



# City of Westminster, CA

## Comprehensive Annual Financial Report



Fiscal Year Ended  
June 30, 2014



**CITY OF WESTMINSTER, CALIFORNIA**  
**COMPREHENSIVE ANNUAL FINANCIAL REPORT**  
**WITH REPORT ON AUDIT**  
**BY INDEPENDENT**  
**CERTIFIED PUBLIC ACCOUNTANTS**  
**YEAR ENDED JUNE 30, 2014**

**Prepared by:**

**Administrative Services Department**

**Michael Solorza**  
**Administrative Services Director**

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CITY OF WESTMINSTER

TABLE OF CONTENTS

June 30, 2014

	<u>Page Number</u>
INTRODUCTORY SECTION:	
Letter of Transmittal	i - vi
Principal Officials	vii
Organization Chart	viii
Certificate of Achievement for Excellence in Financial Reporting	ix
FINANCIAL SECTION:	
Independent Auditors' Report	1 - 3
Management's Discussion and Analysis (Required Supplementary Information)	5 - 22
Basic Financial Statements:	
Government-Wide Financial Statements:	
Statement of Net Position	23
Statement of Activities	24 - 25
Fund Financial Statements:	
Governmental Funds:	
Balance Sheet	26 - 27
Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position	29
Statement of Revenues, Expenditures and Changes in Fund Balances	30 - 31
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities	32
Proprietary Funds:	
Statement of Net Position	33 - 34
Statement of Revenues, Expenses and Changes in Fund Net Position	35
Statement of Cash Flows	36 - 37
Fiduciary Funds:	
Statement of Net Position	38
Statement of Changes in Net Position	39
Notes to Basic Financial Statements	41 - 91

CITY OF WESTMINSTER

TABLE OF CONTENTS  
(CONTINUED)

June 30, 2014

	<u>Page Number</u>
FINANCIAL SECTION (CONTINUED):	
Required Supplementary Information:	
Schedules of Funding Progress:	
CalPERS Miscellaneous Pension Plan	93
Other Post-Employment Benefit Plan	93
Budgetary Comparison Schedules:	
General Fund	95
Westminster Housing Authority Special Revenue Fund	96
Housing and Community Development Special Revenue Fund	97
Special Gas Tax and Street Improvements Special Revenue Fund	98
Note to Required Supplementary Information	99
Supplementary Information:	
Other Governmental Funds:	
Combining Balance Sheet	101
Combining Statement of Revenues, Expenditures and Changes in Fund Balances	102 - 103
Schedules of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual:	104 - 105
Parks Dedication Special Revenue Fund	106
Special Police Services Special Revenue Fund	107
Municipal Lighting Special Revenue Fund	108
Other Grants Special Revenue Fund	109
Offsite Drainage District Special Revenue Fund	110
Community Promotion Special Revenue Fund	111
Internal Service Funds:	
Combining Statement of Net Position	113
Combining Statement of Revenues, Expenses and Changes in Net Position	114 - 117
Combining Statement of Cash Flows	118 - 119
Combining Statement of Cash Flows	120 - 121
Agency Funds:	
Statement of Changes in Assets and Liabilities	123
Statement of Changes in Assets and Liabilities	124

CITY OF WESTMINSTER

TABLE OF CONTENTS  
(CONTINUED)

June 30, 2014

	<u>Page Number</u>
STATISTICAL SECTION:	
Description of Statistical Section Contents	125
Financial Trends:	
Net Position by Component - Last Ten Fiscal Years	126 - 127
Changes in Net Position - Expenses and Program Revenues - Last Ten Fiscal Years	128 - 129
Changes in Net Position - General Revenues - Last Ten Fiscal Years	130 - 131
Fund Balances of Governmental Funds - Last Ten Fiscal Years	132 - 133
Changes in Fund Balances of Governmental Funds - Last Ten Fiscal Years	134 - 135
Revenue Capacity:	
Direct and Overlapping Property Tax Rates - Last Ten Fiscal Years	136
Principal Property Taxpayers	137
Property Tax Levies and Collections - Last Ten Fiscal Years	139
Assessed Value and Estimated Actual Value of Taxable Property - Last Ten Fiscal Years	140 - 141
Water Customers	142
Water Rates - Last Ten Fiscal Years	143
Water Sold by Customer - Last Ten Fiscal Years	145
Debt Capacity:	
Ratios of Outstanding Debt by Type - Last Ten Fiscal Years	146 - 147
Ratio of General Bonded Debt Outstanding - Last Ten Fiscal Years	148
Direct and Overlapping Debt	149
Legal Debt Margin Information - Last Ten Fiscal Years	150 - 151
Pledged Revenue Coverage - Last Ten Fiscal Years	152
Demographic and Economic Information:	
Demographic and Economic Statistics - Last Ten Fiscal Years	153
Principal Employers	154
Operating Information:	
Full-Time Equivalent City Employees by Function - Last Ten Fiscal Years	155
Operating Indicators by Function - Last Ten Fiscal Years	156
Capital Asset Statistics by Function - Last Ten Fiscal Years	157

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## **INTRODUCTORY SECTION**



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# City of Westminster

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www.westminster-ca.gov

November 19, 2014

To the Honorable Mayor, Members of the City Council and Citizens of the City of Westminster:

State law requires that all general-purpose local governments publish within six months of the close of each fiscal year a complete set of financial statements presented in conformity with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. Pursuant to that requirement, we hereby issue the comprehensive annual financial report of the City of Westminster for the fiscal year ended June 30, 2014.

This report consists of management's representations concerning the finances of the City of Westminster. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the City of Westminster has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City of Westminster's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the City of Westminster's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The City of Westminster's financial statements have been audited by White Nelson Diehl Evans, LLP, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City of Westminster for the fiscal year ended June 30, 2014, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unqualified opinion that the City of Westminster's financial statements for the fiscal year ended June 30, 2014 are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

TRI TA  
Mayor

MARGIE L. RICE  
Mayor Pro Tem

DIANA LEE CAREY  
Council Member

SERGIO CONTRERAS  
Council Member

ANDY QUACH  
Council Member

EDDIE MANFRO  
City Manager

The independent audit of the financial statements of the City of Westminster was part of a broader, federally mandated “Single Audit” designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government’s internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards. These reports are available in the City of Westminster’s separately issued Single Audit Report.

GAAP require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management’s Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City of Westminster’s MD&A can be found immediately following the report of the independent auditors.

### **Profile of the City of Westminster**

The City of Westminster, incorporated in 1957, is located in the northeast corner of Orange County. The City of Westminster currently occupies a land area of 10.6 square miles and serves a population of 91,652.

The City of Westminster operates under the council-manager form of government. Policymaking and legislative authority are vested in the City Council, which consists of the Mayor and four Council Members. The City Council is responsible, among other things, for passing ordinances, adopting the budget, appointing committees, hiring the City Manager and appointing the City Attorney. The City Manager is responsible for carrying out the policies and ordinances of the City Council, for overseeing the day-to-day operations of the government and for appointing the heads of the City departments. The City Council is elected, at large, on a non-partisan basis. The Mayor is elected, at large, to serve a two-year term. Council Members serve four-year staggered terms, with two Council Members elected every two years.

The City of Westminster provides a full range of services, including police, water utility, street and infrastructure maintenance and construction, recreational and cultural services, planning and community development and general administration. The City contracts with the Orange County Fire Authority (OCFA) for the provision of fire protection and emergency medical services. The City of Westminster also is financially accountable for the legally separate Westminster Financing Authority. The City has accounted for the Authority as “blended” component units and therefore they have been included as an integral part of the City of Westminster’s financial statements.

The City of Westminster prepares a two-year budget, with appropriations approved by the City Council annually. The annual budget serves as the foundation for the City of Westminster’s financial planning and control. All departments of the City of Westminster are required to submit requests for appropriations to the City Manager each year. The City Manager uses these requests as the starting point for developing a proposed budget. The City Manager then presents this proposed budget to the City Council for review. The City Council is required to hold public hearings on the proposed budget and to adopt a final budget no later than June 30, the close of the City of Westminster’s fiscal year.

The budget is prepared by fund (e.g., general), department (e.g., public works), and program (e.g., engineering). Department directors may make transfers of appropriations within a department. Transfers of appropriations between departments within the same fund require the City Manager's approval. Transfers between funds, as well as any increase to appropriations, require approval of the City Council.

Budget-to-actual comparisons are provided in this report for each individual governmental fund for which an appropriated annual budget has been adopted. For the general fund, this comparison is presented on page 95 as part of the required supplementary information portion of the basic financial statements for the governmental funds. For other funds with appropriated annual budgets, this comparison is presented beginning on page 96 of this report.

### **Factors Affecting Financial Condition**

The information presented in the financial statements is perhaps best understood when considered within the broader perspective of the specific environment within which the City of Westminster operates.

**Local Economy.** While the State of California and local jurisdictions within Orange County continue to contend with a sluggish recovery resulting from the past economic downturn, revenues have begun to stabilize, supporting the national forecasts of a long, shallow recovery. It is indicative of the uncharacteristically slow recovery that the impact of the recession – which officially ended five years ago – is still an important factor in the City's fiscal condition. Given the depth of the recession, the recovery has been slower than expected and hence, the negative impact on the City has been pronounced and prolonged.

Economists expect California and local jurisdictions within Orange County will continue to experience a slow paced economic recovery as the real estate and financial markets improve. The City continues to see a measured improvement in the housing market (assessed values) as well as the local retail economy. Tax revenue – primarily property and sales – comprise the majority of Westminster's general fund revenue (78%). Therefore, improvements to the local real estate and retail markets will directly impact the City's revenues in a positive manner.

Despite the ongoing challenges, the City continues to focus on ensuring a high level of service provision to our residents. As the local economy continues to improve, the City of Westminster's strategic location in the heart of Orange County provides many opportunities to reap the benefits of renewed consumer confidence and the loosening of the credit markets.

The City also enjoys its position as the internationally recognized social, cultural, and retail hub of the Vietnamese American community. With the continued development of Little Saigon into a destination retail attraction, the City expects to increase its amount of captured retail sales. This national and international marketplace serves as an important economic engine and is bolstered by the fact that it is an authentic cultural retail center, which is unique in Orange County. Coupled with the real estate demands in the area, retailers are provided with the opportunity to reach a broad demographic base that is actively looking for variety in shopping and entertainment choices, from large, well-established brands to emerging and specialty boutiques.

Westminster is already a successful home to many national retailers including: Lexus, Toyota, Honda, Wal-Mart, Home Depot, Best Buy, Target, and the Westminster Mall. In addition to property tax revenue, the City relies heavily on sales tax revenue to support its general fund. In addition to general retail sales improvement, automobile sales have positively impacted the City's sales tax base. Consumers have begun purchasing vehicles at pre-recession rates, which in turn adds to the City's sales tax revenue.

In addition to automobiles, Westminster recently welcomed the opening of an Indian Motorcycle dealership. The City has also had a long-time partnership with Harley Davidson and their in town dealership recently expanded. These are just two examples of the many new and expanding retail outlets in the City which will add to our sales tax base.

**Recent Budget Impacts.** Actual fiscal year 2013-14 general fund revenues increased over fiscal year 2012-13 general fund revenues by \$1.3 million or 2.8%. While this represents an improvement, \$45.5 million in general fund revenue remains below the peak amount of \$48 million received in fiscal year 2007-08. General Fund expenditures increased approximately \$900 thousand or 2.0% year-over-year.

While tax revenue show a year-over-year decrease of \$926 thousand (or 2.5%), the prior year included \$3.3 million in one-time revenues. Excluding this one-time activity, taxes actually increased for the fifth consecutive year by \$2.4 million (or 7.2%). Several other revenue streams increased: "investment and rental" saw an increase of \$1.0 million (or 262.8%), "fines" increased \$212 thousand (or 25.2%) and "charges for services," increased \$1.0 million (or 17.9%) respectively.

While many revenue streams increased from the prior fiscal year, "Intergovernmental" declined \$74 thousand (or 43.0%). This decline represents an ongoing reduction of funding from both the State and Federal governments. The largest loss of revenue in this category in recent years is State vehicle license fee (VLF) revenue. The State of California, in fiscal year 2011-12, eliminated this local revenue source in order to fund local law enforcement grants.

The most impactful, recent State legislative action deals with the dissolution of redevelopment throughout California. Westminster continues to deal with the aftermath of the passage of Assembly Bills 1x 26 and 1484 – the two bills which dissolved redevelopment effective January 31, 2012. (See Note 16 of these financial statements for more information on the dissolution of redevelopment.) The elimination of redevelopment agencies statewide has had a significant impact on the City's ability to maintain capital improvement schedules and fund future projects. In addition to significantly hindering the City's ability to fund capital improvement projects and support economic development efforts, the dissolution directly impacts the City's general fund as the Westminster Redevelopment Agency was staffed by City personnel.

Westminster was therefore dealt a significant setback at the time it was dealing with the deleterious effects of the recession on its budget. To help mitigate the recessionary impacts on general fund revenues along with the loss of redevelopment funds, staff reduced the operating budget through a number of means. Two early retirement incentive programs (“golden handshakes”) were implemented in fiscal years 2009-10 and 2010-11 in an effort to shrink the City’s workforce. In addition, a severance package was given to employees whose jobs were eliminated at the beginning of fiscal year 2012-13. The result of these early retirements and layoffs resulted in the decrease of salaries of \$3.8 million city wide since fiscal year 2009-10. Additional reductions to operational budgets, as well as the reorganization and combination of departments reduced expenditures even further.

In spite of these expenditure reductions, overall general fund expenditures exceeded general fund revenues by \$390 thousand for fiscal year 2013-14. Adding a \$1.25 million one-time use of reserves for the City’s General Plan, and general fund reserves were reduced by \$1.8 million. The City continues to struggle with a chronic structural deficit. Long-term financial projections show a continued deficit and future budget development processes will be focused on means to erase the deficit and restore ongoing fiscal health to the City.

**Long Term Financial Planning and Policies.** The City continues to maintain control over expenditure growth through the budget process. The City’s ability to restrain expenditures will be a key factor in helping achieve sustained fiscal health while maintaining reasonable fund balance levels. However, expenditures continue to grow at a faster pace than revenues. This is partly due to the City’s focus on public safety and infrastructure improvement. The City’s general fund budget commits 78% of resources to public safety (Police and Fire).

The City is fortunate to have general fund reserves of \$24.2 million, or 53% of general fund revenue. However, the City’s ongoing structural deficit must be addressed in order to maintain reasonable and healthy reserve levels. Part of this process will be to develop a set of comprehensive reserve policies. The policies will not only cover general fund reserves, but also internal service funds.

Future budget development and long-term fiscal planning will be focused on the continued right-sizing of the City’s operations in an effort to align ongoing revenues with ongoing expenditures. This will not be an easy task, but the City Council, along with management, are committed to ensuring Westminster residents continue to receive essential services.

### **Awards and Acknowledgements**

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Westminster for its comprehensive annual financial report (CAFR) for the fiscal year ended June 30, 2013. This was the 19th consecutive year that the City has received this prestigious award. In order to be awarded a Certificate of Achievement, the City published an easily readable and efficiently organized CAFR. This report satisfied both GAAP and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current CAFR continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

In addition, the City also received the GFOA's Distinguished Budget Presentation Award for its two year budget document dated July 1, 2013. In order to qualify for the Distinguished Budget Presentation Award, the government's budget document was judged to be proficient in several categories, including as a policy document, a financial plan, an operations guide, and a communications device.

The preparation of this report would not have been possible without the efficient and dedicated services of a number of City staff and departments, especially the Administrative Services Department's Finance Division. I would like to express my appreciation to all members of the City staff who assisted and contributed to the preparation of this report. Credit also must be given to the Mayor and the City Council for their unfailing support for maintaining the highest standards of professionalism in the management of the City of Westminster's finances.

Respectfully submitted,



Michael Solorza  
Administrative Services Director

**CITY OF WESTMINSTER**

Principal Officials

**CITY COUNCIL**

TRI TA, Mayor

MARGIE L. RICE, Mayor Pro Tem

DIANA LEE CAREY, Council Member

SERGIO CONTRERAS, Council Member

ANDY QUACH, Council Member

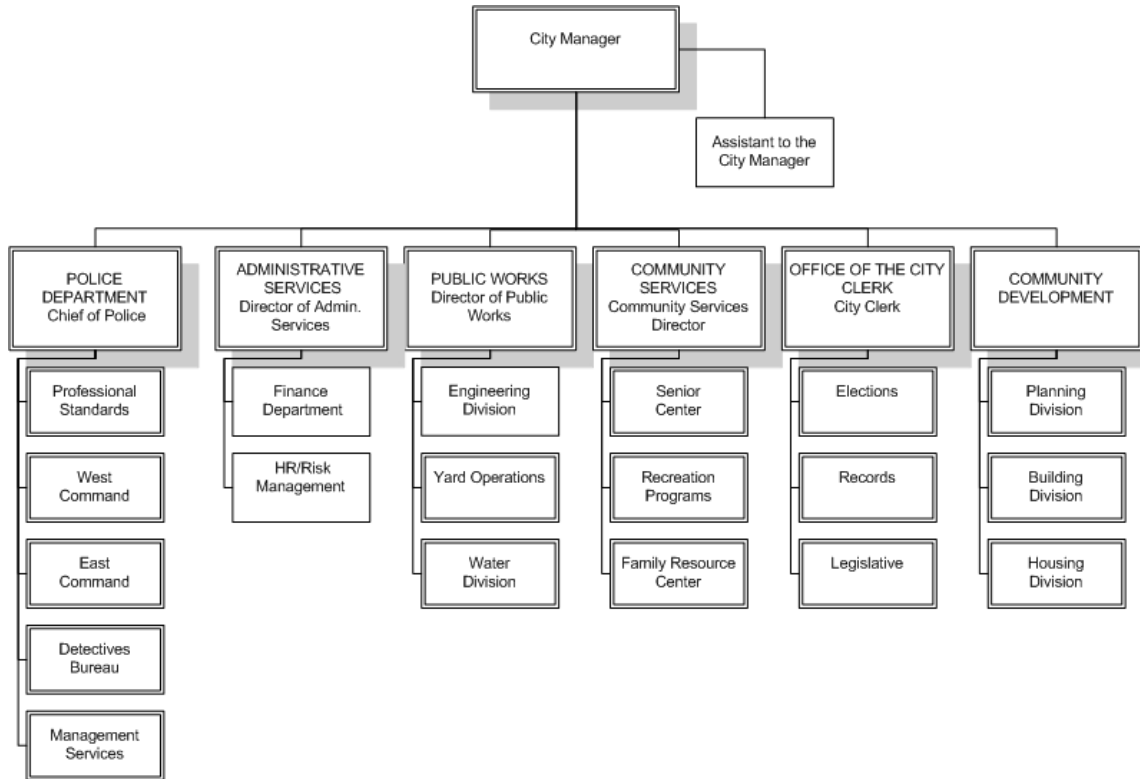
**CITY STAFF**

Eddie Manfro	City Manager
Richard D. Jones	City Attorney
Kevin Baker	Police Chief
Diana Dobbert	Community Services Director
Robin Roberts	City Clerk
Michael Solorza	Administrative Services Director
Marwan Youssef	Public Works Director/City Engineer



# CITY OF WESTMINSTER

## Organizational Chart





Government Finance Officers Association

**Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting**

Presented to

**City of Westminster  
California**

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended

**June 30, 2013**

Executive Director/CEO

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## **FINANCIAL SECTION**

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**CITY OF WESTMINSTER**

Comprehensive Annual Financial Report

June 30, 2014

Financial Section

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## INDEPENDENT AUDITORS' REPORT

City Council Members  
City of Westminster  
Westminster, California

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activity, each major fund, and the aggregate remaining fund information of the City of Westminster (the City), as of and for the year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditors' Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the basic financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditors consider internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.



