm Credit Bank | Federal agency securities | \$ 45,458,864 |
| Federal Home Loan Bank | Federal agency securities | 64,961,095 |
| Federal Home Loan Mortage Corp. | Federal agency securities | 44,376,332 |
| Federal National Mortage Association | Federal agency securities | 66,016,164 |

Investments in any one issuer that represent 5% or more of total investments by reporting unit (governmental activities, major fund, nonmajor fund in the aggregate, etc.) are \$4.3 million and \$6.7 million that were held by the bonds trustee of cash and investments pool. The amount of \$4.3 million reported in the Special Revenue Gas Tax Fund (a major fund of the City) is held in the form of Money Market fund and \$6.7 million reported in the Successor Agency to the Santa Ana Redevelopment Private-Purpose Trust fund is held in the form of Federated Treasury Obligation fund.

For the Year Ended June 30, 2018

NOTE 3. DETAILED NOTES ON ALL FUNDS (CONTINUED):

A. Cash and Investments (Continued)

Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The California Government Code and the City's investment policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits or investments, other than the following provision for deposits: The California Government Code requires that a financial institution secure deposits made by state or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law (unless so waived by the governmental unit). The market value of the pledged securities in the collateral pool must equal at least 110% of the total amount deposited by the public agencies. California law also allows financial institutions to secure City deposits by pledging first trust deed mortgage notes having a value of 150% of the secured public deposits. As of June 30, 2018, none of the City's deposits with financial institutions in excess of federal depository insurance limits were held in uncollateralized accounts.

For investments identified herein as held by bond trustee, the bond trustee selects the investment under the terms of the applicable trust agreement, acquires the investment, and holds the investment on behalf of the City.

Investments in State Investment Pool

The City is a voluntary participant in the Local Agency Investment Fund (LAIF) that is regulated by the California Government Code under the oversight of the Treasurer of the State of California. The fair value of the City's investment in this pool is reported in the accompanying financial statements at amounts based upon the City's pro-rata share of the fair value provided by LAIF for the entire LAIF portfolio. The balance available for withdrawal is based on the accounting records maintained by LAIF.

<u>Investments in Public Agencies Retirement Trust</u>

The General Fund includes \$504,515 of pension stability funds that represent assets restricted to the defined benefit pension plan. The Plan assets are subject to the investment selections stipulated in the Plan document rather than the general provisions of the California Government Code or the City's investment policy. The City has authorized investments in the United States Treasury funds only. Cash and investments of the Plan are included in the basic financial statements as of June 30, 2018 within the General Fund Balance Sheet.

For the Year Ended June 30, 2018

NOTE 3. DETAILED NOTES ON ALL FUNDS (CONTINUED):

A. Cash and Investments (Continued)

Fair Value Measurements

The City categorizes its fair value measurement within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the assets. Level of inputs are as follows:

Level 1 - Inputs are quoted prices in active markets for identical assets at the measurement date

Level 2 - Inputs other than quoted prices included in Level 1, that are observable for the assets and liabilities through corroboration with market data at the measurement date

Level 3 - Unobservable inputs that reflect management's best estimate of what market participants would use in pricing the assets and liabilities at the measurement date

The City has the following recurring fair value measurements as of June 30, 2018:

| | | Quoted | Observable | | Unobservable | | |
|------------------------------------|----|---------|-------------------|----|--------------|----|-------------|
| | | Prices | Inputs | | Inputs | | |
| | | Level 1 | Level 2 | | Level 3 | | Total |
| Federal Agency Securities | \$ | - | \$ 220,812,455 | \$ | - | \$ | 220,812,455 |
| Negotiable Certificates of Deposit | | - | 3,906,580 | | - | | 3,906,580 |
| Held by Fiscal Agent: | | | | | | | |
| Federal Agency Securities | _ | - | 6,687,043 | _ | | _ | 6,687,043 |
| Total Leveled Investments | \$ | - | \$ 231,406,078 | \$ | _ | _ | 231,406,078 |
| Local Agency Investment Fund * | _ | | | _ | | | 64,595,467 |
| Money Market Funds * | | | | | | _ | 5,674,668 |
| | | | | | | \$ | 301,676,213 |

^{*} Not subject to fair value measurements.

For the Year Ended June 30, 2018

NOTE 3. DETAILED NOTES ON ALL FUNDS (CONTINUED):

B. Capital Assets

A summary of changes in the Governmental Activities capital assets at June 30, 2018 is as follows:

| | | Beginning | | | Ending |
|---|-----|----------------|---------------|-----------------|---------------|
| | | Balance | Increases | Decreases | Balance |
| Governmental activities: | | _ | _ | | |
| Capital assets, not being depreciated: | | | | | |
| Land | \$ | 14,288,791 \$ | 3,205,181 \$ | - \$ | 17,493,972 |
| Right of Way | | 494,575,634 | - | (877,515) | 493,698,119 |
| Street Trees | | 8,014,822 | 14,302 | (383) | 8,028,741 |
| Construction in progress | _ | 69,556,342 | 42,126,644 | (18,146,939) | 93,536,047 |
| Total capital assets, not being depreciated | = | 586,435,589 | 45,346,127 | (19,024,837) | 612,756,879 |
| Capital assets being depreciated: | | | | | |
| Buildings and building improvements | | 200,136,289 | 518,354 | - | 200,654,643 |
| Improvements other than buildings | | 98,139,240 | 7,883,808 | (1,286,314) | 104,736,734 |
| Equipment | | 49,174,361 | 2,708,668 | (3,994,476) | 47,888,553 |
| Infrastructure | | 482,332,763 | 6,460,780 | (27,944,835) | 460,848,708 |
| Library materials | | 7,151,593 | 208,952 | (235,864) | 7,124,681 |
| Computer software | _ | 6,493,843 | <u>-</u> | - - | 6,493,843 |
| Total capital assets being depreciated | _ | 843,428,089 | 17,780,562 | (33,461,489) | 827,747,162 |
| Less: Accumulated depreciation for: | | | | | |
| Buildings and building improvements | | (141,844,606) | (5,827,440) | - | (147,672,046) |
| Improvements other than buildings | | (55,036,785) | (3,666,519) | 803,904 | (57,899,400) |
| Equipment | | (38,493,535) | (2,117,611) | 3,983,221 | (36,627,925) |
| Infrastructure | | (230,314,138) | (12,610,669) | 26,077,898 | (216,846,909) |
| Library materials | | (6,202,021) | (264,463) | 235,702 | (6,230,782) |
| Computer software | _ | (3,233,447) | (636,903) | - - | (3,870,350) |
| Total Accumulated depreciation | _ | (475,124,532) | (25,123,605) | 31,100,725 | (469,147,412) |
| Capital assets being depreciated, net | _ | 368,303,557 | (7,343,043) | (2,360,764) | 358,599,750 |
| Governmental activities capital assets, net | \$_ | 954,739,146 \$ | 38,003,084 \$ | (21,385,601) \$ | 971,356,629 |

For the Year Ended June 30, 2018

NOTE 3. DETAILED NOTES ON ALL FUNDS (CONTINUED):

B. Capital Assets (Continued)

A summary of changes in the Business-type Activities capital assets at June 30, 2018 is as follows:

| | | Beginning Balance | Increases | | Decreases | Ending Balance |
|--|----|----------------------|-------------|----|----------------|-------------------|
| Business-type activities: | - | | | - | | |
| Capital assets, not being depreciated: | | | | | | |
| Land | \$ | 7,987,085 \$ | 1,289,263 | \$ | - \$ | 9,276,348 |
| Construction in progress | _ | 8,456,877 | 10,889,943 | _ | (4,165,264) | 15,181,556 |
| Total capital assets not being depreciated | _ | 16,443,962 | 12,179,206 | - | (4,165,264) | 24,457,904 |
| Capital assets being depreciated: | | | | | | |
| Buildings and building improvements | | 8,831,492 | - | | - | 8,831,492 |
| Improvements other than buildings | | 175,789,256 | 4,165,264 | | (186,693) | 179,767,827 |
| Equipment | | 16,635,282 | 728,864 | | (67,936) | 17,296,210 |
| Parking structures | | 19,808,901 | - | | - | 19,808,901 |
| Computer software | | 278,589 | | _ | <u> </u> | 278,589 |
| Total capital assets being depreciated | - | 221,343,520 | 4,894,128 | - | (254,629) | 225,983,019 |
| Less: Accumulated depreciation for: | | | | | | |
| Buildings and building improvements | | (7,145,958) | (218,482) | | - | (7,364,440) |
| Improvements other than buildings | | (92,662,101) | (2,822,190) | | 186,693 | (95,297,598) |
| Equipment | | (10,978,154) | (440,992) | | 67,936 | (11,351,210) |
| Parking structures | | (10,451,311) | (426,037) | | - | (10,877,348) |
| Computer software | | (97,504) | (13,929) | _ | <u> </u> | (111,433) |
| Total Accumulated depreciation | | (121,335,028) | (3,921,630) | | 254,629 | (125,002,029) |
| Capital assets being depreciated, net | | 100,008,492 | 972,498 | | - | 100,980,990 |
| Business-type activities capital assets, net | \$ | 116,452,454 \$ | 13,151,704 | \$ | (4,165,264) \$ | 125,438,894 |

For the Year Ended June 30, 2018

NOTE 3. DETAILED NOTES ON ALL FUNDS (CONTINUED):

B. Capital Assets (Continued)

| | _ | June 30, 2018 |
|---|----------|---------------|
| Governmental activities: | | |
| General government | \$ | 1,380,999 |
| Finance and management services | | 282,719 |
| Museum | | 501,204 |
| Library | | 321,466 |
| Recreation and community services | | 2,450,732 |
| Police | | 4,437,878 |
| Fire | | 359,719 |
| Public works | | 13,744,332 |
| Community development | | 289,017 |
| Internal service funds | | 1,355,539 |
| Total depreciation expense-governmental activities | \$ _ | 25,123,605 |
| Business-type activities: | _ | June 30, 2018 |
| Water | \$ | 2,483,315 |
| Parking | | 346,060 |
| Sewer | | 631,428 |
| Refuse Collections | | 3,214 |
| Transportation Center | | 430,262 |
| Federal Clean Water Protection | <u> </u> | 27,351 |
| Total depreciation expense - business-type activities | \$ | 3,921,630 |

Construction Commitments

The City has active construction projects as of June 30, 2018. The projects include street widening and improvements, various park improvements, improvements to the water system, sewer improvements and storm drain improvements:

| | | Remaining | Total Project |
|----------------------------------|-------------------|------------------|-------------------|
| Projects: | Spent-to date | Commitment | Budget |
| | | | |
| Street widening and improvements | \$ 126,280,538 | \$ 65,335,959 | \$ 191,616,497 |
| Park improvements | 6,370,619 | 18,790,913 | 25,161,532 |
| Water system improvements | 10,687,104 | 9,395,257 | 20,082,361 |
| Sewer improvements | 2,601,049 | 8,468,432 | 11,069,481 |
| Other improvements | 14,258,973 | 8,498,036 | 22,757,009 |

For the Year Ended June 30, 2018

NOTE 3. DETAILED NOTES ON ALL FUNDS (CONTINUED):

C. Interfund Receivables, Payables, Transfers and Advances

The composition of interfund balances as of and for the year ended June 30, 2018 is as follows:

Due To/From Other Funds:

| _ | Due From Other Funds (Receivable) | | | | | | | |
|-----------------------------------|-----------------------------------|-----------------|----|---------------------|----|-----------|--|--|
| | I | nternal Service | | Non-major | | | | |
| | | Self Insurance | | Capital Projects | | | | |
| Due To Other Funds (Payable) | | Fund | | Capital Grants Fund | | Total | | |
| Non-major Special Revenue Funds: | | | | | | | | |
| Civic Center & Maintenance Fund | \$ | 167,987 | \$ | - | \$ | 167,987 | | |
| Non-major Capital Projects Funds: | | | | | | | | |
| Capital Grants Fund | | 4,479,818 | | - | | 4,479,818 | | |
| Non-major Enterprise Funds: | | | | | | | | |
| Transportation Center Fund | | 838,785 | | - | | 838,785 | | |
| Internal Service Funds: | | | | | | | | |
| Stores Fund | | 120,827 | | - | | 120,827 | | |
| Major Capital Projects Fund: | | | | | | | | |
| Street Construction Fund | | | | 41,732 | | 41,732 | | |
| Total | \$ | 5,607,417 | \$ | 41,732 | \$ | 5,649,149 | | |

The Non-major Special Revenue Civic Center Maintenance Fund received a temporary advance from the Self Insurance Internal Service Fund to cover a cash shortfall. Subsequent collection of receivables will repay the advance.

The Non-major Capital Projects Capital Grants Funds received a temporary advance from the Self Insurance Internal Service Fund to cover a cash shortfall. Subsequent collection of receivables from the granting agencies will repay the advance.

The Non-major Enterprise Transportation Center Fund received a temporary advance from the Self Insurance Internal Service Fund to cover a cash shortfall. The advance is expected to be repaid with future reductions in expenditures along with corresponding increase in revenues.

The Internal Service Stores Fund received a temporary advance from the Self Insurance Internal Service Fund, to cover a cash shortfall. The City is evaluating various revenue generating options to enhance its financial condition along with cost-saving measures.

The Non-major Capital Projects Capital Grants Fund incurred expenditures for a construction project for the Major Capital Projects Street Construction Fund, which will be reimbursed during fiscal year 2018-19.

For the Year Ended June 30, 2018

NOTE 3. DETAILED NOTES ON ALL FUNDS (CONTINUED):

C. Interfund Receivables, Payables, Transfers and Advances (Continued)

Interfund Transfers:

| | | Transfers In | | | | | | | | | |
|------------------------------|------------------|----------------------------|--------------|----|--------------|------------|----|------------|--|--|--|
| | Capital Projects | Capital Projects Non-Major | | | | | | | | | |
| | Street | | Debt Service | | Special | Non-Major | | | | | |
| | Construction | | SAFA | | Revenue | Enterprise | | | | | |
| Transfers Out | Fund | | Fund | | Fund | Fund | | Total | | | |
| General Fund | \$ = | \$ | 9,579,135 | \$ | 1,179,404 \$ | = | \$ | 10,758,539 | | | |
| Special Revenue Gas Tax Fund | 792,016 | | = | | = | = | | 792,016 | | | |
| Water-major Enterprise Fund | - | | = | | = | 1,347,355 | | 1,347,355 | | | |
| Sewer-Major Enterprise Fund | - | | - | | - | 262,427 | | 262,427 | | | |
| Non-Major Enterprise Fund | - | | - | | - | 943,685 | | 943,685 | | | |
| Internal Service Funds | | | 212,005 | | <u> </u> | | | 212,005 | | | |
| Total | \$ 792,016 | \$ | 9,791,140 | \$ | 1,179,404 \$ | 2,553,467 | \$ | 14,316,027 | | | |

The Street Construction Capital Projects Fund received \$792,016 from Special Gas Tax Fund to reimburse the Street Construction Fund for eligible street related construction and maintenance costs.

The Debt Service Santa Ana Financing Authority Fund received transfers of \$9,791,140 for debt service payments of the 1994 Series Police Lease Revenue bonds and the 2014 Private Placement Financing. The transfers consisted of \$9,579,135 from the General Fund and \$212,005 from the Engineering and Administrative Services Internal Service Fund.

The Civic Center & Maintenance Non-Major Special Revenue Funds received transfers of \$1,179,404 from the General Fund to pay for the City's annual share of Civic Center maintenance obligations payable to the County of Orange.

The Federal Clean Water Protection Non-Major Enterprise Fund received \$1,347,355 from Water Major Enterprise Fund, \$262,427 from Sewer-Major Enterprise Fund, and \$943,685 from Refuse Collection Non-Major Enterprise Fund for surcharges that fund the various activities of the storm water management program.

For the Year Ended June 30, 2018

NOTE 3. DETAILED NOTES ON ALL FUNDS (CONTINUED):

C. Interfund Receivables, Payables, Transfers and Advances (Continued)

Advances To/From Other Funds:

| Receivable fund | | Amount | | |
|--------------------------|--------------------------------|--------|-----------|--|
| | | | | |
| Internal Service Funds | General Fund | \$ | 2,044,000 | |
| Capital Projects Housing | Santa Ana Redevelopment Agency | | 522 601 | |
| Successor Agency | Private-Purpose Trust Fund | _ | 532,601 | |
| | | \$ | 2,576,601 | |

The \$2,044,000 represents the outstanding balance of \$2.9 million advance made by the Self Insurance Fund to the General Fund for the construction of Fire Station #1. The annual repayment of \$292,000 will be made through July, 2024.

The advances made from the Capital Project Housing Successor Agency Fund to the Santa Ana Redevelopment Agency Private-Purpose Trust Fund of \$4.8 million were used for ERAF and SERAF payments as mandated by the State to balance the State of California 2005-06 and 2009-10 budgets. The \$532,601 represents the outstanding balance as of June 30, 2018.

For the Year Ended June 30, 2018

NOTE 3. DETAILED NOTES ON ALL FUNDS (CONTINUED):

D. Long Term Liabilities

The following is a summary of changes in long-term liabilities for the year ended June 30, 2018:

| | _ | Beginning Balance | | Additions | | Reductions | - | Ending Balance | . <u>-</u> | Due Within One Year |
|--|------|----------------------|----|-------------|----|------------|----|-------------------|------------|------------------------|
| Governmental activities: | | | | | | | | | | |
| Capital lease obligations | \$ | 3,999,230 | \$ | - | \$ | 543,240 | \$ | 3,455,990 | \$ | 435,760 |
| Certificates of participation | | 59,065,000 | | - | | 1,525,000 | | 57,540,000 | | 1,600,000 |
| Lease revenue bonds | | 25,522,500 | | - | | 3,017,500 | | 22,505,000 | | 3,205,000 |
| Private placement financing | | 33,835,000 | | - | | 4,015,000 | | 29,820,000 | | 4,145,000 |
| Long-term loans & other payables | | 3,750,566 | | 7,296,906 | | 528,330 | | 10,519,142 | | 531,546 |
| Less: Bond discount | _ | (747,461) | | - | | (32,498) | | (714,963) | | |
| Total bonds payable, long-term | | | | | | | | | | |
| loans and capital lease obligations | _ | 125,424,835 | | 7,296,906 | | 9,596,572 | | 123,125,169 | - | 9,917,306 |
| Compensated absences payable | | 22,461,989 | | 9,464,040 | | 8,294,037 | | 23,631,992 | | 5,907,997 |
| Postemployment benefits obligation | | 10,113,542 | | = | | 10,113,542 | | - | | - |
| Net pension liability | | 541,901,468 | | 94,858,525 | | 36,662,907 | | 600,097,086 | | - |
| Total OPEB liability | | = | | 49,127,537 | | 1,970,366 | | 47,157,171 | | - |
| Claims payable - worker's compensation | | 23,877,950 | | 8,031,152 | | 7,139,973 | | 24,769,129 | | 5,500,000 |
| Claims payable - liability insurance | _ | 11,406,384 | | 4,828,795 | | 3,245,467 | | 12,989,712 | | 3,150,000 |
| Governmental activities | | | | | | | | | | |
| Long-term liabilities | \$_ | 735,186,168 | \$ | 173,606,955 | \$ | 77,022,864 | \$ | 831,770,259 | \$ | 24,475,303 |
| Business-type activities: | | | | | | | | | | |
| Revenue bonds payable | \$ | 14,420,000 | \$ | _ | \$ | 685,000 | \$ | 13,735,000 | \$ | 710,000 |
| Notes payable | Ψ | 98,216 | Ψ | _ | Ψ | 98,216 | Ψ | - | Ψ | 710,000 |
| Add: Bond premium | | 2,074,313 | | _ | | 147,289 | | 1,927,024 | | _ |
| Total bonds payable and long-term | _ | , , , , , , , , | - | | | ., | • | 7 7- | - | |
| notes payable | _ | 16,592,529 | | - | | 930,505 | | 15,662,024 | _ | 710,000 |
| Compensated absences payable | | 1,812,199 | | 834,067 | | 691,526 | | 1,954,740 | | 488,685 |
| Postemployment benefits obligation | | 1,140,730 | | | | 1,140,730 | | - | | - |
| Net pension liability | | 29,592,156 | | 5,231,733 | | 2,158,518 | | 32,665,371 | | - |
| Total OPEB liability | | - | | 7,481,774 | | 246,404 | | 7,235,370 | | - |
| Business-type activities | _ | | _ | | | | | | - | |
| Long-term liabilities | \$ _ | 49,137,614 | \$ | 13,547,574 | \$ | 5,167,683 | \$ | 57,517,505 | \$ _ | 1,198,685 |

Internal service funds predominantly serve the governmental funds. Accordingly, the total for the internal service funds claims payable is included as part of the \$37.8 million of claims payable for governmental activities.

At year-end, \$2.4 million of internal service funds compensated absences are included in the above amounts. The general fund and internal services funds are generally used to liquidate the claims and judgments, the compensated absences, the net pension liability, and the total OPEB liability.

For the Year Ended June 30, 2018

NOTE 3. DETAILED NOTES ON ALL FUNDS (CONTINUED):

D. Long Term Liabilities (Continued)

The following is a summary of changes in long-term liabilities of the Private-Purpose Trust Fund for the year ended June 30, 2018:

| | Beginning Balance | _ | Additions | Reductions | = | Ending Balance | _ | Due Within One Year |
|--------------------------------------|----------------------|-----|-----------|-----------------|------|-------------------|-----|------------------------|
| Private-purpose trust activities: | | | | | | | | |
| 2003A Tax allocation bonds | \$ 13,920,000 | \$ | - | \$ 675,000 | \$ | 13,245,000 | \$ | 700,000 |
| 2003B Tax allocation refunding bonds | 8,055,000 | | - | 2,550,000 | | 5,505,000 | | 2,685,000 |
| 2011A Tax allocation bonds | 66,790,000 | | - | 805,000 | | 65,985,000 | | 1,145,000 |
| Long-term loans | 81,410 | | - | 81,410 | | - | | - |
| Less: Bond discount | (133,962) | | - | (37,384) | | (96,578) | | - |
| Add: Bond premium | 381,702 | _ | - | 190,849 | | 190,853 | _ | |
| Total bonds payable, long-term | 89,094,150 | _ | | 4,264,875 | _ | 84,829,275 | _ | 4,530,000 |
| Compensated absences payable | 57,387 | | 32,031 | 16,166 | | 73,252 | | 18,313 |
| Postemployment benefits obligation | 321,236 | | - | 321,236 | | - | | - |
| Net pension liability | 736,732 | | 130,250 | 53,739 | | 813,243 | | - |
| Total OPEB liability | - | | 188,186 | 6,198 | | 181,988 | | |
| Private-purpose trust | | | | | | | | |
| Long-term liabilities | \$ 90,209,505 | \$_ | 350,467 | \$ 4,662,214 | \$ _ | 85,897,758 | \$_ | 4,548,313 |

A description of each long-term debt obligation follows:

CAPITAL LEASE OBLIGATIONS

800 MHz Radio System. On November 23, 2004, the City and thirty seven other cities in the Orange County executed a Joint Agreement for the Operation Maintenance and Financial Management of the Orange County 800 Megahertz Countywide Coordinated Communications System, which provides for the management and governance of the 800MHz Countywide Coordinated Communication System (800 MHz CCCS).

On May 5, 2015, the City entered into an agreement amendment with the County of Orange for the operation, maintenance and financial management of the 800 MHz CCCS, which consisted of the replacement of the backbone infrastructure equipment, along with agency owned equipment and dispatch consoles with the radio equipment.

The City financed the purchase of equipment necessary to implement the 800 MHz system upgrade by entering into an equipment lease-purchase agreement with Motorola Credit Corporation and Motorola Solutions, Inc. The minimum lease payments required during the ten year term of the agreement are \$4.9 million. The lease payment discounted at an estimated interest rate of 3.12 percent provides a present value of \$4.3 million, which is capitalized as equipment in the City's capital assets with a cost of \$3.9 million and accumulated depreciation of \$0.9 million as of June 30, 2018.

For the Year Ended June 30, 2018

NOTE 3. DETAILED NOTES ON ALL FUNDS (CONTINUED):

D. Long Term Liabilities (Continued)

The future minimum lease obligations and the net present value of these minimum lease payments as of June 30, 2018 were as follows:

| Period Ending | | | |
|---------------|----|-----------|---------------|
| June 30 | | Payment | Interest |
| 2019 | \$ | 380,162 | \$ 106,603 |
| 2020 | | 392,196 | 94,571 |
| 2021 | | 404,608 | 82,158 |
| 2022 | | 417,413 | 69,353 |
| 2023 | | 430,625 | 56,141 |
| 2024-2025 | _ | 1,375,388 | 84,908 |
| Total | \$ | 3,400,392 | \$ 493,734 |
| | | | |

<u>Copier Lease.</u> On November 23, 2015, the City entered into an agreement with C3 Office Solutions, LLC to lease copiers stationed at various City locations. On November 23, 2015, C3 Office Solutions, LLC sold and assigned to GE Capital Information Technology Solutions, LLC all of its right, title, and interest in and to the lease transaction, including the equipment and all payments and other amounts due under the agreement.

The minimum lease payments required during the three year term of the agreement are \$0.6 million. The lease payment discounted at an estimated interest rate of 4.75 percent provides a present value of \$0.5 million, which is capitalized as equipment in the City's capital assets with a cost of \$0.5 million and accumulated depreciation of \$0.4 million as of June 30, 2018.

The future minimum lease obligations and the net present value of these minimum lease payments as of June 30, 2018 were as follows:

| Period Ending | | | | |
|---------------|--------------|-----------|--|--|
| June 30 | Principal | Interest | | |
| 2019 | \$ 55,598 | \$ 551 | | |
| Total | \$ 55,598 | \$ 551 | | |

CERTIFICATE OF PARTICIPATION

Gas Tax Revenue Certificates of Participation (2007 Local Street Improvement Project). On December 1, 2007, Certificates of Participation amounting to \$68.0 million were issued by the Santa Ana Financing Authority to finance the Street Improvement Project. Certificates totaling \$32.4 million mature serially on January 1, beginning 2011 through 2029 in amounts ranging from \$0.4 million to \$2.3 million and pay interest at rates varying from 4% to 5%. \$11.0 million term certificates are due on January 1, 2033; \$13.1 million term certificates are due on January 1, 2037; \$7.5 million term certificates are due on January 1, 2039; and the balance of \$4.0 million term certificates are due on January 1, 2040.

For the Year Ended June 30, 2018

NOTE 3. DETAILED NOTES ON ALL FUNDS (CONTINUED):

D. Long Term Liabilities (Continued)

The City is required under the 2007 Installment Sale Agreement (between the City and Authority) to make Installment Sale Payments from the revenues solely received from the State in accordance with Street and Highways Code Sections 2105, 2106 and 2107 in an amount sufficient to pay the annual principal and interest certificates.

These revenues have been pledged until fiscal year 2040. Total debt service amount for the certificates of participation is \$132.5 million. Pledged gas tax revenues recognized during the fiscal year ended June 30, 2018 was \$9.1 million as against the total debt service payment of \$4.2 million. At June 30, 2018, the reserve balance was \$4.2 million. The unpaid balance as of June 30, 2018 was \$57.5 million. Gas Tax Revenue COP debt service requirements to maturity are as follows:

| Period Ending | | | |
|---------------|------------------|-----|------------|
| June 30 | Principal | _ | Interest |
| 2019 | \$ 1,600,000 | \$ | 2,574,431 |
| 2020 | 1,675,000 | | 2,503,931 |
| 2021 | 1,740,000 | | 2,435,631 |
| 2022 | 1,810,000 | | 2,362,821 |
| 2023 | 1,885,000 | | 2,284,284 |
| 2024-2028 | 10,740,000 | | 10,072,650 |
| 2029-2033 | 13,415,000 | | 7,323,513 |
| 2034-2038 | 16,820,000 | | 3,843,484 |
| 2039-2040 | 7,855,000 | | 381,844 |
| Total | \$ 57,540,000 | \$_ | 33,782,589 |

LEASE REVENUE BONDS

Police Lease Revenue Bonds. On March 23, 1994, the Santa Ana Financing Authority (SAFA) issued the Police Administration and Holding Facility Lease Revenue Bonds in the amount of \$107.4 million to provide funds for the construction and equipping of a police administration and holding facility. The bonds were issued in the following portfolio mix: \$1.5 million Capital Appreciation Bonds with accreted values of \$0.3 million due July 1, 2001, \$0.8 million due July 1, 2002 and \$1.3 million due July 1, 2003; \$17.6 million of Current Interest Serial Bonds are due in amounts ranging from \$1.8 million starting July 1, 2004 to \$3.6 million ending in July 1, 2009; \$21.2 million of Auction Inverse Rate Securities Term Bonds (AIRS), due in amounts ranging from \$3.8 million starting in July 1, 2011, to \$4.7 million ending July 1, 2014; \$28.5 million of noncallable Premium Serial Bonds due in amounts ranging from \$5.0 million starting July 1, 2015 to \$6.4 million ending July 1, 2019 and \$38.6 million of noncallable Premium Term Bonds due in amounts ranging from \$6.8 million starting July 1, 2020, to \$8.7 million ending July 1, 2024.

On February 4, 2004, the SAFA issued the Lease Revenue Refunding Bonds, Series 2004A to partially refund \$17.6 million of the Lease Revenue Bonds, Series 1994A representing the Current Interest Serial Bonds maturing in July 1, 2004 through July 1, 2009, and fully refund \$21.2 million of AIRS Term Bonds maturing July 1, 2010 through July 1, 2014. The face value of the Lease Revenue Refunding Bonds, Series 2004A was \$38.8 million. The refunding was issued with interest rates ranging from 2.5% to 5%.

For the Year Ended June 30, 2018

NOTE 3. DETAILED NOTES ON ALL FUNDS (CONTINUED):

D. Long Term Liabilities (Continued)

On June 18, 2014, the Lease Revenue Refunding Bonds, Series 2004A was defeased. At the same time, the SAFA executed the 2014 Private Placement Financing with TPB Investment, Inc., Compass Mortgage Corporation and Capital One Public Funding, LLC, to advance refund 50% of the 1994A Police Administration and Holding Facility Lease Revenue Bonds.

The bonds are payable from revenues of the Financing Authority, consisting principally of base rental payments by the City pursuant to a lease agreement between the City and the Authority. The City agreed to make all base rental payments sufficient to permit the Authority to pay principal and interest on all the bonds described in the preceding paragraph. These revenues are pledged until fiscal year 2024. Payment of principal and interest on the bonds is covered by a municipal bond insurance policy issued by Municipal Bond Investors Assurance Company (MBIA). The unpaid balance as of June 30, 2018 was \$22.5 million.

Combined lease revenue bonds debt service requirements to maturity are as follows:

| Period Ending | | |
|---------------|------------------|-----------------|
| June 30 | Principal | Interest |
| 2019 | \$ 3,205,000 | \$ 1,406,563 |
| 2020 | 3,407,500 | 1,206,250 |
| 2021 | 3,620,000 | 993,282 |
| 2022 | 3,845,000 | 767,032 |
| 2023 | 4,085,000 | 526,719 |
| 2024 | 4,342,500 | 271,406 |
| Total | \$ 22,505,000 | \$ 5,171,252 |

PRIVATE PLACEMENT FINANCING

On June 18, 2014, the Santa Ana Financing Authority executed the 2014 Private Lease Financing in the amount of \$45.1 million with three private placement providers: TPB Investment, Inc. (\$22.0 million), Compass Mortgage Corporation (\$10.0 million), and Capital One Public Funding, LLC (\$13.1 million). Of the proceeds received, the City used \$8.0 million to refinance the outstanding 1998 Certificate of Participation (City Hall Expansion Project). These issues will mature serially on January 1, beginning 2017 through 2028, in amounts ranging from \$0.4 to \$0.7 million and bear interest at 3.75%. The remaining \$37.0 million of the proceeds was used to partially advance refund the 1994 Police Administration and Holding Facility Lease Revenue Bonds. These issues will mature serially on July 1, beginning 2015 through 2024, in amounts ranging from \$3.1 million to \$4.3 million and bear interest at 3.32%. The unpaid balance as of June 30, 2018 was \$29.8 million.

For the Year Ended June 30, 2018

NOTE 3. DETAILED NOTES ON ALL FUNDS (CONTINUED):

D. Long Term Liabilities (Continued)

The annual debt service payment requirements to maturity are as follows:

| Period Ending | 5 _ | TPB Inve | stm | ent, Inc. | | Compass Mo | rtga | age Corporation | _ | Capital One Public Funding, LLC | | | Total | | |
|---------------|-----|------------|-----|-----------|-----|------------|------|-----------------|----|---------------------------------|-----|--------------|---------------|-----------|--|
| June 30 | | Principal | | Interest | | Principal | | Interest | | Principal | _ | Interest | Principal | Interest | |
| 2019 | \$ | 2,155,000 | \$ | 467,124 | \$ | 980,000 | \$ | 212,148 | \$ | 1,010,000 | \$ | 327,476 \$ | 4,145,000 \$ | 1,006,748 | |
| 2020 | | 2,230,000 | | 395,578 | | 1,015,000 | | 179,612 | | 1,045,000 | | 291,355 | 4,290,000 | 866,545 | |
| 2021 | | 2,305,000 | | 321,542 | | 1,045,000 | | 145,914 | | 1,090,000 | | 253,892 | 4,440,000 | 721,348 | |
| 2022 | | 2,380,000 | | 245,016 | | 1,080,000 | | 111,220 | | 1,125,000 | | 214,921 | 4,585,000 | 571,157 | |
| 2023 | | 2,460,000 | | 166,000 | | 1,115,000 | | 75,364 | | 1,165,000 | | 174,701 | 4,740,000 | 416,065 | |
| 2024-2028 | _ | 2,540,000 | | 84,328 | | 1,155,000 | | 38,346 | | 3,925,000 | _ | 342,225 | 7,620,000 | 464,899 | |
| Total | \$ | 14,070,000 | \$ | 1,679,588 | \$_ | 6,390,000 | \$ | 762,604 | \$ | 9,360,000 | \$_ | 1,604,570 \$ | 29,820,000 \$ | 4,046,762 | |

LONG-TERM LOANS AND OTHER PAYABLES

Southern California Edison On-Bill Financing Program. On August 2011, the Council approved the installation of energy-efficient LED street lights on Main Street and Edinger Avenue. The project was funded through Southern California Edison's On-Bill Financing Program. Through this program, the City received zero percent financing for approved energy reduction projects for \$2.1 million. Since inception of this program, the Council has approved the installation of street lights at various other city locations. The costs are repaid from energy savings over a period of up to ten years. The unpaid balance as of June 30, 2018 was \$1.4 million. The annual debt service requirements are as follows:

| Period Ending | | |
|---------------|----|-----------|
| June 30 | _ | Principal |
| 2019 | \$ | 260,746 |
| 2020 | | 250,701 |
| 2021 | | 217,141 |
| 2022 | | 196,889 |
| 2023 | | 176,606 |
| 2024-2028 | | 283,266 |
| Total | \$ | 1,385,349 |

800 MHz Radio System. On May 22, 2015, the City entered into a financing agreement with Holman Capital Corporation to fund the City's partnership cost for participating in the Next Generation Systems for 800 MHz CCCS, which requires the replacement of the backbone radio infrastructure equipment. On June 5, 2015, Homan Capital Corporation assigned its right, title, and interest in and to the agreement to Community Business Bank. The City's partnership costs totaling \$2.3 million were payable over three fiscal years. Community Business Bank provided the funding necessary to fulfill the City's commitment for the first two years in the amount of \$1.0 million at interest rate of 3% per annum. The unpaid balance as of June 30, 2018 was \$0.8 million.