## **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activity, each major fund, and the aggregate remaining fund information of the City of Westminster, as of June 30, 2014, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the schedules of funding progress and budgetary comparison schedules, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the management's discussion and analysis and the schedules of funding progress in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during the audit of the basic financial statements. We do not express an opinion or provide any assurance on the management's discussion and analysis and the schedules of funding progress because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance on them. The budgetary comparison schedules and related note have been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements of the City or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the budgetary comparison schedules and related note are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, supplementary information, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements as a whole.

**Other Matters (Continued)**

*Other Information (Continued)*

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated November 18, 2014, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.



Irvine, California  
November 18, 2014

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## **CITY OF WESTMINSTER**

### **MANAGEMENT'S DISCUSSION AND ANALYSIS**

As management of the City of Westminster (the City), we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended June 30, 2014, along with comparisons to the fiscal year ended June 30, 2013. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found in the Introductory Section of this report.

#### **FINANCIAL HIGHLIGHTS**

- The City's overall net position decreased by \$29.1 million or 8.4 percent. While the net position of business-type activities increased by \$1.2 million, or 3.57 percent, the net position of governmental activities decreased by \$30.3 million, or 9.74 percent. Of the total amount of Primary Government assets, \$55.6 million (unrestricted) may be used to meet the government's ongoing obligations to citizens and creditors.
- The City's revenues decreased by \$8.4 million, while expenses increased by \$9.6 million. The drop in revenue is mostly due to a decrease of \$10.3 million in Capital Grants and Contributions. Most expenses increased with the largest change coming from Public Safety, which had an increase of \$6.0 million and Community Development which had an increase of \$2.5 million. The majority of the overall changes to revenue and expenses are still related to the passing of Assembly Bill 1x 26 which dissolved redevelopment agencies as of February 1, 2012, and the subsequent fallout. As of February 1, 2012 the assets, liabilities, and fund balances of the Westminster Redevelopment Agency (WRA) were transferred to the Successor Agency to the Westminster Redevelopment Agency (SAWRA). Additional information can be found in Notes 15 and 16 in the notes to the basic financial statements.
- As of June 30, 2014 the City's governmental funds reported a combined ending fund balance of \$81.4 million, a decrease of \$115.5 thousand. Of this amount, \$23.4 million is unassigned and available for spending at the City's discretion.
- Unassigned fund balance for the General Fund was \$24.1 million, or 52.5 percent of total General Fund expenditures.
- Total City debt (excluding compensated absences, OPEB and claims liabilities) decreased by \$289 thousand, or 3.1 percent. The changes in debt consisted of principal reduction payments and an increase in leases payable.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis are intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the basic financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

See accompanying independent auditor's report.

## **Government-wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The statement of net position presents information on the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Over time, increases or decreases in the City's net position are one indicator of whether its financial health is improving or deteriorating.

The statement of activities presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, all of the current year's revenues and expenses are taken into account regardless of when cash is received or paid (e.g., uncollected taxes or earned but unused vacation leave).

Both of the Government-wide Financial Statements distinguish functions of the City government that are principally supported by taxes and intergovernmental revenues (governmental activities) from other business-type activities that are intended to recover all or a significant portion of their costs through user fees and charges. Governmental activities of the City include general government, public safety, public works, community development and community services. A business-type activity of the City includes the water utility. The Government-wide Financial Statements can be found on pages 23-25 of this report.

## **Fund Financial Statements**

Fund financial statements are designed to report information about groupings of related accounts used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. City funds can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

**Governmental funds** are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

See accompanying independent auditor's report.

The City maintains several individual governmental funds organized by their type (general, special revenue, and capital improvements funds). Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Westminster Housing Authority, Housing and Community Development, Special Gas Tax and Street Improvements, and Capital Improvements, which are considered to be major funds. Data from the remaining governmental funds are combined into a single, aggregated presentation. Individual fund data for each of the other governmental funds is provided in the form of combining statements beginning on page 101 of this report.

The City adopts an annual appropriated budget for its General Fund and Special Revenue Funds. Budgetary Comparison Statements have been provided to demonstrate compliance with this budget. These statements begin on page 95 of this report. The basic governmental fund financial statements can be found on pages 26-32 of this report.

**Proprietary funds** are generally used to account for services for which the City charges outside customers, or internal departments of the City. Proprietary funds provide the same type of information as shown in the government-wide statements, only in more detail. The City maintains the following two types of proprietary funds:

- **Enterprise funds** are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses an enterprise fund to account for the operations of water.
- **Internal service funds** are used to report activities that provide internal services for the City. The City uses internal service funds to account for its equipment replacement, general benefits, liability administration, information systems and equipment, and government buildings. Because internal service funds predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements. The internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided in the form of combining statements beginning on page 113 of this report.

The basic proprietary fund financial statements can be found on pages 33-37 of this report.

**Fiduciary funds** are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City's own programs. The basic fiduciary fund financial statements can be found on pages 38-39 of this report.

### **Notes to the Basic Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the basic financial statements can be found on pages 41-91 of this report.

See accompanying independent auditor's report.

**Other Information**

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information which includes the Schedules of Funding Progress and the Budgetary Comparison Schedules for the General and Major Special Revenue Funds. Required supplementary information can be found on pages 93-99 of this report.

Combining statements and individual fund statements for non-major governmental funds, internal service funds and the agency fund are presented immediately following the required supplementary information, and can be found on pages 101-124 of this report.

**GOVERNMENT-WIDE FINANCIAL ANALYSIS**

The City has presented its financial statements under the reporting model required by the Governmental Accounting Standards Board Statement No. 34 (GASB 34), Basic Financial Statements – and Management’s Discussion and Analysis (MD&A) – for State and Local Governments.

As noted earlier, net position may serve over time as a useful indicator of a government’s financial position. City assets and deferred outflows of resources exceeded liabilities by \$316.9 million at June 30, 2014. This is a decrease of \$29.1 million as summarized below and on the following pages. A more detailed “Statement of Net Position” can be found on page 23 of this report.

<b>Statement of Net Position Governmental Activities</b>				
	<b>June 30, 2014</b>	<b>June 30, 2013</b>	<b>Increase/ (Decrease) From 2013</b>	<b>Percent Increase/ (Decrease)</b>
<b>Assets:</b>				
Current and other assets	\$ 109,800,182	\$ 109,453,576	\$ 346,606	0.32%
Capital assets, net of accumulated depreciation	216,390,491	237,267,531	(20,877,040)	-8.80%
Total assets	<u>326,190,673</u>	<u>346,721,107</u>	<u>(20,530,434)</u>	-5.92%
<b>Deferred Outflows of Resources:</b>				
Deferred loss on refunding, net of accumulated amortization	196,369	221,161	(24,792)	-11.21%
<b>Liabilities:</b>				
Current and other liabilities	15,173,283	11,718,537	3,454,746	29.48%
Long-term liabilities	30,186,137	23,882,666	6,303,471	26.39%
Total liabilities	<u>45,359,420</u>	<u>35,601,203</u>	<u>9,758,217</u>	27.41%
<b>Net position:</b>				
Net investment in capital assets	212,179,772	233,128,695	(20,948,923)	-8.99%
Restricted	20,922,791	18,418,248	2,504,543	13.60%
Unrestricted	47,925,059	59,794,122	(11,869,063)	-19.85%
Total net position	<u>\$ 281,027,622</u>	<u>\$ 311,341,065</u>	<u>\$ (30,313,443)</u>	-9.74%

See accompanying independent auditor’s report.

**Governmental activities** show a decrease in “Total assets” of \$20.5 million or 5.92 percent. This is primarily due to the transferring assets back to the SAWRA. In February 2012, when the WRA was dissolved, several capital assets were transferred to the City. Pursuant to Health and Safety Code (HS&C) section 34181 (a) successor agencies may transfer assets that were constructed and used for a governmental purpose to the appropriate public jurisdiction. Several of the transferred land parcels have since been deemed “not to be currently in use for governmental purposes” by the California Department of Finance (DOF). The assets will now be included on SAWRA’s Long-Range Property Management Plan (LRPMP) for further review by the DOF. To the extent that SAWRA can demonstrate that the properties in question are going to be developed for future governmental use, these properties may be transferred back to the City once the LRPMP is approved by the DOF. This transfer of capital assets also resulted in a decrease of \$20.9 million or 8.99 percent in “Net assets - Invested in capital assets.” Additional information can be found in Notes 15 and 16 in the notes to the basic financial statements.

“Current and other liabilities” increased by \$3.5 million or 29.48 percent. A portion of this change is due to an increase of \$2.2 million in “Accounts payable and other liabilities.” The majority of this increase is due to outstanding capital project and legal invoices at year end. In addition, “Long-term liabilities – due within one year” increased by \$1.3 million as a result of an increase to the “Claims payable” liability to cover pending lawsuits.

“Long-term liabilities” increased by \$6.3 million or 26.39 percent. The majority of this increase is also a result of the “Claims payable” liability. The long-term portion of this increased by \$4.0 million. In addition, the OPEB liability increased \$2.4 million. Additional information on these liabilities can be found in Notes 9 and 11 in the notes to the basic financial statements.

“Net position – Restricted” increased by \$2.5 million or 13.6 percent. The majority of this increase is due to an increase of \$2.3 million in the Westminster Housing Authority Special Revenue Fund’s “Restricted” fund balance. This increase was primarily the result of a reduction in the “Advance from Successor Agency” by \$1.5 million, and the transfer of “Land held for resale” of \$796 thousand from the City’s General Fixed Asset account. Both of these transactions are a result of SAWRA activity during the fiscal year. These transactions resulted in a like decrease in “Net position – Unrestricted,” which saw an overall decrease of \$11.9 million or 19.85 percent. Other contributions to the decrease in this category were liability increases of \$5.4 million in claims payable and \$2.4 million in the OPEB liability, as well as a \$1.8 million decrease in the General Fund’s fund balance.

The decrease in “Deferred loss on refunding, net of accumulated amortization” is the annual amortization cost.

See accompanying independent auditor’s report.



<b>Statement of Net Position Business-type Activity</b>				
	<b>June 30, 2014</b>	<b>June 30, 2013</b>	<b>Increase/ (Decrease) From 2013</b>	<b>Percent Increase/ (Decrease)</b>
<b>Assets:</b>				
Current and other assets	\$ 10,002,404	\$ 9,451,867	\$ 550,537	5.82%
Capital assets, net of accumulated depreciation	32,398,846	31,785,540	613,306	1.93%
Total assets	<u>42,401,250</u>	<u>41,237,407</u>	<u>1,163,843</u>	2.82%
<b>Deferred Outflows of Resources:</b>				
Deferred loss on refunding, net of accumulated amortization	259,957	285,949	(25,992)	-9.09%
<b>Liabilities:</b>				
Current and other liabilities	2,503,673	2,253,557	250,116	11.10%
Long-term liabilities	4,278,512	4,628,666	(350,154)	-7.56%
Total liabilities	<u>6,782,185</u>	<u>6,882,223</u>	<u>(100,038)</u>	-1.45%
<b>Net position:</b>				
Net investment in capital assets	28,061,606	27,137,496	924,110	3.41%
Restricted	113,103	113,160	(57)	-0.05%
Unrestricted	7,704,313	7,390,477	313,836	4.25%
Total net position	<u>\$ 35,879,022</u>	<u>\$ 34,641,133</u>	<u>\$ 1,237,889</u>	3.57%

**Business-type activity** remained fairly static for fiscal years 2014 and 2013. The greatest changes occurred in “Current and other liabilities,” “Deferred loss on refunding, net of accumulated amortization,” “Long-term liabilities,” and “Current and other assets.”

The increase in “Current and other liabilities” of \$250 thousand or 11.1 percent is due mostly to an increase in “Accounts payable and other liabilities” of \$271 thousand. The final monthly invoice to the Municipal Water District increased by \$211 thousand over the prior year’s invoice, which was accrued in fiscal year 2013. This invoice is the cost of purchased water. As part of a “Coastal Pumping Transfer,” the City was asked to purchase water rather than pump from our coastal facility. As this is a more expensive option for the City, the Orange County Water District rebated the City \$190 thousand to cover some of the additional cost.

The decrease in “Deferred loss on refunding, net of accumulated amortization” is the annual amortization cost.

The decrease in “Long-term liabilities,” of \$350 thousand, or 7.56 percent is due mostly to principal payments of \$337 thousand.

“Current and other assets” increased by \$551 thousand or 5.82 percent due to an increase in “Cash and investments” of \$889 thousand.

See accompanying independent auditor’s report.

<b>Statement of Net Position Primary Government</b>				
	<b>June 30, 2014</b>	<b>June 30, 2013</b>	<b>Increase/ (Decrease) From 2013</b>	<b>Percent Increase/ (Decrease)</b>
<b>Assets:</b>				
Current and other assets	\$ 119,802,586	\$ 118,905,443	\$ 897,143	0.75%
Capital assets, net of accumulated depreciation	248,789,337	269,053,071	(20,263,734)	-7.53%
Total assets	<u>368,591,923</u>	<u>387,958,514</u>	<u>(19,366,591)</u>	-4.99%
<b>Deferred Outflows of Resources:</b>				
Deferred loss on refunding, net of accumulated amortization	456,326	507,110	(50,784)	-10.01%
<b>Liabilities:</b>				
Current and other liabilities	17,676,956	13,972,094	3,704,862	26.52%
Long-term liabilities	34,464,649	28,511,332	5,953,317	20.88%
Total liabilities	<u>52,141,605</u>	<u>42,483,426</u>	<u>9,658,179</u>	22.73%
<b>Net position:</b>				
Net investment in capital assets	240,241,378	260,266,191	(20,024,813)	-7.69%
Restricted	21,035,894	18,531,408	2,504,486	13.51%
Unrestricted	55,629,372	67,184,599	(11,555,227)	-17.20%
Total net position	<u>\$ 316,906,644</u>	<u>\$ 345,982,198</u>	<u>\$ (29,075,554)</u>	-8.40%

The City's restricted portion of net position (\$21.0 million or 6.6 percent of total net position) represents resources that are subject to external restrictions on how they may be used. This is a \$2.50 million, or 13.51 percent increase from prior year.

Unrestricted net position (\$55.6 million or 17.6 percent of total net position) decreased \$11.6 million or 17.2 percent from the prior year. These funds may be used to meet the government's ongoing obligations to citizens, creditors, and City imposed designations (e.g., reserves, pending litigations, contingencies, capital projects).

The largest portion (75.8 percent) of the City's net position reflects its investment of \$240.2 million in capital assets (net of accumulated depreciation); less any related outstanding debt used to acquire those assets. This is an overall decrease of \$20.0 million, or 7.69 percent from the prior year. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in capital assets is reported net of related debt, resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

At the end of fiscal year 2014, the City shows positive balances in all three categories of net position, both for the government as a whole, as well as for its separate governmental activities and business-type activity.

See accompanying independent auditor's report.

## Statement of Activities

The statement of activities shows how the government's net position changed during fiscal year 2014. The City's net position decreased overall by \$29.1 million as summarized below and on the following pages (net change from combined Government and Business-type activities). A more detailed "Statement of Net Activities" can be found on pages 24-25 of this report.

<b>Statement of Activities</b>				
<b>Governmental Activities</b>				
	<b>For the year ended</b>		<b>Increase/ (Decrease) From 2013</b>	<b>Percent Increase/ (Decrease)</b>
	<b>June 30, 2014</b>	<b>June 30, 2013</b>		
Revenues:				
Program revenues:				
Charges for services	\$ 8,993,286	\$ 7,774,849	\$ 1,218,437	15.67%
Operating grants and contributions	8,656,867	7,357,298	1,299,569	17.66%
Capital grants and contributions	3,435,672	13,785,183	(10,349,511)	-75.08%
General revenues:				
Taxes	36,872,233	38,324,014	(1,451,781)	-3.79%
Unrestricted investment earnings	632,038	(222,757)	854,795	-383.73%
Total Revenues	<u>58,590,096</u>	<u>67,018,587</u>	<u>(8,428,491)</u>	-12.58%
Expenses:				
General government	3,312,809	3,145,098	167,711	5.33%
Public safety	44,091,261	38,072,257	6,019,004	15.81%
Public works	12,016,265	11,889,094	127,171	1.07%
Community development	7,843,505	5,393,309	2,450,196	45.43%
Community services	2,863,068	2,722,324	140,744	5.17%
Interest on long term debt	201,770	218,241	(16,471)	-7.55%
Total Expenses	<u>70,328,678</u>	<u>61,440,323</u>	<u>8,888,355</u>	14.47%
Change in net position, before transfers	(11,738,582)	5,578,264	(17,316,846)	-310.43%
Transfers	660,654	3,385,481	(2,724,827)	-80.49%
Change in net position, before extraordinary loss	(11,077,928)	8,963,745	(20,041,673)	-223.59%
Extraordinary loss	(19,235,515)	-	(19,235,515)	-100.00%
Change in net position	(30,313,443)	8,963,745	(39,277,188)	-438.18%
Net position - Beginning of Year	<u>311,341,065</u>	<u>302,377,320</u>	<u>8,963,745</u>	2.96%
Net position - End of Year	<u>\$ 281,027,622</u>	<u>\$ 311,341,065</u>	<u>\$ (30,313,443)</u>	-9.74%

**Governmental activities** decreased the City's net position by \$30.3 million. As a percentage of total expenses, public safety remains the largest expense function (62.7 percent), followed by public works (17.1 percent), community development (11.2 percent), general government (4.7 percent), community services (4.1 percent), and interest on long term debt (.2 percent). General revenues such as property and sales tax are not shown by program, but are effectively used to support program activities citywide.