For the Year Ended June 30, 2018

NOTE 3. DETAILED NOTES ON ALL FUNDS (CONTINUED):

Period Ending

D. Long Term Liabilities (Continued)

The annual debt service requirements are as follows:

| | - | | | |
|---------|----|-----------|----|----------|
| June 30 | _ | Principal | _ | Interest |
| 2019 | \$ | 102,497 | \$ | 22,440 |
| 2020 | | 105,607 | | 19,330 |
| 2021 | | 108,811 | | 16,126 |
| 2022 | | 112,112 | | 12,825 |

2022 112,112 12,825 2023 115,514 9,423 2024-2025 241,647 8,227 Total \$ 786,188 \$ 88,371

On June 15, 2017, the City entered into a financing agreement with Holman Capital Corporation to fund the City's commitment to fulfill the third and final year (fiscal year 2017-18) partnership cost for this project. The total amount financed was \$1.5 million at interest rate of 3.1% per annum. On June 15, 2017, Homan Capital Corporation assigned its right, title, and interest in and to the agreement to Santa Cruz County Bank. The unpaid balance as of June 30, 2018 was \$1.3 million.

The annual debt service requirements are as follows:

| eriod | |
|-------|--|
| | |
| | |
| | |

| 30 | _ | Principal | | Interest |
|------|--|-------------------------|--|---|
| 19 | \$ | 168,303 | \$ | 38,199 |
| 20 | | 173,581 | | 32,921 |
| 21 | | 179,025 | | 27,477 |
| 22 | | 184,640 | | 21,863 |
| 23 | | 190,430 | | 16,072 |
| 2025 | _ | 398,964 | | 14,039 |
| tal | \$ | 1,294,943 | \$ | 150,571 |
| | e 30 19 20 21 22 23 -2025 tal | 19 \$ 20 21 22 23 -2025 | 19 \$ 168,303 20 173,581 21 179,025 22 184,640 23 190,430 -2025 398,964 | 19 \$ 168,303 \$ 20 173,581 21 179,025 22 184,640 23 190,430 -2025 398,964 |

Streetlights Acquisition and Upgrade Project Financing. On April 4, 2017, City Council approved a Purchase and Sale agreement with SCE to acquire streetlights in Santa Ana. On April 6, 2018, the City executed an agreement with Siemens Industry, Inc., to purchase and install Light Emitting Diode fixtures for citywide streetlight upgrades; the City also execute an agreement with Magellan Advisors to provide citywide fiber-optic and wireless broadband network consulting services. The City financed the project by entering into an equipment lease- purchase agreement with Holman Capital Corporation (Holman) and an escrow deposit agreement with Signature Bank on April 6, 2018. The total amount financed was \$7.1 million at interest rate of 3.3% per annum.

For the Year Ended June 30, 2018

NOTE 3. DETAILED NOTES ON ALL FUNDS (CONTINUED):

D. Long Term Liabilities (Continued)

The annual debt service requirements are as follows:

| Period Ending | | | |
|---------------|----|-----------|-----------------|
| June 30 | _ | Principal | Interest |
| 2019 | \$ | - | \$ - |
| 2020 | | 488,376 | 294,174 |
| 2021 | | 563,960 | 218,591 |
| 2022 | | 582,739 | 199,811 |
| 2023 | | 602,145 | 180,406 |
| 2024-2028 | | 3,325,186 | 587,565 |
| 2029-2030 | | 1,490,256 | 74,844 |
| Total | \$ | 7,052,662 | \$ 1,555,391 |

COMPENSATED ABSENCES PAYABLE

The City's policies relating to compensated absences are described in Note 1D. The outstanding balance at June 30, 2018 was \$23.6 million, \$1.9 million, and \$0.7 million for the Governmental Activities, Business-type Activities, and Private-Purpose Trust Activities respectively. The liability for Governmental Activities is primarily liquidated from the General Fund while the liability for Business-type activities is liquidated from the Enterprise Funds.

REVENUE BONDS PAYABLE

Water Revenue Refunding Bonds, Series 2014. On August 7, 2014, the City, through the Santa Ana Financing Authority (SAFA), issued Water Revenue Refunding Bonds, Series 2014 for \$15.7 million. The proceeds of the bonds were used to (a) provide funds to refund in full the Authority's Water Revenue Refunding Bonds, Series, 2004, b) to finance a portion of the acquisition and construction of certain improvements to the City's Water System, and lastly c) to pay certain costs of issuance of the Bonds. The principal of the bonds is payable commencing March 1, 2017, through 2032 and interest rate ranges from 2.0% to 5.0%.

The 2014 Bonds are payable solely from installment payment made by the City from Net System Revenues pursuant to the Installment Purchase Agreement. These revenues have been pledged until fiscal year 2025. Total debt service amount for the bonds is \$23.4 million. Pledged revenue recognized during the fiscal year ended June 30, 2018 was \$8.8 million as against total debt payment of \$1.6 million. There is no requirement for establishing a reserve fund as security for the Bonds. The unpaid balance as of June 30, 2018 was \$13.7 million.

For the Year Ended June 30, 2018

NOTE 3. DETAILED NOTES ON ALL FUNDS (CONTINUED):

D. Long Term Liabilities (Continued)

Water revenue bonds debt service requirements to maturity are as follows:

| Period Ending | | | |
|---------------|------------------|----|-----------|
| June 30 | Principal | _ | Interest |
| 2019 | \$ 710,000 | \$ | 645,075 |
| 2020 | 745,000 | | 608,700 |
| 2021 | 785,000 | | 570,450 |
| 2022 | 820,000 | | 530,325 |
| 2023 | 865,000 | | 488,200 |
| 2024-2028 | 4,940,000 | | 1,813,738 |
| 2029-2032 | 4,870,000 | | 502,000 |
| Total | \$ 13,735,000 | \$ | 5,158,488 |

Among other provisions of the bond resolutions, the City covenants that revenue from the water utility operation will be sufficient to provide net revenues of at least 1.20 times the principal and interest (or minimum term bond payment of the bonds as they become due and payable). The City has complied with such covenant as noted in the following analysis:

| | _ | June 30, 2018 |
|--|----|---------------|
| Operating revenue | \$ | 55,560,485 |
| Operating expenses (net of depreciation | | |
| expense of \$ 2,483,315) | | 46,758,159 |
| Net revenue | | 8,802,326 |
| | | |
| Amount required for payment of principal | | |
| and interest payable for the year ended | | |
| June 30, 2019 (\$1,355,075 x 1.20) | | 1,626,090 |
| | - | |
| Excess of net revenue over amount required | \$ | 7,176,236 |
| | | |

NOTES PAYABLE

In order to increase the pumping capacity, optimize participation in the Metropolitan Water District Seasonal Storage Program and sustain adequate water deliveries during drought and emergency conditions, the City and the Orange County Water District (OCWD) entered into an agreement for the acquisition, construction, installation and operation of certain well facilities, particularly described as Wells 35, 37 and 38. The agreement was entered into on June 19, 1991 and amended on May 11, 1995. After the project was completed, the City executed a promissory note in favor of OCWD for \$2.9 million at an interest rate of 3.5%, payable semi-annually in the amount of \$0.1 million beginning March 15, 1998 and ending September 15, 2017. The note was fully paid off during the current fiscal year.

For the Year Ended June 30, 2018

NOTE 3. DETAILED NOTES ON ALL FUNDS (CONTINUED):

D. Long Term Liabilities (Continued)

TAX ALLOCATION BONDS

The proceeds of the Tax allocation bonds and Tax allocation refunding bonds were used to fund certain redevelopment activities of benefit to public properties within the Agency's Santa Ana South Main Street Redevelopment Project Area.

2003A Tax Allocation Bonds. The Community Redevelopment Agency of the City of Santa Ana issued the South Main Street Redevelopment Project Tax Allocation Bonds in the amount of \$20.9 million on May 14, 2003 to fund redevelopment activities of benefit to the Santa Ana South Main Street Redevelopment Project. Bonds totaling \$13.3 million mature serially on September 1 beginning 2004 through 2024 in amounts ranging from \$0.5 million to \$0.9 million and pay interest at rates varying from 1.1% to 4.5%. \$4.1 million, 4.5% term bonds mature on September 1, 2028 while \$3.6 million, 4.5% bonds mature on September 1, 2031.

As of February 1, 2012, the principal balance of \$16.9 million and the interest of \$8.5 million for bonds debt service requirements to maturity were transferred to the Community Development Agency (Successor Agency) and are recorded in the Successor Agency to the Santa Ana Redevelopment Agency Private-Purpose Trust Fund. The balance outstanding as of June 30, 2018 was \$13.2 million.

2003A Tax allocation bonds debt service requirements to maturity are as follows:

| Period Ending | | | | |
|---------------|----|------------|-----|-----------|
| June 30 | | Principal | _ | Interest |
| 2019 | \$ | 700,000 | \$ | 570,905 |
| 2020 | | 730,000 | | 541,940 |
| 2021 | | 760,000 | | 511,015 |
| 2022 | | 795,000 | | 477,963 |
| 2023 | | 830,000 | | 442,610 |
| 2024-2028 | | 4,765,000 | | 1,604,813 |
| 2029-2032 | _ | 4,665,000 | | 431,438 |
| Total | \$ | 13,245,000 | \$_ | 4,580,684 |

2003B Tax Allocation Refunding Bonds. On May 14, 2003, the Redevelopment Agency issued the South Main Street Redevelopment Project Tax Allocation Refunding Bonds, Series 2003B in the amount of \$34.1 million to current refund the 1993 South Main Tax Allocation Refunding Bonds. The bonds mature serially starting on September 1, 2003 through 2019 in amounts ranging from \$1.8 million to \$2.8 million and pay interest at rates varying from 2% to 5%.

As of February 1, 2012, the principal balance of \$19.1 million and the interest of \$4.1 million for bonds debt service requirements to maturity were transferred to the Successor Agency and are recorded in the Successor Agency to the Santa Ana Redevelopment Agency Private-Purpose Trust Fund. The balance outstanding as of June 30, 2018 was \$5.5 million.

For the Year Ended June 30, 2018

NOTE 3. DETAILED NOTES ON ALL FUNDS (CONTINUED):

D. Long Term Liabilities (Continued)

2003B Tax allocation refunding bonds debt service requirements to maturity are as follows:

| Period Ending | | | |
|---------------|----|-----------|---------------|
| June 30 | | Principal | Interest |
| 2019 | \$ | 2,685,000 | \$ 208,125 |
| 2020 | _ | 2,820,000 | 70,500 |
| Total | \$ | 5,505,000 | \$ 278,625 |

Payment of the principal and interest on both Series A and B bonds is guaranteed by Financial Guaranty Insurance Company (FGIC) under a Municipal Bond New Issue Insurance Policy. As of March 25, 2009, Moody's withdrew the credit rating of FGIC.

2011A Tax Allocation Bonds (Merged Project Area).

The 2011A Tax Allocation Refunding Bonds were issued in the amount of \$66.8 million on January 25, 2011 to provide funding for the defeasance and refinancing of the 1998 Santa Ana Financing Authority Refunding Revenue Bonds series A, B, C, and D (SAFA), and for the financing of \$6.1 million in redevelopment activities, including certain public parking and infrastructure improvements. The SAFA bonds were an obligation of the City, the proceeds from which were used to purchase the 1989 Tax Allocation Refunding Bonds Series A, B, C and E (1989). The 1989 bonds were an obligation of the Community Redevelopment Agency of the City (Agency), and this transaction resulted in the retirement of those bonds. The 2011A bonds mature serially starting on September 1, 2017 through 2028, in amounts ranging from \$0.8 million to \$10.8 million, and pay interest at rates varying from 5% to 6.75%.

The 2011A bonds are an obligation of the Agency and are secured by a first pledge of and lien on tax revenues, taxes which constitute supplemental subventions payable by the State to the Agency, taxes which constitute amounts to be paid by the Agency pursuant to certain pass-through agreements described in the official statement, except and to the extent such amounts so payable are payable on a basis subordinate to the payment of the 2011A bonds and any parity debt, taxes which constitute amounts payable by the Agency under former Section 33676 of the Redevelopment Law for payments to affected taxing entities, taxes to the extent required for the payment of debt service on the 2003 Bonds, and taxes pledged and annually allocated to the South Main Street Redevelopment Plan.

As of February 1, 2012, the principal balance of \$66.8 million and the interest of \$51.5 million for bonds debt service requirements to maturity were transferred to the Successor Agency and are recorded in the Santa Ana Redevelopment Agency Private-Purpose Trust Fund. The balance outstanding as of June 30, 2018 was \$66.0 million.

For the Year Ended June 30, 2018

NOTE 3. DETAILED NOTES ON ALL FUNDS (CONTINUED):

D. Long Term Liabilities (Continued)

2011A Tax allocation bonds debt service requirements to maturity are as follows:

| Period Ending | | |
|---------------|------------------|------------------|
| June 30 | Principal | Interest |
| 2019 | \$ 1,145,000 | \$ 4,140,975 |
| 2020 | 2,735,000 | 4,040,556 |
| 2021 | 5,475,000 | 3,809,825 |
| 2022 | 6,105,000 | 3,467,738 |
| 2023 | 6,810,000 | 3,080,288 |
| 2024-2028 | 40,010,000 | 7,620,312 |
| 2029 | 3,705,000 | 125,044 |
| Total | \$ 65,985,000 | \$ 26,284,738 |

The 2003 Bonds Series A, 2011A Bonds and 2003 Refunding Bonds Series B are not a debt of the City, the State of California, nor any of its political subdivisions, and neither the City, the State nor any of its political subdivision is liable therefore, not in any event shall the bonds be payable out of funds or properties other than those of the Successor Agency as set forth in the bond indenture.

ABx1 26 (the "Dissolution Act") was enacted in late June 2011 as part of the fiscal year 2011-12 state budget package and was held by the California Supreme Court to be largely constitutional on December 29, 2011. Under the Dissolution Act, each of California's redevelopment agencies was dissolved as of February 1, 2012. On January 9, 2012, the City adopted a resolution declaring its intent to serve as the Successor Agency and designating the Housing Authority of the City to serve as the Successor Housing Agency. Pursuant to ABx1 26, prior to the dissolution, on August 24, 2011, the Dissolved Redevelopment Agency prepared the initial Enforceable Obligation Payment Schedule (the "EOPS") and subject to update by the Successor Agency. Subsequent legislation further amended the Dissolution Act and the Successor Agency is currently required to submit an annual Oversight Board approved Recognized Obligation Payment Schedule (ROPS) to the County Auditor Controller (CAC) and the Department of Finance (DOF) by February 1st of each year (Section 34177(o)). Distributions from the Redevelopment Property Tax Trust Fund (RPTTF) are made semi-annually on June 1 and January 2. The distribution revenues have been pledged until the year 2031 for the 2003 Series A bonds, 2019 for the 2003 Series B bonds and 2028 for 2011A Bonds in accordance with EOPS and ROPS. The Successor Agency subsequently refunded the 2003A and 2011 Tax Allocation Bonds and the 2003B Tax Allocation Refunding Bonds on November 8, 2018. See page 130 (Subsequent Events) for additional information.

The information of EOPS and ROPS are found on the City's website at:

http://santa-ana.org/cda/oversight.asp

For the Year Ended June 30, 2018

NOTE 3. DETAILED NOTES ON ALL FUNDS (CONTINUED):

D. Long Term Liabilities (Continued)

LONG-TERM LOANS

Santa Ana Venture Loan. In April 1984, the Redevelopment Agency entered into a participation agreement with the Santa Ana Venture, a joint venture between JMB/ Federated Realty Association and Henry Segerstrom (the "Participants"), to provide for the rehabilitation and redevelopment of the Main Place project. This agreement provided for the Redevelopment Agency to acquire land within the project area and to sell it to the Participants subject to restrictive terms, conditions, and provisions set forth in the agreement. To fund the Redevelopment Agency's acquisition of land and other related costs above the funding level made available by the Agency, the Participants agreed to advance the Participant's purchase price and to make available an unsecured loan of up to \$13.5 million to the extent total Agency costs exceeded \$29 million. The loan accrues interest at 10% per annum and is to be repaid solely from the annual tax increment accruing to the Agency from the project site, each year that the increment is in excess of the tax increment accruing in fiscal year 1984. As of February 1, 2012, the principal balance of \$6.2 million was transferred to the Successor Agency and is recorded in the Successor Agency to the Santa Ana Redevelopment Agency Private-Purpose Trust Fund. The loan was fully paid off during the current fiscal year.

E. Special Assessment Debt with No City Commitment

On July 27, 2016, the City issued Assessment District No. 2015-01 (Warner Industrial Community) Limited Obligation Improvement Bonds for \$1.6 million on behalf of the property owners, pursuant to provisions of the Improvement Bond Act of 1915. The proceeds of the bonds is used to finance certain infrastructure improvements within the assessment district, pay the costs of issuing the bonds and certain administrative expenses, and fund a reserve fund for the bonds. The bonds are not a debt or a liability of the City. The City acts solely as an agent and is in no way liable for the Special Assessment debt.

The City has no obligation beyond the balances in the designated agency funds for any delinquent assessment district bond payments. If delinquencies occur beyond the amounts held in the reserve funds created from bond proceeds, the City has no duty to pay the delinquency out of the available funds of the City. Neither the faith and credit nor the taxing power of the City, or the State of California, or any political subdivision thereof is pledged to the payment of these bonds.

Non-committal debt amount issued and outstanding at June 30, 2018 for the bonds was as follows:

| | | Bonds | Bonds |
|---------|-----------------------------|-----------------|-----------------|
| Number | Fixed Rate Issues | Issued | Outstanding |
| 2015-01 | Warner Industrial Community | \$ 1,585,000 | \$ 1,525,000 |
| | Total Fixed Rate Issues | \$ 1,585,000 | \$ 1,525,000 |

For the Year Ended June 30, 2018

NOTE 3. DETAILED NOTES ON ALL FUNDS (CONTINUED):

F. Other Bonds and Loan Programs

The City has entered into a number of bond and loan programs to provide low interest financing for various residential and commercial developments within the City. Although the City has arranged these financing programs, these debts are not payable from any revenues or assets of the City. Neither the faith and credit nor the taxing power of the City, nor any political subdivision of the City, is pledged to repay the indebtedness. Generally, the bond or loan holders may look only to assets held by trustees for security on the indebtedness. Accordingly, since these debts do not constitute obligations of the City, they are not reflected as a liability in the accompanying statement of net assets. A short description of each program follows:

Residential Mortgage Revenue Bond Programs:

Through June 30, 2018, the City and the Housing Authority of the City has issued residential mortgage revenue bonds totaling \$55.6 million. The proceeds of these bonds were used to purchase mortgage loans made to homeowners and developers for the purpose of financing single-family and multi-family housing.

The bonds, secured by first trust deeds and private mortgage insurance, are as follows:

| Issue Date | Interest Rate | Amount |
|------------------|---------------|------------------|
| July 1, 2001 | 4.00-6.50% | \$ 3,640,000 |
| November 1, 2001 | 6.05% | 3,306,407 |
| December 1, 2004 | Variable | 5,225,000 |
| June 25, 2002 | 6.00% | 1,035,778 |
| November 1, 2003 | 5.24% | 5,100,000 |
| May 1, 2006 | 5.88% | 7,343,904 |
| May 1, 2007 | 5.21% | 8,858,276 |
| May 1, 2007 | Variable | 6,399,746 |
| July 1, 2009 | Variable | 4,055,000 |
| October 31, 2011 | 5.85% | 10,615,700 |
| | | \$ 55,579,811 |

The bonds are payable solely from payments made on the mortgage loans, proceeds of the bonds, and other amounts held in funds or accounts established by the trustee pursuant to the indentures.

Residential Loan Programs:

In April 1983, the City Council implemented a self-funding residential loan program. The program makes direct loans to qualifying persons for both single-family and multi-family units in amounts up to \$75,000 at 0% to 3% interest, which are either amortized over 20 to 30 years or deferred up to 5 years for single-family homes. Generally, all loans are due upon sale or once the property is no longer owner-occupied, and are secured by a deed of trust. For mobile home loans, the program provides up to \$12,000 with 0% interest and is forgivable at a rate of 20% of the loan amount per year and totally forgiven after five years of owner occupancy.

For the Year Ended June 30, 2018

NOTE 3. DETAILED NOTES ON ALL FUNDS (CONTINUED):

F. Other Bonds and Loan Programs (Continued)

A number of loans which may be forgiven are "Gap Loans" to homebuyers for homes that were built by Habitat for Humanity. The "Gap Loan" represents the difference between the current market rate appraised value and the affordable sales price. In the event the loan has not become due and payable prior to the 45th year, the whole amount will be considered matured and the obligation to pay shall be forgiven as of the maturity date. If the property is sold to a non-income qualified buyer, the full amount will be due and payable in addition to, if required by the specific loan, a Contingent Equity participation amount as set forth in the promissory note and loan agreement terms.

The City Council also approved a down payment assistance loan program for first time homebuyers. The program offers 0% interest, deferred payment loans up to \$40,000 to \$80,000 depending on the household income level of the qualifying person. All loans are deferred for 45 years or are due upon sale with the loan secured by a deed of trust. A student incentive is also provided to a college graduate who attended a local Santa Ana high school in which \$10,000 may be forgiven every five years up to \$40,000 in total loan forgiveness.

In addition, the City provides residual receipt loans up to 3% interest to developers of multi-family affordable housing projects for new construction or acquisition/rehabilitation.

In March 2012, the City of Santa Ana, acting as Successor Agency to the Community redevelopment Agency of the City of Santa Ana, entered into an agreement with Vista Del Rio Housing Partners for the acquisition and development of 41 units of special needs housing. There are no periodic payments required per the Promissory Note, and provided that no Default or Event of Default has occurred under the Loan Documents, the entire amount of \$2,900,000.00 shall be forgiven on the Maturity date of March, 2067.

The above-described loan programs are funded by the Home Investment Partnerships Program (HOME), Community Development Block Grant, Low and Moderate Income Housing Asset Fund, Inclusionary Housing Fund, Neighborhood Stabilization Program, and other grant funds that are available to create affordable housing and rehabilitate existing housing. The forgivable loans were offset by allowance for uncollectible accounts and the long-term loans were discounted based on the historical prime rate, which was 5.00 percent as of June 30, 2018. At year-end, loans and notes receivable were reported as follows:

| Program/Fund | | Loans | | Allowance for | Net Loans |
|---|----|-------------|----|-----------------|------------|
| | | Receivable | _ | Uncollectibles | Receivable |
| Home Investment Partnership Program | \$ | 41,351,473 | \$ | (322,478) \$ | 41,028,995 |
| Community Development Block Grants | | 3,072,206 | | (5,423) | 3,066,783 |
| Neighborhood Stabilization Program | | 9,704,250 | | - | 9,704,250 |
| CalHome Program | _ | 1,285,023 | | (133,341) | 1,151,682 |
| Total Special Revenue Grants | | 55,412,952 | | (461,242) | 54,951,710 |
| Capital Projects - Inclusionary Housing Fee | | 4,775,000 | | - | 4,775,000 |
| Capital Projects - Housing Successor Agency | | 70,208,081 | _ | (42,815,081) | 27,393,000 |
| | \$ | 130,396,033 | \$ | (43,276,323) \$ | 87,119,710 |

For the Year Ended June 30, 2018

NOTE 3. DETAILED NOTES ON ALL FUNDS (CONTINUED):

G. Commitments

Appellate Court Garage Lease Agreement

On October 27, 2005, the Santa Ana Financing Authority (SAFA) entered the Lease Agreement with the City to lease the City's property at the blocks A, B, C and D on Ross Street (Site) for construction of the three-level parking facility. Under the lease, the SAFA agreed to advance rental payment in the amount of \$6.0 million to the City. On October 27, 2005, the SAFA re-leased the Site to the City and assigned its right to receive lease payment and its right to enforce payment of the Lease Payments to All Points Public Funding, LLC.

On March 30, 2007, both parties, the SAFA and the City amended the October 27, 2005 Lease and Release Agreements. Under the amended Lease and Release Agreements, the SAFA agreed to advance rental payment in the amount of \$8.5 million to the City. On March 30, 2007, the SAFA and All Points Public Funding, LLC (now known as Capital One Public Funding, LLC) amended the Assigned Agreement to the lease amount of \$8.5 million.

On June 1, 2014, the Assigned Agreement was amended to give the City a prepayment option and revised the lease payment schedule. The amended lease term is scheduled to end on May 1, 2026. The amended lease payment schedule was computed at 3.6 % per annum. The future minimum lease payments required under the term of the lease at June 30, 2018 totaled \$4.4 million.

| Period Ending | | Principal | | Interest | Total Lease |
|---------------|----|-----------|----|-----------|-----------------|
| June 30 | _ | Component | _ | Component | Payment |
| 2019 | \$ | 483,147 | \$ | 153,872 | \$ 637,019 |
| 2020 | | 500,697 | | 136,322 | 637,019 |
| 2021 | | 518,884 | | 118,135 | 637,019 |
| 2022 | | 537,732 | | 99,287 | 637,019 |
| 2023 | | 557,264 | | 79,755 | 637,019 |
| 2024-2026 | | 1,796,214 | | 114,843 | 1,911,057 |
| | \$ | 4,393,938 | \$ | 702,214 | \$ 5,096,152 |

For the Year Ended June 30, 2018

NOTE 3. DETAILED NOTES ON ALL FUNDS (CONTINUED):

G. Commitments (Continued)

Encumbrances

Encumbrances represent commitments related to contracts not yet performed, and orders not yet filled and they are used to control expenditure commitments for the year and to enhance cash management. While all appropriations and encumbrances lapse at year end, valid outstanding encumbrances (those for which performance under executory contract is expected in the next year) are re-appropriated and become part of the subsequent year's budget. The encumbrances balance at June 30, 2018 was \$5.7 million. These amounts are reported as restricted or assigned fund balance in the governmental funds.

| Encumbrances | | June 30, 2018 |
|--------------------------------------|----|---------------|
| Capital Projec Funds | \$ | 145 |
| Capital Projects Street Construction | | 223,465 |
| General Fund | | 1,147,323 |
| Internal Services Funds | | 205,798 |
| Nonmajor Capital Project Funds | | 308,053 |
| Nonmajor Enterprise Funds | | 144,177 |
| Parking | | 257,956 |
| Private Trust | | 145 |
| Sewer | | 982,493 |
| Sanitation | | 117,281 |
| Special Revenue Funds | | 94,807 |
| Special Revenue Gas Tax | | 105,335 |
| Special Revenue Grants | | 805,924 |
| Water | _ | 1,328,507 |
| | \$ | 5,721,412 |

For the Year Ended June 30, 2018

NOTE 4. OTHER INFORMATION

A. Risk Management

The City is exposed to various risks of loss related to employee injury or illness; torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters. In July 1975, the City established Self Insurance Internal Service Funds for the administration of the City's self-insurance programs, workers' compensation and general liability claims. The City's General Liability and Workers' Compensation programs are self-administered (staffed by City employees). The City's claim staff estimates total losses for each claim and determines reserve requirements for the General Liability and Workers' Compensation claims programs.

Under these programs, the City is self-insured for workers' compensation up to \$1 million each occurrence with Statutory Coverage. The City is a member of California State Association of Counties – Excess Insurance Authority (CSAC-EIA) for excess workers' compensation claims in excess of \$1 million per occurrence. CSAC-EIA is internationally recognized as a leading risk sharing pool for its member-directed operating philosophy and commitment to member fiscal sustainability. Furthermore, the City is a member of the Big Independent Cities Excess Pool (BICEP), a public entity risk pool established to pool resources, share risks, and purchase excess insurance. BICEP's excess liability program began October 1, 1988. Each BICEP member city assumes the first \$1 million of each occurrence. All BICEP members share the risk for the first layer of claims between \$1 million to \$2 million or purchase commercial excess liability insurance depending on market availability and pricing. Reinsurance and excess insurance covers amounts from \$2 million to \$27 million maximum. In 1993, the City became a charter member of the Public Entity Property Insurance Program (PEPIP). Current PEPIP limits are \$1 billion per occurrence for "all risks" and \$82.5 million for flood coverage. Settled claims have not exceeded commercial coverage during the last three years.

All funds of the City participate in the program and make payments to the Self Insurance Fund based on actuarial estimates of the amounts needed to pay prior and current claims in the general liability and workers' compensation programs.

Claims expenses and liabilities are reported when it is probable that a loss has occurred and the amount of loss can be reasonably estimated. The losses include an estimate of claims that have been incurred but not reported. The effects of specific incremental claim adjustment expenditures/expenses, salvage, and subrogation, and other allocated and unallocated claim adjustment expenditures/expenses are included. At June 30, 2018, the outstanding losses for the workers' compensation and general liability programs are reported at their discounted present value. The outstanding losses are discounted at a 2.0% annual interest rate to reflect future investment earnings. The present value computations were performed by an independent casualty actuary, in connection with their actuarial study of the City's self-insured workers' compensation and liability programs undertaken as of June 30, 2018.

For the Year Ended June 30, 2018

NOTE 4. OTHER INFORMATION (CONTINUED):

A. Risk Management (Continued)

Changes in the balances of claims liabilities since July 1, 2016 resulted from the following:

| | | Workers | | | |
|--|----|---|--|----|---|
| | | Compensation | Liability | | Total |
| | _ | _ | _ | _ | _ |
| Net Unpaid Claims - July 1, 2016 | \$ | 22,391,178 \$ | 10,867,037 | \$ | 33,258,215 |
| Claims and Changes in Estimate | | 9,352,058 | 5,006,501 | | 14,358,559 |
| Claims Payments | | (4,302,234) \$ | (4,059,961) | _ | (8,362,195) |
| Unpaid Claims - June 30, 2017 | _ | 27,441,002 | 11,813,577 | _ | 39,254,579 |
| Less Discount Taken | _ | (3,563,052) | (407,193) | _ | (3,970,245) |
| Net Unpaid Claims - June 30, 2017 | \$ | 23,877,950 \$ | 11,406,384 | \$ | 35,284,334 |
| | - | | | | |
| | | | | | |
| | | Workers | | | |
| | | Workers Compensation | Liability | | Total |
| | _ | | Liability | _ | Total |
| Net Unpaid Claims - July 1, 2017 | \$ | | | \$ | Total 35,284,334 |
| Net Unpaid Claims - July 1, 2017 Claims and Changes in Estimate | \$ | Compensation | | \$ | |
| | \$ | <u>Compensation</u> 23,877,950 \$ | 11,406,384 3,654,531 | \$ | 35,284,334 |
| Claims and Changes in Estimate | \$ | Compensation 23,877,950 \$ 10,832,344 | 11,406,384 3,654,531 | \$ | 35,284,334 14,486,875 |
| Claims and Changes in Estimate Claims Payments | \$ | Compensation 23,877,950 \$ 10,832,344 (6,248,794) \$ | 11,406,384 3,654,531 (1,662,139) | \$ | 35,284,334 14,486,875 (7,910,933) |

B. Related Party Transactions

As explained in Note 1A, this report includes the accounts of the Housing Authority and the Financing Authority, each of which is considered a component unit of the primary government. Each of these component units is operated by City employees, some of whom provide services for (or exert management influence over) more than one of these component units. Charges to these units for labor, materials and overhead are made directly at the City's standard rate per formal agreements with the City. Real property transfers between the City and its component units are reported at the current carrying value, net of cost incurred by the acquiring unit.

C. Contingent Liabilities

<u>Commitments and Contingencies</u>. Numerous claims and suits have been filed against the City in the normal course of business. To the extent that information available indicates that it is probable, a liability has been incurred as of June 30, 2018 and where the amount of loss could be reasonably estimated, the obligation has been accrued as an expense of the City's self-insurance program (see Note 4A).

For the Year Ended June 30, 2018

NOTE 4. OTHER INFORMATION (CONTINUED):

C. Contingent Liabilities (Continued)

<u>Federally Assisted Programs</u>. Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the City expects such amounts, if any, to be immaterial.

<u>Proposition 218.</u> During October, 2017, the City engaged a third-party consultant to conduct a comprehensive analysis of its Enterprise Funds for the purpose of determining compliance with Proposition 218. Preliminary results are expected to be completed during the fiscal year 2018-19.

D. Joint Ventures

The Orange County Civic Center Authority (the "OCCCA") was created in January 1966 under a Joint Exercise of Powers Agreement between the City and the County of Orange. The purpose of the OCCCA is to provide, through the issuance of revenue bonds, financing necessary to construct a county courthouse and certain City buildings, located on land contributed to the OCCCA by the County and the City. Upon completion of construction, the OCCCA leased the facilities to the County, the City and the State of California. The City took title to its City Hall facilities when it exercised an early defeasance of the corresponding revenue bonds in fiscal year 1993-94. The Authority is governed by a five-member board to which the Orange County Board of Supervisors and the Santa Ana City Council each appoint two members. These four members select the fifth member. The City and the County have contracted with the OCCCA to administer the Civic Center parking lot and the Parking/Maintenance Fund. Parking revenue is retained by the OCCCA and must be used to pay the parking lot concessionaire, to pay any taxes related to the parking lot, and to reimburse the City for the cost of maintaining the Civic Center. No provision has been made for disposition of excess funds remaining after authorized expenditures have been made.

The Agreement specifies a term of existence of 50 years; however, the Agreement cannot be terminated until all revenue bonds issued and interest thereon has been paid in full or are adequately provided. Upon termination of the Agreement, title to all properties of the OCCCA shall be conveyed to the State, the County and the City, as applicable. Audited financial information of the OCCCA is available at the office of the Auditor-Controller, County of Orange, Finance Building, 630 North Broadway P.O. Box 567, Santa Ana, California 92702-0567.

The Countywide Public Financing Authority ("CPFA") was created under a Joint Powers Agreement (the "Agreement"), dated June 19, 1996, by and among the cities of Brea, Buena Park, Fullerton, Garden Grove, Orange, Santa Ana, Seal Beach, Stanton and Tustin (collectively, the "Members"). The purpose of this Agreement is to provide for the financing of public capital improvements for, and working capital requirements of, the Members through the acquisition by CPFA of such public capital improvements and/or the purchase by the CPFA of obligations of a Member pursuant to Bond Purchase Agreements and/or the lending of funds by CPFA to a Member and/or the leasing of public capital improvements to a Member. During the current fiscal year, the city councils of each of the nine members adopted resolutions electing to terminate the Agreement and dissolve the Authority. The State Controller's Office confirmed the dissolution of the Authority in August 2018. There is no financial impact to the City as a result of the dissolution.

For the Year Ended June 30, 2018

NOTE 4. OTHER INFORMATION (CONTINUED):

E. Defined Benefit Pension Plan

a. General Information about the Pension Plans:

Plan Description

All qualified permanent and probationary employees are eligible to participate in the City's separate Safety (police and fire) and Miscellaneous (all other) Plans, agent multiple-employer defined benefit pension plans administered by the California Public Employees' Retirement System (CalPERS). Benefit provisions under the Plans are established by State statute and City resolution. CalPERS issues publicly available reports that include a full description of the pension plans regarding benefit provisions, assumptions and membership information that can be found on the CalPERS website.

Benefits Provided

CalPERS provides service retirement and disability benefits, annual cost of living adjustments and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on years of credited service, equal to one year of full time employment. Members with five years of total service are eligible to retire at age 50 to 62 with statutorily reduced benefits. For employees hired into a plan with the 1.5% at 65 formula, eligibility for service retirement is age 55 with at least 5 years of services. PEPRA miscellaneous members become eligible for service retirement upon attainment of age 52 with at least 5 years of service. All members are eligible for non-duty disability benefits after 5 years of service. The death benefit is one of the following: the Basic Death Benefit, the 1957 Survivor Benefit, or the Optional Settlement 2W Death Benefit. Safety members can receive a special death benefit if the member dies while actively employed and the death is job-related. Fire members may receive the alternate death benefit in lieu of the Basic Death Benefit or the 1957 Survivor Benefit if the member dies while actively employed and has at least 20 years of total CalPERS service. The cost of living adjustments for each plan are applied as specified by the Public Employees' Retirement Law.