See accompanying independent auditor's report.

Revenues decreased by \$8.4 million or 12.58 percent. The majority of the decrease is in “Program revenues – Capital grants and contributions.” This revenue source will vary from year to year, depending on the completion of grant funded projects. The current year includes capital assets of \$3.4 million transferred from SAWRA to the City. The majority of these additions are construction in progress on public use properties.

“General revenues – Taxes” decreased by \$1.5 million or 3.79 percent. The City received some one-time monies in fiscal year 2013 of approximately \$4.3 million as a result of the WRA dissolution. Excluding the one-time monies in property taxes, taxes showed an overall increase of \$2.8 million or 8.37 percent. Sales taxes showed a \$1.6 million increase or 11.43 percent, while property taxes showed a \$1.0 million increase or 8.61 percent. All other taxes, with the exception of motor vehicle taxes, showed slight increases. Motor vehicle taxes showed a decrease of \$8 thousand or 17.24 percent.

“Operating grants and contributions” increased by \$1.3 million or 17.66 percent. This revenue source will also vary from year to year, depending on the completion of grant funded projects and the allocations received.

“Unrestricted investment earnings” increased by \$855 thousand or 383.73 percent. This balance includes the City’s “mark-to-market” amount from its various investments. Fiscal year 2014’s “mark-to-market” posted a gain of \$24 thousand, while fiscal year 2013 posted a market loss of \$286 thousand. Absent the “mark-to-market” postings, fiscal year 2014 “Unrestricted investment earnings” showed an increase of \$545 thousand or 861.4 percent.

Program expenses increased most significantly in “Community development,” and “Public safety.” “Community development” increased by \$2.5 million or 45.43 percent. The majority of this increase is due to increased work in grant funded special revenue accounts, such as HOME, and various street project grants. This will vary from year to year depending on the availability of grant resources. “Public safety” shows an increase of \$6.0 million or 15.81 percent. Of this increase, approximately \$4.9 million is related to legal proceedings. Another \$468 thousand of the increase is related to payroll costs, and \$406 thousand was on a new parking enforcement contract. During the initial WRA dissolution process, many public safety positions were put on hold or eliminated. As the economy begins to show a slight improvement, the City has begun hiring back some of the lost positions as well as looking for a more efficient method of enforcing parking throughout the City. In addition to these noted increases, the City’s fire contract with the Orange County Fire Authority (OCFA) increased by approximately \$312 thousand.

The City shows an “Extraordinary loss” of \$19.2 million during the year. As previously noted this is the net amount of property that was transferred between the City and SAWRA. During the year, the DOF deemed this as property that was not currently being used for government purposes. As a result it was transferred back to SAWRA, and will now go through the Long Range Property Management Plan process. Additional information on these transactions can be found in Notes 15 and 16 in the notes to the basic financial statements.

See accompanying independent auditor’s report.

<b>Statement of Activities</b>				
<b>Business-type Activity</b>				
	<b>For the year ended</b>		<b>Increase/ (Decrease) From 2013</b>	<b>Percent Increase/ (Decrease)</b>
	<b>June 30, 2014</b>	<b>June 30, 2013</b>		
Revenues:				
Program revenues:				
Charges for services	\$ 14,742,082	\$ 14,805,527	\$ (63,445)	-0.43%
General revenues:				
Unrestricted investment earnings	36,327	86,479	(50,152)	-57.99%
Total Revenues	<u>14,778,409</u>	<u>14,892,006</u>	<u>(113,597)</u>	-0.76%
Expenses:				
Water enterprise	12,879,866	12,204,823	675,043	5.53%
Total Expenses	<u>12,879,866</u>	<u>12,204,823</u>	<u>675,043</u>	5.53%
Increase in net position before transfers	1,898,543	2,687,183	(788,640)	-29.35%
Transfers	<u>(660,654)</u>	<u>(3,385,481)</u>	<u>2,724,827</u>	-80.49%
Change in net position	1,237,889	(698,298)	1,936,187	-277.27%
Net position - Beginning of Year	<u>34,641,133</u>	<u>35,339,431</u>	<u>(698,298)</u>	-1.98%
Net position - End of Year	<u>\$ 35,879,022</u>	<u>\$ 34,641,133</u>	<u>\$ 1,237,889</u>	3.57%

**Business-type activity** increased the City’s net position by \$1.2 million. For the most part, the Water Utility Fund’s revenues and expenses were static for fiscal years 2014 and 2013. The largest changes occurred in “Transfers” and “Unrestricted investment earnings.”

“Transfers” decreased by \$2.8 million. During fiscal year 2013, a one-time transfer of \$2.1 million was transferred to a capital project reserve fund to cover future projects that focus on conservation. This amount was derived from high usage billings, and the prior year transfer included a “catch up” for fiscal years 2010 through 2012. Fiscal year 2014’s “high usage” billings amount is \$701 thousand. This amount was reduced from “Charges for services” during the year, and posted to the capital project reserve fund. Fiscal year 2013 showed \$705 thousand in “high usage” billings. “Transfers” in current year consist of the net amount transferred to the capital projects fund.

“Unrestricted investment earnings” decreased by \$50 thousand or 57.99 percent due to an overall decrease in the average cash balance throughout the year.

See accompanying independent auditor’s report.

**Statement of Activities  
Primary Government**

	For the year ended		Increase/ (Decrease) From 2013	Percent Increase/ (Decrease)
	June 30, 2014	June 30, 2013		
Revenues:				
Program revenues:				
Charges for services	\$ 23,735,368	\$ 22,580,376	\$ 1,154,992	5.12%
Operating grants and contributions	8,656,867	7,357,298	1,299,569	17.66%
Capital grants and contributions	3,435,672	13,785,183	(10,349,511)	-75.08%
General revenues:				
Taxes	36,872,233	38,324,014	(1,451,781)	-3.79%
Unrestricted investment earnings	668,365	(136,278)	804,643	-590.44%
<b>Total Revenues</b>	<b>73,368,505</b>	<b>81,910,593</b>	<b>(8,542,088)</b>	<b>-10.43%</b>
Expenses:				
General government	3,312,809	3,145,098	167,711	5.33%
Public safety	44,091,261	38,072,257	6,019,004	15.81%
Public works	12,016,265	11,889,094	127,171	1.07%
Community development	7,843,505	5,393,309	2,450,196	45.43%
Community services	2,863,068	2,722,324	140,744	5.17%
Interest on long term debt	201,770	218,241	(16,471)	-7.55%
Water enterprise	12,879,866	12,204,823	675,043	5.53%
<b>Total Expenses</b>	<b>83,208,544</b>	<b>73,645,146</b>	<b>9,563,398</b>	<b>12.99%</b>
Increase in net position before extraordinary loss	(9,840,039)	8,265,447	(18,105,486)	-219.05%
Extraordinary loss	(19,235,515)	-	(19,235,515)	~
<b>Change in net position</b>	<b>(29,075,554)</b>	<b>8,265,447</b>	<b>(37,341,001)</b>	<b>-451.77%</b>
Net position - Beginning of Year	345,982,198	337,716,751	8,265,447	2.45%
<b>Net position - End of Year</b>	<b>\$ 316,906,644</b>	<b>\$ 345,982,198</b>	<b>\$ (29,075,554)</b>	<b>-8.40%</b>

**FINANCIAL ANALYSIS OF CITY FUNDS**

The City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. Overall, the City had a decrease of \$115.5 thousand to fund balances.

The focus of the City’s governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing the City’s financing requirements. The City presents its financial statements using GASB Statement No. 54, “Fund Balance Reporting and Governmental Fund Type Definitions.” The objective of the Statement is to enhance the usefulness of fund balance information by providing clearer fund balance classifications that can be more consistently applied and by clarifying the existing governmental fund type definitions. The Statement establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in government funds. Refer to pages 26-32 of this report for more detail on governmental funds.

See accompanying independent auditor’s report.

As of June 30, 2014, the City's governmental funds reported combined ending fund balances of \$81.4 million, a decrease of \$115.5 thousand in comparison with the prior year. Of the \$81.4 million, \$26.0 million, or 31.9 percent, is classified as nonspendable fund balance, \$9.5 million, or 11.6 percent, is classified as restricted fund balance, \$22.6 million or 27.8 percent, is classified as assigned fund balance, and \$23.4 million or 28.7 percent is classified as unassigned fund balance. For a more detailed description of these classifications see Note 12 in the notes to the basic financial statements.

The General Fund is the chief operating fund of the City. As of June 30, 2014, the total fund balance was \$24.2 million. The nonspendable portion of this balance is \$52 thousand. The remaining unassigned fund balance is available for spending at the City's discretion. The City is in the process of developing reserve policies that will provide a more strategic treatment of fund balances utilizing the GASB 54 classifications. Total fund balance represents 52.6 percent of total General Fund expenditures.

The major factors in fund balance changes are as follows:

### **Governmental Funds**

- The **General Fund** recognized a \$1.8 million decrease in fund balance. Revenue increased by \$1.3 million while expenditures increased by \$955 thousand. Prior year revenue included a one-time payment of \$3.3 million in property taxes as part of the dissolution process of the former Westminster Redevelopment Agency (WRA). In fiscal year 2014, "Investment and rental" revenue increased by \$1.0 million. The "mark-to-market" adjustment contributed to a majority of this change. The "mark-to-market" adjustment in fiscal year 2013 resulted in negative interest income of \$425 thousand, while in fiscal year 2014 interest income was a positive \$538 thousand. "Charges for services" also increased by \$1.0 million. The City increased certain fees for the first time in several years to cover increasing costs. For the most part, a majority of the revenues did reflect gains. Although overall expenditures increased by \$955 thousand, cost cutting measures are continuing for all departments. Some rehiring of vacant positions took place during the year resulting in an overall increase of \$823 thousand in personnel related costs. Included in this increase are PERS rates which continue to grow each year. In fiscal year 2014, PERS rates increased by 3.45 percent for miscellaneous employees and up to 1.69 percent for some safety employees. In addition to these cost increases, the City's contract with the Orange County Fire Authority (OCFA) has mandatory annual increases. Overall fire safety costs increased \$312 thousand during the year.
- The **Westminster Housing Authority Fund** recognized a \$685 thousand increase in fund balance. In 2013, \$14.6 million was transferred in as an "Advance from the Successor Agency." This amount represents prior Supplemental Educational Revenue Augmentation Fund (SERAF) payments that the State of California will eventually reimburse the housing fund to aid in the administration of low and moderate income housing loans and grants. During fiscal year 2014 \$1.5 million of this advance was reimbursed. In addition, \$796,610 in "Land held for resale" was transferred from the City's General Fixed Asset Account Group. The California DOF determined these assets to be "Housing" properties. This amount is reflected as an "Extraordinary item." For additional information see Note 5 in the notes to the basic financial statements. There is \$25.1 million of the fund's \$27.4 million total fund balance that is nonspendable due to the unpredictability of receipts on its outstanding receivables. The remaining \$2.4 million is restricted to low and moderate income housing functions.

See accompanying independent auditor's report.

- The **Housing and Community Development Fund** recognized a \$613 thousand decrease in fund balance. This is a grant program which is reimbursed periodically throughout the year. The current year's "Transfers out" was to the Capital Projects Fund for various street projects.
- The **Special Gas Tax and Street Improvements Fund** recognized a \$360 thousand decrease in fund balance. This is grant funded and many of the projects are reimbursable only upon completion. The fund received \$2.5 million in "Intergovernmental" income in fiscal year 2014. This program has a deficit fund balance of \$42 thousand.
- The **Capital Improvements Capital Projects Fund** recognized a \$1.7 million increase in fund balance. \$11 million dollars was transferred in from various source funds to complete newly approved projects. A total of \$5.8 million was spent on capital outlay during the year. In addition, \$4.9 million in closed or completed projects were transferred back to the source fund. See Note 6 in the notes to the basic financial statements for additional information.
- **Other Governmental Funds**, which are non-major funds, recognized a combined increase of \$253 thousand to fund balances. These funds are further detailed beginning on page 101 of this report.

### **Proprietary Funds**

- The **Enterprise Water Fund** recognized an increase of \$1.4 million to fund balance during fiscal year 2014 due to revenues of \$14.7 million and expenditures and transfers of \$13.3 million. The majority of the current year's "Transfers" were to the Capital Projects Fund for various repair/replace type projects.
- The **Internal Service Funds** recognized a \$6.4 million decrease in fund balance due to expenditures exceeding revenues. These funds finance and account for goods and services provided by one City department to other City departments, or to other governments, on a cost reimbursement basis. The City has four internal service funds. These funds are further detailed beginning on page 113 of this report.

### **CASH MANAGEMENT**

The City follows the practice of pooling cash and investments of all funds except for amounts with fiscal agents, and legally restricted funds. Additional information can be found in Note 2 in the notes to the basic financial statements. The 2014 fiscal year ended with an increase in the City's average portfolio balance. Average total cash and investment balances for the past ten years are noted on the following page.

See accompanying independent auditor's report.



<u>Fiscal Year</u>	<u>Average Balance (in millions)</u>	<u>% Change</u>
2005	67.9	---
2006	66.3	-2.4%
2007	67.0	1.1%
2008	67.7	1.0%
2009	69.2	2.2%
2010	62.8	-9.2%
2011	63.4	1.0%
2012	67.5	6.5%
2013	72.0	6.7%
2014	74.8	3.9%

Since 2005 the City’s average portfolio balance has increased by \$6.9 million, or 10.2%.

### **BUDGETARY HIGHLIGHTS**

The General Fund reflected a net total positive budget variance of \$2.4 million when comparing actual amounts to the final amended budget for the current fiscal year. When preparing its budget, the City attempts to estimate its revenues using realistic, but conservative methods so as to budget its expenditure appropriations in a prudent manner. Comparing the fiscal year 2013-14 General Fund’s original (adopted) budget revenue amount of \$42.2 million to the final budgeted revenue amount of \$43.8 million shows a net \$1.6 million increase. The majority of the increase was due to additional property taxes received in the general fund as a result of the WRA dissolution. The ending actual revenue shows a positive variance of \$1.7 million, or 4.0 percent of the budget. The largest positive variances occurred in “Taxes” and “Charges for services,” at \$879 thousand and \$698 thousand. Only “Intergovernmental” showed a negative variance at \$72 thousand.

Comparing the fiscal year 2013-14 General Fund’s original (adopted) budget expenditure amount of \$45.8 million to the final budget expenditure amount of \$46.5 million shows a net \$752 thousand increase. The ending actual expenditure savings were \$609 thousand, or 1.3 percent of the budget. The majority of the savings are in “Public works,” at \$215 thousand.

Controlling growth in employee related expenses has been a key to cost controls. The City continues to provide full services at ratios equal to or exceeding other “full service” cities while maintaining a ratio for employees per capita that is below the County average, and a General Fund cost per capita ratio that is substantially below that of comparable cities:

	<u>City</u>	<u>County Average</u>
Employees per capita (1,000)	3.48	4.66
General Fund costs per capita	\$501	\$742

The City continues to dedicate itself to delivering cost-effective service, without sacrificing the quality and level of service that is important to the overall quality of life, health and safety of the community. The General Fund budget to actual report can be found on page 95 of this report.

See accompanying independent auditor’s report.

## CAPITAL ASSET AND DEBT ADMINISTRATION

### Capital assets:

Capital assets (net of accumulated depreciation) at June 30, 2014 and June 30, 2013 are summarized below:

<b>Capital Assets (net of accumulated depreciation)</b>			
	<b>June 30, 2014</b>		
	<b>Governmental Activities</b>	<b>Business-type Activity</b>	<b>Total</b>
Land	\$ 11,703,975	\$ 2,484,846	\$ 14,188,821
Construction in progress	3,130,034	-	3,130,034
Buildings	85,887,624	3,527	85,891,151
Improvements other than buildings	9,375,199	9,648,026	19,023,225
Water distribution lines	-	15,967,156	15,967,156
Vehicles, machinery and equipment	3,316,373	4,211,198	7,527,571
Office furniture and equipment	3,262,440	84,093	3,346,533
Leased property	727,667	-	727,667
Infrastructure	98,987,179	-	98,987,179
Total capital assets, net	<u>\$ 216,390,491</u>	<u>\$ 32,398,846</u>	<u>\$ 248,789,337</u>
	<b>June 30, 2013</b>		
	<b>Governmental Activities</b>	<b>Business-type Activity</b>	<b>Total</b>
Land	\$ 31,736,100	\$ 2,484,846	\$ 34,220,946
Construction in progress	1,384,666	-	1,384,666
Buildings	87,805,297	3,833	87,809,130
Improvements other than buildings	9,924,000	9,885,686	19,809,686
Water distribution lines	-	15,165,380	15,165,380
Vehicles, machinery and equipment	3,669,279	4,228,761	7,898,040
Office furniture and equipment	2,918,563	17,034	2,935,597
Infrastructure	99,829,626	-	99,829,626
Total capital assets, net	<u>\$ 237,267,531</u>	<u>\$ 31,785,540</u>	<u>\$ 269,053,071</u>

Capital investment in capital assets for its governmental and business-type activities as of June 30, 2014 amounted to \$249 million (net of accumulated depreciation). This investment in capital assets includes land, buildings and improvements, equipment, infrastructure, and construction in progress. The total decrease in capital assets for fiscal year 2014 was \$20.3 million, which represents a \$20.9 million or 8.8 percent decrease for governmental activities and a \$613 thousand or 1.9 percent increase for business-type activity. Major capital asset events during fiscal year 2014 included the following:

See accompanying independent auditor's report.

- The City added \$6.3 million in infrastructure.
- The City added \$1.2 million in fleet vehicle via a capital lease program.
- The City transferred \$19.4 million from “Land” to SAWRA, and \$796 thousand to the Westminster Housing Authority Special Revenue Fund as part of the continuing dissolutions of the WRA.

Additional information on the City’s capital assets can be found in Note 6 in the notes to the basic financial statements.

**Long-term debt:**

Long-term debt for June 30, 2014 and June 30, 2013 is summarized below:

<b>Outstanding Debt</b>			
<b>June 30, 2014</b>			
	<b>Governmental</b>	<b>Business-type</b>	
	<b>Activities</b>	<b>Activity</b>	<b>Total</b>
Certificates of participation	\$ 3,855,000	\$ 2,800,000	\$ 6,655,000
Leases payable	552,088	-	552,088
Loans payable	-	1,797,198	1,797,198
Total outstanding debt	<u>\$ 4,407,088</u>	<u>\$ 4,597,198</u>	<u>\$ 9,004,286</u>
<b>June 30, 2013</b>			
	<b>Governmental</b>	<b>Business-type</b>	
	<b>Activities</b>	<b>Activity</b>	<b>Total</b>
Certificates of participation	\$ 4,360,000	\$ 3,030,000	\$ 7,390,000
Loans payable	-	1,903,992	1,903,992
Total outstanding debt	<u>\$ 4,360,000</u>	<u>\$ 4,933,992</u>	<u>\$ 9,293,992</u>

At the end of fiscal year 2014, the City had total debt (excluding compensated absences and claims liabilities) outstanding of \$9.0 million. The City’s total debt decreased by \$289 thousand or 3.1 percent, during fiscal year 2014. The change in governmental debt consisted of ongoing debt service payments on certificates of participation, and the addition of leases payable related to the City’s vehicle fleet. The change in business-type debt consisted of ongoing debt service payments on certificates of participation and loans payable. Additional information can be found in Note 7 in the notes to the basic financial statements.

See accompanying independent auditor’s report.

## ECONOMIC FACTORS AND NEXT YEAR'S BUDGET

The national, regional and local economies continue to improve, five years after the official end of the "Great Recession." The City of Westminster has seen positive impacts of the improving economy as tax revenue – most notably property and sales – has grown in recent years. This is an important improvement since tax revenue comprises 78% of General Fund revenue. As the local real estate market improves, increased assessed values of property translate into additional property tax revenue. Most importantly, as consumers return to pre-recession consumption habits, sales tax receipts improve through increased retail and automobile sales.

However, the City continues to manage a structural deficit. Fiscal year 2013-14 ended with actual expenditures exceeding actual revenue by \$390 thousand. Adding the one-time expenditure of \$1.25 million for the General Plan update the use of reserves was \$1.8 million. The General Fund deficit has shrunk considerably over the last several fiscal years through concerted efforts by the City Council and management to reduce staffing levels and trim operational budgets. But the City Council and management will need to continue its efforts to align ongoing revenue with ongoing expenditures in order to move the City beyond its chronic structural deficit position.

The adopted fiscal year 2014-15 budget continues the movement towards placing the City on firm financial footing. The adopted fiscal year 2014-15 General Fund budget has a \$2.9 million deficit: \$50.6 million in expenditures vs. \$43.3 million in revenue plus \$4.3 million in interfund transfers. The City Council has acknowledged the importance of continuing to provide essential services to residents such as Police, Code Enforcement, Community Services and Park and Street maintenance. The City is fortunate to have healthy General Fund reserves in order to continue providing these services. The General Fund ended fiscal year 2013-14 with \$24.2 million in reserves, or approximately 53% of General Fund revenue. The General Fund is projected to end fiscal year 2014-15 with \$21.3 million in reserves.

Taxes are the largest revenue source in the City, comprising approximately 78% of General Fund revenue. Total tax revenues are projected to remain fairly static when compared to fiscal year 2013-14 actuals. Sales tax revenue continues to experience moderate growth, and the fiscal year 2014-15 budget shows a 4.1 percent increase over fiscal year 2013-14 actuals. Property tax – excluding any amount received as residual revenue through the redevelopment dissolution process – is projected to be 7.6 percent higher than last fiscal year's actuals.

General Fund expenditure appropriations across all departments are projected to be 4.7 percent higher when compared to fiscal year 2013-14 actuals. The fiscal year 2014-15 budget included some supplemental requests aimed at enhancing and restoring services: additional personnel in Police, Public Works and Building, as well as increased contractual appropriations for jail staffing and other Police related operational needs. In addition, the City's contract with the Orange County Fire Authority (OCFA) increased over 4.5 percent. The City Council and management are committed to providing necessary services and to that end will be adding positions strategically to the organization in future fiscal years.

As of the publication of these financial statements negotiations with the City's two labor groups is ongoing. The memoranda of understanding (MOU) between the City and the Police and Municipal Employee groups expired as of June 30, 2014. It is hoped that successor MOUs can be agreed upon prior to the end of the 2014-15 fiscal year in order to provide stability and predictability to future budget development discussions.

See accompanying independent auditor's report.

The City continues to strive to provide the highest quality of services by taking into consideration the concerns and interests of the past year, and integrating these into a vision dedicated to meeting the needs of our residents. This is accomplished by making fiscally responsible decisions that will ultimately strengthen the organization, and improve the fiscal health of the City.

### **REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of the financial position of the City for all interested parties. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the City's Administrative Services Department at the City of Westminster, 8200 Westminster Boulevard, Westminster, CA 92683, or call (714) 898-3311 or visit our website at [www.westminster-ca.gov](http://www.westminster-ca.gov)

## **BASIC FINANCIAL STATEMENTS**

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CITY OF WESTMINSTER

STATEMENT OF NET POSITION

June 30, 2014

	Primary Government		
	Governmental Activities	Business-type Activity	Total
<b>ASSETS:</b>			
Cash and investments (Note 2)	\$ 55,655,747	\$ 5,692,360	\$ 61,348,107
Receivables, net of allowances (Note 4)	23,367,659	2,640,972	26,008,631
Prepaid items	402,580	-	402,580
Internal balances	(1,448,798)	1,448,798	-
Inventory	46,943	107,171	154,114
Restricted assets:			
Cash and investments (Note 2)	17,833,675	-	17,833,675
Cash and investments with fiscal agents (Note 2)	6	113,103	113,109
Advance to Successor Agency	13,145,760	-	13,145,760
Land held for resale (Note 5)	796,610	-	796,610
Capital assets (Note 6):			
Not being depreciated:			
Land	11,703,975	2,484,846	14,188,821
Construction in progress	3,130,034	-	3,130,034
Being depreciated (net of accumulated depreciation):			
Buildings	85,887,624	3,527	85,891,151
Improvements other than buildings	9,375,199	9,648,026	19,023,225
Water distribution lines	-	15,967,156	15,967,156
Vehicles, machinery and equipment	3,316,373	4,211,198	7,527,571
Office furniture and equipment	3,262,440	84,093	3,346,533
Leased property	727,667	-	727,667
Infrastructure	98,987,179	-	98,987,179
<b>TOTAL ASSETS</b>	<b>326,190,673</b>	<b>42,401,250</b>	<b>368,591,923</b>
<b>DEFERRED OUTFLOWS OF RESOURCES:</b>			
Deferred loss on refunding, net of accumulated amortization	196,369	259,957	456,326
<b>LIABILITIES:</b>			
Accounts payable and other liabilities	5,064,564	1,976,524	7,041,088
Due to other governments	4,589,193	-	4,589,193
Unearned revenue	81,743	-	81,743
Deposits	789,833	16,626	806,459
Long-term liabilities:			
Due within one year (Note 7)	4,647,950	510,523	5,158,473
Due in more than one year (Notes 7 and 11)	30,186,137	4,278,512	34,464,649
<b>TOTAL LIABILITIES</b>	<b>45,359,420</b>	<b>6,782,185</b>	<b>52,141,605</b>
<b>NET POSITION:</b>			
Net investment in capital assets	212,179,772	28,061,606	240,241,378
Restricted for:			
Community development	15,874,298	-	15,874,298
Public safety	2,007,017	-	2,007,017
Public works	3,041,476	-	3,041,476
Debt service	-	113,103	113,103
Unrestricted	47,925,059	7,704,313	55,629,372
<b>TOTAL NET POSITION</b>	<b>\$ 281,027,622</b>	<b>\$ 35,879,022</b>	<b>\$ 316,906,644</b>

See accompanying independent auditors' report and notes to basic financial statements.



CITY OF WESTMINSTER

STATEMENT OF ACTIVITIES

For the year ended June 30, 2014

Functions/programs	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
<b>Governmental activities:</b>				
General government	\$ 3,312,809	\$ 1,723,410	\$ 130,063	\$ -
Public safety	44,091,261	3,152,528	871,455	-
Public works	12,016,265	1,505,347	-	-
Community development	7,843,505	2,253,350	7,438,673	3,435,672
Community services	2,863,068	358,651	216,676	-
Interest on long term debt	201,770	-	-	-
Total governmental activities	<u>70,328,678</u>	<u>8,993,286</u>	<u>8,656,867</u>	<u>3,435,672</u>
<b>Business-type activity:</b>				
Water enterprise	<u>12,879,866</u>	<u>14,742,082</u>	<u>-</u>	<u>-</u>
Total	<u>\$ 83,208,544</u>	<u>\$ 23,735,368</u>	<u>\$ 8,656,867</u>	<u>\$ 3,435,672</u>

General revenues:

Unrestricted taxes:

Sales taxes

Property taxes, levied for general purposes

Utility users taxes

Business operation taxes

Franchise taxes

Transient occupancy taxes

Intergovernmental revenue - Motor vehicle taxes

Unrestricted investment earnings

Transfers

Total general revenues and transfers

Change in net position, before extraordinary loss

Extraordinary loss

Change in net position

Net Position - Beginning of Year

Net Position - End of Year

See accompanying independent auditors' report and notes to basic financial statements.

Net (Expense) Revenue and  
Changes in Net Position

Governmental Activities	Business-type Activity	Total
\$ (1,459,336)	\$ -	\$ (1,459,336)
(40,067,278)	-	(40,067,278)
(10,510,918)	-	(10,510,918)
5,284,190	-	5,284,190
(2,287,741)	-	(2,287,741)
(201,770)	-	(201,770)
<u>(49,242,853)</u>	<u>-</u>	<u>(49,242,853)</u>
<u>-</u>	<u>1,862,216</u>	<u>1,862,216</u>
<u>(49,242,853)</u>	<u>1,862,216</u>	<u>(47,380,637)</u>
15,523,825	-	15,523,825
13,038,715	-	13,038,715
5,063,905	-	5,063,905
1,240,779	-	1,240,779
1,356,397	-	1,356,397
608,608	-	608,608
40,004	-	40,004
632,038	36,327	668,365
660,654	(660,654)	-
<u>38,164,925</u>	<u>(624,327)</u>	<u>37,540,598</u>
(11,077,928)	1,237,889	(9,840,039)
<u>(19,235,515)</u>	<u>-</u>	<u>(19,235,515)</u>
(30,313,443)	1,237,889	(29,075,554)
<u>311,341,065</u>	<u>34,641,133</u>	<u>345,982,198</u>
<u>\$ 281,027,622</u>	<u>\$ 35,879,022</u>	<u>\$ 316,906,644</u>

CITY OF WESTMINSTER

BALANCE SHEET - GOVERNMENTAL FUNDS

June 30, 2014

	General	Special Revenue Funds	
		Westminster Housing Authority	Housing and Community Development
<b>ASSETS</b>			
Cash and investments (Note 2)	\$ 22,620,140	\$ -	\$ 155,785
Receivables, net of allowances (Note 4)	3,887,980	11,923,821	6,266,480
Prepaid items	52,290	-	-
Due from other funds (Note 3)	1,350,000	-	-
Advance from Successor Agency	-	13,145,760	-
Land held for resale (Note 5)	-	796,610	-
Restricted assets:			
Cash and investments (Note 2)	-	1,584,778	-
Cash and investments with fiscal agents (Note 2)	-	-	-
<b>TOTAL ASSETS</b>	<b>\$ 27,910,410</b>	<b>\$ 27,450,969</b>	<b>\$ 6,422,265</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>			
<b>LIABILITIES:</b>			
Accounts payable and other liabilities	\$ 2,114,488	\$ 11,888	\$ 226,039
Deposits	646,929	-	-
Unearned revenue	27,412	-	-
Due to other funds (Note 3)	-	-	1,250,000
Due to other governments	2,931	-	4,586,262
<b>TOTAL LIABILITIES</b>	<b>2,791,760</b>	<b>11,888</b>	<b>6,062,301</b>
<b>DEFERRED INFLOWS OF RESOURCES:</b>			
Unavailable revenue	960,712	-	-
<b>TOTAL LIABILITIES AND DEFERRED INFLOWS OF RESOURCES</b>	<b>3,752,472</b>	<b>11,888</b>	<b>6,062,301</b>
<b>FUND BALANCES (DEFICIT) (NOTE 12):</b>			
Nonspendable	52,290	25,069,581	850,000
Restricted	-	2,369,500	-
Assigned	-	-	-
Unassigned	24,105,648	-	(490,036)
<b>TOTAL FUND BALANCES (DEFICIT)</b>	<b>24,157,938</b>	<b>27,439,081</b>	<b>359,964</b>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>	<b>\$ 27,910,410</b>	<b>\$ 27,450,969</b>	<b>\$ 6,422,265</b>

See accompanying independent auditors' report and notes to basic financial statements.

Special Revenue Funds (Continued)	Capital Projects Fund	Other Governmental Funds	Total Governmental Funds
Special Gas Tax and Street Improvements	Capital Improvements		
\$ 1,739,616	\$ 9,382,004	\$ 8,448,622	\$ 42,346,167
796,788	-	128,821	23,003,890
-	-	-	52,290
-	2,350,000	-	3,700,000
-	-	-	13,145,760
-	-	-	796,610
-	10,817,752	-	12,402,530
-	-	6	6
<u>\$ 2,536,404</u>	<u>\$ 22,549,756</u>	<u>\$ 8,577,449</u>	<u>\$ 95,447,253</u>
\$ 73,970	\$ 1,443,544	\$ 32,267	\$ 3,902,196
-	-	142,904	789,833
54,331	-	-	81,743
2,450,000	-	-	3,700,000
-	-	-	4,589,193
<u>2,578,301</u>	<u>1,443,544</u>	<u>175,171</u>	<u>13,062,965</u>
-	-	2,297	963,009
<u>2,578,301</u>	<u>1,443,544</u>	<u>177,468</u>	<u>14,025,974</u>
-	-	-	25,971,871
221,701	-	6,862,850	9,454,051
-	21,106,212	1,537,131	22,643,343
(263,598)	-	-	23,352,014
<u>(41,897)</u>	<u>21,106,212</u>	<u>8,399,981</u>	<u>81,421,279</u>
<u>\$ 2,536,404</u>	<u>\$ 22,549,756</u>	<u>\$ 8,577,449</u>	<u>\$ 95,447,253</u>

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CITY OF WESTMINSTER

RECONCILIATION OF THE GOVERNMENTAL FUNDS  
BALANCE SHEET TO THE STATEMENT OF NET POSITION

June 30, 2014

Fund balances - total governmental funds		\$ 81,421,279
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets used in governmental activities are not current financial resources and therefore are not reported in the governmental funds balance sheet:		
Capital assets	\$ 393,975,137	
Accumulated depreciation	<u>(184,301,140)</u>	209,673,997
Internal Service funds are used by management to charge the costs of various city activities to individual governmental and business-like funds. The assets and liabilities of the internal service funds are included in governmental activities in the Statement of Net Activities. Internal Service funds net position are:		
		11,039,668
Long-term liabilities applicable to the City governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. Interest on long-term liabilities is not accrued in governmental funds, but rather is recognized as an expenditures when due. All liabilities, both current and long-term, are reported in the Statement of Net Position. Balances as of June 30, 2014 are:		
Certificates of participation payable	(2,717,595)	
Accrued interest	<u>(9,072)</u>	(2,726,667)
OPEB obligation is not accrued in governmental funds, but rather is recognized as an expenditure when paid.		
		(19,343,664)
Long-term assets are not available to pay for current period expenditures and, therefore, are deferred inflows of resources in the fund financial statements.		
		<u>963,009</u>
Net position of governmental activities		<u><u>\$ 281,027,622</u></u>

See accompanying independent auditors' report and notes to basic financial statements.

CITY OF WESTMINSTER

STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS

For the year ended June 30, 2014

	General	Special Revenue Funds	
		Westminster Housing Authority	Housing and Community Development
REVENUES:			
Taxes	\$ 35,539,392	\$ -	\$ -
Licenses and permits	590,133	-	-
Fines	1,054,186	-	2,150
Investment and rental	1,394,202	28,964	1,649
Intergovernmental	97,408	-	1,596,646
Charges for services	6,613,623	-	-
Other	254,088	-	-
TOTAL REVENUES	<u>45,543,032</u>	<u>28,964</u>	<u>1,600,445</u>
EXPENDITURES:			
Current:			
General government	2,590,546	-	-
Public safety	35,623,896	-	-
Public works	3,988,725	-	-
Community development	1,769,673	140,808	1,586,716
Community services	1,943,353	-	-
Capital outlay	16,605	-	-
Debt service:			
Principal retirement	-	-	-
Interest and fiscal charges	-	-	-
TOTAL EXPENDITURES	<u>45,932,798</u>	<u>140,808</u>	<u>1,586,716</u>
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	<u>(389,766)</u>	<u>(111,844)</u>	<u>13,729</u>
OTHER FINANCING SOURCES (USES):			
Sale of equipment and property	7,202	-	-
Transfers in	7,455	-	2,224
Transfers out	(1,381,888)	-	(628,918)
TOTAL OTHER FINANCING SOURCES (USES)	<u>(1,367,231)</u>	<u>-</u>	<u>(626,694)</u>
NET CHANGE IN FUND BALANCES, BEFORE EXTRAORDINARY ITEM	(1,756,997)	(111,844)	(612,965)
EXTRAORDINARY ITEM	-	796,610	-
NET CHANGE IN FUND BALANCES	(1,756,997)	684,766	(612,965)
FUND BALANCES - BEGINNING OF YEAR	<u>25,914,935</u>	<u>26,754,315</u>	<u>972,929</u>
FUND BALANCES (DEFICIT) - END OF YEAR	<u>\$ 24,157,938</u>	<u>\$ 27,439,081</u>	<u>\$ 359,964</u>

See accompanying independent auditors' report and notes to basic financial statements.