For the Year Ended June 30, 2018

NOTE 4. OTHER INFORMATION (CONTINUED):

E. Defined Benefit Pension Plan (Continued)

The Plan's provisions and benefits in effect at June 30, 2018 are summarized as follows:

| | Miscellaneous | | |
|---|------------------|--------------------|--|
| | Prior to | On or after | |
| Hire date | January 1, 2013 | January 1, 2013 | |
| Benefit formula | 2.7% @ 55 | 2% @ 62 | |
| Benefit vesting schedule | 5 years service | 5 years service | |
| Benefit payments | monthly for life | monthly for life | |
| Retirement age | 50 | 52 to 67 | |
| Monthly benefits, as a % of eligible compensation | 2.0% to 2.7% | 1% to 2.5% | |
| Required employee contribution rates | 8% | 5.50% | |
| Required employer contribution (Normal Cost Rate) | 9.312% | 5.496% | |
| Required employer contribution (Unfunded Liability) | \$ 15,549,732 | Included in Tier 1 | |

| | _ | Sa | fety |
|---|----|------------------|--------------------|
| | | Prior to | On or after |
| Hire date | | January 1, 2013 | January 1, 2013 |
| Benefit formula | | 3% @ 50 | 2.7% @ 57 |
| Benefit vesting schedule | | 5 years service | 5 years service |
| Benefit payments | | monthly for life | monthly for life |
| Retirement age | | 50 | 50 |
| Monthly benefits, as a % of eligible compensation | | 3.0% | 2.0% to 2.7% |
| Required employee contribution rates | | 9% | 12.25% |
| Required employer contribution (Normal Cost Rate) | | 21.274% | 11.502% |
| Required employer contribution (Unfunded Liability) | \$ | 15,633,348 | Included in Tier 1 |

Employees Covered

At June 30, 2018, the following employees were covered by the benefit terms for each Plan:

| | | Miscellaneous | Safety |
|--|-------|---------------|--------|
| Inactive employees or beneficiaries currently receiving benefits | | 1,414 | 950 |
| Inactive employees entitled to but not yet receiving benefits | | 839 | 173 |
| Active employees | | 711 | 309 |
| | Total | 2,964 | 1,432 |

For the Year Ended June 30, 2018

NOTE 4. OTHER INFORMATION (CONTINUED):

E. Defined Benefit Pension Plan (Continued)

Contributions

Section 20814(c) of the California Public Employees' Retirement Law requires that the employer contribution rates for all public employers are determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. The total plan contributions are determined through CalPERS' annual actuarial valuation process. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The City is required to contribute the difference between the actuarially determined rate and the contribution rate of employees. City contribution rates may change if plan contracts are amended. Payments made by the employer to satisfy contribution requirements that are identified by the pension plan terms as plan member contributions requirements are classified as plan member contributions.

Participants are required to contribute 8% (9% for safety employees) of their annual covered salary. The City makes the contributions required of City employees on their behalf and for their account. On January 1, 2013, the Public Employees' Pension Reform Act of 2013 (PEPRA) took effect. Participants who joined CalPERS on or after January 1, 2013 (new members) are required to contribute at least 50% of the normal cost rate. In fiscal year 2017-18, the rate is 5.50% (12.25% for safety employees) of the new members' annual covered salary. As an employer, the City is required to contribute an actuarially determined percentage rate of annual covered payroll. For fiscal year 2017-18, the Employer Normal Cost Rate was 21.27% for safety employees and 9.31% for non-safety employees. The City also contributed Employer Payment of Unfunded Liability of \$15.6 million for safety employees and \$15.5 million for non-safety employees. The contribution requirements of plan members and the City are established and may be amended by CalPERS.

b. Net Pension Liability:

The City's net pension liability for each Plan is measured as the total pension liability, less the pension plan's fiduciary net position. The net pension liability of each of the Plans is measured as of June 30, 2017, using an annual actuarial valuation as of June 30, 2016 rolled forward to June 30, 2017 using standard update procedures. A summary of principal assumptions and methods used to determine the net pension liability is shown below.

For the Year Ended June 30, 2018

NOTE 4. OTHER INFORMATION (CONTINUED):

E. Defined Benefit Pension Plan (Continued)

Actuarial Assumptions

The total pension liabilities in the June 30, 2016 actuarial valuations were determined using the following actuarial assumptions:

| | Miscellaneous | Safety |
|---------------------------|--|-----------------|
| Valuation Date | June 30, 2016 | June 30, 2016 |
| Measurement Date | June 30, 2017 | June 30, 2017 |
| Actuarial Cost Method | Entry-Age Norm | nal Cost Method |
| Actuarial Assumptions: | | |
| Discount Rate | 7.15% | 7.15% |
| Inflation | 2.75% | 2.75% |
| Payroll Growth | 3.00% | 3.00% |
| Projected Salary Increase | (1) | (1) |
| Investment Rate of Return | 7.5% (2) | 7.5% (2) |
| Retirement Age | The probabilities of Retireme CalPERS Experience Study for 2011. | |
| Mortality | (3) | (3) |

⁽¹⁾ Varies by Entry Age and Service.

All other actuarial assumptions used in the June 30, 2016 valuation were based on the results of an actuarial experience study for the period from 1997 to 2011, including updates to salary increase, mortality and retirement rates. The Experience Study report can be obtained at the CalPERS website under Forms and Publications.

Change of Assumptions

In fiscal year 2017-2018, the financial reporting discount rate was reduced from 7.65% to 7.15%. Deferred outflows of resources and deferred inflows of resources for changes of assumptions represent the unamortized portion of this assumption change and the unamortized portion of the changes of assumptions related to prior measurement periods.

⁽²⁾ Net of Pension Plan Investment and Administrative Expenses; including inflation.

⁽³⁾ The probabilities of mortality are based on the 2014 CalPERS Experience Study for the period from 1997 to 2011. Pre-retirement and Post-retirement mortality rates include 20 years of projected mortality improvement using Scale BB published by the Society of Actuaries.

For the Year Ended June 30, 2018

NOTE 4. OTHER INFORMATION (CONTINUED):

E. Defined Benefit Pension Plan (Continued)

Discount Rate

The discount rate used to measure the total pension liability was 7.15% for each Plan and reflects the long-term expected rate of return for the each Plan net of investment expenses and without reduction for administrative expenses. To determine whether the municipal bond rate should be used in the calculation of a discount rate for each plan, CalPERS stress tested plans that would most likely result in a discount rate that would be different from the actuarially assumed discount rate. Based on the testing of the Plans, the tests revealed the assets would not run out. Therefore, the current 7.15% discount rate is appropriate and the use of the municipal bond rate calculation is not deemed necessary. The long term expected discount rate of 7.15% is applied to all plans in the Public Employees Retirement Fund (PERF). The cash flows used in the testing were developed assuming that both members and employers will make their required contributions on time and as scheduled in all future years. The stress test results are presented in a detailed report called "GASB Crossover Testing Report" that can be obtained from the CalPERS website under the GASB 68 section.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

In determining the long-term expected rate of return, CalPERS took into account both short term and long-term market return expectations as well as the expected pension fund (PERF) cash flows. Taking into account historical returns of all the Public Employees Retirement Funds' asset classes (which includes the agent plan and two cost-sharing plans or PERF A, B, and C funds), expected compound (geometric) returns were calculated over the short term (first 10 years) and the long-term (11-60 years) using a building block approach. Using the expected nominal returns for both short term and long term, the present value of benefits was calculated for each PERF fund. The expected rate of return was set by calculating the single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short term and long-term returns. The expected rate of return was then set equivalent to the single equivalent rate calculated above and rounded down to the nearest one quarter of one percent.

For the Year Ended June 30, 2018

NOTE 4. OTHER INFORMATION (CONTINUED):

E. Defined Benefit Pension Plan (Continued)

The table below reflects the long-term expected real rate of return by asset class. The rate of return was calculated using the capital market assumptions applied to determine the discount rate and asset allocation. The target allocation shown was adopted by the CalPERS Board effective on July 1, 2014.

| | New Strategic | Real Return | Real Return |
|-------------------------------|---------------|-----------------|--------------|
| Asset Class | Allocation | Years 1 - 10(a) | Years 11+(b) |
| Global Equity | 47.00% | 4.90% | 5.38% |
| Global Fixed Income | 19.00% | 0.80% | 2.27% |
| Inflation Sensitive | 6.00% | 0.60% | 1.39% |
| Private Equity | 12.00% | 6.60% | 6.63% |
| Real Estate | 11.00% | 2.80% | 5.21% |
| Infrastructure and Forestland | 3.00% | 3.90% | 5.36% |
| Liquidity | 2.00% | -0.40% | -0.90% |
| Total | 100.00% | | |

⁽a) An expected inflation of 2.5% used for this period.

Subsequent Events

There were no subsequent events that would materially affect the results in this disclosure.

c. Changes in the Net Pension Liability:

The changes in the Net Pension Liability for each Plan are as follows:

⁽b) An expected inflation of 3.0% used for this period.

For the Year Ended June 30, 2018

NOTE 4. OTHER INFORMATION (CONTINUED):

E. Defined Benefit Pension Plan (Continued)

Miscellaneous Plan:

| | | Increase (Decrease) | | | | |
|--|----|---------------------|-----|----------------|-------------------|--|
| | | Total Pension | | Plan Fiduciary | Net Pension | |
| | | Liability | | Net Position | Liability/(Asset) | |
| Balance at June 30, 2016 (VD) (1) | \$ | 803,035,091 | \$ | 550,571,677 \$ | 252,463,414 | |
| Changes in the year: | | | | | | |
| Service cost | | 11,036,864 | | - | 11,036,864 | |
| Interest on the total pension liability | | 59,176,108 | | - | 59,176,108 | |
| Differences between expected and actual | | | | | | |
| exp erience | | (10,220,370) | | - | (10,220,370) | |
| Changes in assumptions | | 49,432,900 | | - | 49,432,900 | |
| Plan to Plan Resource Movement | | - | | - | - | |
| Contribution from the employer | | - | | 18,415,225 | (18,415,225) | |
| Contribution from the employee | | - | | 4,850,487 | (4,850,487) | |
| Net investment income | | - | | 60,753,784 | (60,753,784) | |
| Benefit payments, including refunds of | | | | | | |
| emp loy ee contributions | | (40,256,356) | | (40,256,356) | - | |
| Administrative expense | _ | - | _ | (812,882) | 812,882 | |
| Net changes during 2016-17 | \$ | 69,169,146 | \$_ | 42,950,258 \$ | 26,218,888 | |
| Balance at June 30, 2017 (MD) (1) | \$ | 872,204,237 | \$ | 593,521,935 \$ | 278,682,302 | |

Safety Plan:

| | Increase (Decrease) | | | | |
|--|---------------------|---------------|----|----------------|-------------------|
| | | Total Pension | | Plan Fiduciary | Net Pension |
| | | Liability | | Net Position | Liability/(Asset) |
| Balance at June 30, 2016 (VD) (1) | \$ | 1,030,072,341 | \$ | 712,659,163 \$ | 317,413,178 |
| Changes in the year: | | | | | |
| Service cost | | 11,809,664 | | - | 11,809,664 |
| Interest on the total pension liability | | 75,330,724 | | - | 75,330,724 |
| Differences between expected and actual | | | | | |
| experience | | (12,297,897) | | - | (12,297,897) |
| Changes in assumptions | | 60,902,020 | | - | 60,902,020 |
| Plan to plan Resource Movement | | - | | - | - |
| Contribution from the employer | | - | | 20,329,015 | (20,329,015) |
| Contribution from the employee | | - | | 3,670,011 | (3,670,011) |
| Net investment income | | - | | 77,563,585 | (77,563,585) |
| Benefit payments, including refunds of | | | | | |
| emp loyee contributions | | (62,009,422) | | (62,009,422) | - |
| Administrative expense | _ | - | _ | (1,052,193) | 1,052,193 |
| Net changes during 2016-17 | \$ | 73,735,089 | \$ | 38,500,996 \$ | 35,234,093 |
| Balance at June 30, 2017 (MD) (1) | \$ | 1,103,807,430 | \$ | 751,160,159 \$ | 352,647,271 |

⁽¹⁾ The table above is based on the Valuation Date (VD) June 30, 2016 and the Measurement Date (MD) of June 30, 2017.

For the Year Ended June 30, 2018

NOTE 4. OTHER INFORMATION (CONTINUED):

E. Defined Benefit Pension Plan (Continued)

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the City for each Plan, calculated using the discount rate for each Plan of 7.15%, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (6.15%), or 1-percentage point higher (8.15%) than the current rate:

| | N | liscellaneous | Safety | | |
|-----------------------|----|---------------|-------------------|--|--|
| 1% Decrease | | 6.15% | 6.15% | | |
| Net Pension Liability | \$ | 397,539,989 | \$ 497,770,936 | | |
| Current Discount Rate | | 7.15% | 7.15% | | |
| Net Pension Liability | \$ | 278,682,302 | \$ 352,647,271 | | |
| 1% Increase | | 8.15% | 8.15% | | |
| Net Pension Liability | \$ | 180,965,023 | \$ 233,751,127 | | |

Pension Plan Fiduciary Net Position

Detailed information about each pension plan's fiduciary net position is available in the separately issued CalPERS financial reports.

d. Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pensions:

For the year ended June 30, 2018, the City recognized pension expense of \$58.8 million for safety plan and \$39.9 million for non-safety employees. At June 30, 2018, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Miscellaneous Plan:

| | | Deferred Outflows | | Deferred Inflows |
|---|-----|-------------------|-----|------------------|
| | | of Resources | | of Resources |
| Pension contributions subsequent to | _ | | | |
| measurement date | \$ | 21,182,283 | \$ | - |
| Differences between actual and | | | | |
| expected experience | | - | | 6,501,764 |
| Changes in assumptions | | 27,940,335 | | |
| Net differences between projected and | | | | |
| actual earnings on pension plan investments | _ | 8,244,030 | _ | - |
| Total | \$_ | 57,366,648 | \$_ | 6,501,764 |

For the Year Ended June 30, 2018

NOTE 4. OTHER INFORMATION (CONTINUED):

E. Defined Benefit Pension Plan (Continued)

Safety Plan:

| | | Deferred Outflows | | Deferred Inflows | |
|---|-----|-------------------|-----|------------------|--|
| | _ | of Resources | | of Resources | |
| Pension contributions subsequent to | _ | | | | |
| measurement date | \$ | 24,212,791 | \$ | - | |
| Differences between actual and | | | | | |
| expected experience | | 205,698 | | 6,441,756 | |
| Changes in assumptions | | 31,901,058 | | - | |
| Net differences between projected and | | | | | |
| actual earnings on pension plan investments | _ | 11,239,558 | _ | _ | |
| Total | \$_ | 67,559,105 | \$_ | 6,441,756 | |

\$45.4 million reported as deferred outflows of resources related to contributions subsequent to the measurement date (\$21.2 million for miscellaneous plan and \$24.2 million for safety plan) will be recognized as a reduction of the net pension liability in the year ended June 30, 2019. Other Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows:

| Year Ended | _ | Deferred Outflows/(inflows) of Resources | | | | | |
|------------|----|--|---------------|--------------|--|--|--|
| June 30 | | Miscellaneous | Safety | Total | | | |
| 2019 | \$ | 16,009,839 \$ | 22,714,664 \$ | 38,724,503 | | | |
| 2020 | | 14,612,409 | 15,092,132 | 29,704,541 | | | |
| 2021 | | 3,486,523 | 4,737,006 | 8,223,529 | | | |
| 2022 | | (4,426,170) | (5,639,244) | (10,065,414) | | | |
| 2023 | | - | - | = | | | |
| Thereafter | | - | - | - | | | |

e. Payable to the Pension Plan:

As of June 30, 2018, the City had \$1.1 million of contributions payable to the pension plan required for the year ended June 30, 2018.

For the Year Ended June 30, 2018

NOTE 4. OTHER INFORMATION (CONTINUED):

F. Supplementary Retirement Plan

a. Plan Description:

On April 18, 2011, the City adopted a resolution authorizing the implementation of a Public Agency Retirement Services (PARS) for twenty-five POA retirees. On August 24, 2011, City amended the resolution to allow the incumbent POA President to participate under the plan. The plan provides a stipend for twenty-six POA retirees that were denied reportable compensation under the California Public Employee Retirement System (CalPERS) for salary increases they received in exchange for participating in an unpaid furlough program. The plan is an agent-multiple employer defined benefit pension plan.

b. Eligibility:

POA members who retired from July 1, 2009 to December 31, 2010 and participated in an unpaid furlough program. Additionally, one POA President who retired prior to December 31, 2011 was eligible under supplementary retirement plan.

c. Funding Policy:

The City has made available an original annual amount of \$119,768 to the plan in accordance with the payment terms defined by the plan. This amount has increased annually due to an annual compounding cost of living adjustment of two percent (2%) per year. For fiscal year 2017-18, the City's annual PARS contribution was \$130,924.

d. Net Pension liability:

The City's net pension liability for the supplementary plan is measured as the total pension liability, less the pension plan's fiduciary net position (unfunded accrued liability). The net pension liability of the Plan is measured as of June 30, 2018, using an annual actuarial valuation as of June 30, 2018. A summary of principal assumptions and methods used to determine the net pension liability is shown below.

For the Year Ended June 30, 2018

NOTE 4. OTHER INFORMATION (CONTINUED):

F. Supplementary Retirement Plan (Continued)

Actuarial Assumptions

The actuarial assumptions for the Supplementary Retirement Plan for twenty-six (26) POA retirees included:

Valuation Timing Actuarially determined contribution rates are

calculated as of June 30, for the fiscal year ending

that June 30th. 6/30/2018

Valuation Date 6/30/2018 Measurement Date 6/30/2018

Actuarial Cost Method Entry-Age Normal Cost Method

Amortization Method:

Level percent or level dollar

Closed, open, or layered periods

Amortization period at 06/30/2018

Amortization growth rate

Level dollar

Closed

14 Years

0.00%

Asset Valuation Method:

Smoothing period None
Recognition method None
Corridor None

Actuarial Assumptions:

Inflation0.00%Projected Salary Increase0.00%Investment Rate of Return6.00%Cost of Living2.00%

Mortality Males: RP-2000 Male Table projected to 2020 using Scale

BB (as prescribed by PARS)

Females: RP-2000 Female Table projected to 2020 using Scale

BB (as prescribed by PARS)

Discount Rate

The discount rate is based on the single equivalent rate that results in the same actuarial present value as the long-term expected rate of return applied to benefit payments, to the extent that the plan's fiduciary net position is projected to be sufficient to make projected benefit payments, and the municipal bond rate applied to benefit payments to the extent that the plan's fiduciary net position is not projected to be sufficient. As of June 30, 2018, the plan's fiduciary net position is not projected to be sufficient in the first year of the projection.

For the Year Ended June 30, 2018

NOTE 4. OTHER INFORMATION (CONTINUED):

F. Supplementary Retirement Plan (Continued)

The primary assumption in determining the sufficiency of a plan's fiduciary net position relates to expected employer contributions. As of June 30, 2018, the supplementary plan is currently not prefunded, in other words the level of contributions made are sufficient only to make current benefit payments.

Since a date of depletion is determined, the discount rate is much lower than the current 6.00% investment return assumption. After assets are expected to be depleted, projected benefit payments are discounted using the municipal bond index. The City has chosen the Bond Buyer Go 20-Bond Municipal Bond Index. The bond index increased from 3.58% as of June 30, 2017 to 3.87% as of June 30, 2018 resulting in an increase in the single equivalent rate from 3.58% as of July 1, 2017 to 3.87% as of June 30, 2018.

The unfunded liability, referred to as the Net Pension Liability, is \$2.2 million for a funded ratio of 2.78% as of June 30, 2018.

| | | | Long-Term | Long-Term |
|--|------------------|------------|-----------------|----------------|
| | | | Expected | Expected |
| | | Target | Arithmetic Real | Geometric Real |
| Asset Class | Index | Allocation | Rate of Return | Rate of Return |
| US Cash | BAML 3-Mon Tbill | 100% | 0.31% | 0.31% |
| Assumed Inflation- Mean | | | 2.32% | 2.30% |
| Assumed Inflation - Standard Deviation | | | 1.85% | 1.85% |
| Portfolio Real Mean Return | | | 0.31% | 0.31% |
| Portfolio Nominal Mean Return | | | 2.63% | 2.61% |
| Portfolio Standard Deviation | | | | 0.32% |
| Long-Term Expected Rate of Return | | | | 6.00% |

For the Year Ended June 30, 2018

NOTE 4. OTHER INFORMATION (CONTINUED):

F. Supplementary Retirement Plan (Continued)

Changes in the Net Pension Liability:

The changes in the Net Pension Liability for the POA retirees plan are as follows:

| | Increase (Decrease) | | | | | | |
|--|---------------------|-----------------------------------|----|---------------------------------|---------------------------------------|--|--|
| | | Total Pension Liability (a) | | Plan Fiduciary Net Position (b) | Net Pension Liability (a) - (b) | | |
| Balances at June 30, 2017 | \$ | \$2,416,210 | \$ | 62,446 \$ | 2,353,764 | | |
| Service cost | | - | | - | - | | |
| Interest on total pension liability | | 84,322 | | - | 84,322 | | |
| Effect of plan changes | | - | | - | - | | |
| Effect of economic/demographic gains or losses | | 14,150 | | - | 14,150 | | |
| Effect of assumptions changes or inputs | | (81,490) | | - | (81,490) | | |
| Benefit payments | | (122,778) | | (122,778) | - | | |
| Employer contributions | | - | | 130,924 | (130,924) | | |
| Member contributions | | - | | - | - | | |
| Net investment income | | - | | 671 | (671) | | |
| Administrative expenses | _ | - | | (6,976) | 6,976 | | |
| Balances at June 30, 2018 | \$ | 2,310,414 | \$ | 64,287 \$ | 2,246,127 | | |

Sensitivity Analysis

The following presents the net pension liability of the City of Santa Ana PARS Supplementary Retirement Plan, calculated using the discount rate of 3.87%, as well as what the Plan's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.87%) or 1 percentage point higher (4.87%) than the current rate.

| | 1% | Current | 1% |
|-----------------------|-----------------|-----------------|-----------------|
| | Decrease | Discount Rate | Increase |
| | 2.87% | 3.87% | 4.87% |
| Net pension liability | \$ 2,547,521 | \$ 2.246.127 | \$ 1,996,790 |

For the Year Ended June 30, 2018

NOTE 4. OTHER INFORMATION (CONTINUED):

F. Supplementary Retirement Plan (Continued)

e. Supplementary Retirement Plan Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pensions:

As of June 30, 2018, the deferred inflows and outflows of resources are as follows:

| | Def | ferred Outflows | I | Deferred Inflows |
|---|-----|-----------------|----|------------------|
| | | of Resources | | of Resources |
| Net differences between projected and | | <u> </u> | | |
| actual earnings on pension plan investments | | 6,851 | | |
| Total | \$ | 6,851 | \$ | |

Amounts currently reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

| Period Ending | |
|---------------|-------------|
| June 30 | Amount |
| 2019 | \$ 2,828 |
| 2020 | 2,077 |
| 2021 | 1,324 |
| 2022 | 622 |
| 2023 | - |
| Thereafter* | - |

^{*} Note that additional future deferred inflows and outflows of resources may impact these numbers.

f. Pension Expense:

| | July 1, 2017 to |
|---|-----------------|
| | June 30, 2018 |
| Service cost | \$ - |
| Interest on total pension liability | 84,322 |
| Effect of plan changes | - |
| Administrative expenses | 6,976 |
| Member contributions | - |
| Expected investment return net of investment expenses | (3,781) |
| Recognition of Deferred Inflows/Outflows of Resources | : |
| Recognition of economic/demographic gains or losses | 14,150 |
| Recognition of assumption changes or inputs | (81,490) |
| Recognition of investment gains or losses | 2,830 |
| Pension Expense | \$ 23,007 |
| | <u> </u> |

For the Year Ended June 30, 2018

NOTE 4. OTHER INFORMATION (CONTINUED):

G. Other Post-Employment Benefits (OPEB) Plan

a. Plan Description

The City provides a single-employer defined benefit healthcare plan to retirees through CalPERS under the California Public Employees Medical & Hospital Care Act (PEMHCA). The PEMHCA benefits are applied to all employee groups other than POA and City Council. Firefighters (FBA, FMA) joined PEMHCA on 1/1/98. All other employee groups (excluding POA) joined PEMHCA on 1/1/99. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement 75. The plan does not issue a separate report. The CalPERS Board of Administration consists of thirteen members who are elected, appointed, or hold office ex officio. The board composition is mandated by law and can only be changed by a majority of the registered voters in the state.

b. Eligibility:

Employees are eligible for PEMHCA benefits if they retire from the City on or after age 50 with at least 5 years of service or disability, and are eligible for a PERS pension.

c. Funding Method and Funded Status:

The City selected "unequal" PEMHCA method for the contribution. Under this method, the City offered a lesser contribution for retirees than for active employees. The City paid 90% of the \$128 (\$115.20) for calendar year 2017 and 95% of the \$133 (\$126.35) for calendar year 2018 per active miscellaneous employee for PEMHCA minimum. Beginning 2008, Assembly Bill 2544 changed the computation for annual increases to annuitant health care under the unequal method. Under the new provisions, the City increases annuitant health care contribution equal an amount not less than 5 percent of active employees contribution times number of year in the PEMHCA. The annual increase in minimum PEMHCA contribution to CalPERS will continue until the time that the City contribution for retirees equals the City contribution paid for active employees. The CalPERS Board of Administration approves the employer contribution rate and plan changes annually based on Government Code section 22892. During fiscal year 2017-18 (measurement period 2016-17), the total City's PEMHCA contribution for retirees was \$0.6 million and the implicit subsidy was \$1 million for a total of \$1.6 million.

d. Employees Covered

As of the June 30, 2017 measurement date, the following current and former employees were covered by the benefit terms under the plan:

| Inactive employees or beneficiaries | |
|-------------------------------------|---------|
| currently receiving benefits | 481 |
| Active employees | 502 |
| То | tal 983 |

For the Year Ended June 30, 2018

NOTE 4. OTHER INFORMATION (CONTINUED):

G. Other Post-Employment Benefits (OPEB) Plan (Continued)

e. Total OPEB Liability

The City's total OPEB liability of \$54.6 million was measured as of June 30, 2017, and was determined by an actuarial valuation as of June 30, 2017.

Actuarial Assumptions and Other Inputs

Actuarial Assumptions:

The total OPEB liability as of June 30, 2017 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Valuation Date June 30, 2017
Measurement Date June 30, 2017
Actuarial Cost Method Entry-Age Normal Cost Method

Discount Rate 3.13% Inflation 2.75%

Projected Salary Increase 3.25% per annum, in aggregate

Healthcare Cost Trend Rates 7.5% and grade down to 5% for years 2024 and

thereafter

Pre-retirement Turnover

Derived from CalPERS pension plan

Derived from CalPERS pension plan updated to

reflect most recent experience study

Demographic actuarial assumptions used in this valuation are based on the 2014 experience study of the California Public Employees Retirement System (CalPERS) using data from 1997 to 2011, except for a different basis used to project future mortality improvements.

Discount Rate

The discount rate was based on the S&P Municipal Bond 20 Year High Grade Index. As of the beginning and end of Measurement period, use of this index results in discount rates of 2.71% as of June 30, 2016 and 3.13% as of June 30, 2017.

For the Year Ended June 30, 2018

NOTE 4. OTHER INFORMATION (CONTINUED):

G. Other Post-Employment Benefits (OPEB) Plan (Continued)

Changes in Total OPEB Liability

The changes in total OPEB liability are as follows:

| | Total |
|--|----------------|
| | OPEB Liability |
| | |
| Balance at June 30, 2017 (1) \$ | 56,797,497 |
| Changes in the Year: | |
| Service cost | 1,414,074 |
| Interest on the total OPEB liability | 1,555,806 |
| Differences between expected and actual experience | - |
| Changes in assumptions | (3,589,376) |
| Benefit payments | (1,603,472) |
| Net Changes | (2,222,968) |
| Balance at June 30, 2018 (1) \$ | 54,574,529 |

⁽¹⁾ The table above is based on the Valuation Date and the Measurement Date of June 30, 2017.

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability of the City, calculated using the discount rate for the Plan, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

| | Current | | | | | |
|----------------------|---------------|---------------|---------------|--|--|--|
| | 1% Decrease | Discount Rate | 1% Increase | | | |
| | 2.13% | 3.13% | 4.13% | | | |
| Total OPEB Liability | \$ 63,749,823 | \$ 54,574,529 | \$ 47,298,549 | | | |

For the Year Ended June 30, 2018

NOTE 4. OTHER INFORMATION (CONTINUED):

G. Other Post-Employment Benefits (OPEB) Plan (Continued)

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Trend Rate

The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage point lower or 1-percentage point higher than the current healthcare cost trend rates:

| | | Curi | rent Healthcare | | |
|----------------------|-----------|---------|-----------------|----|------------|
| | 1% Decre | ase Co | st Trend Rates | 1 | % Increase |
| | 6.50% | | 7.50% | | 8.50% |
| Total OPEB Liability | \$ 46,395 | ,509 \$ | 54,574,529 | \$ | 67,360,744 |

OPEB Expense and Deferred Outflows/Inflows of Resources Related to OPEB

For the year ended June 30, 2018, the City recognized OPEB expense of \$2,151,958. At June 30, 2018, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

| | Deferred Outflows of Resources | | Deferred Inflows of Resources |
|----------------------------------|--------------------------------|----|-------------------------------|
| Contributions made subsequent to | | • | |
| measurement date | \$ 1,959,112 | \$ | _ |
| Change in assumptions | - | | 2,771,454 |
| Total | \$ 1,959,112 | \$ | 2,771,454 |

The change in assumptions is amortized over the expected average remaining service life. The expected average remaining service life for the 2016-17 measurement period is 4.39 years.

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized as OPEB expense as follows:

| Fiscal Year | |
|-------------|-----------------|
| Ending | |
| June 30 | Amount |
| 2019 | \$ (817,922) |
| 2020 | (817,922) |
| 2021 | (817,922) |
| 2022 | (317,688) |
| 2023 | - |
| Thereafter | _ |

For the Year Ended June 30, 2018

NOTE 4. OTHER INFORMATION (CONTINUED):

H. Classification of Fund Balances

The City's fund balances at June 30, 2018 consisted of the following:

| | | Sp | ecial Revenue Fu | inds | Capital Projects Funds | | | | |
|--|---------------|--------------|------------------|---------------|------------------------|------------------|-----------|---------------|----------------|
| | | | Special | _ | Capital Projects | | | | |
| | | Special | Revenue | Special | Housing | Capital Projects | Debt | Nonmajor | |
| | | Revenue | Housing | Revenue | Successor | Street | Service | Governmental | |
| | General | Grants | Authority | Gas Tax | Agency | Construction | SAFA | Funds | Total |
| Restricted: | | | | | | | | | |
| Debt service § | | S - S | - 5 | - \$ | - | \$ - \$ | 119,276 | \$ - : | |
| Public safety 800 MHz project | 67,327 | - | - | - | - | - | - | - | 67,327 |
| Public works streetlight project | 7,047,662 | - | - | - | - | - | - | - | 7,047,662 |
| Public safety grants | - | 2,798,469 | - | - | - | - | - | - | 2,798,469 |
| Housing & urban development | - | 3,273,197 | 2,976,664 | - | 36,130,930 | - | - | 10,326,021 | 52,706,812 |
| Recreation services | - | 170,627 | - | - | - | - | - | - | 170,627 |
| Street capital improvement projects | - | - | - | 18,762,698 | - | 41,958,369 | - | - | 60,721,067 |
| Drainage construction | - | - | - | - | - | - | - | 3,448,579 | 3,448,579 |
| Inmate welfare | - | - | - | - | - | - | - | 406,842 | 406,842 |
| Sewer system maintenance | - | - | - | - | - | - | - | 9,640,414 | 9,640,414 |
| Air quality improvements | - | - | - | - | - | - | - | 1,212,199 | 1,212,199 |
| Park acquisition & development | - | - | - | - | - | - | - | 10,970,050 | 10,970,050 |
| Community development capital projects | - | - | - | - | - | - | - | 6,497,678 | 6,497,678 |
| Advance to private-purpose trust fund | - | - | - | - | 532,601 | - | - | - | 532,601 |
| Capital grants | - | - | - | - | - | - | - | 22,487 | 22,487 |
| Pension stability funds | 504,515 | - | - | - | - | - | - | - | 504,515 |
| Total restricted | 7.610.504 | 6 242 202 | 2.076.664 | 19.762.609 | 26 662 521 | 41.059.260 | 110 276 | 42 524 270 | 156 966 605 |
| | 7,619,504 | 6,242,293 | 2,976,664 | 18,762,698 | 36,663,531 | 41,958,369 | 119,276 | 42,524,270 | 156,866,605 |
| Assigned: | | | | | | | | | |
| Contractual obligations | 1,147,323 | - | - | - | - | - | - | - | 1,147,323 |
| Surplus Allocation FY14-15: | | | | | | | | | |
| Equipment & system upgrades | 622,978 | - | - | - | - | - | - | - | 622,978 |
| Capital improvement projects | 387,408 | - | - | - | - | - | - | - | 387,408 |
| General Plan updates | 203,991 | - | - | - | - | - | - | - | 203,991 |
| Homelessness/Communications | 315,674 | - | - | - | - | - | - | - | 315,674 |
| City-wide placemaking & branding | 137,396 | - | - | - | - | - | - | - | 137,396 |
| Strategic Plan | 579,011 | - | - | - | - | - | - | - | 579,011 |
| City Public Safety & Community | | | | | | | | | |
| Benefit Programs | 1,454,038 | - | - | - | - | - | - | - | 1,454,038 |
| Continuing projects: | | | | | | | | | |
| Greater Santa Ana Vitality | 96,101 | - | - | - | - | - | - | - | 96,101 |
| Safe Transit Stops project | 19,778 | - | - | - | - | - | - | - | 19,778 |
| SARTC Capital Project | 288,992 | - | - | - | - | - | - | - | 288,992 |
| Police Equipment | 70,000 | - | - | - | - | - | - | - | 70,000 |
| Police Jail Maintenance System (JMS) | 55,000 | | | | | | | | 55,000 |
| Total assigned | 5,377,690 | | - | | | · | | | 5,377,690 |
| Unassigned: | 3,377,070 | | | | | | | | 3,377,070 |
| General Fund | | | | | | | | | |
| Operating Reserve | 42,397,974 | | | | | | | | 42,397,974 |
| Economic Uncertainty Reserve | 3,845,592 | - | - | - | - | - | - | - | 3,845,592 |
| Unallocated Amount | 10,120,323 | - | - | - | - | - | - | - | 10,120,323 |
| | 10,120,323 | (770,002) | - | - | - | - | - | (0.022) | |
| Special Revenue Funds | - | (779,083) | - | - | - | - | - | (9,933) | (789,016) |
| Capital Projects Funds | | | | | | | <u>-</u> | (3,703,004) | (3,703,004) |
| Total unassigned | 56,363,889 | (779,083) | | | | | | (3,712,937) | 51,871,869 |
| Total | \$ 69,361,083 | \$ 5,463,210 | \$ 2,976,664 | \$ 18,762,698 | \$ 36,663,531 | \$ 41,958,369 | \$119,276 | \$ 38,811,333 | \$ 214,116,164 |

On June 6, 2017, the City Council approved the City's Budget and Financial Policies (Policy). The Policy was developed as a tool to guide for how the City should respond and/or prepare for an economic downturn. As a result, the City established both a General Fund Operating Reserve (16.67 to 20% of General Fund operating revenues or expenditures including transfers) and an Economic Uncertainty Reserve account (1 to 10% of recurring General Fund revenues) in the event of loss of revenues and/or increase in expenditures as a result of a market downturn.