Special Revenue Funds (Continued)	Capital Projects Fund	Other Governmental Funds	Total Governmental Funds
Special Gas Tax and Street Improvements	Capital Improvements		
\$ 3,034,846	\$ -	\$ 1,173,003	\$ 39,747,241
-	-	-	590,133
-	-	-	1,056,336
20,286	23,771	61,493	1,530,365
2,512,371	-	849,262	5,055,687
56,167	700,591	4,011	7,374,392
-	-	560,429	814,517
<u>5,623,670</u>	<u>724,362</u>	<u>2,648,198</u>	<u>56,168,671</u>
-	-	55,248	2,645,794
-	-	456,807	36,080,703
-	-	-	3,988,725
1,674,873	-	1,074,190	6,246,260
-	-	255,479	2,198,832
-	5,852,275	6,993	5,875,873
162,861	-	193,140	356,001
57,479	-	68,182	125,661
<u>1,895,213</u>	<u>5,852,275</u>	<u>2,110,039</u>	<u>57,517,849</u>
<u>3,728,457</u>	<u>(5,127,913)</u>	<u>538,159</u>	<u>(1,349,178)</u>
-	-	-	7,202
-	11,706,806	166,888	11,883,373
<u>(4,088,849)</u>	<u>(4,901,384)</u>	<u>(452,455)</u>	<u>(11,453,494)</u>
<u>(4,088,849)</u>	<u>6,805,422</u>	<u>(285,567)</u>	<u>437,081</u>
(360,392)	1,677,509	252,592	(912,097)
-	-	-	796,610
(360,392)	1,677,509	252,592	(115,487)
318,495	19,428,703	8,147,389	81,536,766
<u>\$ (41,897)</u>	<u>\$ 21,106,212</u>	<u>\$ 8,399,981</u>	<u>\$ 81,421,279</u>



CITY OF WESTMINSTER

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS  
TO THE STATEMENT OF ACTIVITIES

For the year ended June 30, 2014

Net change in fund balances - total governmental funds \$ (115,487)

Amounts reported for governmental activities in the Statement of Activities  
are different because:

Governmental funds report capital outlays as expenditures. However,  
in the Statement of Activities, the cost of those assets is allocated over  
the estimated useful lives as depreciation expense. This is the amount  
by which capital expense and capital contributions exceeded depreciation  
in the current period.

Net change in capital assets	\$ 4,691,175	
Depreciation expense	(10,141,881)	
Contribution of capital assets from the Successor Agency	3,435,672	
Transfer of capital assets to the Westminster Housing Authority	(796,610)	
Contribution of capital assets to the Successor Agency	<u>(19,235,515)</u>	(22,047,159)

The issuance of long term debt provides current financial resources to governmental  
funds, while the repayment of the principal of long term-debt consumes the current  
financial resources of governmental funds. Neither transaction, however, has any  
effect on net position.

Principal payments		356,001
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Some expenses reported in the Statement of Activities do not require the use of  
current financial resources and therefore are not reported as expenditures in  
the governmental funds.

Net change in accrued interest	881	
OPEB expense	<u>(2,393,221)</u>	(2,392,340)

Internal service funds are used by management to charge the costs of certain  
activities, such as fleet management, telephones, and warehouse operations  
to individual funds. The net revenue (expense) of these internal service funds  
are reported as governmental activities.

		(6,274,298)
--	--	-------------

Some revenues reported previously in the Statement of Activities were reported as  
revenues in the governmental funds as they were received in the current fiscal year.

Net change in sales tax accrual		<u>159,840</u>
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Change in net position of governmental activities		<u>\$ (30,313,443)</u>
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See accompanying independent auditors' report and notes to basic financial statements.

CITY OF WESTMINSTER

STATEMENT OF NET POSITION  
PROPRIETARY FUNDS

June 30, 2014

	Business-type Activity <u>Enterprise Fund</u>	Governmental Activities <u>Internal Service Funds</u>
ASSETS:		
CURRENT ASSETS:		
Cash and investments	\$ 5,692,360	\$ 13,309,580
Receivables, net of allowances (Note 4)	2,640,972	363,769
Prepaid items	-	350,290
Inventories	107,171	46,943
Restricted assets:		
Cash and investments	-	5,431,145
Cash and investments with fiscal agents	113,103	-
	<u>8,553,606</u>	<u>19,501,727</u>
TOTAL CURRENT ASSETS		
CAPITAL ASSETS (NOTE 6):		
Land	2,484,846	-
Construction in progress	-	-
Buildings	91,579	4,368,451
Water distribution lines	43,279,945	-
Improvements other than buildings	11,808,269	622,855
Vehicles	-	3,449,243
Machinery and equipment	13,020,177	231,728
Office furniture, computers and equipment	161,209	2,598,316
Leased property	-	1,366,915
TOTAL CAPITAL ASSETS	<u>70,846,025</u>	<u>12,637,508</u>
Less accumulated depreciation	<u>(38,447,179)</u>	<u>(5,921,014)</u>
	<u>32,398,846</u>	<u>6,716,494</u>
NET CAPITAL ASSETS		
	<u>40,952,452</u>	<u>26,218,221</u>
TOTAL ASSETS		
DEFERRED OUTFLOWS OF RESOURCES:		
Deferred loss on refunding, net of accumulated amortization	<u>259,957</u>	<u>196,369</u>

(Continued)

See accompanying independent auditors' report and notes to basic financial statements.

CITY OF WESTMINSTER

STATEMENT OF NET POSITION  
 PROPRIETARY FUNDS  
 (CONTINUED)

June 30, 2014

	Business-type Activity <u>Enterprise Fund</u>	Governmental Activities <u>Internal Service Funds</u>
LIABILITIES:		
CURRENT LIABILITIES:		
Accounts payable and other liabilities	\$ 1,976,524	\$ 1,153,296
Deposits	16,626	-
Claims payable	-	2,282,884
Compensated absences	164,980	1,678,548
Leases payable	-	161,518
Certificates of participation	235,000	154,899
Loans payable	<u>110,543</u>	<u>-</u>
TOTAL CURRENT LIABILITIES	<u>2,503,673</u>	<u>5,431,145</u>
LONG-TERM LIABILITIES:		
Claims payable	-	6,848,651
Compensated absences	26,857	273,252
Leases payable	-	390,570
Certificates of participation	2,565,000	982,506
Loans payable	<u>1,686,655</u>	<u>-</u>
TOTAL LONG-TERM LIABILITIES	<u>4,278,512</u>	<u>8,494,979</u>
TOTAL LIABILITIES	<u>6,782,185</u>	<u>13,926,124</u>
NET POSITION:		
Net investment in capital assets	28,061,606	5,223,371
Restricted for debt service	113,103	-
Unrestricted	<u>6,255,515</u>	<u>7,265,095</u>
TOTAL NET POSITION	34,430,224	<u>\$ 12,488,466</u>
Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds	<u>1,448,798</u>	
Net position of business-type activity	<u>\$ 35,879,022</u>	

See accompanying independent auditors' report and notes to basic financial statements.

CITY OF WESTMINSTER

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION  
 PROPRIETARY FUNDS

For the year ended June 30, 2014

	Business-type Activity <u>Enterprise Fund</u>	Governmental Activities <u>Internal Service Funds</u>
OPERATING REVENUES:		
Charges for services	\$ 14,517,878	\$ 20,150,402
Other	224,204	1,171,968
TOTAL OPERATING REVENUES	<u>14,742,082</u>	<u>21,322,370</u>
OPERATING EXPENSES:		
Salaries	2,538,733	4,956,447
Maintenance and operations	2,399,832	5,050,164
Purchased water	4,146,624	-
Equity taxes	2,291,518	-
Insurance premiums and legal fees	10,509	4,146,986
Claims and benefits	-	12,946,001
Depreciation and amortization	1,149,037	1,162,330
TOTAL OPERATING EXPENSES	<u>12,536,253</u>	<u>28,261,928</u>
OPERATING INCOME (LOSS)	<u>2,205,829</u>	<u>(6,939,558)</u>
NONOPERATING REVENUES (EXPENSES):		
Investment income	36,327	38,780
Interest and fiscal charges	(212,505)	(76,990)
Gain on sale of property and equipment	-	341,587
TOTAL NONOPERATING REVENUES (EXPENSES)	<u>(176,178)</u>	<u>303,377</u>
INCOME (LOSS) BEFORE TRANSFERS	<u>2,029,651</u>	<u>(6,636,181)</u>
TRANSFERS:		
Transfers in	1,787,346	992,775
Transfers out	(2,448,000)	(762,000)
TOTAL TRANSFERS	<u>(660,654)</u>	<u>230,775</u>
CHANGE IN NET POSITION	1,368,997	(6,405,406)
NET POSITION - BEGINNING OF YEAR	<u>33,061,227</u>	<u>18,893,872</u>
NET POSITION - END OF YEAR	<u>\$ 34,430,224</u>	<u>\$ 12,488,466</u>
Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds	\$ (131,108)	
Change in net position - Enterprise Funds	<u>1,368,997</u>	
Change in net position of business-type activity	<u>\$ 1,237,889</u>	

See accompanying independent auditors' report and notes to basic financial statements.

CITY OF WESTMINSTER  
STATEMENT OF CASH FLOWS  
PROPRIETARY FUNDS

For the year ended June 30, 2014

	<u>Business-type Activity Enterprise Fund</u>	<u>Governmental Activities Internal Service Funds</u>
<b>CASH FLOWS FROM OPERATING ACTIVITIES:</b>		
Receipts from customers	\$ 14,910,635	\$ 21,238,298
Payment to suppliers	(8,539,703)	(16,098,381)
Payment to employees	<u>(2,571,672)</u>	<u>(4,957,341)</u>
NET CASH PROVIDED BY OPERATING ACTIVITIES	<u>3,799,260</u>	<u>182,576</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:</b>		
Cash received from other funds	1,787,346	992,775
Cash paid to other funds	<u>(2,448,000)</u>	<u>(762,000)</u>
NET CASH PROVIDED (USED) BY NONCAPITAL FINANCING ACTIVITIES	<u>(660,654)</u>	<u>230,775</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:</b>		
Acquisition of capital assets	(1,762,344)	(782,169)
Principal payments on capital leases	-	(656,606)
Principal payments on long-term debt	(336,794)	(148,999)
Interest and fiscal charges	<u>(186,511)</u>	<u>(52,197)</u>
NET CASH USED BY CAPITAL AND RELATED FINANCING ACTIVITIES	<u>(2,285,649)</u>	<u>(1,639,971)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES:</b>		
Investment income	<u>36,327</u>	<u>38,780</u>
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS	889,284	(1,187,840)
CASH AND CASH EQUIVALENTS - BEGINNING OF YEAR	<u>4,916,179</u>	<u>19,928,565</u>
CASH AND CASH EQUIVALENTS - END OF YEAR	<u>\$ 5,805,463</u>	<u>\$ 18,740,725</u>
<b>CASH AND CASH EQUIVALENTS:</b>		
Cash and investments - current assets	\$ 5,692,360	\$ 13,309,580
Cash and investments - restricted assets	<u>113,103</u>	<u>5,431,145</u>
TOTAL CASH AND CASH EQUIVALENTS	<u>\$ 5,805,463</u>	<u>\$ 18,740,725</u>

(Continued)

See accompanying independent auditors' report and notes to basic financial statements.

CITY OF WESTMINSTER  
STATEMENT OF CASH FLOWS  
PROPRIETARY FUNDS  
(CONTINUED)

For the year ended June 30, 2014

	Business-type Activity	Governmental Activities
	Enterprise Fund	Internal Service Funds
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY OPERATING ACTIVITIES:		
Operating income (loss)	\$ 2,205,829	\$ (6,939,558)
Depreciation and amortization	1,149,037	1,162,330
Change in assets and liabilities:		
(Increase) decrease in accounts receivable	168,553	(84,072)
(Increase) decrease in prepaid items	-	90,799
(Increase) decrease in inventories	39,087	4,417
Increase (decrease) in accounts payable and other liabilities	269,693	556,481
Increase (decrease) in claims payable	-	5,393,073
Increase (decrease) in compensated absences payable	(32,939)	(894)
	<u>\$ 3,799,260</u>	<u>\$ 182,576</u>
NET CASH PROVIDED BY OPERATING ACTIVITIES		
	<u>\$ 3,799,260</u>	<u>\$ 182,576</u>
NONCASH ITEM:		
Capital lease proceeds	\$ -	\$ 1,208,694
	<u>\$ -</u>	<u>\$ 1,208,694</u>

See accompanying independent auditors' report and notes to basic financial statements.

CITY OF WESTMINSTER  
STATEMENT OF NET POSITION  
FIDUCIARY FUNDS

June 30, 2014

	Successor Agency to the Westminster Redevelopment Agency Private-Purpose Trust Fund	Agency Fund
<b>ASSETS:</b>		
<b>CURRENT ASSETS:</b>		
Cash and investments	\$ 19,219,956	\$ -
Interest receivable	27,397	-
<b>Restricted assets:</b>		
Cash and investments	-	8,373
Cash and investments with fiscal agents	32,483,544	-
<b>TOTAL CURRENT ASSETS</b>	<b>51,730,897</b>	<b>8,373</b>
<b>NONCURRENT ASSETS:</b>		
Capital Assets (Note 15):		
Land	24,525,485	-
<b>TOTAL NONCURRENT ASSETS</b>	<b>24,525,485</b>	<b>-</b>
<b>TOTAL ASSETS</b>	<b>76,256,382</b>	<b>\$ 8,373</b>
<b>LIABILITIES:</b>		
<b>CURRENT LIABILITIES:</b>		
Accounts payable and other liabilities	1,570,741	\$ -
Certificates of participation, current portion	1,825,000	-
Due to bondholders	-	8,373
Due to the City of Westminster	4,617	-
<b>TOTAL CURRENT LIABILITIES</b>	<b>3,400,358</b>	<b>8,373</b>
<b>LONG-TERM LIABILITIES:</b>		
Certificates of participation	119,860,000	-
Advance payable to Housing Authority	13,145,760	-
<b>TOTAL LONG-TERM LIABILITIES</b>	<b>133,005,760</b>	<b>-</b>
<b>TOTAL LIABILITIES</b>	<b>136,406,118</b>	<b>\$ 8,373</b>
<b>NET POSITION:</b>		
Net position for private purpose	(60,149,736)	
<b>TOTAL NET POSITION</b>	<b>\$ (60,149,736)</b>	

See accompanying independent auditors' report and notes to basic financial statements.

CITY OF WESTMINSTER

STATEMENT OF CHANGES IN NET POSITION  
FIDUCIARY FUNDS

For the year ended June 30, 2014

	Successor Agency to the Westminster Redevelopment Agency Private-Purpose Trust Fund
ADDITIONS:	
Taxes and assessments	\$ 17,730,126
Investment and rental	<u>119,935</u>
TOTAL ADDITIONS	<u>17,850,061</u>
DEDUCTIONS:	
General government	966,931
Community development	1,631,353
Interest and fiscal expense	6,829,789
Contribution to City	3,435,672
County payment	<u>73,751</u>
TOTAL DEDUCTIONS	<u>12,937,496</u>
CHANGE IN NET POSITION, BEFORE EXTRAORDINARY ITEM	4,912,565
EXTRAORDINARY ITEM:	
Gain on transfer of land from City of Westminster	<u>19,235,515</u>
CHANGE IN NET POSITION	24,148,080
NET POSITION AT BEGINNING OF YEAR, AS RESTATED	<u>(84,297,816)</u>
NET POSITION AT END OF YEAR	<u><u>\$ (60,149,736)</u></u>

See accompanying independent auditors' report and notes to basic financial statements.



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# CITY OF WESTMINSTER

## NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2014

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:

#### **Description of the Reporting Entity:**

The basic financial statements of the City of Westminster include the activities of the City, the Westminster Public Financing Authority and the Westminster Housing Authority.

The City of Westminster was incorporated in 1957 under the General Laws of the State of California. The City operates under a Council-Manager form of government governed by a five-member council and provides the following services: public safety (police, fire, paramedic and ambulance), highways and streets, parks and recreation, public improvements, planning and zoning, and general administrative services.

The criteria used in determining the scope of the reporting entity are based on the provisions of Governmental Accounting Standards Board Statements. The City of Westminster is the primary government unit. Component units are those entities which are financially accountable to the primary government, either because the City appoints a voting majority of the component unit's board, or because the component unit will provide a financial benefit or impose a financial burden on the City. The City has accounted for the Westminster Public Financing Authority and Westminster Housing Authority as "blended" component units. Despite being legally separate, these entities are so intertwined with the City that they are, in substance, part of the City's operations. Accordingly, these basic financial statements present the City and its component units, the Westminster Public Financing Authority and the Westminster Housing Authority. Each blended component unit has a June 30 year end.

The Westminster Public Financing Authority (the Authority) was established on March 23, 1993 pursuant to California Government Code, Section 6500. The Authority was established to provide a financing mechanism for the City's and Agency's various public projects. A separate fund is not maintained for the Authority as principal and interest payments on debt issued by the Authority is paid directly by the City. The payments are reported in the Special Revenue, Enterprise and Internal Service Funds. There are no separate Basic Financial Statements prepared for the Authority.

See accompanying independent auditors' report.

CITY OF WESTMINSTER

NOTES TO BASIC FINANCIAL STATEMENTS  
(CONTINUED)

June 30, 2014

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED):

**Description of the Reporting Entity (Continued):**

The Westminster Housing Authority (the Housing Authority) was established on February 9, 2011 in accordance with California Housing Authority Law (Health and Safety Code Sections 34200). The Housing Authority was established to provide the City with the ability to participate in one or more of the public Housing Programs offered by Housing and Urban Development (HUD). As such, the City will be able to own and operate housing developments, alleviating the need to find prospective owners or operators for the units created. Certain assets of the former Redevelopment Agency's Low and Moderate Income Housing Funds were transferred to the Housing Authority on February 1, 2012. The activity of the Housing Authority is reported in the Special Revenue Funds. There are no separate Basic Financial Statements prepared for the Housing Authority.

The accounting policies of the City of Westminster, the Westminster Public Financing Authority and the Westminster Housing Authority conform to generally accepted accounting principles as applicable to governments. The following is a summary of the more significant policies.

**Government-Wide and Fund Financial Statements:**

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities and Changes in Net Position) report information about the reporting government as a whole, except for its fiduciary activities. All fiduciary activities are reported only in the fund financial statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government (including its blended component units) is reported separately from discretely presented component units for which the primary government is financially accountable. The City has no discretely presented component units.

Certain eliminations have been made in regards to interfund activities, payables and receivables. All internal balances in the Statement of Net Position have been eliminated except those representing balances between the governmental activities and the business-type activity, which are presented as internal balances and eliminated in the total primary government column. In the Statement of Activities, internal service fund transactions have been eliminated; however, those transactions between governmental and business-type activities have not been eliminated.

See accompanying independent auditors' report.

CITY OF WESTMINSTER

NOTES TO BASIC FINANCIAL STATEMENTS  
(CONTINUED)

June 30, 2014

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED):

**Government-Wide and Fund Financial Statements (Continued):**

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

The underlying accounting system of the City is organized and operated on the basis of separate funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund equity, revenues and expenditures or expenses, as appropriate. Governmental resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

Separate financial statements for the government's governmental, proprietary, and fiduciary funds are presented after the Government-wide Financial Statements. These statements display information about major funds individually and nonmajor funds in the aggregate for governmental and enterprise funds. Fiduciary statements, even though excluded from the government-wide financial statements represent private purpose trust funds and agency funds.