For the Year Ended June 30, 2018

NOTE 4. OTHER INFORMATION (CONTINUED):

H. Classification of Fund Balances (Continued)

Upon determination that negative variations in projected revenues from the largest revenue sources exceed 2% with no corresponding General Fund expenditure offset, the City Council may authorize use of the Economic Uncertainty Reserve by a two thirds vote to offset the revenue loss prior to the close of the fiscal year end. A corresponding plan to replenish the reserve account must be adopted by the same vote. However, authorization to utilize the Economic Uncertainty Reserve beyond two consecutive years is strictly prohibited.

If at any point it is deemed that the City budget is performing at a budgetary structural deficit and a fiscal emergency is declared, the use of the General Fund Operating Reserve is permissible for up to two consecutive fiscal years upon approval by two thirds of the City Council. The utilization of the Operating Reserve in year two (2) requires a plan to replenish the funds utilized.

NOTE 5. SUSEQUENT EVENTS

2018 Successor Agency Tax Allocation Refunding Bonds

On November 8, 2018, the Successor Agency to the Former Community Redevelopment Agency of the City of Santa Ana ("The Successor Agency") issued \$13.6 million Tax Allocation Refunding Bonds, Series 2018A Bonds (Tax Exempt) and \$58.7 million Tax Allocation Refunding Bonds, Series 2018B Bonds (Federally Taxable). Proceeds from the sale will be used to i) refinance \$2.8 million outstanding principal balance of Tax Allocation Bonds, Series 2003A and \$64.8 million outstanding principal balance of Tax Allocation Bonds 2011 Series A, ii) pay a premium for a reserve fund insurance policy; and iii) pay the costs of issuance of the Bonds. Tax Allocation Bonds, Series 2018A Bonds mature serially on September 1 beginning 2019 through 2031 in amounts ranging from \$0.3 million to \$2.8 million and pay interest at rates varying from 4.0% to 5.0%. Tax Allocation Bonds, Series 2018B Bonds mature serially on September 1 beginning 2021 through 2018 in amounts ranging from \$3.8 million to \$11.3 million and pay interest at rates varying from 3.3 % to 4.0 %. The Bonds do not constitute a debt or liability of the City of Santa Ana or of any of its political subdivisions, other than the Successor Agency. Neither the faith and credit nor the taxing power of the City or any of its political subdivisions is pledged to the payment of the principal of or the interest on the Bonds.

In preparing these financial statements, the City has evaluated events and transactions for potential recognition or disclosure through December 7, 2018, the date the financial statements were available to be issued.



City of Santa ana, California Comprehensive Annual Financial Report

CITY OF SANTA ANA, CALIFORNIA

Required Supplementary Information



General Fund Budgetary Comparison Schedule Year ended June 30, 2018

| | | | | | | | Variance with Final Budget |
|---|----|---|-------|---|----------|---|---|
| | _ | Budgete Original | ed Aı | nounts Final | 1 | Actual | Positive (Negative) |
| Revenues: Taxes License and permits Intergovernmental Charges for services Fines and forfeits Investment income Cost recoveries and donations | \$ | 135,981,712 5,892,104 53,081,345 12,649,016 5,158,499 760,500 11,202,851 | \$ | 135,981,712 6,141,429 53,081,345 13,056,355 5,158,499 760,500 11,421,481 | \$ | 134,309,780 \$ 7,977,170 49,037,555 13,452,166 5,712,946 148,306 11,390,682 | (1,671,932) 1,835,741 (4,043,790) 395,811 554,447 (612,194) (30,799) |
| Rental income Miscellaneous | | 3,463,292 173,034 | | 13,680,608 173,034 | | 11,679,847 257,572 | (2,000,761) 84,538 |
| Total revenues | | 228,362,353 | | 239,454,963 | | 233,966,024 | (5,488,939) |
| Expenditures: Current: General Government: City Council Clerk of the Council City Attorney City Manager Nondepartmental | _ | 441,615 1,094,794 3,204,855 2,361,287 8,591,498 | | 441,615 1,097,873 3,204,855 2,455,355 5,041,010 | _ | 446,424 914,610 2,752,087 1,961,933 4,906,725 | (4,809) 183,263 452,768 493,422 134,285 |
| Total General Government | | 15,694,049 | | 12,240,708 | <u> </u> | 10,981,779 | 1,258,929 |
| Human Resources Finance and Management Services Museum Library Recreation and Community Services Police Department Fire Department Planning and Building Public Works Community Development | _ | 1,906,000 5,632,020 1,476,130 3,946,160 18,035,380 116,416,790 50,903,390 10,636,884 6,452,385 1,513,224 | | 1,956,500 5,719,512 1,476,130 4,034,584 18,302,756 122,873,388 50,903,390 12,182,591 6,856,567 2,312,889 | _ | 1,473,061 5,919,085 1,468,035 4,009,491 17,048,700 122,483,430 50,438,382 10,846,912 6,234,394 1,331,612 | 483,439 (199,573) 8,095 25,093 1,254,056 389,958 465,008 1,335,679 622,173 981,277 |
| | | 216,918,363 | _ | 226,618,307 | _ | 221,253,102 | 5,365,205 |
| Capital Outlay Debt Service: Principal retirement Interest and fiscal charges | | 1,864,477 2,134,902 120,810 | | 7,007,704 2,173,560 4,452,661 | | 1,884,313 1,229,820 347,640 | 5,123,391 943,740 4,105,021 |
| Total expenditures | _ | 236,732,601 | | 252,492,940 | | 235,696,654 | 16,796,286 |
| Excess (deficiency) of revenues over (under) expenditures | | (8,370,248) | | (13,037,977) | | (1,730,630) | 11,307,347 |
| Other financing sources (uses): Transfers out Financing proceeds | _ | (10,644,224) | | (10,758,539) | | (10,758,539) 7,296,906 | 7,296,906 |
| Total other financing sources (uses) | | (10,644,224) | | (10,758,539) | | (3,461,633) | 7,296,906 |
| Net change in fund balances | _ | (19,014,472) | | (23,796,516) | _ | (5,192,263) | 18,604,253 |
| Fund balance - beginning | | 74,553,346 | | 74,553,346 | | 74,553,346 | -, |
| Fund balance - ending | \$ | 55,538,874 | \$ | 50,756,830 | \$ | 69,361,083 \$ | 18,604,253 |

See accompanying Notes to Required Supplementary Information.

Special Revenue Housing Authority Fund Budgetary Comparison Schedule Year ended June 30, 2018

| | _ | Budgeted An Original | nounts Final | Actual | Variance with Final Budget Positive (Negative) |
|---------------------------------|----|-------------------------|-----------------|---------------|--|
| Revenues: | _ | | | | (Treguitre) |
| Intergovernmental | \$ | 30,234,691 \$ | 33,005,751 \$ | 33,020,639 \$ | 14,888 |
| Investment income | | 34,500 | 34,500 | 41,687 | 7,187 |
| Cost recoveries | | - | - | 473,835 | 473,835 |
| Miscellaneous | _ | 100,000 | 100,000 | 130,455 | 30,455 |
| Total revenues | _ | 30,369,191 | 33,140,251 | 33,666,616 | 526,365 |
| Expenditures: | | | | | |
| Current: | | | | | |
| Community development | _ | 31,519,600 | 34,309,806 | 34,079,713 | 230,093 |
| Total expenditures | _ | 31,519,600 | 34,309,806 | 34,079,713 | 230,093 |
| Excess (deficiency) of revenues | | | | | |
| over (under) expenditures | _ | (1,150,409) | (1,169,555) | (413,097) | 756,458 |
| Net change in fund balance | | (1,150,409) | (1,169,555) | (413,097) | 756,458 |
| Fund balance - beginning | _ | 3,389,761 | 3,389,761 | 3,389,761 | |
| Fund balance - ending | \$ | 2,239,352 \$ | 2,220,206 \$ | 2,976,664 \$ | 756,458 |

Special Revenue Gas Tax Fund Budgetary Comparison Schedule Year ended June 30, 2018

| | _ | Budget Original | ed . | Amounts Final | | Actual | Variance with Final Budget Positive (Negative) |
|--|-----|------------------------|------------|------------------------|----------------|---------------------------------|--|
| Revenues: | - | | | | _ | | |
| Intergovernmental Investment income Cost recoveries | \$ | 9,529,725 | \$ | 10,548,736 | \$ | 9,159,380 \$ 16,153 7,271 | (1,389,356) 16,153 7,271 |
| Total revenues | _ | 9,529,725 | _ | 10,548,736 | _ | 9,182,804 | (1,365,932) |
| Expenditures: | | | | | | | |
| Current: Public works Capital Outlay | | 2,985,210 | | 3,082,392 | | 2,667,797 6,278 | 414,595 (6,278) |
| Debt Service: Principal retirement Interest and fiscal charges | _ | 1,525,000 2,649,555 | - . | 1,525,000 2,649,555 | · - | 1,525,000 2,649,556 | (1) |
| Total expenditures | _ | 7,159,765 | _ , | 7,256,947 | _ | 6,848,631 | 408,316 |
| Excess (deficiency) of revenues over (under) expenditures | _ | 2,369,960 | | 3,291,789 | | 2,334,173 | (957,616) |
| Other financing sources (uses): | | | | | | | |
| Transfers out | _ | (2,369,960) | | (3,291,789) | _ | (792,016) | 2,499,773 |
| Total other financing sources (uses) | _ | (2,369,960) | _ , | (3,291,789) | _ | (792,016) | 2,499,773 |
| Net change in fund balance | | - | | - | | 1,542,157 | 1,542,157 |
| Fund balance - beginning | _ | 17,220,541 | | 17,220,541 | _ | 17,220,541 | |
| Fund balance - ending | \$_ | 17,220,541 | \$ | 17,220,541 | \$ | 18,762,698 \$ | 1,542,157 |

See accompanying Notes to Required Supplementary Information.

CITY OF SANTA ANA NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

For the Year Ended June 30, 2018

A. BUDGETARY INFORMATION

The City and its component units' fiscal year begins on July 1 of each year and ends June 30 the following year. On or before the fifteenth of June of each year, the City Manager recommends and submits to the City Council a proposed budget for the next ensuing fiscal year based on a detailed financial plan prepared by the heads of the various offices, agencies and departments of the City and its component units. Upon receipt of the proposed budget, the Council holds a public hearing wherein the public is given an opportunity to be heard, after which the Council may make any revisions deemed advisable. After the conclusion of the public hearing, the Council may make modifications with the affirmative vote of at least a majority of its members. On or before the thirty-first day of July, the City Council adopts the budget as amended by the affirmative vote of at least a majority of its members. Upon final adoption, the budget is in effect for the ensuing fiscal year and becomes the authority for the various offices, agencies, and departments to expend subject to controls established by the City Charter. At any meeting after the adoption of the budget, the City Council may amend or supplement the budget by affirmative vote of at least two-thirds of the members so as to authorize the transfer of unused balances appropriated for one purpose to another purpose, or to appropriate available revenue not included in the budget. Where appropriations are made to offices, departments, or agencies for more than one activity or program, "appropriations" are considered in the aggregate with respect to total expenditures authorized for that office, department or agency within each fund, limited to purposes for which the revenues of such funds are to be spent. The City Manager is authorized to make revisions among the items included in such appropriations if, in his opinion, such revisions are necessary and proper. Budgetary control exists at the department level. Council action is necessary for transfers between funds. During the fiscal year, all budget and supplemental amendments were necessary and made in a legally permissible manner.

The City legally adopts annual budgets for the General Fund, Proprietary Funds, and certain Special Revenue Funds including Gas Tax, Housing Authority, Sewer Connection Fee, Civic Center Maintenance, Inmate Welfare, and Air Quality Improvement. The budgetary control for the Special Revenue Funds is under the department in charge. The Public Works Agency is responsible for the budget of the Gas Tax and Sewer Connection Fee funds. The Recreation and Community Services Agency is responsible for the Civic Center Maintenance fund. Housing Authority fund is managed by the Community Development Agency. Air Quality Improvement fund is managed by the Finance and Management Services Agency. The Police Department is responsible for the budget of the Inmate Welfare fund. In addition, project and grant-length budgets are approved for the Special Revenue Grants Fund and Capital Projects Funds as a planning device and for financial and management control purposes, but are not required to be legally adopted by the City Council. Monthly budgetary reports are prepared to effect control through fiscal management. Furthermore, although budgets are legally adopted for the Proprietary Funds of the City, there is no legal requirement for the fiscal year results to be reported to City Council. Therefore, no budgetary reporting for the Proprietary Funds has been presented in the accompanying financial statements.

CITY OF SANTA ANA NOTES TO REQUIRED SUPPLEMENTARY INFORMATION (CONTINUED)

For the Year Ended June 30, 2018

A. BUDGETARY INFORMATION (CONTINUED):

Budgets are prepared on a modified accrual basis. Encumbrances (e.g. purchase orders, contracts) outstanding at year-end are reported as restricted or assigned fund balances since they do not constitute expenditures or liabilities. The capital projects and grant-length appropriations are an automatic supplemental appropriation for the new fiscal year for the unexpended balance. All other annual appropriations lapse at fiscal year-end to the extent that they have not been expended or lawfully encumbered. Expenditures may not legally exceed appropriations at the departmental level in the governmental funds, except that certain Special Revenue Funds and Capital Projects Funds are maintained at the project level.

<u>Budgetary Compliance</u>. The total expenditures/expenses were within the legal prescribed limits as approved by the City Council.

For the Year Ended June 30, 2018

An Agent Multiple-Employer Defined Benefit Pension Plan Miscellaneous and Safety Plans Schedule of Changes in Net Pension Liability and Related Ratios Last Ten Fiscal Years (1)

| | Measurement Period 2016-17 Fiscal Year 2017-18 | | | | Measurement Period 2015-16 Fiscal Year 2016-17 | | | |
|--|---|---------------|----|---------------|---|----------------|---|--------------|
| | | Miscellaneous | | Safety | | Miscellaneous | | Safety |
| TOTAL PENSION LIABILITY | - | | - | • | - | | | • |
| Service cost | \$ | 11,036,864 | \$ | 11,809,664 | \$ | 9,746,396 \$ | | 10,455,350 |
| Interest on the total pension liability | | 59,176,108 | | 75,330,724 | | 58,091,618 | | 74,975,420 |
| Changes of Benefit Terms | | - | | - | | - | | - |
| Differences between expected and actual experience | | (10,220,370) | | (12,297,897) | | (5,558,589) | | 4,319,662 |
| Changes in assumptions | | 49,432,900 | | 60,902,020 | | - | | - |
| Benefit payments, including refunds of | | | | | | | | |
| employee contributions | _ | (40,256,356) | _ | (62,009,422) | _ | (38,594,541) | | (60,403,213) |
| Net Change in Total Pension Liability | | 69,169,146 | | 73,735,089 | | 23,684,884 | | 29,347,219 |
| Total Pension Liability - Beginning | _ | 803,035,091 | _ | 1,030,072,341 | _ | 779,350,207 | 1 | ,000,725,122 |
| Total Pension Liability - Ending (a) | \$ | 872,204,237 | \$ | 1,103,807,430 | \$ | 803,035,091 \$ | 1 | ,030,072,341 |
| PLAN FIDUCIARY NET POSITION | | | | | | | | |
| Plan to Plan Resource Movement | \$ | - | \$ | - | \$ | 497 \$ | | (497) |
| Contribution from the employer | | 18,415,225 | | 20,329,015 | | 16,951,369 | | 17,021,875 |
| Contribution from the employee | | 4,850,487 | | 3,670,011 | | 4,876,243 | | 3,625,596 |
| Net investment income (2) | | 60,753,784 | | 77,563,585 | | 2,859,074 | | 3,667,781 |
| Benefit payments, including refunds of | | | | | | | | |
| employee contributions | | (40,256,356) | | (62,009,422) | | (38,594,541) | | (60,403,213) |
| Administrative expenses | _ | (812,882) | _ | (1,052,193) | _ | (344,230) | | (456,601) |
| Net change in Fiduciary Net position | | 42,950,258 | | 38,500,996 | | (14,251,588) | | (36,545,059) |
| Plan Fiduciary Net Position - Beginning | _ | 550,571,677 | | 712,659,163 | _ | 564,823,265 | | 749,204,222 |
| Plan Fiduciary Net Position - Ending (b) | \$ | 593,521,935 | \$ | 751,160,159 | \$ | 550,571,677 \$ | _ | 712,659,163 |
| Plan Net Pension Liability/(Asset) Ending (a) - (b) | \$ | 278,682,302 | \$ | 352,647,271 | \$ | 252,463,414 \$ | | 317,413,178 |
| Plan Fiduciary Net Position as a Percentage of | - | | - | | - | | | |
| the Total Penson Liability | | 68.05% | | 68.05% | | 68.56% | | 69.19% |
| Covered payroll | \$ | 59,794,476 | \$ | 36,014,956 | \$ | 59,115,644 \$ | | 35,670,399 |
| Plan Net Pension Liability/(Asset) as a Percentage of Covered Payroll | | 466.07% | | 979.17% | | 427.07% | | 889.85% |
| | | | | | | | | |

⁽¹⁾ Historical information is required only for measurement period for which GASB 68 is applicable. Fiscal year 2015 was the first year of implementation, therefore only four years are shown.

Notes to Schedule:

Benefit Changes: There were no changes in benefits.

Changes of Assumptions:

From Fiscal Year June 30, 2015 to June 30, 2016:

GASB 68, paragraph 68 states that the long-term expected rate of return should be determined net of pension plan investment expense but without reduction for pension plan administrative expense. The discount rate of 7.50% used for the June 30, 2014 measurement date was net of administrative expenses. The discount rate of 7.65% used for the June 30, 2015 measurement date is without reduction of pension plan administrative expense.

From Fiscal Year June 30, 2016 to June 30, 2017:

There were no changes in assumptions.

From Fiscal Year June 30, 2017 to June 30, 2018:

The discount rate was reduced from 7.65% to 7.15%.

For the Year Ended June 30, 2018

An Agent Multiple-Employer Defined Benefit Pension Plan Miscellaneous and Safety Plans Schedule of Changes in Net Pension Liability and Related Ratios Last Ten Fiscal Years (1)

| | Measuremen | t Pe | eriod 2014-15 | Measurement Period 2013-14 | | | | | |
|----|---------------|------|---------------|----------------------------|--------------|----|----------------|--|--|
| | Fiscal Y | ear | 2015-16 | Fiscal Year 2014-15 | | | <u>2014-15</u> | | |
| | Miscellaneous | _ | Safety | _ | Safety | | | | |
| | | | | | | | | | |
| \$ | 9,672,344 | \$ | 10,747,904 | \$ | 10,195,939 | \$ | 11,422,391 | | |
| | 56,329,663 | | 72,730,571 | | 54,166,684 | | 70,618,409 | | |
| | - | | - | | = | | - | | |
| | (900,398) | | (955,751) | | - | | - | | |
| | (13,889,017) | | (17,407,256) | | - | | - | | |
| | (36,302,165) | | (56,211,627) | _ | (34,094,639) | | (52,174,231) | | |
| | 14,910,427 | - | 8,903,841 | | 30,267,984 | | 29,866,569 | | |
| | 764,439,780 | | 991,821,281 | | 734,171,796 | | 961,954,712 | | |
| \$ | 779,350,207 | \$ | 1,000,725,122 | \$ | 764,439,780 | \$ | 991,821,281 | | |
| _ | | _ | _ | _ | | _ | _ | | |
| | | Φ. | | | | | | | |
| \$ | 63 | \$ | 15.006.410 | \$ | - | \$ | - | | |
| | 14,336,768 | | 15,096,410 | | 12,836,905 | | 11,118,596 | | |
| | 4,982,824 | | 3,829,695 | | 5,076,392 | | 3,758,344 | | |
| | 12,722,834 | | 17,008,914 | | 85,824,721 | | 117,187,596 | | |
| | (36,302,165) | | (56,211,627) | | (34,094,639) | | (52,174,231) | | |
| | (635,613) | | (843,530) | | - | | - | | |
| _ | (4,895,289) | - | (21,120,138) | _ | 69,643,379 | _ | 79,890,305 | | |
| | 569,718,554 | | 770,324,360 | | 500,075,175 | | 690,434,055 | | |
| \$ | 564,823,265 | \$ | 749,204,222 | \$ | 569,718,554 | \$ | 770,324,360 | | |
| \$ | 214,526,942 | \$ | 251,520,900 | \$ | 194,721,226 | \$ | 221,496,921 | | |
| | 72.47% | | 74.87% | | 74.53% | | 77.67% | | |
| \$ | | \$ | | \$ | | \$ | | | |
| Ф | 58,022,457 | Ф | 36,512,787 | Φ | 57,613,942 | Φ | 37,782,453 | | |
| | 369.73% | | 688.86% | | 337.98% | | 586.24% | | |

For the Year Ended June 30, 2018

An Agent Multiple-Employer Defined Benefit Pension Plan Miscellaneous and Safety Plans Schedule of Plan Contributions Last Ten Fiscal Years (1)

| | | Fiscal Year 2017-18 | | | | Fiscal Year 2016-17 | | | |
|---|----|---------------------|----|--------------|----|---------------------|----|--------------|--|
| | _ | Miscellaneous | _ | Safety | _ | Miscellaneous | | Safety | |
| Actuarially Determined Contribution Contributions in Relation to the | \$ | 21,182,283 | \$ | 24,212,791 | \$ | 18,407,185 | \$ | 20,199,997 | |
| Actuarially Determined Contribution | | (21,182,283) | _ | (24,212,791) | | (18,407,185) | | (20,199,997) | |
| Contribution Deficiency (Excess) | \$ | - | \$ | | \$ | - | \$ | <u>-</u> | |
| Covered Payroll | \$ | 60,340,436 | \$ | 39,975,089 | \$ | 59,794,476 | \$ | 36,014,956 | |
| Contributions as a Percentage of Covered Payroll | | 35.10% | | 60.57% | | 30.78% | | 56.09% | |

⁽¹⁾ Historical information is required only for measurement period for which GASB 68 is applicable. Fiscal year 2015 was the first year of implementation, therefore only four years are shown.

Notes to Schedule:

| | Fiscal Yea | nr 2017-18 | Fiscal Yea | nr 2016-17 |
|---------------------------|------------------|------------------|------------------|------------------|
| | Miscellaneous | Safety | Miscellaneous | Safety |
| Valuation Date | June 30, 2016 | June 30, 2016 | June 30, 2015 | June 30, 2015 |
| Measurement Date | June 30, 2017 | June 30, 2017 | June 30, 2016 | June 30, 2016 |
| Actuarial Cost Method | Entry-Age Normal | Entry-Age Normal | Entry-Age Normal | Entry-Age Normal |
| | Cost Method | Cost Method | Cost Method | Cost Method |
| Actuarial Assumptions: | | | | |
| Discount Rate | 7.15% | 7.15% | 7.65% | 7.65% |
| Inflation | 2.75% | 2.75% | 2.75% | 2.75% |
| Projected Salary Increase | (1) | (1) | (1) | (1) |
| Investment Rate of Return | 7.5% (2) | 7.5% (2) | 7.5% (2) | 7.5% (2) |
| Mortality | (3) | (3) | (3) | (3) |

- (1) Varies by Entry Age and Service.
- (2) Net of Pension Plan Investment and Administrative Expenses; including inflation.
- (3) The probabilities of mortality are based on the 2010 CalPERS Experience Study for the period from 1997 to 2007. Pre-retirement and Post-retirement mortality rates include 5 years of projected mortality improvement using Scale AA published by the Society of Actuaries (applicable to fiscal years ended June 30, 2015, 2016, and 2017). The probabilities of mortality are based on the 2014 CalPERS Experience Study for the period from 1997 to 2011. Pre-retirement and Post-retirement mortality rates include 20 years of projected mortality improvement using Scale BB published by the Society of Actuaries (applicable to fiscal year ended June 30, 2018).

For the Year Ended June 30, 2018

An Agent Multiple-Employer Defined Benefit Pension Plan Miscellaneous and Safety Plans Schedule of Plan Contributions Last Ten Fiscal Years⁽¹⁾

| <u>Fiscal Year 2015-16</u> | | | | <u>Fiscal Year 2014-15</u> | | | | |
|----------------------------|----|--------------|----|----------------------------|----|--------------|--|--|
| Miscellaneous | | Safety | _ | Miscellaneous | _ | Safety | | |
| \$ 16,941,372 | \$ | 17,016,579 | \$ | 14,518,009 | \$ | 14,690,045 | | |
| (16,941,372) | | (17,016,579) | | (14,518,009) | | (14,690,045) | | |
| \$ | \$ | - | \$ | | \$ | | | |
| \$ 59,115,644 | \$ | 35,670,399 | \$ | 58,022,457 | \$ | 36,512,787 | | |
| 28.66% | | 47.71% | | 25.02% | | 40.23% | | |

Notes to Schedule:

| Fiscal Yea | nr 2015-16 | Fiscal Year 2014-15 | | | |
|-----------------------------|---------------------|---------------------|------------------|--|--|
| Miscellaneous | Safety | Miscellaneous | Safety | | |
| June 30, 2014 | June 30, 2014 | June 30, 2013 | June 30, 2013 | | |
| June 30, 2015 | June 30, 2015 | June 30, 2014 | June 30, 2014 | | |
| Entry-Age Normal | Entry-Age Normal | Entry-Age Normal | Entry-Age Normal | | |
| Cost Method | Cost Method | Cost Method | Cost Method | | |
| | | | | | |
| 7.65% | 7.65% | 7.50% | 7.50% | | |
| 2.75% | 2.75% | 2.75% | 2.75% | | |
| (1) | (1) | Varies by Entry | Varies by Entry | | |
| 3.3% - 14.2% ⁽¹⁾ | 3.3% - 14.2% (1) | Age and Service | Age and Service | | |
| 7.5% (2) | 7.5% ⁽²⁾ | 7.5% (2) | 7.5% (2) | | |
| (3) | (3) | (3) | (3) | | |

For the Year Ended June 30, 2018

An Agent Multiple-Employer Defined Benefit Supplementary Retirement Plan Schedule of Changes in Net Pension Liability and Related Ratios Last Ten Fiscal Years ⁽¹⁾

| | Fiscal Year | | | | | |
|---|-------------------|-------------------|-------------------|-------------------|--|--|
| | 2017-18 | 2016-17 | 2015-16 | 2014-15 | | |
| | POA Supplementary | POA Supplementary | POA Supplementary | POA Supplementary | | |
| | Retirement | Retirement | Retirement | Retirement | | |
| TOTAL PENSION LIABILITY | | | | | | |
| Service cost \$ | - \$ | - | \$ - | \$ - | | |
| Interest on the total pension liability | 84,322 | 74,777 | 74,810 | 85,299 | | |
| Effect of plan changes | - | - | - | - | | |
| Effect of economic/demographic gains or losses | 14,150 | 14,037 | 20,818 | 14,220 | | |
| Effect of assumptions changes or inputs | (81,490) | (235,753) | 558,088 | 118,428 | | |
| Benefit payments | (122,778) | (120,371) | (118,011) | (115,697) | | |
| Net Change in Total Pension Liability | (105,796) | (267,310) | 535,705 | 102,250 | | |
| Total Pension Liability - Beginning | 2,416,210 | 2,683,520 | 2,147,815 | 2,045,565 | | |
| Total Pension Liability - Ending (a) \$ | 2,310,414 \$ | 2,416,210 | \$ 2,683,520 | \$ 2,147,815 | | |
| PLAN FIDUCIARY NET POSITION | | | | | | |
| Employer Contributions | 130,924 | 128,357 | 125,840 | 123,373 | | |
| Member Contributions | - | - | - | - | | |
| Net investment income net of investment expenses | 671 | 198 | 42 | - | | |
| Benefit payments | (122,778) | (120,371) | (118,011) | (115,697) | | |
| Administrative expenses | (6,976) | (6,838) | (13,132) | (148) | | |
| Net change in Fiduciary Net position | 1,841 | 1,346 | (5,261) | 7,528 | | |
| Plan Fiduciary Net Position - Beginning | 62,446 | 61,100 | 66,361 | 58,833 | | |
| Plan Fiduciary Net Position - Ending (b) \$ | 64,287 \$ | 62,446 | \$ 61,100 | \$ 66,361 | | |
| Plan Net Pension Liability/(Asset) Ending (a) - (b) \$ | 2,246,127 \$ | 2,353,764 | \$ 2,622,420 | \$ 2,081,454 | | |
| Plan Fiduciary Net Position as a Percentage of the | | | | | | |
| Total Pension Liability | 2.78% | 2.58% | 2.28% | 3.09% | | |
| Covered Payroll | N/A | N/A | N/A | N/A | | |
| Plan Net Pension Liability/(Asset) as a Percentage of Covered Payroll | N/A | N/A | N/A | N/A | | |

⁽¹⁾ Historical information is required only for measurement period for which GASB 68 is applicable. Fiscal year 2015 was the first year of implementation, therefore only four years are shown.

For the Year Ended June 30, 2018

An Agent Multiple-Employer Defined Benefit Supplementary Retirement Plan Schedule of Employer Contributions Last Ten Fiscal Years (1)

| Fiscal Year | Actuarially | Actual | Contribution | | Contribution |
|-------------|--------------|--------------|--------------|---------|-----------------|
| ending | Determined | Employer | Deficiency | Covered | as a % of |
| June 30 | Contribution | Contribution | (Excess) | Payroll | Covered Payroll |
| 2012 | \$ 135,306 | \$ 123,769 | \$ 11,537 | N/A | N/A |
| 2013 | 138,795 | 121,517 | 17,278 | N/A | N/A |
| 2014 | 142,599 | 120,954 | 21,645 | N/A | N/A |
| 2015 | 146,195 | 123,373 | 22,822 | N/A | N/A |
| 2016 | 165,862 | 125,840 | 40,022 | N/A | N/A |
| 2017 | 172,079 | 128,357 | 43,722 | N/A | N/A |
| 2018 | 179,062 | 130,924 | 48,138 | N/A | N/A |

⁽¹⁾ The City of Santa Ana implemented Supplementary Retirement Plan for POA retirees during the fiscal year ended June 30, 2012. Information prior to fiscal year 2012 is not available.

Notes to Supplementary Retirement Plan:

| | POA Supplementary Retirement Plan | | | | | | |
|--------------------------------------|-----------------------------------|---------------------|---------------------|---------------------|--|--|--|
| | Fiscal Year 2017-18 | Fiscal Year 2016-17 | Fiscal Year 2015-16 | Fiscal Year 2014-15 | | | |
| Valuation Date | June 30, 2018 | June 30, 2017 | June 30, 2016 | June 30, 2015 | | | |
| Measurement Date | June 30, 2018 | June 30, 2017 | June 30, 2016 | June 30, 2015 | | | |
| Actuarial Cost Method | Entry-Age Normal | Entry-Age Normal | Entry-Age Normal | Entry-Age Normal | | | |
| Amortization Method: | | | | | | | |
| Level percent or level dollar | Level dollar | Level dollar | Level dollar | Level dollar | | | |
| Closed, open, or layered periods | Closed | Closed | Closed | Closed | | | |
| Amortization period | 14 years | 15 years | 16 years | 17 years | | | |
| Amortization growth rate | 0.00% | 0.00% | 0.00% | 0.00% | | | |
| Asset Valuation Method: | | | | | | | |
| Smoothing period | None | None | None | None | | | |
| Recognition method | None | None | None | None | | | |
| Corridor | None | None | None | None | | | |
| Actuarial Assumptions | | | | | | | |
| Inflation | 0.00% | 0.00% | 0.00% | 0.00% | | | |
| Salary increases including inflation | None | None | None | None | | | |
| Long-term investment rate of return | 6.00% | 6.00% | 6.00% | 6.00% | | | |
| Cost of Living | 2.00% | 2.00% | 2.00% | 2.00% | | | |
| Mortality | (A) | (A) | (A) | (B) | | | |

⁽A) Males: RP-2000 Male Table projected to 2020 using Scale BB (as prescribed by PARS). Females: RP-2000 Female Table projected to 2020 using Scale BB (as prescribed by PARS)

⁽B) Males: 1983 GAM Males (as prescribed by PARS). Females: 1983 GAM Females (as prescribed by PARS)

For the Year Ended June 30, 2018

Schedule of Changes in the Total OPEB Liability and Related Ratios Last Ten Fiscal Years (1)

| | Measurement Period 2016-17 Fiscal Year 2017-18 | | | | |
|---|---|-----------------|--|--|--|
| Total OPEB Liability: | | | | | |
| Service cost | \$ | 1,414,074 | | | |
| Interest on total OPEB liability | | 1,555,806 | | | |
| Changes in assumptions | | (3,589,376) | | | |
| Benefit payments, including refunds of | | (1,603,472) | | | |
| Net Change in Total OPEB Liability | | (2,222,968) (b) | | | |
| Total OPEB Liability - Beginning of Year | | 56,797,497 (a) | | | |
| Total OPEB Liability - Ending (a)-(b) | \$ | 54,574,529 | | | |
| Covered payroll | \$ | 47,394,045 | | | |
| Total OPEB liability as percentage of covered payroll | | 115.15% | | | |

⁽¹⁾ Fiscal year 2017-18 was the first year of GASB 75 implementation; therefore, only one year is shown.

Notes to Schedule:

| | Fiscal Year 2017-18 |
|------------------------|---------------------|
| Valuation Date | June 30, 2017 |
| Measurement Date | June 30, 2017 |
| Funding Method | Entry-Age Normal |
| Discount Rate | 3.13% |
| Participants Valued | (A) |
| Salary Increase | 3.25% per year |
| Assumed Wage Inflation | 3.0% per year |
| General Inflation Rate | 2.75% per year |
| Mortality | (B) |

- (A) Only current active employees and retired participants and covered dependents are valued. No future entrants are considered in this valuation.
- (B) Demographic assumptions are based on the 2014 experience study of the California Public Employees Retirement System using data from 1997 to 2011, except for a different basis used to project future mortality improvements.

Benefit Changes: There were no changes in benefits.

Changes of Assumptions:

From Fiscal Year June 30, 2017 to June 30, 2018: The discount rate was changed from 2.71% to 3.13%.

CITY OF SANTA ANA, CALIFORNIA

Supplementary Schedules



Nonmajor Governmental Funds Combining Balance Sheet June 30, 2018

| Assets | _ | Special Revenue Funds | Capital Projects Funds | Total |
|---|----|-----------------------------|------------------------------|-------------|
| Assets | | | | |
| Cash and investments | \$ | 11,136,318 | 5 24,264,460 \$ | 35,400,778 |
| Receivables: | | | | |
| Interest | | 40,454 | 80,173 | 120,627 |
| Accounts | | - | 17,514 | 17,514 |
| Intergovernmental | | 720,614 | 4,517,094 | 5,237,708 |
| Loans and notes | | | 4,775,000 | 4,775,000 |
| Due from other funds | | - | 41,732 | 41,732 |
| Restricted assets: | | | | |
| Cash and investments | | - | 2,523,711 | 2,523,711 |
| Total assets | _ | 11,897,386 | 36,219,684 | 48,117,070 |
| Liabilities, deferred inflows of resources, and fund balances | | | | |
| Liabilities: | | | | |
| Accounts payable | | 109,789 | 442,795 | 552,584 |
| Retention payable | | = | 63,092 | 63,092 |
| Due to other funds | | 167,987 | 4,479,818 | 4,647,805 |
| Total liabilities | _ | 277,776 | 4,985,705 | 5,263,481 |
| Deferred inflows of resources: | | | | |
| Unavailable revenues | | 370,088 | 3,672,168 | 4,042,256 |
| Onavariable revenues | _ | 370,088 | 3,072,108 | 4,042,230 |
| Fund balances: | | | | |
| Restricted | | 11,259,455 | 31,264,815 | 42,524,270 |
| Unassigned | _ | (9,933) | (3,703,004) | (3,712,937) |
| Total fund balances | _ | 11,249,522 | 27,561,811 | 38,811,333 |
| Total liabilities, deferred inflows of resources, and fund balances | \$ | 11,897,386 | 36,219,684 \$ | 48,117,070 |

Nonmajor Governmental Funds Combining Statement of Revenues, Expenditures and Changes in Fund Balances Year ended June 30, 2018

| | | Special Revenue Funds | Capital Projects Funds | Total |
|---|----|---|---|--|
| Revenues: | | Tunus | Tunus | Total |
| Taxes Intergovernmental Charges for services Investment income (loss) Cost recoveries Miscellaneous | \$ | - \$ 3,829,996 1,480,856 (85,999) 295,678 | 134,910 \$ 5,853,504 263,233 2,129,833 2,713,304 | 134,910 9,683,500 1,480,856 177,234 2,425,511 2,713,304 |
| Total revenues | | 5,520,531 | 11,094,784 | 16,615,315 |
| Expenditures: | | | | |
| Current: Human resources Recreation and community services Police department Planning and building Public works Community development Capital outlay Total expenditures Excess (deficiency) of revenues over (under) expenditures | | 103,249 2,599,259 1,916,134 188,128 - 303,540 5,110,310 | 4,427,610 - 381,191 727,920 4,208,165 9,744,886 1,349,898 | 103,249 7,026,869 1,916,134 188,128 381,191 727,920 4,511,705 14,855,196 |
| Other financing sources: | | | | |
| Transfers in | | 1,179,404 | | 1,179,404 |
| Total other financing sources | | 1,179,404 | | 1,179,404 |
| Net change in fund balances | | 1,589,625 | 1,349,898 | 2,939,523 |
| Fund balances - beginning | _ | 9,659,897 | 26,211,913 | 35,871,810 |
| Fund balances - ending | \$ | 11,249,522 \$ | 27,561,811 \$ | 38,811,333 |

Nonmajor Special Revenue Funds

The following Special Revenue Funds have been classified as nonmajor funds in the accompanying financial statements:

<u>Sewer Connection Fee</u> – This fund is used to account for the receipts and expenditures of sewer connection fees and the replacement and repair of existing undersized sewer system.

<u>Civic Center Maintenance</u> – This fund is used to account for the receipts and disbursement of funds for the cost of cleaning and maintaining the common areas in the Civic Center, Centennial Park and the City's downtown area. Funding is provided jointly by the City and the County of Orange, except downtown which is provided exclusively by the City.

<u>Inmate Welfare</u> – This fund is used to account for the receipts and disbursement of funds received through donations, profits on the sale of commissary items and commissions for personal items purchased or services used by inmates of the Santa Ana Jail, as authorized by the State of California Penal Code Section 4025.

<u>Air Quality Improvement</u> – This fund is used to account for the receipt and disbursement of funds received under AB 2766 (Health and Safety Code Sections 44220 and 44247).

Nonmajor Special Revenue Funds Combining Balance Sheet June 30, 2018

| | | Sewer Connection Fee | _ | Civic Center Maintenance |
|---|----|----------------------------|--------|-----------------------------|
| Assets | | | | |
| Cash and investments | \$ | 9,620,573 | \$ | - |
| Receivables: | | | | |
| Interest | | 34,841 | | - |
| Intergovernmental | | - | | 608,235 |
| Total assets | _ | 9,655,414 | • • | 608,235 |
| Liabilities, deferred inflows of resources, and fund balances | | | | |
| Liabilities: | | | | |
| Accounts payable | | 360 | | 97,091 |
| Due to other funds | | - | _ | 167,987 |
| Total liabilities | | 360 | _ | 265,078 |
| Deferred inflows of resources: | | | | |
| Unavailable revenues | | 14,640 | - | 353,090 |
| Fund balances (deficit): | | | | |
| Restricted | | 9,640,414 | | = |
| Unassigned | | <u> </u> | - | (9,933) |
| Total fund balances (deficit) | | 9,640,414 | - | (9,933) |
| Total liabilities, deferred inflows of resources, and fund balances | \$ | 9,655,414 | \$ | 608,235 |

| Inmate Welfare | | Air Quality Improvement | | Total |
|-------------------|------------|-------------------------------|----|-----------------------|
| Wellare | - | improvement | - | Total |
| \$ 412,273 | \$ | 1,103,472 | \$ | 11,136,318 |
| 1,469 | | 4,144 112,379 | | 40,454 720,614 |
| 413,742 | | 1,219,995 | | 11,897,386 |
| 6,283 | | 6,055 | | 109,789 |
| 6,283 | | 6,055 | | 167,987 277,776 |
| 617 | | 1,741 | | 370,088 |
| 406,842 | | 1,212,199 | | 11,259,455 (9,933) |
| 406,842 | . <u> </u> | 1,212,199 | | 11,249,522 |
| \$ 413,742 | \$ | 1,219,995 | \$ | 11,897,386 |

Nonmajor Special Revenue Funds Combining Statement of Revenues, Expenditures and Changes in Fund Balances Year ended June 30, 2018

| | Sewer Connection Fee | Civic Center Maintenance | Inmate Welfare | Air Quality Improvement | Total |
|---|----------------------------|-----------------------------|-----------------------------|---|---|
| Revenues: | | | | | |
| Intergovernmental Charges for services Investment income (loss) Cost recoveries | \$ 1,480,856 (105,734) | \$ 3,393,391 \$ | 4,219 293,423 | 436,605 \$ 15,516 2,255 | 3,829,996 1,480,856 (85,999) 295,678 |
| Total revenues | 1,375,122 | 3,393,391 | 297,642 | 454,376 | 5,520,531 |
| Expenditures: | | | | | |
| Current: Human resources Recreation and community services Police department Planning and building Capital Outlay | - - - 139,312 | 2,599,259 1,754,512 - | - - 161,622 - - | 103,249 - - 188,128 164,228 | 103,249 2,599,259 1,916,134 188,128 303,540 |
| Total expenditures | 139,312 | 4,353,771 | 161,622 | 455,605 | 5,110,310 |
| Excess (deficiency) of revenues over (under) expenditures | 1,235,810 | (960,380) | 136,020 | (1,229) | 410,221 |
| Other financing sources: | | | | | |
| Transfers in | | 1,179,404 | | | 1,179,404 |
| Total other financing sources | | 1,179,404 | | <u> </u> | 1,179,404 |
| Net change in fund balances | 1,235,810 | 219,024 | 136,020 | (1,229) | 1,589,625 |
| Fund balances (deficit) - beginning | 8,404,604 | (228,957) | 270,822 | 1,213,428 | 9,659,897 |
| Fund balances (deficit) - ending | \$ 9,640,414 | \$ (9,933) \$ | 406,842 \$ | 1,212,199 \$ | 11,249,522 |

Nonmajor Special Revenue Funds Sewer Connection Fee Budgetary Comparison Schedule Year ended June 30, 2018

| | - | Budgeted Ar Original | nounts Final | Actual | Variance with Final Budget Positive (Negative) |
|---|--------------|-------------------------|----------------------|------------------------|--|
| Revenues: | - | Original | Filiai | Actual | (Negative) |
| Charges for services Investment income (loss) | \$ | 320,000 \$ 20,000 | 320,000 \$ 20,000 | 1,480,856 \$ (105,734) | 1,160,856 (125,734) |
| Total revenues | _ | 340,000 | 340,000 | 1,375,122 | 1,035,122 |
| Expenditures: | | | | | |
| Capital Outlay | _ | 1,975,300 | 8,013,622 | 139,312 | 7,874,310 |
| Total expenditures | _ | 1,975,300 | 8,013,622 | 139,312 | 7,874,310 |
| Excess (deficiency) of revenues over (under) expenditures | _ | (1,635,300) | (7,673,622) | 1,235,810 | 8,909,432 |
| Net change in fund balance | | (1,635,300) | (7,673,622) | 1,235,810 | 8,909,432 |
| Fund balance - beginning | _ | 8,404,604 | 8,404,604 | 8,404,604 | |
| Fund balance (deficit) - ending | \$_ | 6,769,304 \$ | 730,982 \$ | 9,640,414 \$ | 8,909,432 |

Nonmajor Special Revenue Funds Civic Center Maintenance Budgetary Comparison Schedule Year ended June 30, 2018

| | <u>-</u> | Budgeted Ar Original | mounts Final | Actual | Variance with Final Budget Positive (Negative) |
|---|----------|-------------------------|-----------------|--------------|---|
| Revenues: | | | | | _ |
| Intergovernmental | \$_ | 5,516,000 \$ | 5,516,000 \$ | 3,393,391 \$ | (2,122,609) |
| Total revenues | _ | 5,516,000 | 5,516,000 | 3,393,391 | (2,122,609) |
| Expenditures: | | | | | |
| Current: | | | | | |
| Recreation and community services | | 4,609,405 | 4,609,405 | 2,599,259 | 2,010,146 |
| Police department | _ | 2,086,000 | 2,086,000 | 1,754,512 | 331,488 |
| Total expenditures | _ | 6,695,405 | 6,695,405 | 4,353,771 | 2,341,634 |
| Excess (deficiency) of revenues over (under) expenditures | _ | (1,179,405) | (1,179,405) | (960,380) | 219,025 |
| Other financing sources: | | | | | |
| Transfers in | _ | 1,179,405 | 1,179,405 | 1,179,404 | (1) |
| Total other financing sources | _ | 1,179,405 | 1,179,405 | 1,179,404 | (1) |
| Net change in fund balance | | - | - | 219,024 | 219,024 |
| Fund balance (deficit) - beginning | _ | (228,957) | (228,957) | (228,957) | <u>-</u> |
| Fund balance (deficit) - ending | \$_ | (228,957) \$ | (228,957) \$ | (9,933) \$ | 219,024 |

Nonmajor Special Revenue Funds Inmate Welfare Budgetary Comparison Schedule Year ended June 30, 2018

| | <u>-</u> | Budgeted Am Original | ounts Final | Actual | Variance with Final Budget Positive (Negative) |
|--|----------|-------------------------|----------------|---------------------------|--|
| Revenues: | | | | | |
| Investment income (loss) Cost recoveries | \$_ | - \$ 132,522 | 132,522 | \$ 4,219 \$ 293,423 | 4,219 |
| Total revenues | _ | 132,522 | 132,522 | 297,642 | 165,120 |
| Expenditures: | | | | | |
| Current: | | | | | |
| Police department | _ | 397,566 | 397,566 | 161,622 | 235,944 |
| Total expenditures | _ | 397,566 | 397,566 | 161,622 | 235,944 |
| Excess (deficiency) of revenues | | | | | |
| over (under) expenditures | _ | (265,044) | (265,044) | 136,020 | 401,064 |
| Net change in fund balance | | (265,044) | (265,044) | 136,020 | 401,064 |
| Fund balance - beginning | _ | 270,822 | 270,822 | 270,822 | |
| Fund balance (deficit) - ending | \$_ | 5,778 \$ | 5,778 | \$ 406,842 | 401,064 |

Nonmajor Special Revenue Funds Air Quality Improvement Budgetary Comparison Schedule Year ended June 30, 2018

| | | Budgeted A | mounts | | Variance with Final Budget Positive |
|---------------------------------|----|--------------|--------------|--------------|-------------------------------------|
| | | Original | Final | Actual | (Negative) |
| Revenues: | | | | | |
| Intergovernmental | \$ | 1,139,500 \$ | 1,139,500 \$ | 436,605 \$ | (702,895) |
| Investment income (loss) | | 5,000 | 5,000 | 15,516 | 10,516 |
| Cost recoveries | _ | 1,850 | 1,850 | 2,255 | 405 |
| Total revenues | _ | 1,146,350 | 1,146,350 | 454,376 | (691,974) |
| Expenditures: | | | | | |
| Current: | | | | | |
| Human resources | | 315,115 | 315,115 | 103,249 | 211,866 |
| Finance and management services | | 40,000 | 40,000 | - | 40,000 |
| Planning and building | | 480,025 | 579,997 | 188,128 | 391,869 |
| Capital Outlay | _ | 1,238,685 | 1,238,685 | 164,228 | 1,074,457 |
| Total expenditures | _ | 2,073,825 | 2,173,797 | 455,605 | 1,718,192 |
| Excess (deficiency) of revenues | | | | | |
| over (under) expenditures | _ | (927,475) | (1,027,447) | (1,229) | 1,026,218 |
| Net change in fund balance | | (927,475) | (1,027,447) | (1,229) | 1,026,218 |
| Fund balance - beginning | _ | 1,213,428 | 1,213,428 | 1,213,428 | |
| Fund balance (deficit) - ending | \$ | 285,953 \$ | 185,981 \$ | 1,212,199 \$ | 1,026,218 |

Nonmajor Capital Projects Funds

The following Capital Projects Funds have been classified as nonmajor in the accompanying financial statements:

<u>Capital Grants</u> – This is a combined report of various capital grants awarded to the City by Federal, State, and local governments not otherwise accounted for in the General and Special Revenue Funds.

<u>Drainage Construction</u> – This fund is used to account for the receipt and disbursements of funds received from developers in the form of drainage assessment fees to be used for storm drain construction.

<u>Park Acquisitions & Development</u> – This fund is used to account for the receipt and disbursement of funds received from developers in the form of development fees for use in park land acquisition and development.

<u>Community Development</u> – This fund accounts for the receipts and expenditures related to various Community Development capital improvement projects funded through one-time revenue sources.

<u>Inclusionary Housing Fee</u> – This fund is used to account for receipt from Developer fees and disbursement for planning (including but not limited to preparation of one of more elements of its general plan or for zoning improvements), conceptual design, final design, bid preparation, award of bid, property appraisal, property acquisition, relocation, lost goodwill, and/or construction of new or substantially rehabilitated existing affordable housing in the City.

Nonmajor Capital Projects Funds Combining Balance Sheet June 30, 2018

| Assets | Capital Grants | Drainage Construction |
|---|-----------------------|-----------------------|
| Assets | | |
| Cash and investments | \$ 22,453 | 3,574,279 |
| Receivables: | | |
| Interest | 58 | 12,250 |
| Accounts | - | - |
| Intergovernmental | 4,517,094 | - |
| Loans and notes | | |
| Due from other funds | 41,732 | - |
| Restricted assets: | | |
| Cash and investments | - | - |
| | , | |
| Total assets | 4,581,337 | 3,586,529 |
| Liabilities, deferred inflows of resources, and fund balances | | |
| Liabilities: | | |
| Accounts payable | 106,506 | 111,553 |
| Retention payable | 37,026 | 21,249 |
| Due to other funds | 4,479,818 | |
| Total liabilities | 4,623,350 | 132,802 |
| Deferred inflows of resources: | | |
| Unavailable revenues | 3,638,504 | 5,148 |
| Fund balances (deficit): | | |
| Restricted | 22,487 | 3,448,579 |
| Unassigned | (3,703,004) | - |
| • | <u> </u> | |
| Total fund balances (deficit) | (3,680,517) | 3,448,579 |
| Total liabilities, deferred inflows of resources, and fund balances | \$ 4,581,337 | 3,586,529 |

| | Park Acquisitions & Development | Community Development | | Inclusionary Housing Fee | | Total |
|-----|---------------------------------|--------------------------|----------------|--------------------------------|--|--------------------------------|
| \$ | 11,094,143 | \$ 4,031,649 | \$ | 5,541,936 | \$ | 24,264,460 |
| | 39,334 17,514 | 8,902 | | 19,629 | | 80,173 17,514 4,517,094 |
| | - | - | | 4,775,000 | | 4,775,000 41,732 |
| _ | - | 2,523,711 | | <u> </u> | | 2,523,711 |
| = | 11,150,991 | 6,564,262 | = - | 10,336,565 | | 36,219,684 |
| _ | 159,596 4,817 - | 62,844 - - | _ | 2,296 - - | | 442,795 63,092 4,479,818 |
| _ | 164,413 | 62,844 | | 2,296 | | 4,985,705 |
| _ | 16,528 | 3,740 | | 8,248 | | 3,672,168 |
| _ | 10,970,050 | 6,497,678 | | 10,326,021 | | 31,264,815 (3,703,004) |
| _ | 10,970,050 | 6,497,678 | | 10,326,021 | <u>. </u> | 27,561,811 |
| \$_ | 11,150,991 | \$ 6,564,262 | \$ | 10,336,565 | \$ | 36,219,684 |

Nonmajor Capital Projects Funds Combining Statement of Revenues, Expenditures and Changes in Fund Balances Year ended June 30, 2018

| Revenues: | Capital Grants | Drainage Construction |
|--|-----------------------------|----------------------------------|
| Taxes Intergovernmental Investment income (loss) Cost recoveries Miscellaneous | \$ 5,853,504 214 - | 134,910 - 48,201 - - |
| Total revenues | 5,853,718 | 183,111 |
| Expenditures: | | |
| Current: Recreation and community services Public Works Community development | 4,088,963 225,764 | - 155,427 - |
| Capital outlay | 3,191,876 | 334,994 |
| Total expenditures | 7,506,603 | 490,421 |
| Net change in fund balances | (1,652,885) | (307,310) |
| Fund balances (deficit) - beginning | (2,027,632) | 3,755,889 |
| Fund balances (deficit) - ending | \$ (3,680,517) \$ | 3,448,579 |

| Park Acquisitions Development | Community Development | Inclusionary Housing Fee | Total |
|--------------------------------|--------------------------|--------------------------------|----------------------|
| \$ - \$ | - \$ | - \$ | |
| 139,225 | 13,312 | 62,281 | 5,853,504 263,233 |
| 2,129,833 | - | - | 2,129,833 |
| <u> </u> | <u> </u> | 2,713,304 | 2,713,304 |
| 2,269,058 | 13,312 | 2,775,585 | 11,094,784 |
| 338,647 | | _ | 4,427,610 |
| - | - | - | 381,191 |
| - | 492,658 | 235,262 | 727,920 |
| 457,841 | 223,454 | - | 4,208,165 |
| 796,488 | 716,112 | 235,262 | 9,744,886 |
| 1,472,570 | (702,800) | 2,540,323 | 1,349,898 |
| 9,497,480 | 7,200,478 | 7,785,698 | 26,211,913 |
| \$ 10,970,050 \$ | 6,497,678 \$ | 10,326,021 \$ | 27,561,811 |



City of Santa ana, California Comprehensive Annual Financial Report

Nonmajor Enterprise Funds

Enterprise funds are used to account for any activity for which a fee is charged to external users for goods or services. These funds use full accounting.

The following Enterprise Funds have been classified as nonmajor in the accompanying financial statements:

<u>Refuse Collections</u> - For the provision of refuse collection services to the residential, commercial and industrial segments of the City.

<u>Transportation Center</u> - For the provision of a concentrated commuter-oriented transportation center for the region.

<u>Federal Clean Water Protection</u> - For the provision of storm drain systems operation and maintenance and pollution reduction under the National Pollutant Discharge Elimination permit issued by the Santa Ana Region of Water Quality Control Board.

Nonmajor Enterprise Funds Combining Statement of Net Position June 30, 2018

| | | Refuse Collections |
|--|-------|--------------------|
| Assets: | | |
| Current assets: | | |
| Cash and investments | \$ | 9,778,792 |
| Receivables: | | |
| Interest | | 33,507 |
| Accounts, net of allowances | | 2,181,039 |
| Total current assets | | 11,993,338 |
| Noncurrent assets: | | |
| Capital assets: | | |
| Land | | - |
| Buildings | | - |
| Improvements other than buildings | | - 22 127 |
| Equipment | | 32,137 |
| Parking structures | | - |
| Construction in progress Other assets | | - |
| | | (5 256) |
| Less accumulated depreciation | | (5,356) 26,781 |
| Total capital assets | | |
| Total noncurrent assets | | 26,781 |
| Total assets | | 12,020,119 |
| Deferred outflows of resources: | | |
| Deferred amounts on pension plans | | 124,409 |
| Deferred amounts on OPEB plan | | 13,352 |
| Total deferred outflows of resources | | 137,761 |
| Liabilities: | | |
| Current liabilities: | | |
| Accounts payable | | 1,274,727 |
| Retention payable | | - |
| Due to other funds | | - |
| Compensated absences payable | | 47,641 |
| Grant advances | | 180,253 |
| Deposits payable | | - |
| Unearned revenue | | |
| Total current liabilities | | 1,502,621 |
| Noncurrent liabilities: | | |
| Compensated absences payable | | 142,923 |
| Net pension liability | | 604,352 |
| Total OPEB liability | | 400,329 |
| Total noncurrent liabilities | | 1,147,604 |
| Total liabilities | | 2,650,225 |
| Deferred inflows of resources: | | |
| Deferred amounts on pension plans | | 14,100 |
| Deferred amounts on OPEB plan | | 20,608 |
| Total deferred inflow of resources | | 34,708 |
| Net position: | | 2.,700 |
| - | | 24.701 |
| Net investment in capital assets Restricted for: | | 26,781 |
| National Pollution Discharge Elimination System | | |
| Unrestricted | | 9,446,166 |
| Total net position | \$ | 9,472,947 |
| Tomi net position | Ψ === | 7,712,771 |

| | Transportation | Federal Clean | T-4-1 |
|----|----------------|------------------|---------------|
| | Center | Water Protection | Total |
| | | | |
| \$ | - \$ | 5,926,982 | \$ 15,705,774 |
| | - | 20,185 | 53,692 |
| | | 89,295 | 2,270,334 |
| | - | 6,036,462 | 18,029,800 |
| | | | |
| | 3,792,491 | - | 3,792,491 |
| | 8,607,909 | - | 8,607,909 |
| | 3,649,549 | 547,015 | 4,196,564 |
| | | - | 32,137 |
| | 4,817,296 | - | 4,817,296 |
| | - | 3,851,619 | 3,851,619 |
| | (12,221,632) | (271,229) | (12,498,217) |
| | 8,645,613 | 4,127,405 | 12,799,799 |
| | 8,645,613 | 4,127,405 | 12,799,799 |
| | 8,645,613 | 10,163,867 | 30,829,599 |
| | - | 533,697 | 658,106 |
| | 1,269 | 14,293 | 28,914 |
| - | 1,269 | 547,990 | 687,020 |
| | | | |
| | 19,107 | 310,900 | 1,604,734 |
| | - | 118,476 | 118,476 |
| | 838,785 | · - | 838,785 |
| | - | 702 | 48,343 |
| | - | - | 180,253 |
| | 16,000 | - | 16,000 |
| | | 1,096,845 | 1,096,845 |
| | 873,892 | 1,526,923 | 3,903,436 |
| | _ | 2,106 | 145,029 |
| | - | 2,592,672 | 3,197,024 |
| | 38,046 | 428,542 | 866,917 |
| | 38,046 | 3,023,320 | 4,208,970 |
| | 911,938 | 4,550,243 | 8,112,406 |
| | _ | 60,488 | 74,588 |
| | 1,958 | 22,060 | 44,626 |
| | 1,958 | 82,548 | 119,214 |
| | | | |
| | 8,645,613 | 4,008,929 | 12,681,323 |
| | - | 2,070,137 | 2,070,137 |
| | (912,627) | | 8,533,539 |
| \$ | 7,732,986 \$ | 6,079,066 | \$ 23,284,999 |

Nonmajor Enterprise Funds Combining Statement of Revenues, Expenses and Changes in Fund Net Position Year ended June 30, 2018

| | Re | fuse Collections |
|---|----|---|
| Operating revenues: Charges for services Miscellaneous | \$ | 19,479,786 |
| Total operating revenues | | 19,479,786 |
| Operating expenses: Personnel services Contractual services Materials and supplies Administrative charges Depreciation | | 994,669 9,308,392 8,557 7,712,958 3,214 |
| Total operating expenses | | 18,027,790 |
| Operating income (loss) | | 1,451,996 |
| Nonoperating revenues (expenses): Intergovernmental Net increase (decrease) in the fair value of investment Investment earnings | | 419,241 (234,869) 120,285 |
| Total nonoperating revenues (expenses) | | 304,657 |
| Income (loss) before transfers | | 1,756,653 |
| Capital contributions Transfers in Transfers out | | (943,685) |
| Change in net position | | 812,968 |
| Net position - beginning | | 9,033,608 |
| Reduction in net position to record beginning total OPEB liability | | (373,629) |
| Net position - beginning, as restated | | 8,659,979 |
| Net position - ending | \$ | 9,472,947 |

| Transportation Center | Federal Clean Water Protection | | Total |
|---|--|----|---|
| \$ 521,555 2,080 | \$ 657,085 | \$ | 20,658,426 2,080 |
| 523,635 | 657,085 | - | 20,660,506 |
| 133,522 763,535 7,807 138,860 430,262 | 1,028,055 1,443,792 5,959 310,893 27,351 | | 2,156,246 11,515,719 22,323 8,162,711 460,827 |
| 1,473,986 | 2,816,050 | | 22,317,826 |
| (950,351) | (2,158,965) | | (1,657,320) |
| - - - | 83,695 83,695 | | 419,241 (234,869) 203,980 388,352 |
| (950,351) | (2,075,270) | | (1,268,968) |
| - - - | 980,668 2,553,467 | | 980,668 2,553,467 (943,685) |
| (950,351) | 1,458,865 | | 1,321,482 |
| 8,720,061 | 4,958,599 | | 22,712,268 |
| (36,724) | (338,398) | | (748,751) |
| 8,683,337 | 4,620,201 | | 21,963,517 |
| \$ 7,732,986 | \$ 6,079,066 | \$ | 23,284,999 |

Nonmajor Enterprise Funds Combining Statement of Cash Flows Year ended June 30, 2018

Page 1 of 4

| | Refuse Collections |
|---|---|
| Cash flows from operating activities: Receipts from customers Receipts from other operating sources Payments to suppliers for goods and services Payments to employees | \$ 18,997,243 (16,183,953) (755,627) |
| Net cash provided (used) by operating activities | 2,057,663 |
| Cash flows from noncapital financing activities: Intergovernment contribution Transfer in Transfer out | 419,241 - (943,685) |
| Net cash provided (used) by noncapital financing activities | (524,444) |
| Cash flows from capital and related financing activities: Capital contribution Acquisition of capital assets | <u>-</u> |
| Net cash used by capital and related financing activities | |
| Cash flows from investing activities: Interest received Net increase (decrease) in the fair value of investment | 108,310 (234,869) |
| Net cash provided by investing activities | (126,559) |
| Net increase (decrease) in cash and cash equivalents | 1,406,660 |
| Cash and cash equivalents - beginning | 8,372,132 |
| Cash and cash equivalents - ending | \$ 9,778,792 |

Page 2 of 4

| Transportation Center | Federal Clean Water Protection | Total |
|--|--|--|
| \$ 526,555 523,969 (917,439) (133,085) | \$ 633,010 (980,668) (2,021,832) (883,811) | \$ 20,156,808 (456,699) (19,123,224) (1,772,523) |
| _ _ | (3,253,301) | (1,195,638) |
| - - - | 2,553,467 | 419,241 2,553,467 (943,685) |
| | 2,553,467 | 2,029,023 |
| | 980,668 (1,793,084) | 980,668 (1,793,084) |
| | (812,416) | (812,416) |
| <u>-</u> | 82,770 | 191,080 (234,869) |
| <u> </u> | 82,770 | (43,789) |
| - | (1,429,480) | (22,820) |
| | 7,356,462 | 15,728,594 |
| \$ | \$ 5,926,982 | \$ 15,705,774 |

Continued

Nonmajor Enterprise Funds Combining Statement of Cash Flows Year ended June 30, 2018

Page 3 of 4

| | _ | Refuse Collections |
|---|----|-----------------------|
| Reconciliation of operating income (loss) to net cash provided (used) by operating activities: | | |
| Operating income (loss) | \$ | 1,451,996 |
| Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities: | | |
| Depreciation expense Change in assets and liabilities: | | 3,214 |
| Decrease (increase) in accounts receivable | | (482,543) |
| Decrease (increase) in deferred outflows from pension | | (19,299) |
| Decrease (increase) in deferred outflows from OPEB | | (13,352) |
| Increase (decrease) in accounts payable | | 1,092,261 |
| Increase (decrease) in unearned revenue | | _ |
| Increase (decrease) in compensated absences payable | | 190,564 |
| Increase (decrease) in deposits payable | | - |
| Increase (decrease) in grant advances | | (243,093) |
| Increase (decrease) in postemployment benefits obligation | | (29,355) |
| Increase (decrease) in net pension liability | | 56,858 |
| Increase (decrease) in total OPEB liability | | 26,700 |
| Increase (decrease) in deferred inflows from pension | | 3,104 |
| Increase (decrease) in deferred inflows from OPEB | | 20,608 |
| Net cash provided (used) by operating activities | \$ | 2,057,663 |
| Noncash investing, capital, and financing activities: | | |
| Decrease in fair value of investments | \$ | (234,869) |

Page 4 of 4

| Tra | ansportation Center | Federal Clean Water Protection | | Total |
|-----|------------------------|--------------------------------|----|----------------------|
| \$ | (950,351) \$ | (2,158,965) | \$ | (1,657,320) |
| | 430,262 | 27,351 | | 460,827 |
| | - | (24,075) | | (506,618) |
| | - | (82,787) | | (102,086) |
| | (1,269) | (14,293) | | (28,914) |
| | 514,652 | (261,188) | | 1,345,725 |
| | - | (980,668) | | (980,668) |
| | - | (35,129) | | 155,435 |
| | 5,000 | - | | 5,000 |
| | - | - (02.006) | | (243,093) |
| | (1,574) | (92,986) 243,923 | | (123,915) 300,781 |
| | 1,322 | 90,144 | | 118,166 |
| | - | 13,312 | | 16,416 |
| | 1,958 | 22,060 | | 44,626 |
| \$ | <u> </u> | (3,253,301) | \$ | (1,195,638) |
| \$ | - \$ | _ | \$ | (234,869) |



City of Santa ana, California Comprehensive Annual Financial Report

Internal Service Funds

To account for the financing of goods or services provided by one department or agency of the City to other departments or agencies on a cost-reimbursement basis.

<u>Central Services</u> - For the provision of printing, duplicating, messenger and postal services.

Building Maintenance - For the provision of building maintenance, janitorial services and utilities to the City departments.

<u>Equipment Maintenance and Replacement</u> - For the provision of maintenance on, materials and supplies for, and replacement of, City vehicles and other gasoline or diesel-powered equipment.

Stores & Property Control - For the maintenance of a warehouse inventory of materials and supplies for all City departments.

<u>Self-Insurance Fund</u> - For the administration of the City's self-insurance programs and the payment of health and dental benefits, City's workers' compensation and payment of liability claims.

<u>Information and Communications Services</u> - For the design, installation and maintenance of all data networking, voice, radio, and facsimile services of the City's operating departments.

<u>City Yard Operations</u> - For the maintenance and security services at the City's Corporate Yard and Fleet Maintenance Facility.

<u>Engineering</u> and <u>Administrative Services</u> - For the provision of engineering, design, project management, and construction inspection services for public facilities and infrastructure, and the development and administration of transportation policy and the City's capital improvement program.

<u>Quality Service Training</u> - For the provision of training and support services, through the use and application of total quality improvement tools, for the continuous improvement of City services.