**Measurement Focus, Basis of Accounting, and Financial Statement Presentation:**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as is the proprietary and private purpose trust fund financial statements. Under the economic resources measurement focus, all assets, deferred outflows of resources, liabilities and deferred inflows of resources (whether current or noncurrent) associated with their activity are included on their balance sheets. Operating statements present increases (revenues) and decreases (expenses) in total net position. Under the accrual basis of accounting, revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. Nonexchange transactions, in which the City gives (or receives) value without directly receiving (or giving) equal value in exchange include property taxes, grants, entitlements, and donations.

See accompanying independent auditors' report.

CITY OF WESTMINSTER

NOTES TO BASIC FINANCIAL STATEMENTS  
(CONTINUED)

June 30, 2014

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED):

**Measurement Focus, Basis of Accounting, and Financial Statement Presentation  
(Continued):**

On an accrual basis, revenue from property taxes is recognized in the fiscal year which the taxes are levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all the eligibility requirements have been satisfied. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under the current financial resources measurement focus, only current assets and current liabilities are generally included on their balance sheets. The reported fund balance (net current assets) is considered to be a measure of “available spendable resources”. Governmental fund operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Accordingly, they are said to present a summary of sources and uses of “available spendable resources” during a period. Noncurrent portions of long-term receivables due to governmental funds are reported on their balance sheets in spite of their spending measurement focus. However, special reporting treatments are used to indicate that they should not be considered “available spendable resources” since they do not represent net current assets. Recognition of governmental fund type revenue represented by noncurrent receivables is reported as deferred inflows of resources.

Under the modified accrual basis of accounting, revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, except for principal and interest on general long-term liabilities, claims and judgments, and compensated absences which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term liabilities are reported as other financing sources.

See accompanying independent auditors’ report.

CITY OF WESTMINSTER

NOTES TO BASIC FINANCIAL STATEMENTS  
(CONTINUED)

June 30, 2014

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED):

**Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued):**

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The City's Fiduciary Funds consists of a private purpose trust fund which is reported using the economic resources measurement focus and an agency fund which has no measurement focus, but utilizes the accrual basis for reporting its assets and liabilities.

All governmental and business-type activities and enterprise funds of the City follow GASB pronouncements.

**Fund Classifications:**

The City reports the following major governmental funds:

The General Fund is the primary operating fund of the City. It is used to account for all revenues and expenditures that are not required to be accounted for in another fund.

The Westminster Housing Authority Special Revenue Fund is used to account for revenues received primarily from loan repayments and the associated expenditures to be used for increasing or improving low and moderate income housing. The assets in this account were transferred to the City upon dissolution of the Westminster Redevelopment Agency.

The Housing and Community Development Special Revenue Fund is used to account for Federal grants received from the Department of Housing and Urban Development (HUD). The grants are to be used for the development of a viable community by providing decent housing, suitable living environment, and expanding economic opportunities, principally for persons with low and moderate income.

The Special Gas Tax and Street Improvements Special Revenue Fund is used to account for revenues and expenditures apportioned under the Streets and Highways Code of the State of California, Measure M sales taxes, and various grant programs available for street-related expenditures. Expenditures may be made for any street-related purpose in the City's system of streets, including maintenance thereof.

See accompanying independent auditors' report.

CITY OF WESTMINSTER

NOTES TO BASIC FINANCIAL STATEMENTS  
(CONTINUED)

June 30, 2014

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED):

**Fund Classifications (Continued):**

The Capital Improvements Capital Projects Fund is used to account for City projects funded by various sources.

The City reports the following major enterprise fund:

The Water Enterprise Fund is used to account for the provision of water services to residential, commercial and industrial customers.

The City's fund structure also includes the following fund types:

The Special Revenue Funds are used to account for proceeds of specific revenue sources that are legally restricted or otherwise assigned for specific purposes.

The Internal Service Funds are used to account for the financing of special activities that provide services within the City. These activities include risk management, compensation and benefits, motor pool and equipment maintenance, and facilities maintenance.

The Private Purpose Trust Fund is used to account for the activities of the Successor Agency to the Westminster Redevelopment Agency.

The Agency Fund is used to account for money and property held by the City as trustee or custodian. This fund is used to account for the 1915 Act Bonds (Limited Obligation Improvement Bonds) for which the City acts as an agent for debt service activity.

**New Accounting Pronouncements:**

Current Year Standards

GASB 66 - "*Technical Corrections, an amendment of GASB Statement No. 10 and Statement No. 62*", required to be implemented in the current fiscal year did not impact the City.

GASB 70 - "*Accounting and Financial Reporting for Nonexchange Financial Guarantees*", required to be implemented in the current fiscal year did not impact the City.

See accompanying independent auditors' report.

CITY OF WESTMINSTER

NOTES TO BASIC FINANCIAL STATEMENTS  
(CONTINUED)

June 30, 2014

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED):

**New Accounting Pronouncements (Continued):**

Pending Accounting Standards

GASB has issued the following statements which may impact the City's financial reporting requirements in the future:

- GASB 68 - "*Accounting and Financial Reporting for Pensions, an amendment of GASB Statement No. 27*", effective for the fiscal years beginning after June 15, 2014.
- GASB 69 - "*Government Combinations and Disposals of Government Operations*", effective for periods beginning after December 15, 2013.
- GASB 71 - "*Pension Transition for Contributions Made Subsequent to the Measurement Date, an Amendment of GASB Statement No. 68*", effective for the periods beginning after June 15, 2014.

**Land Held for Resale:**

Land held for resale is carried at the lower of cost or estimated realizable value determined only upon the execution of a disposition and development agreement.

**Capital Assets:**

Capital assets (including infrastructure) are recorded at cost where historical records are available and at an estimated original cost where no historical records exist. Contributed capital assets are valued at their estimated fair market value at the date of contribution. Generally, capital asset purchases in excess of \$5,000 are capitalized if they have an expected useful life of 1 year or more.

Capital assets include additions to public domain (infrastructure), certain improvements including pavement, curb and gutter, sidewalks, traffic control devices, streetlights, sewers, storm drains, bridges and right-of-way corridors within the City.

Capital assets used in operations are depreciated over their estimated useful lives using the straight-line method in the Government-Wide Financial Statements and in the Fund Financial Statements of the Enterprise Fund. Depreciation is charged as an expense against operations and accumulated depreciation is reported on the respective balance sheet.

See accompanying independent auditors' report.



CITY OF WESTMINSTER

NOTES TO BASIC FINANCIAL STATEMENTS  
(CONTINUED)

June 30, 2014

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED):

**Capital Assets (Continued):**

The lives used for depreciation purposes of each capital asset class are:

Buildings	30 to 50 years
Improvements other than buildings	20 years
Water distribution lines	65 years
Vehicles	4 to 15 years
Machinery and equipment	5 to 30 years
Office furniture, computers and equipment	5 to 20 years
Leased property	3 to 10 years
Infrastructure	20 to 50 years

**Deferred Outflows/Inflows of Resources:**

In addition to assets, the Statement of Net Position and the Governmental Funds Balance Sheet will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to future periods and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City has one item that qualifies for reporting in this category. It is the deferred loss on refunding, net of accumulated amortization reported in the government-wide statement of net position and the proprietary funds financial statements. A deferred loss on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

In addition to liabilities, the Statement of Net Position and the Governmental Funds Balance Sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to future periods and will not be recognized as an inflow of resources (revenue) until that time. The City has only one type of item, which arises only under a modified accrual basis of accounting that qualifies for reporting in this category. Accordingly, the item, *unavailable revenues*, is reported only in the governmental fund balance sheet. The governmental funds report unavailable revenues from two sources: taxes and grants. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

See accompanying independent auditors' report.

CITY OF WESTMINSTER

NOTES TO BASIC FINANCIAL STATEMENTS  
(CONTINUED)

June 30, 2014

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED):

**Net Position Flow Assumptions:**

Sometimes the City will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted - net position and unrestricted - net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied.

It is the City's practice to consider restricted - net position to have been depleted before unrestricted - net position is applied.

**Long-Term Obligations:**

In the government-wide financial statements, the proprietary, and the fiduciary private purpose trust fund in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, proprietary fund type statement of net position and the fiduciary statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

**Encumbrances:**

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in the General, Special Revenue, and Capital Projects Funds. Unexpended and unencumbered appropriations of the governmental funds automatically lapse at the end of the fiscal year. As of June 30, 2014 all encumbrances at year-end were closed. Unexpended appropriations are reencumbered in the following year after reconsideration, without additional budget appropriation.

See accompanying independent auditors' report.

CITY OF WESTMINSTER

NOTES TO BASIC FINANCIAL STATEMENTS  
(CONTINUED)

June 30, 2014

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED):

**Statement of Cash Flows:**

For purposes of the Statement of Cash Flows, City's Enterprise and Internal Service Funds participate in the pooling of City-wide cash and investments. As amounts are available to these Funds on demand, all cash and investments are considered to be cash and cash equivalents for statement of cash flow purposes.

**Investments:**

Investments are stated at fair value (quoted market price or best available estimate thereof).

**Inventories:**

Inventories are valued at cost, which approximates market, on a first-in, first-out basis. Inventory in the Enterprise Fund consists mostly of water meters and spare parts. Inventory in the Internal Service Funds consists of expendable supplies held for consumption.

**Property Taxes:**

Property taxes attach as an enforceable lien on property as of January 1. Taxes are levied on July 1 and are payable in two installments on November 1 and February 1 and become delinquent December 11 and April 11. The County bills and collects the property taxes and remits them to the City in installments during the year. City property tax revenues are recognized when levied to the extent that they result in current receivables.

The County is permitted by State law (Proposition 13) to levy taxes at 1% of full market value (at time of purchase) and can increase the assessed values no more than 2% per year. The City receives a share of this basic levy proportionate to what was received in the 1976 to 1978 period.

**Compensated Absences:**

Costs associated with compensated absences, along with any related accruals, are accounted for in the Compensation/Benefits Internal Service Fund. The costs for this program will be recovered from those governmental units through inter-departmental charges for services. Other proprietary funds with payroll costs account for their own respective compensated absences.

See accompanying independent auditors' report.

CITY OF WESTMINSTER

NOTES TO BASIC FINANCIAL STATEMENTS  
(CONTINUED)

June 30, 2014

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED):

**Retirement Benefits:**

The City accounts for CalPERS retirement benefit expenditures in the Compensation/Benefits Internal Service Fund.

**Use of Estimates:**

The preparation of financial statements in accordance with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Specifically, the City has made certain estimates and assumptions relating to the collectibility of its receivables (including accounts receivable and notes receivable), fair value of investments, estimated useful lives of capital assets for depreciation purposes, annual required contribution requirements for the other post-employment benefit plan, annual pension costs for the defined benefit plans, and the ultimate outcome of claims and judgments. Actual results could differ from those estimates and assumptions.

2. CASH AND INVESTMENTS:

**Cash and Investments:**

Cash and investments at June 30, 2014 consisted of the following:

	Government Wide Statement of Net Position	Fiduciary Funds Statement of Net Position	Total
Unrestricted assets:			
Cash and investments	\$ 61,348,107	\$ 19,219,956	\$ 80,568,063
Total unrestricted assets	<u>61,348,107</u>	<u>19,219,956</u>	<u>80,568,063</u>
Restricted assets:			
Cash and investments	17,833,675	8,373	17,842,048
Cash and investments with fiscal agents	<u>113,109</u>	<u>32,483,544</u>	<u>32,596,653</u>
Total restricted assets	<u>17,946,784</u>	<u>32,491,917</u>	<u>50,438,701</u>
 TOTAL CASH AND INVESTMENTS	 <u>\$ 79,294,891</u>	 <u>\$ 51,711,873</u>	 <u>\$ 131,006,764</u>

See accompanying independent auditors' report.

CITY OF WESTMINSTER

NOTES TO BASIC FINANCIAL STATEMENTS  
(CONTINUED)

June 30, 2014

2. CASH AND INVESTMENTS (CONTINUED):

**Cash and Investments (Continued):**

Cash and investments consist of deposits and investments, as noted below:

Primary Government

Deposits	\$ 3,563,886
Investments	<u>75,731,005</u>
	<u>\$ 79,294,891</u>

Fiduciary Funds

Pooled with the Primary Government	\$ 8,373
Deposits	367,340
Investments	<u>51,336,160</u>
	<u>\$ 51,711,873</u>

The City follows the practice of pooling cash and investments of all funds except for amounts with fiscal agents, and legally restricted funds. Each fund type's portion of this pool is displayed on the combined balance sheet as "Unrestricted assets - cash and investments" or "Restricted assets - cash and investments".

Investment income earned on pooled cash and investments is allocated to the various funds based on ending cash and investment balances. Interest from cash and investments of funds excluded from pooled amounts is credited directly to the related fund.

**Investments Authorized by the California Government Code and the City's Investment Policy:**

The table below identifies the investment types that are authorized for the City, including the fiduciary private purpose trust fund, by the California Government Code (or the City's investment policy, where more restrictive). The table also identifies certain provisions of the California Government Code (or the City's investment policy, where more restrictive) that address interest rate risk, credit risk, and concentration of credit risk. This table does not address investments of debt proceeds held by bond trustee that are governed by the provisions of debt agreements of the City, rather than the general provisions of the California Government Code or the City's investment policy.

See accompanying independent auditors' report.

CITY OF WESTMINSTER

NOTES TO BASIC FINANCIAL STATEMENTS  
(CONTINUED)

June 30, 2014

2. CASH AND INVESTMENTS (CONTINUED):

**Investments Authorized by the California Government Code and the City's Investment Policy (Continued):**

<u>Authorized Investment Type</u>	<u>Maximum Maturity</u>	<u>Maximum Percentage of Portfolio*</u>	<u>Maximum Investment in One Issuer</u>
United States Treasury Obligations	5 years	No Limit	No Limit
United States Government Sponsored Agency Securities	5 years	No Limit	No Limit
Municipal Bonds	5 years	No Limit	5%
Banker's Acceptances	180 days	40%	5%
Federally Insured Time Deposits (Federal Deposit Insurance Corporation)	5 years	No Limit	Insured Amount
Time Deposits (Non-negotiable Certificates of Deposit)	5 years	20%	No Limit
Certificate of Deposit Placement Service (CDARS)	5 years	30%	No Limit
Negotiable Certificates of Deposit	5 years	30%	5%
Repurchase Agreements	1 year	No Limit	No Limit
Commercial Paper	270 days	25%	5%
Local Agency Investment Fund (LAIF)	N/A	No Limit	\$ 50,000
Corporate Medium Term Notes (MTN)	5 years	30%	5%
Mortgage Pass-through Securities/ Collateralized Mortgage Obligations/ Asset-Backed Securities	5 years	20%	No Limit
Money Market Mutual Funds	N/A	20%	No Limit

N/A - Not Applicable

\* - Excluding amounts held by bond trustee that are not subject to California Government Code restrictions.

See accompanying independent auditors' report.

CITY OF WESTMINSTER

NOTES TO BASIC FINANCIAL STATEMENTS  
(CONTINUED)

June 30, 2014

2. CASH AND INVESTMENTS (CONTINUED):

**Investments Authorized by Debt Agreements:**

Investments of debt proceeds held by bond trustee are governed by provisions of the debt agreements, rather than the general provisions of the California Government Code or the City's investment policy. The table below identifies the investment types that are authorized for investments held by bond trustee. The table also identifies certain provisions of these debt agreements that address interest rate risk, credit risk, and concentration of credit risk.

<u>Authorized Investment Type</u>	<u>Maximum Maturity</u>	<u>Maximum Percentage Allowed</u>	<u>Maximum Investment in One Issuer</u>
United States Treasury Obligations	No Limit	No Limit	No Limit
United States Government Sponsored Agency Securities	No Limit	No Limit	No Limit
Banker's Acceptances	360 days	No Limit	No Limit
Time Certificate of Deposits	360 days	No Limit	No Limit
Commercial Paper	270 days	No Limit	No Limit
Money Market Mutual Funds	N/A	No Limit	No Limit

N/A - Not Applicable

**Disclosures Relating to Interest Rate Risk:**

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. One of the ways that the City manages its exposure to interest rate risk is by purchasing a combination of shorter term and longer term investments and by timing cash flows from maturities so that a portion of the portfolio is maturing or coming close to maturity evenly over time as necessary to provide the cash flow and liquidity needed for operations.

Information about the sensitivity of the fair values of the City's investments (including investments held by bond trustee) to market interest rate fluctuations is provided by the following table that shows the distribution of the City's investments by maturity:

See accompanying independent auditors' report.

CITY OF WESTMINSTER

NOTES TO BASIC FINANCIAL STATEMENTS  
(CONTINUED)

June 30, 2014

2. CASH AND INVESTMENTS (CONTINUED):

**Disclosures Relating to Interest Rate Risk (Continued):**

Primary Government

<u>Investment Type</u>	<u>Remaining Maturity (in Months)</u>			<u>Total</u>
	<u>12 Months or Less</u>	<u>13 - 36 Months</u>	<u>37 - 60 Months</u>	
Local Agency Investment Fund (LAIF)	\$ 10,271,993	\$ -	\$ -	\$ 10,271,993
United States Treasury Obligations	895,194	9,801,888	6,029,037	16,726,119
Federal National Mortgage Association (FNMA)	-	6,374,824	7,355,608	13,730,432
Federal Home Loan Mortgage Corporation (FHLMC)	802,306	5,545,651	5,223,534	11,571,491
Federal Home Loan Bank (FHLB)	2,018,035	8,266,758	423,125	10,707,918
Federal Farm Credit Bank (FFCB)	1,167,606	5,612,201	521,366	7,301,173
Corporate Medium Term Notes (MTN)	-	3,518,207	-	3,518,207
Tennessee Valley Authority	-	-	1,108,867	1,108,867
Commercial Paper	499,647	-	-	499,647
Money Market Mutual Funds	<u>295,158</u>	<u>-</u>	<u>-</u>	<u>295,158</u>
	<u>\$ 15,949,939</u>	<u>\$ 39,119,529</u>	<u>\$ 20,661,537</u>	<u>\$ 75,731,005</u>

Fiduciary Funds

<u>Investment Type</u>	<u>Remaining Maturity (in Months)</u>			<u>Total</u>
	<u>12 Months or Less</u>	<u>13 - 36 Months</u>	<u>37 - 60 Months</u>	
Local Agency Investment Fund (LAIF)	\$ 18,860,010	\$ -	\$ -	\$ 18,860,010
United States Treasury Obligations	-	-	777,546	777,546
Federal Home Loan Bank (FHLB)	4,000,205	325,956	321,027	4,647,188
Federal National Mortgage Association (FNMA)	3,292,458	364,503	880,927	4,537,888
Federal Home Loan Mortgage Corporation (FHLMC)	3,121,155	-	650,263	3,771,418
Money Market Mutual Funds	<u>18,742,110</u>	<u>-</u>	<u>-</u>	<u>18,742,110</u>
	<u>\$ 48,015,938</u>	<u>\$ 690,459</u>	<u>\$ 2,629,763</u>	<u>\$ 51,336,160</u>

See accompanying independent auditors' report.