Internal Service Funds Combining Statement of Net Position June 30, 2018

Page 1 of 3

| | Central Services | Building Maintenance |
|--|---------------------|-------------------------|
| Assets: | | |
| Current assets: | | |
| Cash and investments | \$ 352,909 \$ | 2,613,731 |
| Receivables: | | |
| Interest | 1,192 | 9,946 |
| Accounts, net of allowances | - | - |
| Due from other funds | 10.541 | - |
| Inventory of supplies | 18,541 | 2 (22 (77 |
| Total current assets | 372,642 | 2,623,677 |
| Noncurrent assets: | | |
| Advances to other funds | - | - |
| Restricted cash and investments | - | - |
| Capital assets: | | |
| Improvements other than buildings | - | 602,886 |
| Equipment | 504,333 | 21,104 |
| Construction in progress | - | - |
| Computer software Less accumulated depreciation | (420,751) | (623,990) |
| • | | (023,990) |
| Total noncurrent assets | 83,582 | 2 (22 (77 |
| Total assets | 456,224 | 2,623,677 |
| Deferred outflows of resources: | | |
| Deferred amounts on pension plans | 133,044 | 938,082 |
| Deferred amounts on OPEB plan | 6,144 | 34,178 |
| Total deferred outflows of resources | 139,188 | 972,260 |
| Liabilities: | | |
| Current liabilities: | | |
| Accounts payable | 645 | 165,164 |
| Retention payable | - | - |
| Due to other funds | - | - |
| Due to other governmental agencies | - | - |
| Compensated absences payable | 10,485 | 37,374 |
| Claims payable | - | - |
| Capital lease payable | 55,597 | - |
| Total current liabilities | 66,727 | 202,538 |
| Noncurrent liabilities: | | |
| Compensated absences payable | 31,455 | 112,122 |
| Claims payable | - | - |
| Net pension liability | 646,337 | 4,557,111 |
| Total OPEB liability | 184,221 | 1,024,730 |
| Total noncurrent liabilities | 862,013 | 5,693,963 |
| Total liabilities | 928,740 | 5,896,501 |
| Deferred inflows of resources: | <u> </u> | <u> </u> |
| Deferred amounts on pension plans | 15,079 | 106,319 |
| Deferred amounts on OPEB plan | 9,483 | 52,750 |
| Total net position (deficit) | 24,562 | 159,069 |
| Net position: | | , |
| • | 27.005 | |
| Net investment in capital assets Unrestricted | 27,985 | (2.450.622) |
| | (385,875) | (2,459,633) |
| Total net position (deficit) | \$ (357,890) \$ | (2,459,633) |

Page 2 of 3

| Maintenance and P | | Stores & Property Control | Self Insurance | Information and Communications Services | City Yard Operations | Engineering and Administrative Services | |
|-------------------|---------------|---------------------------------|-------------------------|--|-------------------------|--|--|
| 4. | ,593,039 \$ | - \$ | 27,860,979 \$ | 10,566,425 \$ | 25,714 \$ | 4,846,380 | |
| | 16,709 | - | 126,272 | 38,389 | 180 | 17,631 | |
| | 23,903 | - | 5,607,417 | - | - | 123,467 | |
| | 77,323 | 744,135 | 5,007,417 | - | - | - | |
| 4. | ,710,974 | 744,135 | 33,594,668 | 10,604,814 | 25,894 | 4,987,478 | |
| | - - | | 2,044,000 232,172 | - | - | | |
| | _ | - | _ | - | 256,131 | _ | |
| | ,289,431 | - | - | 2,736,200 | 68,201 | 288,015 | |
| | 885,576 | - | - | - (402 942 | - | - | |
| (14 | ,245,998) | - | - | 6,493,843 (6,523,835) | (162,649) | (263,635 | |
| | ,929,009 | - | 2,276,172 | 2,706,208 | 161,683 | 24,380 | |
| 8. | ,639,983 | 744,135 | 35,870,840 | 13,311,022 | 187,577 | 5,011,858 | |
| 1 | ,760,296 | 115,843 | 1,501,988 | 1,642,008 | 15,913 | 4,134,865 | |
| | 46,672 | 4,637 | 33,029 | 37,959 | 1,154 | 124,663 | |
| 1. | ,806,968 | 120,480 | 1,535,017 | 1,679,967 | 17,067 | 4,259,528 | |
| | | | | | | | |
| | 49,453 | 139,768 | 89,777 | 388,829 | 1,567 | 181,972 | |
| | - | 120.927 | 15,720 | - | - | - | |
| | - | 120,827 | 30,715 | - | - | - | |
| | 112,617 | 3,890 | 83,674 | 85,787 | _ | 277,604 | |
| | - | - | 8,650,000 | - | - | - | |
| | 162.070 | - 264 405 | - | - 474 616 | 1.567 | - | |
| | 162,070 | 264,485 | 8,869,886 | 474,616 | 1,567 | 459,576 | |
| | 337,850 | 11,670 | 251,021 | 257,361 | - | 832,811 | |
| 8 | - ,551,451 | - 562,756 | 29,108,841 9,509,371 | 7,976,809 | 77,281 | 20,086,772 | |
| | ,399,307 | 139,012 | 990,277 | 1,138,090 | 34,605 | 3,737,604 | |
| | ,288,608 | 713,438 | 39,859,510 | 9,372,260 | 111,886 | 24,657,187 | |
| 10. | ,450,678 | 977,923 | 48,729,396 | 9,846,876 | 113,453 | 25,116,763 | |
| | 199,508 | 13,130 | 169,455 | 186,102 | 1,803 | 468,631 | |
| | 72,032 | 7,156 | 50,975 | 58,585 | 1,781 | 192,400 | |
| | 271,540 | 20,286 | 220,430 | 244,687 | 3,584 | 661,031 | |
| 3. | ,929,009 | - | - | 2,706,208 | 161,683 | 24,380 | |
| | ,204,276) | (133,594) | (11,543,969) | 2,193,218 | (74,076) | (16,530,788 | |
| (| (275,267) \$ | (133,594) \$ | (11,543,969) \$ | 4,899,426 \$ | 87,607 \$ | (16,506,408 | |

Continued

Internal Service Funds Combining Statement of Net Position June 30, 2018

Page 3 of 3

| | | Quality Service Training | Total |
|------------------------------------|----|--------------------------------|--------------|
| Assets: | | _ | |
| Current assets: | | | |
| Cash and investments | \$ | 419,559 \$ | 51,278,736 |
| Receivables: | | | |
| Interest | | 1,480 | 211,799 |
| Accounts, net of allowances | | - | 147,370 |
| Due from other funds | | - | 5,607,417 |
| Inventory of supplies | | | 839,999 |
| Total current assets | | 421,039 | 58,085,321 |
| Noncurrent assets: | | | |
| Advances to other funds | | - | 2,044,000 |
| Restricted cash and investments | | - | 232,172 |
| Capital assets: | | | |
| Improvements other than buildings | | - | 859,017 |
| Equipment | | - | 20,907,284 |
| Construction in progress | | - | 885,576 |
| Computer software | | - | 6,493,843 |
| Less accumulated depreciation | | <u> </u> | (22,240,858) |
| Total noncurrent assets | | - | 9,181,034 |
| Total assets | | 421,039 | 67,266,355 |
| Deferred outflows of resources: | | | |
| Deferred amounts on pension plans | | _ | 10,242,039 |
| Deferred amounts on OPEB plan | | _ | 288,436 |
| Deferred amounts on Or LD plan | | | 10,530,475 |
| Liabilities: | | | 10,550,175 |
| Current liabilities: | | | |
| Accounts payable | | _ | 1,017,175 |
| Retention payable | | _ | 15,720 |
| Due to other funds | | _ | 120,827 |
| Due to other governmental agencies | | - | 30,715 |
| Compensated absences payable | | - | 611,431 |
| Claims payable | | _ | 8,650,000 |
| Capital lease payable | | _ | 55,597 |
| Total current liabilities | | - | 10,501,465 |
| Noncurrent liabilities: | | | · · · · · · |
| Compensated absences payable | | _ | 1,834,290 |
| Claims payable | | _ | 29,108,841 |
| Net pension liability | | _ | 51,967,888 |
| Total OPEB liability | | _ | 8,647,846 |
| Total noncurrent liabilities | | | 91,558,865 |
| Total liabilities | | | 102,060,330 |
| Deferred inflows of resources: | | | 102,000,000 |
| Deferred amounts on pension plans | | _ | 1,160,027 |
| Deferred amounts on OPEB plan | | _ | 445,162 |
| Total net position (deficit) | | | 1,605,189 |
| Net position: | | | 1,005,167 |
| Net investment in capital assets | | _ | 6,849,265 |
| Unrestricted | | 421,039 | (32,717,954) |
| | Φ. | _ | |
| Total net position (deficit) | \$ | 421,039 \$ | (25,868,689) |



City of Santa ana, California Comprehensive Annual Financial Report

Internal Service Funds Combining Statement of Revenues, Expenses and Changes in Fund Net Position Year ended June 30, 2018

Page 1 of 3

| | Central Services | Building Maintenance |
|--|--|--|
| Operating revenues: Charges for services | \$ 827,911 \$ | 4,031,679 |
| Miscellaneous | | |
| Total operating revenues | 827,911 | 4,031,679 |
| Operating expenses: Personnel services Contractual services Materials and supplies Administrative charges Insurance Provision for self-insured losses | 321,802 170,562 234,190 129,036 | 2,124,174 2,078,754 208,429 194,500 |
| Depreciation | 160,127 | - - |
| Total operating expenses | 1,015,717 | 4,605,857 |
| Operating income (loss) | (187,806) | (574,178) |
| Nonoperating revenues (expenses): Net decrease in the fair value of investment Investment earnings Interest expense Gain (loss) on disposal of capital assets | 5,063 (7,741) | 38,787 |
| Total nonoperating revenues (expenses) | (2,678) | 38,787 |
| Income (loss) before transfers | (190,484) | (535,391) |
| Transfers out | - - | |
| Change in net position | (190,484) | (535,391) |
| Net position (deficit) - beginning | (8,085) | (1,049,856) |
| Reduction in net position to record beginning total OPEB liability | (159,321) | (874,386) |
| Net position (deficit) - beginning, as restated | (167,406) | (1,924,242) |
| Net position (deficit) - ending | \$ (357,890) \$ | (2,459,633) |

Page 2 of 3

|] | Equipment Maintenance and Replacement | Stores & Property Control | Self Insurance | Information and Communications Services | City Yard Operations | Engineering and Administrative Services |
|-----|--|--|--|--|---|--|
| \$ | 4,745,593 \$ 497,548 | 1,599,529 \$ 51,903 | 34,399,282 \$ 245,304 | 7,526,121 \$ | 1,114,855 \$ | 13,893,937 11,169 |
| _ | 5,243,141 | 1,651,432 | 34,644,586 | 7,526,121 | 1,114,855 | 13,905,106 |
| _ | 3,375,347 590,234 428,364 712,907 - 472,846 | 231,506 583 1,289,464 229,866 | 7,138,269 26,642,272 10,385,440 | 2,795,322 4,195,971 176,770 360,365 - 705,889 | 106,631 255,970 9,692 777,629 - - 6,403 | 9,171,472 1,105,012 221,019 3,010,876 |
| _ | 5,579,698 | 1,751,419 | 44,165,981 | 8,234,317 | 1,156,325 | 13,518,653 |
| _ | (336,557) | (99,987) | (9,521,395) | (708,196) | (41,470) | 386,453 |
| _ | 65,831 - 36,280 | - 172 - - | (485,411) 487,639 - (201,023) | (178,358) 147,301 - | - 976 - - | 63,987 - - |
| _ | 102,111 | 172 | (198,795) | (31,057) | 976 | 63,987 |
| | (234,446) | (99,815) - | (9,720,190) | (739,253) | (40,494) - | 450,440 (212,005) |
| _ | (234,446) | (99,815) | (9,720,190) | (739,253) | (40,494) | 238,435 |
| _ | 1,040,862 | 102,471 | (1,055,820) | 6,543,823 | 161,426 | (13,941,685) |
| _ | (1,081,683) | (136,250) | (767,959) | (905,144) | (33,325) | (2,803,158) |
| _ | (40,821) | (33,779) | (1,823,779) | 5,638,679 | 128,101 | (16,744,843) |
| \$_ | (275,267) \$ | (133,594) \$ | (11,543,969) \$ | 4,899,426 \$ | 87,607 \$ | (16,506,408) |

Continued

Internal Service Funds Combining Statement of Revenues, Expenses and Changes in Fund Net Position Year ended June 30, 2018

Page 3 of 3

| | Quality Service Training | Total |
|--|--------------------------------|---|
| Operating revenues: Charges for services Miscellaneous | \$ - \$ | 68,138,907 805,924 |
| Total operating revenues | <u> </u> | 68,944,831 |
| Operating expenses: Personnel services Contractual services Materials and supplies Administrative charges Insurance Provision for self-insured losses Depreciation | - - - - - - | 18,126,254 8,397,086 2,567,928 12,553,448 26,642,272 10,385,440 1,355,539 |
| Total operating expenses | <u> </u> | 80,027,967 |
| Operating income (loss) | <u>-</u> . | (11,083,136) |
| Nonoperating revenues (expenses): Net decrease in the fair value of investment Investment earnings Interest expense Gain (loss) on disposal of capital assets | 5,692 - - | (663,769) 815,448 (7,741) (164,743) |
| Total nonoperating revenues (expenses) | 5,692 | (20,805) |
| Income (loss) before transfers | 5,692 | (11,103,941) |
| Transfers out | - | (212,005) |
| Change in net position | 5,692 | (11,315,946) |
| Net position (deficit) - beginning | 415,347 | (7,791,517) |
| Reduction in net position to record beginning total OPEB liability | <u>-</u> | (6,761,226) |
| Net position (deficit) - beginning, as restated | 415,347 | (14,552,743) |
| Net position (deficit) - ending | \$ 421,039 \$ | (25,868,689) |



City of Santa ana, California Comprehensive Annual Financial Report

Internal Service Funds Combining Statement of Cash Flows Year ended June 30, 2018

Page 1 of 3

| | | Central Services | _ | Building Maintenance |
|---|----------------|------------------------|----------|--------------------------|
| Cash flows from operating activities: Receipts from interfund services provided | \$ | 827,911 | \$ | 4,031,679 |
| Receipts from other operating sources | | = | | (1,790) |
| Payments to suppliers for goods and services Payments for interfund services used | | (414,173) (129,036) | | (2,255,244) (194,500) |
| Payments to employees | | (273,635) | | (1,815,582) |
| Net cash provided (used) by operating activities | | 11,067 | • | (235,437) |
| Cash flows from noncapital financing activities: Transfers out | | - | • | |
| Repayment of advances from other funds | | - | _ | |
| Net cash provided (used) by noncapital financing activities | _ | - | _ | |
| Cash flows from capital and related financing activities: | | | | |
| Acquisition of capital assets | | - | | - |
| Capital assets donated to other funds Proceeds from sale of capital assets | | - | | - |
| Interest paid | | (7,741) | | - |
| Payments on capital leases | | (174,742) | _ | |
| Net cash provided (used) for capital and related financing activities | | (182,483) | | - |
| Cash flows from investing activities: | | | _ | |
| Interest received | | 5,207 | | 38,787 |
| Decrease in the fair value of investment | _ | | - | - |
| Net cash provided by investing activities | _ | 5,207 | - | 38,787 |
| Net increase (decrease) in cash and cash equivalents | | (166,209) | | (196,650) |
| Cash and cash equivalents - beginning | | 519,118 | - | 2,810,381 |
| Cash and cash equivalents - ending | \$ | 352,909 | \$ | 2,613,731 |
| (Includes restricted cash and investments) | | | =' | |
| Reconciliation of operating income (loss) to net cash provided (used) by operating activities: | | | | |
| Operating income (loss) | \$ | (187,806) | \$ | (574,178) |
| Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities: | | | | |
| Depreciation expense Change in assets and liabilities: | | 160,127 | | - |
| Decrease (increase) in accounts receivable | | _ | | (1,790) |
| Decrease (increase) in inventory of supplies | | 1,419 | | - |
| Decrease (increase) in deferred outflows from pension | | (20,638) | | (145,513) |
| Decrease (increase) in deferred outflows from OPEB Increase (decrease) in accounts payable | | (6,144) (10,840) | | (34,178) 31,939 |
| Increase (decrease) in due to other governmental agencies | | (10,040) | | - |
| Increase (decrease) in compensated absences payable | | 2,562 | | (9,811) |
| Increase (decrease) in retention payable | | - | | - |
| Increase (decrease) in claims payable Increase (decrease) in postemployment benefits obligation | | (26,122) | | (157,139) |
| Increase (decrease) in net pension liability | | 60,808 | | 428,740 |
| Increase (decrease) in total OPEB liability | | 24,900 | | 150,344 |
| Increase (decrease) in deferred inflows from pension | | 3,318 | | 23,399 |
| Increase (decrease) in deferred inflows from OPEB | Φ — | 9,483 | . | 52,750 |
| Net cash provided (used) by operating activities | ^Ф = | 11,067 | Ф | (235,437) |
| Noncash investing, capital, and financing activities: Decrease in fair value of investments | \$ | - | \$ | |

Page 2 of 3

| _ N | Equipment Maintenance and Replacement | Stores & Property Control | Self Insurance | Information and Communications Services | City Yard Operations | Engineering and Administrative Services |
|------------|---------------------------------------|---------------------------------------|-------------------------|---|-------------------------|--|
| \$ | 4,745,593 \$ | 1,599,529 \$ | 34,399,282 \$ | 7,526,121 \$ | 1,114,855 \$ | 13,770,470 |
| | 501,400 (1,193,710) | 51,903 (1,313,825) | 245,304 (37,186,464) | (4,262,539) | (270,006) | 11,169 (4,216,715) |
| | (712,907) | (229,866) | (37,180,404) | (360,365) | (777,629) | (4,210,713) |
| | (2,674,158) | (285,944) | (6,706,194) | (2,216,927) | (97,412) | (7,710,199) |
| _ | 666,218 | (178,203) | (9,248,072) | 686,290 | (30,192) | 1,854,725 |
| _ | <u>-</u> _ | <u>-</u> _ | 292,000 | <u> </u> | <u>-</u> <u>-</u> | (212,005) |
| _ | <u> </u> | <u>-</u> _ | 292,000 | <u> </u> | <u> </u> | (212,005) |
| | (1,156,542) | _ | _ | _ | _ | _ |
| | = | - | (201,023) | - | - | - |
| | 36,280 | - | - | - | - | - |
| | <u> </u> | <u> </u> | | | | - |
| _ | (1,120,262) | <u> </u> | (201,023) | | <u> </u> | - |
| | 61,100 | 283 | 469,207 (485,411) | 136,254 (178,358) | 973 - | 56,565 |
| | 61,100 | 283 | (16,204) | (42,104) | 973 | 56,565 |
| | (392,944) | (177,920) | (9,173,299) | 644,186 | (29,219) | 1,699,285 |
| _ | 4,985,983 | 177,920 | 37,266,450 | 9,922,239 | 54,933 | 3,147,095 |
| \$ <u></u> | 4,593,039 \$ | <u> </u> | 28,093,151 \$ | 10,566,425 \$ | 25,714 \$ | 4,846,380 |
| \$ | (336,557) \$ | (99,987) \$ | (9,521,395) \$ | (708,196) \$ | (41,470) \$ | 386,453 |
| | 472,846 | - | - | 705,889 | 6,403 | 10,274 |
| | 3,852 | - | (2,345,313) | - | - | (123,467) |
| | (4,368) (273,059) | (134,129) (17,969) | (232,205) | (254,708) | (2,468) | (641,394) |
| | 72,032 | (4,637) | (33,029) | (37,959) | (2,408) $(1,154)$ | (124,663) |
| | (170,744) | (10,476) | (162,693) | 110,202 | (722) | 120,192 |
| | 109,723 | (93,901) | (140,973) 39,907 | 28,596 | - | 66,784 |
| | - | - | 15,720 | - | - | - |
| | (326,902) | 120,827 (3,684) | 2,474,507 (228,883) | (240,493) | (1,509) | (959,231) |
| | 804,535 | 52,946 | 575,699 | 750,471 | 7,270 | 1,889,795 |
| | 317,624 | 2,762 | 222,317 | 232,946 | 1,280 | 934,446 |
| | 43,908 (46,672) | 2,889 7,156 | 37,294 50,975 | 40,957 58,585 | 397 1,781 | 103,136 192,400 |
| \$ | 666,218 \$ | (178,203) \$ | (9,248,072) \$ | | (30,192) \$ | 1,854,725 |
| | <u> </u> | · · · · · · · · · · · · · · · · · · · | | | | · · · · · · |
| \$ | - \$ | - \$ | (485,411) \$ | (178,358) \$ | - \$ | |

Continued

Internal Service Funds Combining Statement of Cash Flows Year ended June 30, 2018

Page 3 of 3

| | | Quality Service Training | | Total |
|--|-----|--------------------------------|----|--|
| Cash flows from operating activities: Receipts from interfund services provided Receipts from other operating sources Payments to suppliers for goods and services Payments for interfund services used | \$ | - - - | \$ | 68,015,440 807,986 (51,112,676) (2,404,303) |
| Payments to employees | | - | | (21,780,051) |
| Net cash provided (used) by operating activities | | - | | (6,473,604) |
| Cash flows from noncapital financing activities: Transfers out Repayment of advances from other funds | | - | | (212,005) 292,000 |
| Net cash provided (used) by noncapital financing activities | | - | | 79,995 |
| Cash flows from capital and related financing activities: Acquisition of capital assets Capital assets donated to other funds Proceeds from sale of capital assets Interest paid Payments on capital leases | | - - - - | | (1,156,542) (201,023) 36,280 (7,741) (174,742) |
| Net cash provided (used) for capital and related financing activities | | | | (1,503,768) |
| Cash flows from investing activities: Interest received Decrease in the fair value of investment Net cash provided by investing activities | | 5,331 - 5,331 | | 773,707 (663,769) 109,938 |
| Net increase (decrease) in cash and cash equivalents | | 5,331 | | (7,787,439) |
| Cash and cash equivalents - beginning | | 414,228 | | 59,298,347 |
| Cash and cash equivalents - beginning Cash and cash equivalents - ending | s — | 419,559 | \$ | 51,510,908 |
| (Includes restricted cash and investments) | Ψ= | 417,337 | Ψ | 31,310,700 |
| Reconciliation of operating income (loss) to net cash provided (used) by operating activities: | | | | |
| Operating income (loss) | \$ | - | \$ | (11,083,136) |
| Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities: Depreciation expense | | _ | | 1,355,539 |
| Change in assets and liabilities: Decrease (increase) in accounts receivable | | _ | | (2,466,718) |
| Decrease (increase) in inventory of supplies Decrease (increase) in deferred outflows from pension Decrease (increase) in deferred outflows from OPEB Increase (decrease) in accounts payable Increase (decrease) in due to other governmental agencies Increase (decrease) in compensated absences payable Increase (decrease) in retention payable Increase (decrease) in claims payable | | - - - - - - | | (137,078) (1,587,954) (169,732) (93,142) (140,973) 143,860 15,720 2,595,334 |
| Increase (decrease) in postemployment benefits obligation Increase (decrease) in net pension liability Increase (decrease) in total OPEB liability Increase (decrease) in deferred inflows from pension Increase (decrease) in deferred inflows from OPEB | _ | - - - - | | (1,943,963) 4,570,264 1,886,619 255,298 326,458 |
| Net cash provided (used) by operating activities | \$ | - | \$ | (6,473,604) |
| Noncash investing, capital, and financing activities: Decrease in fair value of investments | \$ | - | \$ | (663,769) |

Agency Funds

Agency Funds are used to account for money and property held by the City as trustee or custodian. Agency Funds include the following:

<u>Payroll</u> - For the disposition of funds charged to departments for the payment of wages and retirement benefits to City employees.

<u>Treasurer's Trust</u> – For deposits made by developer, governmental agencies and others for disposition under the terms of the agreements for which deposits were made.

<u>Retirees Health Insurance Subsidy</u> – For the disposition of funds charged to departments for the payment of retirees health insurance under the terms of the Memorandum of Understanding between the City of Santa Ana and different represented employees unions.

<u>Transportation Corridor</u> – For the collection of fees until their disbursement to transportation corridor agencies under the terms of joint exercise of powers agreement.

<u>Transportation System Improvement Authority (TSIA) Santa Ana – Tustin</u> – For the receipt and disbursement of funds under the terms of the joint exercise of powers agreement between the City of Santa Ana and the City of Tustin.

<u>Warner Industrial Community Assessment District</u> – For amounts collected and remitted under the terms of the assessment district.

Agency Funds Combining Statement of Assets and Liabilities June 30, 2018

| Assets | Payroll | _ | Treasurer's Trust | _ | Retirees Health Insurance Subsidy |
|--|--------------------------|----|----------------------|----|--|
| Cash and investments Restricted assets: Cash & investments with fiscal agents Receivables: | \$ 6,034,385 | \$ | 6,073,642 | \$ | 30,331 |
| Interest Taxes | 224 | | 298 | | 65 |
| Total assets | \$ 6,034,609 | \$ | 6,073,940 | \$ | 30,396 |
| Liabilities | | | | | |
| Accounts payable Deposit payable Due to bondholders | \$ - - - | \$ | 274 26,194 | \$ | - - - |
| Due to City employees Due to governmental agencies | 5,333,022 701,587 | _ | 6,047,472 | _ | 30,396 |
| Total liabilities | \$ 6,034,609 | \$ | 6,073,940 | \$ | 30,396 |

| Transportation Corridor | | TSIA Santa Ana- Tustin | | Warner Industrial Community Assessment District | | Total | |
|----------------------------|----------------------------|---|----|---|------|--|--|
| \$ | 18,186 | \$ 11,172,994 | \$ | 142,545 | \$ | 23,472,083 | |
| | - | - | | 105,961 | | 105,961 | |
| | - - | 34,730 | | 3,552 | | 35,317 3,552 | |
| \$ | 18,186 | \$ 11,207,724 | \$ | 252,058 | \$ | 23,616,913 | |
| \$ | 18,186 - - - - | \$ 155 - - - - 11,207,569 | \$ | - - 252,058 - - | \$ | 18,615 26,194 252,058 5,363,418 17,956,628 | |
| \$ | 18,186 | \$ 11,207,724 | \$ | 252,058 | \$\$ | 23,616,913 | |

Agency Funds Combining Statement of Changes in Assets and Liabilities Year ended June 30, 2018

Page 1 of 3

| | | Balance June 30,2017 Additi | | Additions | Deductions | Balance June 30,2018 | |
|------------------------------|--------|-----------------------------|-----|---------------|----------------|-------------------------|--|
| PAYROLL FUND | | | | | | | |
| Assets | | | | | | | |
| Cash and investments | \$ | 9,415,110 \$ | 1 | 47,713,880 \$ | 151,094,605 \$ | , , | |
| Interest receivable | | 224 | | 224 | 224 | 224 | |
| Total assets | \$ _ | 9,415,334 \$ | 1 | 47,714,104 \$ | 151,094,829 \$ | 6,034,609 | |
| Liabilities | | | | | | | |
| Due to City employees | \$ | 4,090,698 \$ | . 1 | 14,048,415 \$ | 112,806,091 \$ | 5,333,022 | |
| Due to governmental agencies | | 5,324,636 | | 33,665,689 | 38,288,738 | 701,587 | |
| Total liabilities | \$ | 9,415,334 \$ | 1 | 47,714,104 \$ | 151,094,829 \$ | 6,034,609 | |
| TREASURER'S TRUST FUND | | | | | | | |
| Assets | | | | | | | |
| Cash and investments | \$ | 5,282,908 \$ | | 9,598,686 \$ | 8,807,952 \$ | 6,073,642 | |
| Interest receivable | _ | 648 | | 298 | 648 | 298 | |
| Total assets | \$ | 5,283,556 \$ | | 9,598,984 \$ | 8,808,600 \$ | 6,073,940 | |
| Liabilities | | | | | | | |
| Accounts payable | \$ | - | | 1,386,403 | 1,386,129 | 274 | |
| Deposits payable | | 11,541 | | 2,938,353 | 2,923,700 | 26,194 | |
| Due to governmental agencies | | 5,272,015 | | 5,274,228 \$ | 4,498,771 \$ | | |
| Total liabilities | \$ _ | 5,283,556 \$ | | 9,598,984 \$ | 8,808,600 \$ | 6,073,940 | |
| RETIREES HEALTH INSURANCE S | UBSIDY | <i>I</i> | | | | | |
| Assets | | | | | | | |
| Cash and investments | \$ | 80,868 \$ | | 966,009 \$ | 1,016,546 \$ | 30,331 | |
| Interest receivable | _ | 25 | | 65 | 25 | 65 | |
| Total assets | \$ | 80,893 \$ | | 966,074 \$ | 1,016,571 \$ | 30,396 | |
| Liabilities | | | | | | | |
| Due to city employees | \$ | 80,893 \$ | | 966,074 \$ | 1,016,571 \$ | 30,396 | |
| Total liabilities | \$ | 80,893 \$ | | 966,074 \$ | 1,016,571 \$ | | |

Page 2 of 3

| | _ | Balance June 30,2017 | - | Additions | Deductions | Balance June 30,2018 |
|--|------|-------------------------|----|--------------|------------|-------------------------|
| TRANSPORTATION CORRIDOR | FUND | | | | | |
| Assets | | | | | | |
| Cash and investments | \$_ | 35,681 | \$ | 18,186 \$ | 35,681 \$ | 18,186 |
| Total assets | \$ _ | 35,681 | \$ | 18,186 \$ | 35,681 \$ | 18,186 |
| Liabilities | | | | | | |
| Accounts payable | \$_ | 35,681 | | 18,186 \$ | 35,681 \$ | 18,186 |
| Total liabilities | \$ _ | 35,681 | \$ | 18,186 \$ | 35,681 \$ | 18,186 |
| TRANSPORTATION SYSTEM IMPROVEMENT AUTHORITY SANTA-ANA - TUSTIN | | | | | | |
| Assets | | | | | | |
| Cash and investments | \$ | 8,779,734 | \$ | 2,437,676 \$ | 44,416 \$ | 11,172,994 |
| Interest receivable | | 22,939 | \$ | 34,730 \$ | 22,939 | 34,730 |
| Total assets | \$ | 8,802,673 | \$ | 2,472,406 \$ | 67,355 \$ | 11,207,724 |
| Liabilities | | | | | | |
| Accounts payable | \$ | 3,300 | \$ | 33,043 \$ | 36,188 \$ | 155 |
| Due to governmental agencies | | 8,799,373 | \$ | 2,439,363 \$ | 31,167 | 11,207,569 |
| Total liabilities | \$ | 8,802,673 | \$ | 2,472,406 \$ | 67,355 \$ | 11,207,724 |

(Continued)

Agency Funds Combining Statement of Changes in Assets and Liabilities Year ended June 30, 2018

Page 3 of 3

| | Balance June 30,2017 | _ | Additions | • | Deductions | Balance June 30,2018 |
|--|-------------------------|----------------------|-------------|----|----------------|-------------------------|
| WARNER INDUSTRIAL COMMUNI ASSESSMENT DISTRICT | TY | | | | | |
| Assets Cash and investments | \$ 57,182 | ¢ | 135,581 | ¢ | 50,218 \$ | 142,545 |
| Restricted assets: | \$ 37,182 | Þ | 155,561 | Ф | 30,218 \$ | 142,343 |
| Cash & investments with fiscal agents | 153,484 | | 69,148 | | 116,671 | 105,961 |
| Taxes | 4,157 | | 3,552 | | 4,157 | 3,552 |
| | \$ 214,823 | - - | 208,281 | \$ | 171,046 \$ | 252,058 |
| Liabilities | | | | | | |
| Due to bondholders | \$ 214,823 | \$ | 208,281 | \$ | 171,046 \$ | 252,058 |
| Total liabilities | \$ 214,823 | \$ | 208,281 | \$ | 171,046 \$ | 252,058 |
| TOTAL - ALL AGENCY FUNDS | | | | | | |
| Assets | | | | | | |
| Cash and investments Restricted assets: | \$ 23,651,483 | \$ | 160,870,018 | \$ | 161,049,418 \$ | 23,472,083 |
| Cash & investments with fiscal agents | 153,484 | | 69,148 | | 116,671 | 105,961 |
| Receivables: | | | | | | |
| Taxes | 4,157 | | 3,552 | | 4,157 | 3,552 |
| Interest | 23,836 | _ | 35,317 | | 23,836 | 35,317 |
| Total assets | \$ 23,832,960 | =\$ | 160,978,035 | \$ | 161,194,082 \$ | 23,616,913 |
| Liabilities | | | | | | |
| | \$ 38,981 | \$ | 1,437,632 | \$ | 1,457,998 \$ | 18,615 |
| Deposits payable | 11,541 | | 2,938,353 | | 2,923,700 | 26,194 |
| Due to bondholders | 214,823 | | 208,281 | | 171,046 | 252,058 |
| Due to City employees | 4,171,591 | | 115,014,489 | | 113,822,662 | 5,363,418 |
| Due to governmental agencies | 19,396,024 | | 41,379,280 | | 42,818,676 | 17,956,628 |
| Total liabilities | \$ 23,832,960 | \$ | 160,978,035 | \$ | 161,194,082 \$ | 23,616,913 |

Statistical Section

CITY OF SANTA ANA, CALIFORNIA

Statistical Section



STATISTICAL SECTION

This part of the City of Santa Ana's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information say about the government's overall financial health.

| Contents | | Page |
|------------------------|---|------|
| Financial Trends - | These schedules contain trend information to help the reader | |
| understand how the | government's financial performance and well-being have changed | |
| over time. | | |
| Schedule 1 - | Net Position by Component | 195 |
| Schedule 2 - | Changes in Net Position | 197 |
| Schedule 3 - | Fund Balances of Governmental Funds | 203 |
| Schedule 4 - | Changes in Fund Balances of Governmental Funds | 205 |
| Revenue Capacity | These schedules contain information to help the reader assess | |
| the government's mo | ost significant local revenue source, the property tax. | |
| Schedule 5 - | Assessed Value and Estimated Actual Value of Taxable Property | 207 |
| Schedule 6 - | Direct and Overlapping Property Tax Rates | 209 |
| Schedule 7 - | Property Tax Levies and Collections | 211 |
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| Schedule 9 - | Principal Property Tax Remitters | 215 |
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| Schedule 11 - | Water Rates | 219 |
| Schedule 12 - | Principal Water Customers | 220 |
| Debt Capacity - Ti | hese schedules present information to help the reader assess the | |
| affordability of the g | government's current levels of outstanding debt and the government's | |
| ability to issue addit | ional debt in the future. | |
| Schedule 13 - | Ratios of Outstanding Debt by Type | 221 |
| Schedule 14 - | Legal Debt Margin Information | 223 |
| Schedule 15 - | Direct and Overlapping Debt | 225 |
| Schedule 16 - | Pledged-Revenue Coverage | 226 |
| Demographic and | Economic Information - This schedule offers demographic and | |
| economic indicators | to help the reader understand the environment within which the | |
| government's financ | ial activities take place. | |
| Schedule 17 - | Demographic and Economic Statistics | 227 |
| Operating Informa | ation - These schedules contain service and infrastructure data to help | |
| the reader understan | d how the information in the government's financial report relates to | |
| the services the gove | ernment provides and the activities it performs. | |
| Schedule 18 - | Principal Employers | 228 |
| Schedule 19 - | Full-time and Part-time City Employees by Function | 229 |
| Schedule 20 - | Operating Indicators by Function | 231 |
| Schedule 21 - | Capital Assets Statistics by Function | 233 |

Net Position by Component Last Ten Fiscal Years (accrual basis of accounting) (amounts expressed in thousands)

| | | Fiscal Year | | | | |
|---|----|-------------|----|------------|------------|-----------|
| | _ | 2018 | _ | 2017*** | 2016 | 2015 |
| Governmental Activities: | | | | | | |
| Net investment in capital assets | \$ | 867,360 | \$ | 842,333 \$ | 823,975 \$ | 807,136 |
| Restricted | | 175,986 | | 176,377 | 156,204 | 238,034 |
| Unrestricted | | (501,404) | | (387,032) | (362,557) | (378,741) |
| Total governmental activities net position | \$ | 541,942 | \$ | 631,678 \$ | 617,622 \$ | 666,429 |
| Business-type activities: | | | | | | |
| Net investment in capital assets | \$ | 109,752 | \$ | 101,972 \$ | 96,563 \$ | 94,756 |
| Restricted | | 2,332 | | 2,908 | 2,859 | 2,867 |
| Unrestricted | | 33,072 | | 41,547 | 38,804 | 33,018 |
| Total business-type activities net position | \$ | 145,156 | \$ | 146,427 \$ | 138,226 \$ | 130,641 |
| Primary government: | | | | | | |
| Net investment in capital assets | \$ | 977,112 | \$ | 944,305 \$ | 920,538 \$ | 901,892 |
| Restricted | Ψ | 178,318 | Ψ | 179,285 | 159,063 | 240,901 |
| Unrestricted | | (468,332) | | (345,485) | (323,753) | (345,723) |
| Total primary government net position | \$ | 687,098 | \$ | 778,105 \$ | 755,848 \$ | 797,070 |

^{*} The 2013 net position was resated to implement GASB 65.

Source: City of Santa Ana 2009 - 2018 CAFRS

^{**}The 2014 net position was restated to implement GASB 68 and 71.

^{***}The 2017 net pension was restated to implement GASB 75.

| | | | Fiscal Ye | ear | | |
|----|--------------|--------------|--------------|--------------|--------------|---------|
| | 2014** | 2013* | 2012 | 2011 | 2010 | 2009 |
| \$ | 797,222 \$ | 800,141 \$ | 787,634 \$ | 767,746 \$ | 723,057 \$ | 684,618 |
| Ψ | 227,514 | 204,518 | 236,683 | 146,268 | 156,629 | 182,938 |
| | 71,741 | 54,989 | 23,756 | 26,574 | 15,155 | 5,165 |
| \$ | 1,096,477 \$ | 1,059,648 \$ | 1,048,073 \$ | 940,588 \$ | 894,841 \$ | 872,721 |
| | | | | | | |
| \$ | 92,652 \$ | 90,055 \$ | 89,780 \$ | 87,551 \$ | 84,088 \$ | 83,163 |
| | 4,033 | 3,315 | 2,322 | 1,186 | 956 | 7,014 |
| | 53,819 | 44,636 | 35,758 | 35,705 | 34,201 | 24,745 |
| \$ | 150,504 \$ | 138,006 \$ | 127,860 \$ | 124,442 \$ | 119,245 \$ | 114,922 |
| | | | | | | |
| | | | | | | |
| \$ | 889,874 \$ | 890,196 \$ | 877,414 \$ | 855,297 \$ | 807,145 \$ | 767,781 |
| | 231,547 | 207,833 | 239,005 | 147,454 | 157,585 | 189,952 |
| | 125,560 | 99,625 | 59,514 | 62,279 | 49,356 | 29,910 |
| \$ | 1,246,981 \$ | 1,197,654 \$ | 1,175,933 \$ | 1,065,030 \$ | 1,014,086 \$ | 987,643 |

Changes in Net Position Last Ten Fiscal Years (accrual basis of accounting) (amounts expressed in thousands)

| | | | | | | Fiscal Year | | Page 1 of 6 |
|------------------------------------|------|---------|------------|---------|----|-------------|------------|-------------|
| | _ | 2018 | . <u> </u> | 2017 | _ | 2016 | 2015 | 2014 |
| Expenses: | | | | | | | | |
| Governmental activities: | | | | | | | | |
| General government (1) | \$ | 23,916 | \$ | 22,965 | \$ | 16,266 \$ | 15,702 \$ | 16,244 |
| Cultural recreation and | | | | | | | | |
| community services (2) | | 36,666 | | 30,689 | | 26,252 | 27,408 | 30,613 |
| Public safety (3) (5) | | 232,167 | | 185,803 | | 156,989 | 166,410 | 160,153 |
| Developmental services (4) | | 43,308 | | 44,831 | | 29,369 | 30,548 | 28,567 |
| Community development | | 55,119 | | 47,427 | | 43,778 | 44,604 | 55,537 |
| Pass-through payments to districts | | | | | | | | |
| and other agencies | | _ | | - | | _ | - | _ |
| County administrative charge | | _ | | - | | _ | - | _ |
| Interest on long-term debt | | 6,627 | | 6,944 | | 7,208 | 7,576 | 8,080 |
| Total governmental | | | _ | | _ | | | |
| activities expenses | \$ _ | 397,803 | \$ | 338,659 | \$ | 279,862 \$ | 292,248 \$ | 299,194 |
| Business-type activities: | | | | | | | | |
| Water | \$ | 49,800 | \$ | 45,040 | \$ | 41,947 \$ | 45,217 \$ | 44,912 |
| Parking | | 5,636 | | 5,276 | | 4,296 | 2,852 | 2,795 |
| Sewer | | 5,588 | | 4,916 | | 4,685 | 4,627 | 4,761 |
| Sanitation | | 7,082 | | 6,695 | | 6,675 | 7,256 | 7,616 |
| Refuse collections | | 18,028 | | 16,853 | | 16,463 | 15,946 | 15,948 |
| Transportation center | | 1,474 | | 1,197 | | 1,245 | 1,187 | 1,267 |
| Federal clean water | | | | | | | | |
| protection | | 2,816 | | 2,373 | | 2,878 | 2,033 | 2,125 |
| Total business-type expenses | | 90,424 | | 82,350 | | 78,189 | 79,118 | 79,424 |
| Total primary government | | | | | _ | | | |
| expenses | \$ | 488,227 | \$ | 421,009 | \$ | 358,051 \$ | 371,366 \$ | 378,618 |

Source: City of Santa Ana 2009 - 2018 CAFRS

 $^{* \ \}textit{Restated property taxes for pass-through payments to districts and other agencies and County administrative charge}$

^{1.} Includes Human Resources and Finance

^{2.} Includes Museum and Library

^{3.} Includes Police and Fire

^{4.} Includes Planning and Building, and Public Works

 $^{5.\} As\ of\ April\ 2012,\ the\ City\ contracted\ with\ OCFA\ for\ fire\ services.$

| | | | Fiscal Year | | | | Page 2 of 6 |
|----|------------|----------|-------------|----|---------|----|-------------|
| | 2013 2012 | | 2011 | | 2010 | | 2009 |
| \$ | 14,628 \$ | 5 11,364 | \$ 12,333 | \$ | 15,227 | \$ | 20,456 |
| | 26,994 | 23,902 | 24,084 | | 25,528 | | 27,937 |
| | 155,444 | 139,514 | 174,524 | | 183,885 | | 175,036 |
| | 30,526 | 26,148 | 31,073 | | 30,338 | | 29,849 |
| | 55,016 | 77,219 | 58,735 | | 68,150 | | 53,598 |
| | 915 | 3,393 | 12,760 | | 28,093 | * | 10,399 * |
| | - | 1,547 | 525 | | 486 | | 391 * |
| | 7,027 | 8,669 | 14,664 | | 16,828 | | 16,580 |
| \$ | 290,550 \$ | 291,756 | \$ 328,698 | \$ | 368,535 | \$ | 334,246 |
| \$ | 44,528 \$ | S 49,271 | \$ 45,674 | \$ | 45,727 | \$ | 41,910 |
| Ψ | 2,756 | 2,963 | 2,631 | Ψ | 2,824 | Ψ | 2,767 |
| | 4,351 | 4,268 | 3,462 | | 3,485 | | 3,140 |
| | 7,913 | 8,417 | 8,403 | | 8,072 | | 7,781 |
| | 16,122 | 16,024 | 15,339 | | 16,716 | | 13,205 |
| | 1,317 | 1,280 | 1,313 | | 1,423 | | 1,422 |
| | 1,780 | 1,637 | 2,359 | | 2,210 | | 2,217 |
| | 78,766 | 83,860 | 79,181 | _ | 80,457 | | 72,442 |
| \$ | 369,317 \$ | 375,616 | \$ 407,879 | \$ | 448,992 | \$ | 406,688 |

Continued

Changes in Net Position Last Ten Fiscal Years (accrual basis of accounting) (amounts expressed in thousands)

| | | | | Fiscal Year | | Page 3 of 6 |
|--|-----|--------------|--------------|--------------|--------------|-------------|
| | _ | 2018 | 2017 | 2016 | 2015 | 2014 |
| Program revenues: | | | | | | |
| Governmental activities: | | | | | | |
| Charges for services: | | | | | | |
| General government (1) Cultural recreation and | \$ | 7,575 \$ | 5,379 \$ | 4,584 \$ | 5,267 \$ | 4,307 |
| community services (2) | | 3,100 | 3,100 | 3,245 | 3,411 | 4,302 |
| Public safety (3) (5) | | 22,607 | 22,596 | 23,370 | 22,962 | 25,498 |
| Developmental services (4) | | 17,672 | 18,595 | 17,410 | 16,651 | 16,239 |
| Community development | | 854 | 1,168 | 1,721 | 3,268 | 5,433 |
| Operating grants and | | | | | | |
| contributions | | 66,388 | 62,814 | 65,518 | 64,711 | 77,494 |
| Capital grants and | | | | | | |
| contributions | | 44,259 | 58,350 | 19,882 | 25,624 | 36,252 |
| Total governmental activities | _ | | | | | |
| program revenues | \$ | 162,455 \$ | 172,002 \$ | 135,730 \$ | 141,894 \$ | 169,525 |
| Business-type activities: | | | | | | |
| Charges for services: | | | | | | |
| Water | \$ | 55,560 \$ | 51,657 \$ | 48,289 \$ | 45,812 \$ | 52,856 |
| Parking | | 4,172 | 4,410 | 4,472 | 5,306 | 4,771 |
| Sewer | | 6,381 | 5,620 | 5,125 | 4,756 | 5,017 |
| Sanitation | | 7,020 | 7,384 | 7,973 | 8,045 | 7,934 |
| Refuse collections | | 19,480 | 18,985 | 18,230 | 17,270 | 17,062 |
| Transportation center | | 524 | 602 | 593 | 757 | 754 |
| Federal clean water | | | | | | |
| protection | | 657 | 1,725 | 365 | 2,862 | 2,868 |
| Operating grants and | | | | | | |
| contributions | | 419 | - | - | 77 | 92 |
| Capital grants and | | | | | | |
| contributions | | 981 | _ | - | - | _ |
| Total business-type activities | _ | | | | | |
| Program revenues | | 95,194 | 90,383 | 85,047 | 84,885 | 91,354 |
| Total primary government | _ | | | | | |
| Program revenues | \$_ | 257,649 \$ | 262,385 \$ | 220,777 \$ | 226,779 \$ | 260,879 |
| Net (expense) revenue | | | | | | |
| Governmental activities | | (235,348) | (166,657) | (144,132) | (150,354) | (129,669) |
| Business-type activities | | 4,770 | 8,033 | 6,858 | 5,767 | 11,930 |
| Total primary government net (expense) revenue | \$ | (230,578) \$ | (158,624) \$ | (137,274) \$ | (144,587) \$ | (117,739) |
| net (expense) revenue | φ | (230,370) \$ | (130,024) \$ | (131,214) | (144,307) \$ | (117,739) |

| | | | Fis | scal Year | | | | Page 4 of 6 |
|----|----------------|----------------|-----|----------------|----|----------------|----|----------------|
| | 2013 | 2012 | | 2011 | | 2010 | | 2009 |
| \$ | 4,322 \$ | 5,687 | ¢ | 5,912 | • | 4,659 | \$ | 5,482 |
| φ | 4,322 \$ | 3,067 | Φ | 3,912 | Ф | 4,039 | φ | 3,462 |
| | 3,311 | 3,088 | | 2,595 | | 3,231 | | 2,598 |
| | 25,652 | 27,554 | | 29,171 | | 25,370 | | 20,844 |
| | 16,752 | 18,633 | | 17,186 | | 15,707 | | 13,833 |
| | 1,447 | 28,003 | | 4,688 | | 6,321 | | 8,694 |
| | 64,700 | 75,051 | | 87,080 | | 99,887 | | 72,232 |
| | 29,214 | 37,001 | | 32,910 | | 37,218 | _ | 38,694 |
| \$ | 145,398 \$ | 195,017 | \$ | 179,542 | \$ | 192,393 | \$ | 162,377 |
| • | 51 220 · Φ | 40,402 | Φ | 47, 702 | Φ. | 40.702 | Φ | 47, 220 |
| \$ | 51,339 \$ | 49,482 | \$ | 47,783 | \$ | 48,782 | \$ | 47,338 |
| | 4,744 4,939 | 4,445 4,783 | | 3,733 4,679 | | 4,287 4,816 | | 4,274 4,522 |
| | 7,931 | 7,967 | | 8,002 | | 7,946 | | 8,091 |
| | 16,650 | 16,261 | | 16,218 | | 14,988 | | 8,615 |
| | 869 | 789 | | 970 | | 1,233 | | 1,026 |
| | 2,740 | 2,733 | | 2,552 | | 2,474 | | 2,384 |
| | 22 | 666 | | 295 | | - | | 6,442 |
| | <u> </u> | - | | - | | - | | - |
| | 89,234 | 87,126 | | 84,232 | | 84,526 | | 82,692 |
| \$ | 234,632 \$ | 282,143 | \$ | 263,774 | \$ | 276,919 | \$ | 245,069 |
| | (145,152) | (96,739) | | (149,156) | | (176,142) | | (171,869) |
| | 10,468 | 3,266 | | 5,051 | | 4,069 | | 10,250 |
| \$ | (134,685) \$ | (93,473) | \$ | (144,105) | \$ | (172,073) | \$ | (161,619) |

Continued

Changes in Net Position Last Ten Fiscal Years (accrual basis of accounting) (amounts expressed in thousands)

| <u>-</u> | | | Fiscal Year | | Page 5 of 6 |
|------------------------------------|-------------|-------------|-------------|------------|-------------|
| | 2018 | 2017 | 2016 | 2015 | 2014 |
| General revenues and other | | | | | |
| changes in net position | | | | | |
| Governmental activities: | | | | | |
| Net program revenue (expense): | | | | | |
| General government (1) \$ | (15,498) \$ | (16,528) \$ | (11,141) \$ | (9,710) \$ | (11,480) |
| Cultural recreation and | | | | | |
| community services (2) | (23,304) | (20,912) | (15,765) | (19,106) | (17,080) |
| Public safety (3) (5) | (203,383) | (155,869) | (125,726) | (134,780) | (122,434) |
| Developmental services (4) | 18,655 | 31,293 | 8,255 | 18,944 | 30,426 |
| Community development | (5,191) | 2,303 | 7,453 | 1,874 | (1,021) |
| Pass-through payments to districts | | | | | |
| and other agencies | | _ | - | - | - |
| County administrative charge | | - | - | - | - |
| Interest on long-term debt | (6,627) | (6,944) | (7,208) | (7,576) | (8,080) |
| General revenues: | | | | | |
| Property taxes | 76,616 | 72,572 | 67,902 | 72,750 | 66,098 |
| Sales Taxes | | ´ - | ´ - | _ ** | 44,367 |
| Hotels visitors' taxes | 9,246 | 9,768 | 8,882 | 8.983 | 8,519 |
| Utility users taxes | 23,943 | 24,413 | 25,102 | 24,919 | 25,035 |
| Business taxes | 14,903 | 13,774 | 12,384 | 11,343 | 11,201 |
| Franchise taxes | 8,339 | 7,866 | 8,449 | 8,316 | 7,984 |
| Other taxes | 1,263 | 1,371 | 1,520 | 997 | 1,169 |
| Intergovernmental, unrestricted | 48,572 | 50,609 | 50,747 | 48,170 | 521 |
| Investment income | 344 | 302 | 2,452 | 1,265 | 1,598 |
| Other revenues | - | 11 | 871 | 576 | 6 |
| Transfers | - | 27 | 168 | 56 | - |
| Extraordinary gain | _ | _ | - | - | - |
| Total Governmental activities | (52,122) | 14,056 | 34,345 | 27,021 | 36,829 |
| Business-type activities: | | | | | |
| Water | 5,760 | 6,617 | 6,342 | 596 | 7,944 |
| Parking | (1,465) | (866) | 176 | 2,453 | 1,976 |
| Sewer | 794 | 704 | 440 | 128 | 256 |
| Sanitation | (62) | 689 | 1,298 | 789 | 318 |
| Refuse collections | 1,871 | 2,132 | 1,767 | 1,401 | 1,206 |
| Transportation center | (950) | (595) | (653) | (430) | (513) |
| Federal clean water | (550) | (373) | (055) | (430) | (313) |
| protection General revenues: | (1,178) | (647) | (2,512) | 829 | 743 |
| Investment income | 102 | 194 | 895 | 361 | 568 |
| Transfers | - | (27) | (167) | (56) | - |
| Total business-type activities | 4,872 | 8,201 | 7,586 | 6,071 | 12,498 |
| Total primary government | (47,250) | 22,257 | 41,931 | 33,092 | 49,327 |
| Changes in net position | (17,230) | 22,23 / | 11,731 | 33,072 | 17,521 |
| Governmental activities | (52,122) | 14,056 | 34,345 | 27,021 | 36,829 |
| Business-type activities | 4,872 | 8,201 | 7,586 | 6,071 | 12,498 |
| Total primary government \$ | (47,250) \$ | 22,257 \$ | 41,931 \$ | 33,092 \$ | 49,327 |

 $^{* \ \}textit{Restated property taxes for pass-through payments to districts and other agencies and County administrative charge}$

^{**} Sales Taxes are presented as part of Intergovernmental, unrestricted revenue starting from FY14-15 based on GFOA recommendations.

| | | | Fiscal Year | | Page 6 of 6 |
|---|---------------|------------|-------------|------------|----------------|
| _ | 2013 | 2012 | 2011 | 2010 | 2009 |
| | | | | | |
| } | (8,544) \$ | (5,677) \$ | (6,421) \$ | (7,033) \$ | (10,791) |
| | (19,364) | (17,943) | (15,937) | (12,613) | (19,708) |
| | (116,788) | (93,460) | (129,423) | (137,118) | (137,103) |
| | 14,699 | 31,379 | 27,685 | 27,200 | 22,104 |
| | (7,213) | 2,572 | 2,889 | (1,170) | 999 |
| | (915) | (3,393) | (12,760) | (28,093) | (10,399) |
| | - | (1,547) | (525) | (486) | (391) |
| | (7,027) | (8,669) | (14,664) | (16,828) | (16,580) |
| | 62,347 | 87,189 | 103,610 | 108,001 * | 117,756 |
| | 40,978 | 38,744 | 37,409 | 34,496 | 39,699 |
| | 7,490 | 7,024 | 5,970 | 5,650 | 6,149 |
| | 24,415 | 24,367 | 25,328 | 26,097 | 27,693 |
| | 10,671 | 10,317 | 10,380 | 9,944 | 10,027 |
| | 9,001 | 7,460 | 7,562 | 7,777 | 5,866 |
| | 962 | 1,401 | 1,176 | 1,090 | 1,500 |
| | 833 | 466 | 1,934 | 1,255 | 1,202 |
| | (1,292) | 951 | 869 | 2,862 | 4,613 |
| | 617 | 863 | 665 | 1,089 | 543 |
| | - | - | - | - | 50 |
| | 705 11,575 | 25,440 | 45.747 | 22 120 | 12 220 |
| | 11,5/5 | 107,485 | 45,747 | 22,120 | 43,229 |
| | 6,811 | 601 | 2,195 | 3,055 | 5,428 |
| | 1,988 | 1,483 | 1,102 | 1,463 | 1,506 |
| | 588 | 514 | 1,217 | 1,332 | 1,382 |
| | 18 | (450) | (401) | (126) | 309 |
| | 551 | 513 | 1,089 | (1,728) | 1,852 |
| | (448) | (491) | (344) | (191) | (395 |
| | 960 | 1,096 | 193 | 263 | 167 |
| | (322) | 152 | 146 | 255 | 463 |
| | 10,146 | 3,418 | 5,197 | 4,323 | (50) 10,662 |
| | | | | | |
| | 21,721 | 110,903 | 50,944 | 26,443 | 53,891 |
| | 11,575 | 107,485 | 45,747 | 22,120 | 43,229 |
| | 10,146 | 3,418 | 5,197 | 4,323 | 10,662 |
| | 21,721 \$ | 110,903 \$ | 50,944 \$ | 26,443 \$ | 53,891 |

Fund Balances of Governmental Funds Last Ten Fiscal Years (modified accrual basis of accounting) (amounts expressed in thousands)

| | | Fiscal Year | | | | | |
|---|----|-------------|------------|---------|--|--|--|
| | _ | 2018 | 2017 | 2016 | | | |
| General Fund | | | | | | | |
| Reserved | \$ | - \$ | - \$ | - | | | |
| Nonspendable | | - | 9 | - | | | |
| Restricted | | 7,620 | 2,160 | 1,455 | | | |
| Commited | | - | - | - | | | |
| Assigned | | 5,378 | 9,928 | 27,077 | | | |
| Unreserved | | - | - | - | | | |
| Unassigned | | 56,363 | 62,456 | 48,395 | | | |
| Total General Fund | \$ | 69,361 \$ | 74,553 \$ | 76,927 | | | |
| All Other Governmental Funds | | | | | | | |
| Reserved | \$ | - \$ | - \$ | - | | | |
| Nonspendable | | | 23 | 16 | | | |
| Restricted | | 149,247 | 157,467 | 152,641 | | | |
| Subsequent year's budget: appropriation of fund balance | | - | - | - | | | |
| Unassigned: | | | | | | | |
| Special Revenue | | (789) | (3,287) | (921) | | | |
| Capital Projects | | (3,703) | (2,034) | (888) | | | |
| Debt Services | _ | | = | - | | | |
| Total all other governmental funds | \$ | 144,755 \$ | 152,169 \$ | 150,848 | | | |

Source: City of Santa Ana 2009 - 2018 CAFRS

^{*}The City of Santa Ana implmented GASB54 for the fiscal year ended June 30, 2010.

| | | | | Fiscal Y | 'ear | | | | |
|-------------|------------|------------|-----------|----------|------|---------|---------------|-----|---------|
| _ | 2015 | 2014 | 2013 | 2012 | | 2011 | 2010* | _ | 2009 |
| \$ | - \$ | - \$ | - \$ | - : | \$ | - | \$ - | \$ | 5,243 |
| | 3,434 | 3,357 | 3,267 | - | | - | - | | - |
| | 955 | - | - | - | | - | - | | - |
| | - | - | - | - | | 1,314 | 5,509 | | - |
| | 21,562 | 5,404 | 5,424 | 4,661 | | 2,987 | - | | - |
| | - | - | - | - | | - | - | | 11,093 |
| | 45,891 | 45,298 | 30,688 | 19,335 | | 6,673 | 2,962 | _ | - |
| \$ _ | 71,842 \$ | 54,059 \$ | 39,379 \$ | 23,996 | \$ | 10,974 | \$ 8,471 | \$_ | 16,336 |
| \$ | - \$ | - \$ | - \$ | - : | \$ | = | \$ - | \$ | 142,939 |
| | 25,263 | 18,993 | 3,660.82 | 3,652 | | 3,652 | 12,354 | | - |
| | 95,697 | 97,784 | 93,552.80 | 110,606 | | 196,182 | 247,124 | | - |
| | - | - | - | - | | - | 3,831 | | - |
| | (1,618) | (806) | (630.00) | (1,661) | | (2,191) | (86) | | 63,681 |
| | (686) | (1,721) | (936.00) | (955) | | (600) | (925) | | 10,721 |
| | | | | | | - | (68,330) | _ | - |
| \$ | 118,656 \$ | 114,250 \$ | 95,648 \$ | 111,642 | \$ | 197,043 | \$ 193,968 | \$ | 217,341 |

Changes in Fund Balances of Governmental Funds Last Ten Fiscal Years (modified accrual basis of accounting) (amounts expressed in thousands)

| | _ | Fiscal Year | | | | |
|--|-----|---------------|-----------------|---------------|------------|--|
| | _ | 2018 | 2017 | 2016 | 2015 | |
| Revenues: | | | | _ | | |
| Taxes | \$ | 134,812 \$ | 131,308 \$ | 125,255 \$ | 127,913 | |
| License and permits | | 7,994 | 5,804 | 4,744 | 5,346 | |
| Intergovernmental | | 145,520 | 145,682 | 129,823 | 129,108 | |
| Charges for services | | 15,399 | 16,016 | 12,756 | 10,698 | |
| Fines and forfeits | | 5,713 | 5,096 | 5,450 | 5,937 | |
| Investment income | | 1,601 | 517 | 2,992 | 1,715 | |
| Gain on sale of land held for resale | | 14,353 | - | - | - | |
| Miscellaneous | | 11,880 | 30,278 | 35,688 | 31,048 | |
| Special assessments | | 5,627 | 947 | _ | - | |
| Contributions from property owner- special assessments | | ´ <u>-</u> | 1,252 | _ | _ | |
| Payment of bond proceeds from successor agency | | _ | 2,515 | _ | _ | |
| Total revenues | _ | 342,899 | 339,415 | 316,708 | 311,765 | |
| | _ | 2 .2,0>> | 203,.10 | 210,700 | 011,700 | |
| Expenditures: | | 18,477 | 18,999 | 15 261 | 14 260 | |
| General government (1) | | 16,477 | 18,999 | 15,261 | 14,369 | |
| Cultural recreation and | | 20.266 | 26.512 | 22.024 | 4.076 | |
| community services (2) | | 30,366 | 26,512 | 23,934 | 4,976 | |
| Public safety (3) (5) | | 180,276 | 171,486 | 162,047 | 154,975 | |
| Developmental services (4) | | 24,876 | 18,532 | 18,892 | 36,754 | |
| Community development | | 52,073 | 48,928 | 42,827 | 44,150 | |
| Capital outlay | | 41,418 | 45,109 | 30,367 | 25,123 | |
| Debt service: | | | | | | |
| Principal retirement | | 9,787 | 9,181 | 8,242 | 7,872 | |
| Interest and fiscal charges | | 5,741 | 6,020 | 6,342 | 6,750 | |
| Cost of issuance and other bond charges | _ | _ | . | - | - | |
| Total expenditures | _ | 363,014 | 344,767 | 307,912 | 294,969 | |
| Excess (deficiency) of revenues | | | | | | |
| over (under) expenditures | | (20,115) | (5,352) | 8,796 | 16,796 | |
| Other Financing Sources (uses): | | (- , - , | (-)) | - , | -, | |
| Loss on sale of land held for resale | | | | (1,267) | | |
| Sales of capital assets | | - | 2,000 | (1,207) | - | |
| Transfers in | | 11,763 | 2,000 11,645 | 17,826 | 14,975 | |
| Transfers out | | | | | | |
| | | (11,551) | (11,398) | (17,624) | (14,793) | |
| Bond discount | | - | - | - | - 1 256 | |
| Capital lease agreement | | 7 207 | 2.052 | - | 4,256 | |
| Issuance of Debt | | 7,297 | 2,052 | - | 955 | |
| Payment to refunded bond escrow agent | | - | - | - | - | |
| Proceeds from issuance of bonds | | - | - | - | - | |
| Proceeds of refunding debt | | - | - | - | - | |
| Capital contribution | _ | 7.500 | 4.200 | (1.065) | - - 202 | |
| Total other financing sources (uses) | _ | 7,509 | 4,299 | (1,065) | 5,393 | |
| Extraordinary gain (loss) | _ | | <u> </u> | | - | |
| Net change in fund balance | \$_ | (12,606) \$ | (1,053) \$ | 7,731 \$ | 22,189 | |
| Debt service as a percent of | | | | | | |
| noncapital expenditures | | 4.9% | 5.0% | 5.3% | 5.4% | |

Source: City of Santa Ana 2009 - 2018 CAFRS

^{1.} Includes Human Resources and Finance

^{2.} Includes Museum and Library

^{3.} Includes Police and Fire and pass-through payments to districts & other agencies

^{4.} Includes Planning and Building, and Public Works

^{5.} As of April 2012, the City contracted with OCFA for fire services.

| | | | Fiscal Ye | ear | | |
|----------|------------|------------|----------------------|------------|-------------|-----------|
| | 2014 | 2013 | 2012 | 2011 | 2010 | 2009 |
| \$ | 164,855 \$ | 156,008 \$ | 176,503 \$ | 191,434 \$ | 193,055 \$ | 205,817 |
| | 3,295 | 4,043 | 3,948 | 3,806 | 2,845 | 3,485 |
| | 95,367 | 88,411 | 108,638 | 121,924 | 128,240 | 109,186 |
| | 11,493 | 8,752 | 11,021 | 9,899 | 10,147 | 9,161 |
| | 7,010 | 6,935 | 6,930 | 7,902 | 6,435 | 7,332 |
| | 1,607 | (396) | 1,163 | 1,355 | 2,072 | 11,504 |
| | = | = | 273 | 238 | = | - |
| | 43,804 | 35,541 | 36,985 | 39,280 | 44,368 | 39,359 |
| | - | - | - | - | - | - |
| | - | - | - | - | - | - |
| | | | | | | - |
| | 327,431 | 299,294 | 345,461 | 375,838 | 387,162 | 385,844 |
| | 13,264 | 12,494 | 10,155 | 10,782 | 11,745 | 20,300 |
| | 27,074 | 23,762 | 21,138 | 21,205 | 23,629 | 26,883 |
| | 151,703 | 150,723 | 169,504 | 164,203 | 177,346 | 173,793 |
| | 17,237 | 17,565 | 15,575 | 19,763 | 19,716 | 22,022 |
| | 58,337 | 55,359 | 82,114 | 71,413 | 67,454 | 53,439 |
| | 10,801 | 25,378 | 30,067 | 58,488 | 56,481 | 46,819 |
| | 11,513 | 6,865 | 9,001 | 14,244 | 12,485 | 12,791 |
| | 7,987 | 8,471 | 11,940 | 17,543 | 20,769 | 20,992 |
| | 183 | - | - | 778 | 28,594 | 11,738 |
| | 298,099 | 300,617 | 349,493 | 378,419 | 418,219 | 388,777 |
| | 29,332 | (1,323) | (4,032) | (2,581) | (31,057) | (2,933) |
| | - | - | - | - | - | - |
| | - | - | - | - | - | _ |
| | 12,496 | 11,826 | 103,691 | 55,970 | 68,438 | 65,647 |
| | (12,186) | (11,115) | (90,149) | (54,377) | (68,619) | (69,137) |
| | - | - | - | (374) | - | - |
| | - | - | - | - | - | - |
| | - | - | - | - | - | 700 |
| | (44,856) | - | - | (59,850) | - | - |
| | 45,060 | - | - | - | - | - |
| | - | - | - | 66,790 | - | - |
| | 3,437 | | | | - (101) | - (2.500) |
| _ | 3,951 | 711 | (81,880) | 8,159 | (181) | (2,790) |
| <u>s</u> | 33,283 \$ | (612) \$ | (81,889) (72,379) \$ | 5,578 \$ | (31,238) \$ | (5,723) |
| Ψ= | υ υ υ | (012) ψ | (12,317) | 5,570 ψ | (31,230) Ψ | (3,123) |
| | 6.8% | 5.6% | 6.6% | 9.9% | 9.2% | 9.9% |

Assessed Value and Estimated Actual Value of Taxable Property Last Ten Fiscal Years (in thousands of dollars)

| | City | | | | | | | | | |
|----------------------|------------------|----|-----------|----|-------------------------|----|---------------------|---------------------|--|--|
| Fiscal Year Ended | | | | | Less: | | Taxable Assessed | Total Direct Tax | | |
| June 30 | Secured | _ | Unsecured | - | Exemptions ¹ | _ | Value | Rate ² | | |
| 2018 | \$ 23,719,049 | \$ | 1,513,465 | \$ | (155,807) | \$ | 25,076,707 | - | | |
| 2017 | 22,436,846 | | 1,449,280 | | (157,732) | | 23,728,394 | - | | |
| 2016 | 21,528,909 | | 1,484,318 | | (159,727) | | 22,853,500 | - | | |
| 2015 | 20,432,992 | | 1,642,391 | | (161,264) | | 21,914,119 | - | | |
| 2014 | 19,579,938 | | 1,539,745 | | (164,260) | | 20,955,423 | - | | |
| 2013 | 18,829,929 | | 1,432,409 | | (168,762) | | 20,093,576 | - | | |
| 2012 | 18,509,578 | | 1,591,287 | | (172,181) | | 19,928,684 | - | | |
| 2011 | 18,313,282 | | 1,575,006 | | (173,894) | | 19,714,394 | - | | |
| 2010 | 18,811,560 | | 1,700,267 | | (174,101) | | 20,337,726 | - | | |
| 2009 | 20,220,321 | | 1,711,122 | | (175,015) | | 21,756,428 | - | | |

^{1.} Includes tax-exempt property

Source: County of Orange Auditor-Controller's Office

^{2.} Basic levy (Prop. 13) for county, city, schools, and districts (apportioned by County Auditor). Proposition 13 in effect eliminated the property rates for cities, exclusive of voted authorizations for which a rate may be established for debt service on debt authorized by the voters prior to July 1, 1978.

| Dissolved Redevelopment Agency | | | | | | | | | |
|--------------------------------|----------|-----------|----|-------------------------|----|---------------------|---------------------|--|--|
| | | | | Less: | | Taxable Assessed | Total Direct Tax | | |
| Secured | <u> </u> | Unsecured | | Exemptions ¹ | | Value | Rate ² | | |
| \$ 6,937,988 | \$ | 991,258 | \$ | (5,547) | \$ | 7,923,698 | 1.1045 | | |
| 6,532,889 | | 944,728 | | (5,677) | | 7,471,941 | 1.1177 | | |
| 6,292,184 | | 980,400 | | (5,723) | | 7,266,861 | 1.1167 | | |
| 5,965,248 | | 1,001,603 | | (5,788) | | 6,961,064 | 1.1199 | | |
| 5,766,230 | | 1,043,697 | | (5,889) | | 6,804,038 | 1.1230 | | |
| 5,612,900 | | 991,788 | | (6,027) | | 6,598,661 | 1.1134 | | |
| 5,499,129 | | 1,014,608 | | (6,088) | | 6,507,649 | 1.1066 | | |
| 5,508,301 | | 1,030,585 | | (6,124) | | 6,532,762 | 1.1068 | | |
| 5,861,379 | | 1,147,376 | | (5,924) | | 7,002,831 | 1.1055 | | |
| 5,802,723 | | 1,135,087 | | (5,827) | | 6,931,983 | 1.0590 | | |

Direct and Overlapping Property Tax Rates (Rate per \$100 of assessed value) Last Ten Fiscal Years (Code Area 11-003)

| | 2018 | 2017 | 2016 | 2015 |
|-----------------------------|---------|---------|---------|---------|
| City direct rates: | | | | |
| City basic rate | (1) | (1) | (1) | (1) |
| Redevelopment agency | | | | |
| Total City direct rate | - | - | - | - |
| Overlapping Rates: | | | | |
| Santa Ana Unified School | | | | |
| District bonds | 0.05561 | 0.06327 | 0.06377 | 0.06604 |
| Rancho Santiago Community | | | | |
| College District bonds | 0.04537 | 0.05088 | 0.04945 | 0.05039 |
| Metropolitan Water District | 0.00350 | 0.00350 | 0.00350 | 0.00350 |
| County of Orange | 1.00000 | 1.00000 | 1.00000 | 1.00000 |
| Total direct rate | 1.10448 | 1.11765 | 1.11672 | 1.11993 |

Taxes on the secured rolls are payable in two installments on November 1 and March 1 of each fiscal year and become delinquent on December 10, and April 10, respectively. Taxes on unsecured property are assessed and payable on March 1 and become delinquent the following August 31 in the next fiscal year. The penalty for delinquent payment is 10% of the property tax due plus 1-1/2% interest per month until paid.

All property taxes are collected by the County of Orange Tax Collector and are apportioned to participating agencies in accordance with a prearranged schedule of apportionment dates and amounts either as a percentage of the levy or in amounts actually collected. Interest is paid on undistributed taxes in subsequent apportionments. The Tax Collector charges the agencies 1/4 of 1 percent of the amounts collected for his services.

A state constitutional amendment - Proposition 13 - effective July 1, 1978 altered the method of property tax assessment. This amendment essentially reduces the total property tax levy to 1 percent of full cash value on 4 percent of assessed value on the 1975-76 assessments adjusted upward for the lesser of the increase in the CPI or per capita income indices or 2% compounded for each succeeding year except that property changing ownership subsequent to 1975-76 and improvements are reassessed at the time of the exchange or improvement and adjusted each year thereafter at the appropriate rate.

The City of Santa Ana had 120 tax code areas during the year ended June 30, 2001. The tax rate in the these areas were 1.00000% and 1.00770% of assessed valuation. Tax Rate Area 11-003 is the largest representing about 25% of the total assessed valuation.

Rates are stated as a percentage of assessed valuation. Beginning in 1981-82 assessed valuation is stated at 100% of full cash property value. Prior to that fiscal year, assessed valuation was stated 25% of full cash property value.

1. Basic levy (Prop. 13) for county, city, schools, and districts (apportioned by County Auditor). Proposition 13 in effect eliminated the property rates for cities, exclusive of voted authorizations for which a rate may be established for debt service on debt authorized by the voters prior to July 1, 1978.

Source: County of Orange Auditor-Controller's Office

| 2014 | 2013 | 2012 | 2011 | 2010 | 2009 |
|---------|---------|---------|---------|---------|---------|
| (1) | (1) | (1) | (1) | (1) | (1) |
| - | - | - | - | - | - |
| | | | | | |
| 0.06869 | 0.07749 | 0.07147 | 0.07167 | 0.07388 | 0.03212 |
| 0.05078 | 0.03241 | 0.03146 | 0.03141 | 0.02735 | 0.02253 |
| 0.00350 | 0.00350 | 0.00370 | 0.00370 | 0.00430 | 0.00430 |
| 1.00000 | 1.00000 | 1.00000 | 1.00000 | 1.00000 | 1.00000 |
| 1.12297 | 1.11340 | 1.10663 | 1.10678 | 1.10553 | 1.05895 |

SCHEDULE 7

Property Tax Levies and Collections Last Ten Fiscal Years

| Fiscal | | | | Collected | within the | | | |
|---------|--------------|-------------|-------------|-------------|-------------|---------------|---------------|------------|
| Year | Taxes Levied | | Fiscal Year | of the Levy | Collections | Total Collec | tions to Date | |
| Ended | | for the | | | Percentage | in Subsequent | | Percentage |
| June 30 | _ | Fiscal Year | _ | Amount | of Levy | Years | Amount | of Levy |
| 2018 | \$ | 36,331,948 | \$ | 35,786,397 | 98.5% \$ | 432,373 \$ | 36,218,771 | 99.7% |
| 2017 | | 34,625,379 | | 33,948,629 | 98.0% | 217,366 | 34,165,995 | 98.7% |
| 2016 | | 33,366,315 | | 32,609,752 | 97.7% | 228,462 | 32,838,214 | 98.4% |
| 2015 | | 31,723,610 | | 31,374,544 | 98.9% | 216,113 | 31,590,658 | 99.6% |
| 2014 | | 30,143,293 | | 29,807,066 | 98.9% | 218,538 | 30,025,604 | 99.6% |
| 2013 | | 28,633,536 | | 28,286,767 | 98.8% | 271,597 | 28,558,364 | 99.7% |
| 2012 | | 28,167,014 | | 27,732,887 | 98.5% | 394,398 | 28,127,285 | 99.9% |
| 2011 | | 27,822,469 | | 27,343,618 | 98.3% | 421,347 | 27,764,965 | 99.8% |
| 2010 | | 28,081,259 | | 27,424,429 | 97.7% | 76,711 | 27,501,140 | 97.9% |
| 2009 | | 31,259,324 | | 30,127,022 | 96.4% | 470,972 | 30,597,994 | 97.9% |

Source: County of Orange Auditor-Controller's Office



CITY OF SANTA ANA, CALIFORNIA Comprehensive Annual Financial Report

Taxable Sales by Category Last Ten Fiscal Years (in thousands of dollars)

| | | Fiscal Year | | | | | | |
|----------------------------|----------|--------------|-----------|---------|-----------|----------|-----------|--|
| Category | | 2018 | 2017 | 17 2016 | | <u> </u> | 2015 | |
| General Retail | \$ | 963.193 \$ | 946.321 | ¢ | 066 974 | ¢ | 026 197 | |
| | \$ | , , | ,- | Þ | 966,874 | Э | 936,187 | |
| Food Products | | 805,433 | 761,998 | | 733,732 | | 688,882 | |
| Transportation | | 967,443 | 928,206 | | 949,296 | | 960,861 | |
| Construction | | 524,397 | 524,692 | | 528,337 | | 487,685 | |
| Business to Business | | 997,471 | 910,681 | | 845,233 | | 794,870 | |
| Miscellaneous ¹ | | 46,764 | 53,777 | | 46,086 | | 42,054 | |
| Total | \$ | 4.304.699 \$ | 4.125,674 | 4 | 4.069.557 | ¢ | 3,910,538 | |
| 1 Otal | <u>ъ</u> | 4,304,099 \$ | 4,123,074 | Φ | 4,009,337 | φ | 3,910,338 | |

^{1.} Miscellaneous category includes health & government

The County of Orange has a 7.75% tax rate,

The City of Santa Ana does not have a direct tax rate.