CITY OF WESTMINSTER

NOTES TO BASIC FINANCIAL STATEMENTS  
(CONTINUED)

June 30, 2014

2. CASH AND INVESTMENTS (CONTINUED):

**Disclosures Relating to Credit Risk:**

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Presented below is the minimum rating required by (where applicable) the California Government Code, the City's investment policy, or debt agreements, and the actual rating, by Standards and Poor, as of year end for each investment type:

Primary Government

<u>Investment Type</u>	<u>Minimum Legal Rating</u>	<u>Total as of June 30, 2014</u>	<u>AAA</u>	<u>AA+</u>	<u>Other</u>	<u>Not Required to be Rated</u>	<u>Not Rated</u>
LAIF	N/A	\$10,271,993	\$ -	\$ -	\$ -	-	\$10,271,993
U.S. Treasury Obligations	N/A	16,726,119	-	-	-	16,726,119	-
FNMA	N/A	13,730,432	-	13,730,432	-	-	-
FHLMC	N/A	11,571,491	-	11,571,491	-	-	-
FHLB	N/A	10,707,918	-	10,707,918	-	-	-
FFCB	N/A	7,301,173	-	7,301,173	-	-	-
MTN	A	3,518,207	-	-	3,518,207	-	-
Tennessee Valley Authority	N/A	1,108,867	-	1,108,867	-	-	-
Commercial Paper	A-1/A	499,647	-	-	-	-	499,647
Money Market							
Mutual Funds	AAA	295,158	295,158	-	-	-	-
		<u>\$75,731,005</u>	<u>\$ 295,158</u>	<u>\$44,419,881</u>	<u>\$ 3,518,207</u>	<u>\$ 16,726,119</u>	<u>\$10,771,640</u>

The actual ratings for the "Other" category above are as follows:

<u>Investment Type</u>	<u>AA+</u>	<u>AA-</u>	<u>AA</u>	<u>A+</u>	<u>Total</u>
MTN	<u>\$ 550,880</u>	<u>\$ 513,605</u>	<u>\$ 932,059</u>	<u>\$ 1,521,663</u>	<u>\$ 3,518,207</u>

Fiduciary Funds

<u>Investment Type</u>	<u>Minimum Legal Rating</u>	<u>Total as of June 30, 2014</u>	<u>AAA</u>	<u>AA+</u>	<u>Not Required to be Rated</u>	<u>Not Rated</u>
LAIF	N/A	\$ 18,860,010	\$ -	\$ -	\$ -	\$18,860,010
U.S. Treasury Obligations	N/A	777,546	-	-	777,546	-
FHLMC	N/A	3,771,418	-	3,771,418	-	-
FHLB	N/A	4,647,188	-	4,647,188	-	-
FNMA	N/A	4,537,888	-	4,537,888	-	-
Money Market Mutual Funds	AAA	18,742,110	18,742,110	-	-	-
		<u>\$ 51,336,160</u>	<u>\$18,742,110</u>	<u>\$12,956,494</u>	<u>\$ 777,546</u>	<u>\$18,860,010</u>

N/A - Not Applicable

See accompanying independent auditors' report.

CITY OF WESTMINSTER

NOTES TO BASIC FINANCIAL STATEMENTS  
(CONTINUED)

June 30, 2014

2. CASH AND INVESTMENTS (CONTINUED):

**Concentration of Credit Risk:**

The investment policy of the City contains no limitations on the amount that can be invested in any one issuer beyond that stipulated by the California Government Code. Investments in any one issuer that represent 5% or more of total City's investments are as follows:

Primary Government

<u>Issuer</u>	<u>Investment Type</u>	<u>Reported Amount</u>
Federal Home Loan Mortgage Corporation	United States Government Sponsored Agency Securities	\$ 11,571,491
Federal Home Loan Bank	United States Government Sponsored Agency Securities	10,707,918
Federal National Mortgage Association	United States Government Sponsored Agency Securities	13,730,432
Federal Farm Credit Bank	United States Government Sponsored Agency Securities	7,301,173

Fiduciary Funds

<u>Issuer</u>	<u>Investment Type</u>	<u>Reported Amount</u>
Federal Home Loan Bank	United States Government Sponsored Agency Securities	\$ 4,647,188
Federal National Mortgage Association	United States Government Sponsored Agency Securities	4,537,888
Federal Home Loan Mortgage Corporation	United States Government Sponsored Agency Securities	3,771,418

See accompanying independent auditors' report.

CITY OF WESTMINSTER

NOTES TO BASIC FINANCIAL STATEMENTS  
(CONTINUED)

June 30, 2014

2. CASH AND INVESTMENTS (CONTINUED):

**Custodial Credit Risk:**

Custodial credit risk for *deposits* is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for *investments* is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The California Government Code and the City's investment policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits or investments, other than the following provision for deposits: The California Government Code requires that a financial institution secure deposits made by state or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law (unless so waived by the governmental unit). The market value of the pledged securities in the collateral pool must equal at least 110% of the total amount deposited by the public agencies. California law also allows financial institutions to secure City deposits by pledging first trust deed mortgage notes having a value of 150% of the secured public deposits. At June 30, 2014, the City deposits (bank balances) were insured by the Federal Depository Insurance Corporation or collateralized as required under California Law.

**Investment in State Investment Pool:**

The City is a voluntary participant in the Local Agency Investment Fund (LAIF) that is regulated by California Government Code Section 16429 under the oversight of the Treasurer of the State of California. The fair value of the City's investment in this pool is reported in the accompanying financial statements at amounts based upon the City's pro-rata share of the fair value provided by LAIF for the entire LAIF portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by LAIF, which are recorded on an amortized cost basis.

See accompanying independent auditors' report.

CITY OF WESTMINSTER

NOTES TO BASIC FINANCIAL STATEMENTS  
(CONTINUED)

June 30, 2014

3. INTERFUND RECEIVABLES/PAYABLES AND TRANSFERS:

Interfund receivables and payables at June 30, 2014 are as follows:

	<u>Receivable</u>	<u>Payable</u>
General Fund	\$ 1,350,000	\$ -
Special Revenue Funds:		
Housing and Community Development	-	1,250,000
Special Gas Tax and Street Improvements	-	2,450,000
Capital Projects Fund:		
Capital Improvements	<u>2,350,000</u>	<u>-</u>
	<u>\$ 3,700,000</u>	<u>\$ 3,700,000</u>

The interfund amounts from the General Fund and the Capital Improvements Capital Projects Fund to the Housing and Community Development Special Revenue Fund and the Special Gas Tax and Street Improvements Special Revenue Fund are for short-term loans to cover operations.

The compositions of the City's interfund transfer balances as of June 30, 2014 are as follows:

**Governmental Activities:**

	<u>Transfers In</u>						<u>Total</u>
	<u>General</u>	<u>Westminster Housing Authority</u>	<u>Housing and Community Development</u>	<u>Special Gas Tax and Street Improvements</u>	<u>Capital Improvements</u>	<u>Other Governmental</u>	
<b>Transfers Out:</b>							
General	\$ -	\$ -	\$ -	\$ -	\$ 1,250,000	\$ 106,888	\$ 1,356,888
Housing and Community Development	-	-	-	-	628,918	-	628,918
Special Gas Tax and Street Improvements	-	-	-	-	4,088,849	-	4,088,849
Capital Improvements	-	-	2,224	-	2,144,039	-	2,146,263
Other Governmental Funds	7,455	-	-	-	445,000	-	452,455
Water Enterprise	-	-	-	-	2,388,000	60,000	2,448,000
Internal Service	-	-	-	-	762,000	-	762,000
	<u>\$ 7,455</u>	<u>\$ -</u>	<u>\$ 2,224</u>	<u>\$ -</u>	<u>\$ 11,706,806</u>	<u>\$ 166,888</u>	<u>\$ 11,883,373</u>

See accompanying independent auditors' report.

CITY OF WESTMINSTER

NOTES TO BASIC FINANCIAL STATEMENTS  
(CONTINUED)

June 30, 2014

3. INTERFUND RECEIVABLES/PAYABLES AND TRANSFERS (CONTINUED):

Interfund Transfer Balances (Continued):

**Business-type Activity:**

	Transfers In		
	Water Enterprise	Internal Service	Total
<u>Transfers Out:</u>			
General	\$ 25,000	\$ -	\$ 25,000
Capital Improvements	<u>1,762,346</u>	<u>992,775</u>	<u>2,755,121</u>
	<u>\$ 1,787,346</u>	<u>\$ 992,775</u>	<u>\$ 2,780,121</u>

Transfers between/to funds are to primarily fund capital projects, which are then transferred back to the original fund upon completion of the project. The General Fund transferred monies to the Water Enterprise Fund for operations.

4. RECEIVABLES:

Receivables as of year end, including the applicable allowances for uncollectible accounts, are as follows:

**Governmental Funds:**

	General	Westminster Housing Authority	Housing and Community Development	Special Gas Tax and Street Improvements	Other Governmental	Total
Taxes	\$ 3,352,616	\$ -	\$ -	\$ -	\$ 15,233	\$ 3,367,849
Accounts	291,830	-	-	-	-	291,830
Interest	217,469	-	-	-	-	217,469
Loans	-	5,721,412	4,586,262	-	-	10,307,674
Notes	-	6,202,409	850,000	-	-	7,052,409
Due from other governments	<u>26,065</u>	<u>-</u>	<u>830,218</u>	<u>796,788</u>	<u>113,588</u>	<u>1,766,659</u>
Net Total Receivables	<u>\$ 3,887,980</u>	<u>\$ 11,923,821</u>	<u>\$ 6,266,480</u>	<u>\$ 796,788</u>	<u>\$ 128,821</u>	<u>\$ 23,003,890</u>

See accompanying independent auditors' report.

CITY OF WESTMINSTER

NOTES TO BASIC FINANCIAL STATEMENTS  
(CONTINUED)

June 30, 2014

4. RECEIVABLES (CONTINUED):

**Proprietary Funds:**

	Water <u>Enterprise</u>	Internal <u>Service</u>	<u>Total</u>
Accounts	\$ 2,640,972	\$ 21,959	\$ 2,662,931
Other	-	281,466	281,466
Due from other governments	<u>-</u>	<u>60,344</u>	<u>60,344</u>
Net Total Receivables	<u>\$ 2,640,972</u>	<u>\$ 363,769</u>	<u>\$ 3,004,741</u>

**Governmental Activities:**

A detailed summary of the loans and notes receivable balances follows:

Loans Receivable - Housing and Community Development

Community Development Block Grant - Housing Rehab Loans, due upon sale of property	\$ 487,227
HOME Rehab Loans, due upon sale of property	128,744
HOME Single Residence Loans, due upon sale of property	355,388
HOME Down Payment Assistance Loans, payable in monthly installments, with balance due upon sale of property	261,728
HOME Lease Purchase Program - payable upon sale of property. The program is administered by American Family Housing, Inc. or Abrazar, Inc.	<u>3,353,175</u>
Total Loans Receivable - Housing and Community Development	<u>\$ 4,586,262</u>

See accompanying independent auditors' report.

CITY OF WESTMINSTER

NOTES TO BASIC FINANCIAL STATEMENTS  
(CONTINUED)

June 30, 2014

4. RECEIVABLES (CONTINUED):

**Governmental Activities (Continued):**

Summary of the Loans and Notes Receivable Balances (Continued):

Loans Receivable - Westminster Housing Authority

Housing Rehab Loans, due upon sale of property	\$ 2,653,008
Housing Single Residence Loans, deferred 35 years, or payable upon sale of property	70,000
Housing Lease Purchase Program - payable upon sale of property. The program is administered by American Family Housing, Inc. or Abrazar, Inc.	2,873,404
Housing First Time Homebuyers Loans, due upon sale of property.	<u>125,000</u>
Total Loans Receivable - Westminster Housing Authority	<u>\$ 5,721,412</u>

Note Receivable - Housing and Community Development

\$850,000 note receivable with Cambridge Heights, L.P., a qualified affordable housing development partnership, dated May 26, 2004. The purpose of the loan is to assist with the development for 22 units, 21 of which will be affordable senior citizen housing (project). Repayment of the 40 year, 3% interest loan is to be paid in annual payments equal to 50% of the projects "residual receipts". No payments have been made on this note. An amount equal to the note has been categorized as nonspendable.	<u>\$ 850,000</u>
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Notes Receivable - Westminster Housing Authority

\$600,000 note receivable with Corporation for Better Housing dated November 5, 2003. The purpose of the loan is to assist with the development of Very Low and Low Income Senior Housing (project). Repayment of the 55 year, 1% compounded annually interest loan is to be paid in annual payments equal to 50% of the projects "residual receipts".	\$ 360,158
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See accompanying independent auditors' report.

CITY OF WESTMINSTER

NOTES TO BASIC FINANCIAL STATEMENTS  
(CONTINUED)

June 30, 2014

4. RECEIVABLES (CONTINUED):

**Governmental Activities (Continued):**

Summary of the Loans and Notes Receivable Balances (Continued):

Notes Receivable - Westminster Housing Authority (Continued)

\$600,000 note receivable with The Related Companies of California dated November 5, 2003. The purpose of the loan is to assist with the development of an 86 residential units of affordable housing for families and seniors (project). Repayment of the 55 year, 3% simple interest loan was deferred for three years. Thereafter, repayment is to be made in annual payments equal to 20% of the projects "residual receipts".

\$ 377,437

\$300,000 note receivable with Coventry Heights dated December 30, 2003. The purpose of the loan is to assist with the development of 76 units of affordable housing for seniors (project). Repayment of the 55 year, 3% simple interest loan is to be made in annual payments equal to 25% of the projects "residual receipts".

184,273

\$200,000 note receivable with Shelter for the Homeless dated April 25, 2006. The purpose of the loan is to assist with the development of housing units for extremely low income families (project). Repayment of the 30 year, 1% simple interest loan is to be made in monthly payments of principal and interest.

151,667

\$5,544,000 note receivable with AMCAL Royale Fund, L.P., dated February 2, 2010. The purpose of the loan is to assist with the developer in the purchase and development of property located at 230 Hospital Circle in the City of Westminster, California as a multi-family affordable housing (project). As of June 30, 2014, \$5,128,874 has been disbursed to the developer. Repayment of the 55 year loan is to be made in annual payments equal to 50% of the projects "residual receipts".

5,128,874

Total Notes Receivable - Westminster Housing Authority \$ 6,202,409

See accompanying independent auditors' report.



CITY OF WESTMINSTER

NOTES TO BASIC FINANCIAL STATEMENTS  
(CONTINUED)

June 30, 2014

5. LAND HELD FOR RESALE:

Land held for resale consists of property acquired by the dissolved Redevelopment Agency and held for resale. The property is carried at the lower of cost or estimated net realizable value. As of June 30, 2014, these assets were deemed to be assets of the Westminster Housing Authority, and were transferred from the general fixed assets of the City.

Land Held For Resale Description	Parcel Number	Balance June 30, 2013	Transfers	Balance June 30, 2014
14282 Locust Street	096-162-03	\$ -	\$ 203,810	\$ 203,810
14242 Locust Street	096-162-01	-	296,400	296,400
14262 Locust Street	096-162-02	-	296,400	296,400
		<u>\$ -</u>	<u>\$ 796,610</u>	<u>\$ 796,610</u>

See accompanying independent auditors' report.

CITY OF WESTMINSTER

NOTES TO BASIC FINANCIAL STATEMENTS  
(CONTINUED)

June 30, 2014

6. CAPITAL ASSETS:

A summary of changes in the Governmental Activities capital assets at June 30, 2014 is as follows:

<b>Governmental Activities:</b>	Balance at July 1, 2013	Additions	Deletions	Transfers (a)	Balance at June 30, 2014
Capital assets, not being depreciated:					
Land	\$ 31,736,100	\$ -	\$ -	\$ (20,032,125)	\$ 11,703,975
Construction in progress	<u>1,384,666</u>	<u>334,969</u>	<u>(289,703)</u>	<u>1,700,102</u>	<u>3,130,034</u>
Total capital assets, not being depreciated	<u>33,120,766</u>	<u>334,969</u>	<u>(289,703)</u>	<u>(18,332,023)</u>	<u>14,834,009</u>
Capital assets, being depreciated:					
Buildings	101,755,246	671,937	(923,000)	-	101,504,183
Improvements other than buildings	12,990,191	21,428	-	-	13,011,619
Vehicles, machinery and equipment	9,169,138	489,781	(1,226,225)	19,365	8,452,059
Office furniture and equipment	6,387,015	691,917	(125,739)	-	6,953,193
Leased property	333,307	1,208,694	(175,084)	-	1,366,917
Infrastructure	<u>254,237,297</u>	<u>4,537,163</u>	<u>-</u>	<u>1,716,205</u>	<u>260,490,665</u>
Total capital assets, being depreciated	<u>384,872,194</u>	<u>7,620,920</u>	<u>(2,450,048)</u>	<u>1,735,570</u>	<u>391,778,636</u>
Less accumulated depreciation for:					
Buildings	(13,949,949)	(2,094,266)	427,656	-	(15,616,559)
Improvements other than buildings	(3,066,191)	(570,229)	-	-	(3,636,420)
Vehicles, machinery and equipment	(5,499,859)	(714,834)	1,079,007	-	(5,135,686)
Office furniture and equipments	(3,468,452)	(348,040)	125,739	-	(3,690,753)
Leased property	(333,307)	(481,027)	175,084	-	(639,250)
Infrastructure	<u>(154,407,671)</u>	<u>(7,095,815)</u>	<u>-</u>	<u>-</u>	<u>(161,503,486)</u>
Total accumulated depreciation	<u>(180,725,429)</u>	<u>(11,304,211)</u>	<u>1,807,486</u>	<u>-</u>	<u>(190,222,154)</u>
Total capital assets, being depreciated, net	<u>204,146,765</u>	<u>(3,683,291)</u>	<u>(642,562)</u>	<u>1,735,570</u>	<u>201,556,482</u>
Total governmental activities capital assets, net	<u>\$ 237,267,531</u>	<u>\$ (3,348,322)</u>	<u>\$ (932,265)</u>	<u>\$ (16,596,453)</u>	<u>\$ 216,390,491</u>

(a) A transfer of \$3,635,672 relates to the transfer of capital assets to the City from the Successor Agency to the Westminster Redevelopment Agency. A transfer of \$20,232,125 consists of \$19,435,515 relating to the transfer of land previously transferred to the City back to the Successor Agency to the Westminster Redevelopment Agency and \$796,610 of land held for resale in the Westminster Housing Authority Special Revenue Fund.