Source: MBIA Muniservices

| Fiscal Year | | | | | | | | | |
|--------------------|--------------|--------------|--------------|--------------|---------|--|--|--|--|
| 2014 | 2013 | 2012 | 2011 | 2010 | 2009 | | | | |
| \$ 897,382 \$ | 890,101 \$ | 854,525 \$ | 861,474 \$ | 825,600 \$ | 862,913 | | | | |
| 644,269 | 612,531 | 576,067 | 561,058 | 519,269 | 538,703 | | | | |
| 968,350 | 926,317 | 888,621 | 831,180 | 739,876 | 755,242 | | | | |
| 461,968 | 416,051 | 380,951 | 363,440 | 342,892 | 405,465 | | | | |
| 756,298 | 730,186 | 696,194 | 649,712 | 696,291 | 822,345 | | | | |
| 58,492 | 45,012 | 37,448 | 36,023 | 36,341 | 61,892 | | | | |
| \$ 3,786,760 \$ | 3,620,197 \$ | 3,433,806 \$ | 3,302,886 \$ | 3,160,269 \$ | 144,536 | | | | |

SCHEDULE 9

Principal Property Tax Remitters Current and Nine Fiscal Years Ago

| | | | 2018 | | | | 2009 | |
|----------------------------------|----|------------------------------|------|--|-----|------------------------------|------|---|
| Principal Property Tax Remitters | _ | Taxable Assessed Value | Rank | Percentage of Total Cit Taxable Assessed Value | | Taxable Assessed Value | Rank | Percentage of Total City Taxable Assessed Value |
| Main Place Shoppingtown | \$ | 391,149,043 | 1 | 1.34% | \$ | 212,054,095 | 1 | 0.98% |
| Bre OC Griffin LLC | Ψ | 319.795.457 | 2 | 1.28% | Ψ | 212,03 1,093 | | 0.5070 |
| First American Title | | 145,751,407 | 3 | 0.58% | | 111,565,637 | 4 | 0.51% |
| RP Essex Skyline Holdings | | 138,783,922 | 4 | 0.55% | | 111,000,007 | • | 0.0170 |
| APG OCIC LLC | | 106,827,535 | 5 | 0.43% | | | | |
| BSG West Bristol LLC | | 99,785,578 | 6 | 0.40% | | | | |
| Adagio 366 LLC | | 96,000,000 | 7 | 0.38% | | | | |
| Tustin Centre Property Holding | | 80,260,000 | 8 | 0.32% | | | | |
| Banc of CA N A | | 80,181,889 | 9 | 0.32% | | | | |
| Marke at South Coast Metro LLC | | 78,044,785 | 10 | 0.31% | | | | |
| Maguire Properties Griffi | | | | | | 187,443,108 | 2 | 0.86% |
| GLL US Office LP | | - | | - | | 126,691,820 | 3 | 0.58% |
| Greenville Ranch LLC | | - | | - | | 106,600,239 | 5 | 0.49% |
| Freedom Newspapers Inc. | | - | | - | | 98,016,359 | 6 | 0.45% |
| Realty Assoc Fund | | - | | - | | 87,226,730 | 7 | 0.40% |
| Mountain Ventures | | | | | | 83,000,000 | 8 | 0.38% |
| 1851 E First Street | | - | | - | | 80,631,000 | 9 | 0.37% |
| Mullrock Lincoln Town | | - | | | | 74,460,000 | 10 | 0.34% |
| Total | \$ | 1,536,579,616 | | 5.91% | _\$ | 1,167,688,988 | | 5.36% |

Presented in order of highest to lowest estimated property tax revenue paid to the City and dissolved Redevelopment Agency.

Source: MBIA Muniservices



CITY OF SANTA ANA, CALIFORNIA Comprehensive Annual Financial Report

Water Sold by Type of Customer Last Ten Fiscal Years (in thousands of gallons)

| | | Fiscal Year | | | | | | |
|---|-----|-------------|--------------|----------|------------|--------------|--|--|
| | | 2018 | 2017 | | 2016 | 2015 | | |
| Type of Customer | | | | | | | | |
| Residential | 7, | 228,201.5 | 6,892,323.3 | 6 | ,903,687.7 | 7,725,440.5 | | |
| Commercial | 2, | 151,678.1 | 2,042,209.0 | 2 | ,031,311.4 | 2,232,378.3 | | |
| Industrial | | 694,821.7 | 611,536.4 | • | 619,406.1 | 827,394.2 | | |
| Wholesale food | | 113,598.8 | 109,407.0 |) | 108,499.6 | 110,939.6 | | |
| Government | : | 236,191.5 | 200,476.0 |) | 209,123.6 | 317,185.7 | | |
| Others ¹ | | 496,808.1 | 453,205.0 | <u> </u> | 450,398.5 | 567,059.6 | | |
| Total | 10, | 921,299.7 | 10,309,156.7 | 10 | ,322,426.9 | 11,780,397.8 | | |
| Total direct rate per 44 units ² | \$ | 2.950 \$ | 2.950 | \$ | 2.790 | \$ 2.727 | | |

^{1.} Others include: churches, construction use, medical, schools, reclaim water.

Source: City of Santa Ana Finance & Management Services Agency, Water Customer Services Division

^{2.} A unit is 748 gallons.

| | Fiscal Year | | | | | | | | | | |
|--------------|--------------|--------------|--------------|--------------|-------------|--|--|--|--|--|--|
| 2014 | 2013 | 2012 | 2011 | 2010 | 2009 | | | | | | |
| 8,285,900.4 | 8,191,888.8 | 8,054,021.9 | 8,017,322.1 | 8,084,666.0 | 9,775,959. | | | | | | |
| 2,315,563.4 | 2,257,527.6 | 2,203,292.3 | 2,174,889.3 | 2,158,521.6 | 2,772,523. | | | | | | |
| 844,945.3 | 801,654.8 | 761,203.7 | 725,834.5 | 710,905.9 | 996,097. | | | | | | |
| 117,576.6 | 114,953.4 | 113,081.9 | 110,922.4 | 106,531.7 | 115,519. | | | | | | |
| 360,322.8 | 352,676.0 | 350,978.8 | 325,890.9 | 316,262.6 | 218,620. | | | | | | |
| 555,458.8 | 508,589.9 | 485,600.9 | 489,859.2 | 515,525.3 | 655,178. | | | | | | |
| 12,479,767.4 | 12,227,290.5 | 11,968,179.5 | 11,844,718.4 | 11,892,413.1 | 14,533,899. | | | | | | |

SCHEDULE 11

Water Rates Last Ten Fiscal Years

| Fiscal Year Ended June 30 | Monthly base Rate ¹ | Rate per 44 Units ² |
|---------------------------|------------------------------------|--------------------------------|
| 2018 | \$ 12.35 | 2.95 |
| 2017 | 10.70 | 2.95 |
| 2016 | 9.05 | 2.79 |
| 2015 | 7.40 | 2.78 |
| 2014 | 7.00 | 2.73 |
| 2013 | 7.00 | 2.73 |
| 2012 | 7.00 | 2.73 |
| 2011 | 7.00 | 2.67 |
| 2010 | 7.00 | 2.67 |
| 2009 | 7.00 | 2.28 |

^{1.} Monthly rates are based on 5/8" meter, which is the standard household meter size.

Source: City of Santa Ana Finance & Management Services Agency, Water Customer Services Division

^{2.} A unit is 748 gallons.

SCHEDULE 12

Principal Water Customers Current and Nine Years Ago

| | _ | 2018 | | 2009 | | |
|----------------------------|----|-----------------------------|---|-----------------------------|---|--|
| Water Customer | | Taxable Water Charges | Percentage of Total Water Revenues | Taxable Water Charges | Percentage of Total Water Revenues | |
| Chroma Systems | \$ | 533,726.67 | 1.03% \$ | 180,940 | 0.62% | |
| Adohr Farms Inc | | 308,384.15 | 0.60% | 145,155 | 0.50% | |
| Fairview Villas | | 221,373.90 | 0.43% | 240,556 | 0.83% | |
| County of Orange | | 197,689.80 | 0.38% | 95,335 | 0.33% | |
| Power Circuits Inc. | | 193,239.12 | 0.37% | 138,132 | 0.48% | |
| County of Orange | | 174,383.40 | 0.34% | = | 0.00% | |
| Warwick Square Assoc. Inc. | | 146,662.20 | 0.28% | 444,852 | 1.53% | |
| Mac Arthur Village | | 140,540.95 | 0.27% | 611,988 | 2.11% | |
| County of Orange | | 165,703.17 | 0.32% | - | 0.00% | |
| Far West Management Corp | | 131,835.50 | 0.25% | 155,546 | 0.54% | |
| Santa Ana College | | - | - | 221,577 | 0.76% | |
| Western Medical Center | _ | - | | 87,763 | 0.30% | |
| Total | \$ | 2,213,539 | 4.27% \$ | 2,321,845 | 8.00% | |

Source: City of Santa Ana Finance & Management Services Agency, Water Customer Services Division

Ratios of Outstanding Debt by Type¹ Last Ten Fiscal Years (Net of Bond Discount/Premium)

| | _ | | Government | al Act | ivities Debt | |
|------------------------------|----|----------------------------|--------------------------------------|--------|-------------------|-------------------------------------|
| Fiscal Year Ended June 30 | | Tax Allocation Bonds | Tax Allocation Refunding Bonds | _ | Capital Leases | Certificates of Participation |
| 2018 | \$ | - | \$ - | \$ | 3,455,990 | \$ 56,825,037 |
| 2017 | | - | - | | 3,999,230 | 58,317,539 |
| 2016 | | - | - | | 4,627,003 | 59,735,041 |
| 2015 | | - | - | | 4,255,657 | 61,082,543 |
| 2014 | | - | - | | - | 62,375,045 |
| 2013 | | - | - | | 166,487 | 72,032,547 |
| 2012 | | - | - | | 1,565,275 | 73,600,049 |
| 2011 | | 84,275,000 | 20,912,721 | | 2,930,437 | 75,102,551 |
| 2010 | | 18,010,000 | 22,716,810 | | 4,342,004 | 76,540,053 |
| 2009 | | 18,520,000 | 24,440,902 | | 5,705,163 | 76,850,720 |
| | | Lease | Refunding | | Long | Private |
| Fiscal Year | | Revenue | Revenue | | Term | Placement |
| Ended June 30 | | Bonds | Bonds | _ | Loans | Financing |
| 2018 | \$ | 22,505,000 | \$ - | \$ | 10,519,142 | \$ 29,820,000 |
| 2017 | | 25,522,500 | - | | 3,750,566 | 33,835,000 |
| 2016 | | 28,362,500 | - | | 1,999,507 | 37,720,000 |
| 2015 | | 31,035,000 | - | | 2,136,062 | 41,475,000 |
| 2014 | | 33,550,000 | - | | 822,967 | 45,060,000 |
| 2013 | | 71,778,997 | - | | 352,396 | - |
| 2012 | | 76,357,998 | - | | 1,708,894 | _ |
| 2011 | | 80,721,999 | - | | 7,633,917 | - |
| 2010 | | 84,906,000 | 64,930,000 | | 8,006,082 | _ |
| 2009 | | 88,929,999 | 69,750,000 | | 8,328,862 | - |
| | _ | | Business- | type A | Activities | |
| | | Revenue | Certificates | | | |
| Fiscal Year | | Bonds | of | | Refunding | Notes |
| Ended June 30 | | Payable | Participation | _ | СОР | Payable |
| 2018 | \$ | 15,662,024 | \$ - | \$ | - | \$ - |
| 2017 | | 16,494,313 | - | | - | 98,216 |
| 2016 | | 17,306,602 | - | | - | 289,609 |
| 2015 | | 18,058,891 | - | | 618,009 | 474,476 |
| 2014 | | 13,086,938 | - | | 2,576,013 | 653,038 |
| 2013 | | 13,281,809 | - | | 3,939,865 | 825,511 |
| 2012 | | 14,128,209 | - | | 5,299,820 | 992,102 |
| 2011 | | 14,949,609 | - | | 6,469,775 | 1,153,012 |
| 2010 | | 15,746,009 | - | | 7,484,730 | 1,308,434 |
| 2009 | | 16,522,409 | - | | 8,364,685 | 1,458,557 |
| | | | | | | |

| | | Total | | |
|------------------------------|------------------------------------|--|----|------------------------------------|
| Fiscal Year Ended June 30 | Total Primary Government | Percentage of Personal Income ² | _ | Debt Per Capita ² |
| 2018 | \$ 138,787,193 | \$ 0.07% | \$ | 2,122 |
| 2017 | 142,017,364 | 0.07% | | 2,288 |
| 2016 | 150,040,262 | 0.08% | | 2,598 |
| 2015 | 159,135,638 | 0.09% | | 2,888 |
| 2014 | 158,124,001 | 0.09% | | 2,900 |
| 2013 | 162,377,612 | 0.10% | | 3,007 |
| 2012 | 173,652,347 | 0.11% | | 3,416 |
| 2011 | 294,149,021 | 0.20% | | 6,024 |
| 2010 | 303,990,122 | 0.21% | | 6,221 |
| 2009 | 318,871,297 | 0.21% | | 6,163 |
| 2008 | 332,965,058 | 0.22% | | 6,460 |

Source: City of Santa Ana 2009 - 2018 CAFRS

^{1.} Details regarding the City's outstanding debt can be found in the notes to the financial statements.

^{2.} Population and personal income data can be found in Schedule 17 of the Statistical Section; Ratios are calculated using prior calendar year. Changed data from metropolitan area to Orange County data.

Legal Debt Margin Information Last Ten Fiscal Years

| | | Fiscal | Year | |
|---|------------------------|------------------------|------------------------|------------------------|
| Assessed valuation | 2018 25,232,415,520 | 2017 23,886,126,355 | 2016 23,013,226,208 | 2015 22,075,383,494 |
| Conversion percentage | 25% | 25% | 25% | 25% |
| Adjusted assessed valuation | 6,308,103,880 | 5,971,531,589 | 5,753,306,552 | 5,518,845,874 |
| Debt limit percentage ¹ | 10% | 10% | 10% | 10% |
| Debt limit | 630,810,388 | 597,153,159 | 575,330,655 | 551,884,587 |
| Total net debt applicable to limit: General obligation bonds | | | | |
| Legal debt margin | 630,810,388 | 597,153,159 | 575,330,655 | 551,884,587 |
| Total debt applicable to the limit as percentage of debt limit | 0.0% | 0.0% | 0.0% | 0.0% |

Source: County of Orange Auditor-Controller's Office

^{1.} This equates to be the 10% authorized by the Santa Ana Charter (Section 602) prior to the Assessor's change in assessed value basis from 25% to 100% of full cash value in fiscal year 1982.

| Fiscal Year | | | | | | | | | |
|------------------------|------------------------|------------------------|------------------------|------------------------|------------------------|--|--|--|--|
| 2014 21,119,683,205 | 2013 20,339,779,135 | 2012 20,100,864,489 | 2011 19,888,288,298 | 2010 20,511,827,053 | 2009 21,931,443,628 | | | | |
| 25% | 25% | 25% | 25% | 25% | 25% | | | | |
| 5,279,920,801 | 5,084,944,784 | 5,025,216,122 | 4,972,072,075 | 5,127,956,763 | 5,482,860,907 | | | | |
| 10% | 10% | 10% | 10% | 10% | 10% | | | | |
| 527,992,080 | 508,494,478 | 502,521,612 | 497,207,207 | 512,795,676 | 548,286,091 | | | | |
| <u>-</u> | | | | | | | | | |
| 527,992,080 | 508,494,478 | 502,521,612 | 497,207,207 | 512,795,676 | 548,286,091 | | | | |
| 0.0% | 0.0% | 0.0% | 0.0% | 0.0% | 0.0% | | | | |

Direct and Overlapping Debt Fiscal Year 2018

| <u>City of S</u> | anta An | a | | | |
|--|---------|-------------|----------------|----|-----------------|
| 2017-18 Assessed Valuation: \$ 25,232,415,520 | | | | | |
| | | Total Debt | | | City's Share of |
| Overlapping Tax and Assessment Debt: | | 6/30/18 | % Applicable (| 1) | Debt 06/30/18 |
| Metropolitan Water District | \$ | 60,600,000 | 0.919% | \$ | 556,914 |
| Coast Community College District | | 781,334,504 | 0.251% | | 1,961,150 |
| Rancho Santiago Community College District | | 246,734,249 | 31.042% | | 76,591,246 |
| Rancho Santiago Community College District SFID No. 1 | | 121,395,000 | 56.261% | | 68,298,041 |
| Garden Grove Unified School District | | 328,540,160 | 11.422% | | 37,525,857 |
| Orange Unified School District | | 188,000,000 | 3.257% | | 6,123,160 |
| Santa Ana Unified School District | | 247,026,073 | 61.194% | | 151,165,135 |
| Tustin Unified School District Facilities Improvement | | 47.004.049 | 40.0404 | | |
| District No 2002-1 | | 45,094,043 | 12.369% | | 5,577,682 |
| Tustin Unified School District Facilities Improvement | | 06.060.000 | 10.7640/ | | 11.006.010 |
| District No 2008-1 | | 86,860,000 | 12.764% | | 11,086,810 |
| Tustin Unified School District Facilities Improvement District No 2012-1 | | 45,410,000 | 8.771% | | 3,982,911 |
| City of Santa Ana 1915 Act Bonds | | 1,525,000 | 100.000% | | 1,525,000 |
| Total Overlapping Tax and Assessment Debt: | | 1,323,000 | 100.00070 | \$ | 364,393,906 |
| | | | | - | , , |
| Overlapping General Fund Debt: | _ | | | _ | |
| Orange County General Fund Obligations | \$ | 210,347,000 | 4.525% | \$ | 9,518,202 |
| Orange County Pension Fund Obligations | | 383,564,389 | 4.525% | | 17,356,289 |
| Orange County Board of Education Certificates of Participation | | 13,990,000 | 4.525% | | 633,048 |
| Coast Community College District Certificates of Participation | | 3,285,000 | 0.251% | | 8,245 |
| Orange Unified School District Benefit Obligations | | 78,765,000 | 3.257% | | 2,565,376 |
| Orange Unified School District Certificates of Participation | | 31,578,225 | 3.257% | | 1,028,503 |
| Santa Ana Unified School District Certificates of Participation | | 69,817,854 | 61.194% | φ- | 42,724,338 |
| Total Overlapping General Fund Debt | | | | \$ | 73,834,001 |
| Direct Governmental Fund Debt (Net of Bond Discount/Premium): | | | | | |
| City of Santa Ana Governmental Fund Obligations (2) | | | | | |
| Police Lase Revenue Bonds | \$ | 22,505,000 | 100% | | 22,505,000 |
| Refunding 2014 Private Placement Lease Financing | | 29,820,000 | 100% | | 29,820,000 |
| 2007 Local Street Improvement Projects | | 56,825,037 | 100% | | 56,825,037 |
| Capital Lease Obligations | | 3,455,990 | 100% | | 3,455,990 |
| Long-Term Loans & Other Payable | | 10,519,142 | 100% | | 10,519,142 |
| Total Direct Governmental Fund Debt | | , , | | \$ | 123,125,169 |
| Overlapping Tax Increment Debt (Successor Agency): | \$ | 84,829,275 | 99.998%-100% | \$ | 84,829,275 |
| Total Direct Debt | | | | \$ | 123,125,169 |
| Total Overlapping Debt | | | | \$ | 523,057,182 |
| Combined Total Debt | | | | \$ | 646,182,351 |

⁽¹⁾ The percentage of overlapping debt applicable to the City is estimated using taxable assessed property value. Applicable percentages were estimated by determining the portion of the overlapping district's assessed value that is within the boundaries of the city divided by the district's total taxable assessed value.

Ratios to 2017-18 Assessed Valuation:

| Total Overlapping Tax and Assessment Debt | 1.44% |
|--|-------|
| Total Direct Debt (\$123,125,169) | 0.49% |
| Combined Total Debt | 2.56% |
| Patios to Redevelopment Incremental Valuation (\$6,650,966,547): | |

Ratios to Redevelopment Incremental Valuation (\$6,650,966,547):

Source: California Municipal Statistics, Inc. and City of Santa Ana

⁽²⁾ Excludes tax and revenue anticipation notes, enterprise revenue, mortgage revenue bonds and non-bonded capital lease obligations. Qualified Zone Academy Bonds are included based on principal due at maturity.

SCHEDULE 16

Pledged-Revenue Coverage¹
Last Ten Fiscal Years
(amounts expressed in thousands)

| Fiscal Year Ended | Water | Less Operating | Net Available | Debt Se | ervice | |
|----------------------|--------------|-------------------|------------------|-----------|----------|----------|
| June 30 | Revenue | Expenses | Revenue | Principal | Interest | Coverage |
| 2018 | \$ 55,560 | \$ 46,758 \$ | 8,802 | 685 | 677 | 6.46 |
| 2017 | 51,658 | 41,892 | 9,766 | 665 | 700 | 7.15 |
| 2016 | 48,289 | 38,994 | 9,295 | 605 | 716 | 7.04 |
| 2015 | 45,812 | 42,045 | 3,767 | 930 | 578 | 2.50 |
| 2014 | 52,856 | 42,059 | 10,797 | 900 | 609 | 7.16 |
| 2013 | 51,339 | 41,557 | 9,782 | 880 | 638 | 6.44 |
| 2012 | 49,482 | 46,197 | 3,285 | 855 | 664 | 2.16 |
| 2011 | 47,783 | 44,917 | 2,866 | 830 | 688 | 1.89 |
| 2010 | 48,782 | 42,542 | 6,240 | 810 | 708 | 4.11 |
| 2009 | 47,338 | 38,734 | 8,604 | 790 | 729 | 5.67 |

Source: City of Santa Ana 2009 - 2018 CAFRS

Details regarding the City's outstanding debt can be found in the notes to the financial statements.

Operating expenses do not include interest or depreciation.

⁽¹⁾ Pursuant to the Indenture, all Revenues (all Installment Payments paid by the City to the Trust) and amounts on deposits in the funds and accounts established under the Indenture (other than amount on deposit in the Rebate Fund) has irrevocably pledged to the payments of principal and interest on the Bonds. In addition, the City covenants that revenue from the water utility operation will be sufficient to provide net revenues of at least 1.20 times the principal and interest (or minimum term bond payment of the bonds as they become due and payable).

SCHEDULE 17

Demographic and Economic Statistics Last Ten Calendar Years

| Calendar Year | Population (1) | Personal Income (in thousands) (2) | - | Per Capita Personal Income (2) | Unemployment Rate (3) |
|------------------|----------------|--|----|--------------------------------|-----------------------------|
| 2017 | 338,247 | \$ 208,653,019 | \$ | 65,400 | 3.5% |
| 2016 | 341,341 | 196,920,661 | | 62,071 | 4.0% |
| 2015 | 342,930 | 183,052,341 | | 57,749 | 4.5% |
| 2014 | 335,264 | 173,305,650 | | 55,096 | 5.5% |
| 2013 | 331,953 | 169,792,810 | | 54,519 | 6.2% |
| 2012 | 329,915 | 166,634,101 | | 54,008 | 7.6% |
| 2011 | 327,731 | 155,259,397 | | 50,839 | 8.8% |
| 2010 | 324,528 | 147,358,664 | | 48,826 | 9.5% |
| 2009 | 357,754 | 145,968,001 | | 48,865 | 8.8% |
| 2008 | 355,662 | 153,028,089 | | 51,741 | 5.3% |
| | | | | | |

Sources:

- 1. State Department of Finance
- 2. Bureau of Economic Analysis; changed from metropolitan area data to Orange County data
- 3. State of California Employment Development; rate changed from State rate to County rate

Principal Employers Current and Nine Years Ago

| | 20 |)18 | 2009 | | |
|---|-----------|------------|-----------|------------|--|
| | | Percent of | | Percent of | |
| | Number of | Total | Number of | Total | |
| Employer | Employees | Employment | Employees | Employment | |
| County of Orange | 19,145 | 12.1% | 11,158 | 7.9% | |
| Santa Ana Unified School District | 4,963 | 3.1% | | | |
| Santa Ana College | 3,433 | 2.2% | 2,300 | 1.6% | |
| First American Title Co. | 1,815 | 1.1% | 2,200 | 1.6% | |
| KPC Healthcare (formerly Integrated Healthcare Holdings) | 1,739 | 1.1% | | | |
| City of Santa Ana | 1,454 | 0.9% | | | |
| United States Postal Service (3 locations) | 1,324 | 0.8% | 2,000 | 1.4% | |
| Superior Court of CA-County of Orange | 760 | 0.5% | | | |
| Johnson & Johnson (Prev: Abbott Medical Optics Inc (AMO)) | 600 | 0.4% | | | |
| Allied Universal (aka Universal protection, Legacy Universal) | 544 | 0.3% | | | |
| Ingram Micro | = | - | 4,000 | 2.8% | |
| Tenet Healthsystem Medical Inc | - | - | 1,500 | 1.1% | |
| Ttm Printed Circuit Group Inc. | - | - | 1,500 | 1.1% | |
| PCS Link Inc. | = | - | 100 | 0.7% | |
| Freedom Communications Inc. | - | - | 900 | 0.6% | |
| California Dept. of Mental Health | - | - | 800 | 0.6% | |

Source: MuniServices, LLC

[&]quot;Total Employment" as used above represents the total employment of all employers within the City limits.

Full-time and Part-time City Employees by Function Last Ten Fiscal Years

Full-Time and Part-time Employees as of June 30

| | | | 1 - 7 | |
|--|-------|-------|-------|-------|
| <u>Function</u> | 2018 | 2017 | 2016 | 2015 |
| General government (1) | 197 | 193 | 200 | 188 |
| Cultural recreation and community services (2) | 376 | 353 | 380 | 368 |
| Public safety (3) (5) | 592 | 604 | 597 | 585 |
| Developmental services (4) | 242 | 246 | 229 | 238 |
| Community development | 49 | 48 | 51 | 60 |
| Total | 1,456 | 1,444 | 1,457 | 1,439 |

^{1.} Includes Human Resources and Finance

 $Source: \ City\ of\ Santa\ Ana\ Finance\ \&\ Management\ Services\ Agency,\ Payroll\ Division.$

^{2.} Includes Library

^{3.} Includes Police and Fire

^{4.} Includes Planning and Building, and Public Works

^{5.} As of April 2012, the City contracted with OCFA for fire services.

Full-Time and Part-time Employees as of June 30

| 2014 | 2013 | 2012 | 2011 | 2010 | 2009 |
|-------|-------|-------|-------|-------|-------|
| 175 | 164 | 165 | 178 | 192 | 203 |
| 392 | 401 | 390 | 396 | 395 | 404 |
| 596 | 635 | 654 | 877 | 896 | 934 |
| 216 | 223 | 222 | 256 | 246 | 281 |
| 59 | 69 | 74 | 90 | 94 | 111 |
| 1,438 | 1,492 | 1,505 | 1,797 | 1,823 | 1,933 |

Operating Indicators by Function Last Ten Fiscal Years

| | 2018 | 2017 | 2016 |
|---|---------|---------|---------|
| Police: | | | _ |
| Physical arrests | 8,621 | 9,704 | 9,492 |
| Parking citations issued | 103,015 | 101,841 | 105,714 |
| Traffic citations issued | 9,860 | 11,184 | 11,325 |
| Responses to 911 calls | 156,165 | 148,390 | 131,197 |
| Fire: | | | |
| Number of emergency calls-SAFD | _ | - | - |
| Number of emergency calls-OCFA | 26,707 | 25,074 | 23,455 |
| Inspections-SAFD | N/A | N/A | N/A |
| Inspections-OCFA | 2,994 | 1,267 | 2,862 |
| Public Works: | | | |
| Streets: | | | |
| -Street resurfacing (miles) | - | - | - |
| -Pot holes repaired ** | 4,934 | 2,289 | 2,000 |
| Sanitation: | | | |
| -Refuse collected (tons/year) * | N/A | N/A | N/A |
| -Recyclables collected (tons/year) * | N/A | N/A | N/A |
| Refuse collected (tons/year) | | | |
| -Goal: Max lbs refuse disposed/person * | 8 | 8 | 8 |
| -Actual: lbs refuse disposed/person * | 5 | 5 | 5 |
| Water: | | | |
| -New connections | 147 | 56 | 86 |
| -Water mains breaks | 13 | 26 | 19 |
| -Average daily consumption | | | |
| (thousands of gallons) | 31,210 | 29,700 | 29,300 |
| Parks, recreation and community services: | | | |
| Athletic field permits issued | 5,282 | 8,835 | 13,254 |
| Number of recreation classes (subjects) | 1,157 | 1,847 | 1,166 |
| Number of facility rentals | 432 | 652 | 1,021 |
| Planning and Building: | | | |
| Number of building permits issued | 3,007 | 3,213 | 3,513 |
| Number of plan checks | 2,140 | 2,635 | 2,661 |
| Number of inspections | 29,053 | 27,278 | 28,702 |
| Number of demolition building permits | 32 | 84 | 10 |
| Value of construction (in thousands): | | | |
| -Commercial and industrial construction | 39,004 | 8,243 | 20,046 |
| -Residential construction | 102,518 | 55,001 | 28,361 |
| -Other additions and alterations | 144,019 | 141,668 | 102,619 |

^{*} Note: Beginning in 2007, CA Integrated Waste Management Board changed the method of reporting and disposal target to a pounds per day formula.

Source: City of Santa Ana

^{**} Note: Beginning in 2015, the statistical method for reporting potholes changed to the actual number of potholes filled, versus the average tons of asphalt per day.

SCHEDULE 20

| 2015 | 2014 | 2013 | 2012 | 2011 | 2010 | 2009 |
|---------|----------|---------|--------|---------|--------|--------|
| | | | | | | |
| 10,445 | 10,273 | 12,100 | 6,456 | 11,645 | 11,313 | 12,975 |
| 94,112 | 72,464 | 72,129 | 36,709 | 82,737 | 87,827 | 94,792 |
| 9,378 | 7,886 | 10,210 | 6,816 | 12,873 | 17,989 | 20,154 |
| 159,530 | 165,505 | 168,362 | 90,644 | 150,057 | 24,986 | 25,009 |
| - | _ | _ | 14,817 | 18,360 | 17,808 | 17,859 |
| 21,392 | 19,303 | 18,961 | 4,024 | N/A | N/A | N/A |
| N/A | N/A | N/A | 2,890 | 4,931 | 5,124 | 3,985 |
| 2,686 | 2,616 | 1,075 | - | N/A | N/A | N/A |
| | | | | | | |
| _ | <u>-</u> | _ | _ | _ | - | 94 |
| 1,900 | 24,200 | 20,400 | 24,500 | 23,750 | 25,000 | 25,000 |
| N/A | N/A | N/A | N/A | N/A | N/A | N/A |
| N/A | N/A | N/A | N/A | N/A | N/A | N/A |
| | | | | | | |
| 8 | 8 | 8 | 8 | 8 | 8 | 8 |
| 5 | 5 | 5 | 5 | 5 | 5 | 5 |
| 86 | 27 | 36 | 61 | 22 | 35 | 52 |
| 15 | 17 | 15 | 25 | 35 | 41 | 19 |
| 13 | 17 | 13 | 23 | 33 | 41 | 19 |
| 32,700 | 35,200 | 35,000 | 34,000 | 33,400 | 34,900 | 36,700 |
| 12,957 | 11,619 | 10,773 | 9,229 | 8,781 | 8,890 | 9,871 |
| 634 | 415 | 496 | 186 | 172 | 151 | 158 |
| 1,166 | 1,250 | 1,466 | 2,872 | 2,722 | 3,014 | 3,335 |
| | | | | | | |
| 3,325 | 2,131 | 2,417 | 2,347 | 2,355 | 2,032 | 2,215 |
| 2,762 | 2,292 | 3,147 | 2,220 | 1,561 | 1,405 | 1,571 |
| 22,597 | 20,884 | 19,813 | 21,077 | 24,185 | 23,168 | 39,147 |
| 18 | 16 | 12 | 43 | 27 | 17 | 12 |
| 60,624 | 8,494 | 22,255 | 9,564 | 12,278 | 2,544 | 6,571 |
| 117,512 | 6,720 | 33,918 | 30,744 | 11,695 | 1,408 | 951 |
| 43,027 | 87,656 | 88,436 | 76,961 | 73,671 | 55,008 | 43,132 |

Capital Assets Statistics by Function Last Ten Fiscal Years

| | 2018 | 2017 | 2016 |
|--|-----------|-----------|-----------|
| Police: | | | |
| Stations | 4 | 4 | 4 |
| Fire: | | | |
| Fire stations | 10 | 10 | 10 |
| Public Works: | | | |
| Street (miles) | 422 | 422 | 422 |
| Streetlights * | 3,515 | 2,909 | 2,871 |
| Traffic Signals | 303 | 299 | 297 |
| Parks, Recreation and community services | | | |
| Number of parks | 44 | 44 | 44 |
| Number of libraries | 2 | 2 | 2 |
| Number of recreation facilities | 18 | 17 | 17 |
| Number of municipal swimming pools | 5 | 5 | 5 |
| Number of municipal tennis centers | 2 WITH 25 | 2 WITH 25 | 2 WITH 25 |
| | COURTS | COURTS | COURTS |
| Number of miles of bike trails | 13 | 13 | 13 |
| Water: | | | |
| Water mains (miles) | 480 | 480 | 480 |
| Maximum daily capacity | | | |
| (thousands of gallons) | 146,000 | 146,000 | 146,000 |
| Number of water wells | 20 | 20 | 20 |
| Number of reservoirs | 10 | 10 | 10 |
| Number of hydrants | 5,002 | 4,955 | 4,899 |
| Sewer: | | | |
| Sewer mains (miles) | 390 | 390 | 390 |

^{*} Note: Beginning in 2015, count includes metered and un-metered City-owned streetlights.

Source: City of Santa Ana

| 2015 | 2014 | 2013 | 2012 | 2011 | 2010 | 2009 |
|-----------|-----------|-----------|-----------|-----------|-----------|-----------|
| | | | | | | |
| 2 | 2 | 3 | 3 | 2 | 2 | 2 |
| 10 | 10 | 10 | 10 | 10 | 10 | 10 |
| 422 | 422 | 422 | 422 | 421 | 425 | 425 |
| 2,861 | 1,872 | 1,822 | 1,805 | 1,789 | 1,630 | 1,606 |
| 297 | 297 | 297 | 297 | 292 | 285 | 285 |
| 44 | 44 | 41 | 35 | 35 | 35 | 35 |
| 2 | 2 | 2 | 2 | 2 | 2 | 2 |
| 18 | 18 | 18 | 17 | 17 | 17 | 17 |
| 5 | 5 | 5 | 5 | 5 | 5 | 5 |
| 2 WITH 25 |
| COURTS |
| 13 | 13 | 13 | 11 | 11 | 11 | 11 |
| 480 | 480 | 480 | 481 | 478 | 478 | 488 |
| 146,000 | 146,000 | 146,000 | 146,000 | 146,000 | 146,000 | 146,000 |
| 20 | 20 | 20 | 20 | 20 | 20 | 20 |
| 10 | 10 | 10 | 10 | 10 | 10 | 10 |
| 4,844 | 4,826 | 4,815 | 4,815 | 4,812 | 4,812 | 4,779 |
| 390 | 390 | 390 | 390 | 390 | 390 | 390 |



City of Santa ana, California Comprehensive Annual Financial Report



2018 Comprehensive Annual Financial Report

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