See accompanying independent auditors' report.

CITY OF WESTMINSTER

NOTES TO BASIC FINANCIAL STATEMENTS  
(CONTINUED)

June 30, 2014

6. CAPITAL ASSETS (CONTINUED):

A summary of changes in the Business-type Activity capital assets at June 30, 2014 is as follows:

<b>Business-type Activity:</b>	<u>Balance at July 1, 2013</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance at June 30, 2014</u>
Capital assets, not being depreciated:				
Land and land rights	\$ 2,484,846	\$ -	\$ -	\$ 2,484,846
Total capital assets, not being depreciated	<u>2,484,846</u>	<u>-</u>	<u>-</u>	<u>2,484,846</u>
Capital assets, being depreciated:				
Buildings	91,579	-	-	91,579
Improvements other than buildings	11,808,269	-	-	11,808,269
Water distribution lines	41,812,449	1,467,496	-	43,279,945
Machinery and equipment	12,800,023	220,154	-	13,020,177
Office furniture and equipment	<u>88,874</u>	<u>74,693</u>	<u>(2,358)</u>	<u>161,209</u>
Total capital assets, being depreciated	<u>66,601,194</u>	<u>1,762,343</u>	<u>(2,358)</u>	<u>68,361,179</u>
Less accumulated depreciation for:				
Buildings	(87,746)	(306)	-	(88,052)
Improvements other than buildings	(1,922,583)	(237,660)	-	(2,160,243)
Water distribution lines	(26,647,069)	(665,720)	-	(27,312,789)
Machinery and equipment	(8,571,262)	(237,717)	-	(8,808,979)
Office furniture and equipment	<u>(71,840)</u>	<u>(7,634)</u>	<u>2,358</u>	<u>(77,116)</u>
Total accumulated depreciation	<u>(37,300,500)</u>	<u>(1,149,037)</u>	<u>2,358</u>	<u>(38,447,179)</u>
Total capital assets, being depreciated, net	<u>29,300,694</u>	<u>613,306</u>	<u>-</u>	<u>29,914,000</u>
Business-type Activity capital assets, net	<u>\$ 31,785,540</u>	<u>\$ 613,306</u>	<u>\$ -</u>	<u>\$ 32,398,846</u>

The City maintains a reserve fund for capital improvement designed to encourage and improve on water conservation. For the year ended June 30, 2014, the Enterprise Funds' conservation projects reserve account totaled \$3,342,719.

See accompanying independent auditors' report.

CITY OF WESTMINSTER

NOTES TO BASIC FINANCIAL STATEMENTS  
(CONTINUED)

June 30, 2014

6. CAPITAL ASSETS (CONTINUED):

Depreciation expense was charged to functions/programs of the primary government as follows:

**Governmental Activities:**

General government	\$ 88,432
Public safety	1,358,288
Public works	7,113,927
Community development	1,011,088
Community services	570,146
Internal service funds	<u>1,162,330</u>
Total depreciation expense - governmental activities	<u>\$ 11,304,211</u>

**Business-type Activity:**

Water Fund	<u>\$ 1,149,037</u>
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7. LONG-TERM LIABILITIES:

The following is a summary of long-term liabilities transactions for the year ended June 30, 2014:

**Governmental Activities:**

	Balance July 1, 2013			Balance June 30, 2014	Due Within One Year	Due in More Than One Year
		Additions	Reductions			
Certificates of participation	\$ 4,360,000	\$ -	\$ 505,000	\$ 3,855,000	\$ 525,000	\$ 3,330,000
Leases payable	-	1,208,694	656,606	552,088	161,518	390,570
Compensated absences	1,952,694	1,424,337	1,425,231	1,951,800	1,678,548	273,252
Claims liabilities (Note 11)	3,738,462	6,607,625	1,214,552	9,131,535	2,282,884	6,848,651
OPEB liability (Note 9)	<u>16,950,443</u>	<u>4,466,000</u>	<u>2,072,779</u>	<u>19,343,664</u>	<u>-</u>	<u>19,343,664</u>
Total						
Governmental Activities	<u>27,001,599</u>	<u>13,706,656</u>	<u>5,874,168</u>	<u>34,834,087</u>	<u>4,647,950</u>	<u>30,186,137</u>

See accompanying independent auditors' report.

CITY OF WESTMINSTER

NOTES TO BASIC FINANCIAL STATEMENTS  
(CONTINUED)

June 30, 2014

7. LONG-TERM LIABILITIES (CONTINUED):

**Business-type Activity:**

	Balance July 1, 2013			Balance June 30, 2014			Due Within One Year	Due in More Than One Year
	2013	Additions	Reductions	2014	One Year	One Year		
Certificates of participation	\$ 3,030,000	\$ -	\$ 230,000	\$ 2,800,000	\$ 235,000	\$ 2,565,000		
Loans payable	1,903,992	-	106,794	1,797,198	110,543	1,686,655		
Compensated absences	<u>224,775</u>	<u>104,906</u>	<u>137,844</u>	<u>191,837</u>	<u>164,980</u>	<u>26,857</u>		
Total								
Business-type Activity	<u>5,158,767</u>	<u>104,906</u>	<u>474,638</u>	<u>4,789,035</u>	<u>510,523</u>	<u>4,278,512</u>		
<b>City Total</b>	<u>\$ 32,160,366</u>	<u>\$ 13,811,562</u>	<u>\$ 6,348,806</u>	<u>\$ 39,623,122</u>	<u>\$ 5,158,473</u>	<u>\$ 34,464,649</u>		

**Governmental Activities:**

Certificates of Participation

\$7,825,000 City of Westminster 2008 Certificates of Participation (Civic Center Refunding), dated May 1, 2008. The Certificates are payable in annual installments ranging from \$320,000 to \$860,000 until maturity on June 1, 2022. Interest is payable bi-annually at an average rate of 4.1%. The 2008 Certificates were issued for the purpose of advance refunding the \$13,600,000 Westminster Variable Rate Demand Certificates of Participation, Series 1998A (1998 Civic Center Refunding Program). Proceeds from the Series 2008 Certificates were invested in an escrow fund with a trustee which together with earnings will pay interest and principal on the Certificates until fully retired. The 1998 Certificates are legally defeased and no longer a liability of the City. The reacquisition price exceeded the net carrying amount of the debt. This amount is shown as deferred outflows of resources. These bonds have an AAA/AA-rating.

Principal outstanding at June 30, 2014 \$ 3,855,000

See accompanying independent auditors' report.

CITY OF WESTMINSTER

NOTES TO BASIC FINANCIAL STATEMENTS  
(CONTINUED)

June 30, 2014

7. LONG-TERM LIABILITIES (CONTINUED):

**Governmental Activities (Continued):**

Lease Payable

The City of Westminster entered into a capital lease for the purpose of leasing City cars. The lease term is 36 months with an option to purchase. Principal and interest payments are payable annually at an average rate of 2%.

Principal outstanding at June 30, 2014 \$ 552,088

Capital assets acquired through the lease consisted of equipment with a net value of \$727,667, which consists of an original cost of \$1,208,694 less accumulated depreciation of \$481,027.

Compensated Absences/Claims Liabilities

Compensated absences and claims liabilities which do not have any set annual debt service requirements are being liquidated in the internal service funds. These internal service funds predominately serve the governmental funds. Accordingly, these liabilities are part of the total liabilities for governmental activities.

**Business-type Activity:**

The Business-type Activity long-term liability transactions at June 30, 2014 are comprised of the following individual items:

Certificates of Participation

\$5,035,000 Certificates of Participation (Water System Refunding) Series 2008, dated June 1, 2008. The Certificates are payable in annual installments ranging from \$220,000 to \$465,000 until maturity on June 1, 2024. Interest is payable bi-annually at an average rate of 4.1%. The 2008 Certificates were issued for the purpose of advance refunding the \$5,210,000 Westminster Variable Rate Demand Certificates of Participation, Series 1998B (1998 Water System Refunding Program) and the \$2,200,000 installment purchase agreement payable to Zions First National Bank. The 2008 Series Certificates were invested in an escrow fund with a trustee which together with earnings will pay interest and principal on the 2008 Certificates until fully retired. The 1998 Certificates are legally defeased and no longer a liability of the City. The reacquisition price exceeded the net carrying amount of the debt. This amount is shown as deferred outflow of resources. These bonds have an AAA/AA- rating.

Principal outstanding at June 30, 2014 \$ 2,800,000

See accompanying independent auditors' report.

CITY OF WESTMINSTER

NOTES TO BASIC FINANCIAL STATEMENTS  
(CONTINUED)

June 30, 2014

7. LONG-TERM LIABILITIES (CONTINUED):

**Business-type Activity (Continued):**

Certificates of Participation (Continued)

The covenants authorizing the 2008 Water System Refunding Program Certificates of Participation stipulate that water rates must be maintained at levels sufficient to generate revenues in excess of certain predetermined amounts. Additionally, the City must establish certain management guidelines with respect to the operation of the water system. Resolution No. 4147, authorizing the issuance, terms and conditions of the 2008 Water System Refunding Program Certificates of Participation, includes a covenant requiring that the charges for the services, facilities and water costs of the enterprise be so fixed that the “net revenues” of the enterprise shall be at least 120% of the installment payments on the Certificates, and the California Infrastructure and Economic Development Bank Loan.

For the fiscal year ended June 30, 2014, the calculation of the Enterprise Fund’s compliance with the rate coverage covenant is as follows:

Gross revenues:	
Charges for services	\$ 14,517,878
Investment income	36,327
Other	<u>224,204</u>
Total gross revenues	<u>14,778,409</u>
Operating expenses:	
Operating expenses	12,536,253
Depreciation and amortization	(1,149,037)
Vehicle replacement charges	<u>(172,521)</u>
Total operating costs	<u>11,214,695</u>
Net revenues	<u>\$ 3,563,714</u>
Installment payments:	
Principal payments	\$ 287,609
Interest payments	<u>175,282</u>
Total installment payments	<u>\$ 462,891</u>
Net revenues to installment payment coverage ratio	<u>770%</u>

City management believes it is in compliance with all such covenants.

See accompanying independent auditors’ report.

CITY OF WESTMINSTER

NOTES TO BASIC FINANCIAL STATEMENTS  
(CONTINUED)

June 30, 2014

7. LONG-TERM LIABILITIES (CONTINUED):

**Business-type Activity (Continued):**

Certificates of Participation (Continued)

Additionally, the City has agreed to maintain a replacement reserve at a level the City determines to be economically prudent. For the fiscal year ended June 30, 2014, the Enterprise Fund's capital equipment replacement reserve is as follows:

Capital equipment replacement reserve	\$ <u>1,221,569</u>
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Loans Payable

\$889,355 loan payable to Orange County Water District dated August 1, 2000. The loan is payable in annual installments ranging from \$31,449 to \$60,640 until maturity on February 1, 2020. Interest is payable at a fixed rate of 3.5%. The loan was issued as per a conjunctive use well construction program agreement with the Orange County Water District for the completion of a well.

	\$ 333,440
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\$2,000,000 installment sale agreement payable to California Infrastructure and Economic Development Bank, dated January 28, 2002. The agreement was issued to provide for the financing of a water tank. The project was completed, and the loan was fully funded as of June 30, 2004. The agreement is payable in annual installments ranging from \$40,000 to \$105,000 until maturity on August 1, 2032. Interest is payable at a fixed rate of 3.26% per annum until fully funded. Once funded, the interest is payable at a fixed rate of 3.52% per annum.

	<u>1,463,758</u>
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Total Loans Payable	\$ <u>1,797,198</u>
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Compensated Absences

Compensated absences which do not have any set debt service requirements are expected to be liquidated by the Water Enterprise Fund are reported as a liability for Business-type Activity.

See accompanying independent auditors' report.



CITY OF WESTMINSTER

NOTES TO BASIC FINANCIAL STATEMENTS  
(CONTINUED)

June 30, 2014

7. LONG-TERM LIABILITIES (CONTINUED):

**Governmental and Business-type Activity:**

Annual Amortization Requirements of Governmental and Business-type Long-Term Liabilities

The annual requirements to amortize all governmental and business-type long-term liabilities (excluding compensated absences and claims payable) outstanding as of June 30, 2014, including interest payments are as follows:

Year Ending June 30,	Certificates of Participation Governmental Activities		
	Principal	Interest	Total
	2015	\$ 525,000	\$ 162,450
2016	545,000	141,450	686,450
2017	570,000	119,650	689,650
2018	595,000	91,150	686,150
2019	615,000	67,350	682,350
2020-2022	<u>1,005,000</u>	<u>87,613</u>	<u>1,092,613</u>
	<u>\$ 3,855,000</u>	<u>\$ 669,663</u>	<u>\$ 4,524,663</u>

Year Ending June 30,	Leases Payable Governmental Activities		
	Principal	Interest	Total
	2015	\$ 161,518	\$ 3,231
2016	294,862	5,897	300,759
2017	<u>95,708</u>	<u>1,914</u>	<u>97,622</u>
	<u>\$ 552,088</u>	<u>\$ 11,042</u>	<u>\$ 563,130</u>

Year Ending June 30,	Certificates of Participation Business-type Activity		
	Principal	Interest	Total
	2015	\$ 235,000	\$ 115,556
2016	240,000	106,156	346,156
2017	250,000	96,556	346,556
2018	260,000	86,556	346,556
2019	270,000	76,156	346,156
2020-2024	<u>1,545,000</u>	<u>119,435</u>	<u>1,664,435</u>
	<u>\$ 2,800,000</u>	<u>\$ 600,415</u>	<u>\$ 3,400,415</u>

See accompanying independent auditors' report.

CITY OF WESTMINSTER

NOTES TO BASIC FINANCIAL STATEMENTS  
(CONTINUED)

June 30, 2014

7. LONG-TERM LIABILITIES (CONTINUED):

**Governmental and Business-type Activity (Continued):**

Annual Amortization Requirements of Governmental and Business-type Long-Term Liabilities  
(Continued)

Year Ending June 30,	Loans Payable		
	Business-type Activity		
	Principal	Interest	Total
2015	\$ 110,543	\$ 62,145	\$ 172,688
2016	114,424	58,227	172,651
2017	118,441	54,172	172,613
2018	122,599	49,974	172,573
2019	126,904	45,629	172,533
2020-2024	440,805	170,885	611,690
2025-2029	452,167	95,683	547,850
2030-2033	311,315	16,690	328,005
	<u>\$ 1,797,198</u>	<u>\$ 553,405</u>	<u>\$ 2,350,603</u>

Year Ending June 30,	Grand Totals		
	Governmental and Business-type Activities		
	Principal	Interest	Total
2015	\$ 1,032,061	\$ 343,382	\$ 1,375,443
2016	1,194,286	311,730	1,506,016
2017	1,034,149	272,292	1,306,441
2018	977,599	227,680	1,205,279
2019	1,011,904	189,135	1,201,039
2020-2024	2,990,805	377,933	3,368,738
2025-2029	452,167	95,683	547,850
2030-2033	311,315	16,690	328,005
	<u>\$ 9,004,286</u>	<u>\$ 1,834,525</u>	<u>\$ 10,838,811</u>

See accompanying independent auditors' report.

CITY OF WESTMINSTER

NOTES TO BASIC FINANCIAL STATEMENTS  
(CONTINUED)

June 30, 2014

8. PENSION PLANS:

**Plan Description:**

The City's defined benefit pension plans, the Miscellaneous and Safety Plans for the City of Westminster (Plans), provide retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. As of July 1, 2005, the City was mandated by the State to participate in the risk pool for the Safety Plan. For the Safety Plan, a cost sharing multiple employer deferred benefit plan, the risk pool combines the assets and liabilities across employers of the risk pool to provide a method to spread the risk of uncertain gains and losses over a larger base of members. The Miscellaneous Plan is part of the Public Agency portion of the California Public Employees' Retirement System (CalPERS), an agent multiple-employer plan administered by CalPERS, which acts as a common investment and administrative agent for participating public entities within the State of California. A menu of benefit provisions as well as other requirements are established by State statutes within the Public Employees' Retirement Law. The City selects optional benefit provisions from the benefit menu by contract with CalPERS and adopts those benefits through local ordinance. CalPERS issues a separate comprehensive annual financial report. Copies of CalPERS' annual financial report may be obtained from the CalPERS Executive Office: 400 P Street, Sacramento, CA 95814.

**Funding Policy:**

Participants are required to contribute 6.75%-12.25% of their annual covered salary (i.e. employee share). Depending on the Memorandum of Understanding (MOU) for represented employees or the resolution in place for non-represented employees, the City contributes varying amounts of the employee share. The actuarial methods and assumptions used are those adopted by the CalPERS Board of Administration. The required employer contribution requirement for fiscal year 2014 was \$1,883,641 for miscellaneous employees. The contribution requirements of the plan members are established by State statute and the employer contribution rate is established and may be amended by CalPERS.

**Annual Pension Cost for the Miscellaneous Plan:**

For fiscal year 2014, the City's actual and contributed annual pension cost was \$1,883,641. The required contribution for the fiscal year 2014 was determined as part of the June 30, 2011 actuarial valuation using the entry age normal actuarial cost method with the contributions determined as a percent of payroll. The actuarial assumptions included (a) 7.50% investment rate of return (net of administrative expenses), (b) projected salary increases that vary by duration of service ranging from 3.30% to 14.20%, (c) inflation of 2.75%, (d) payroll growth of 3.00%, and (e) an individual salary growth based on merit scale varying by duration of employment, coupled with an assumed annual inflation component of 2.75%, and an annual production growth of 0.25%.

See accompanying independent auditors' report.

CITY OF WESTMINSTER

NOTES TO BASIC FINANCIAL STATEMENTS  
(CONTINUED)

June 30, 2014

8. PENSION PLANS (CONTINUED):

**Annual Pension Cost for the Miscellaneous Plan (Continued):**

The actuarial value of the Plan's assets were determined using a technique that smoothes the effect of short-term volatility in the market value of investments over a 15 year period. The Plan's initial unfunded liabilities are amortized over a closed period that depends on the Plan's date of entry into CalPERS. Subsequent plan amendments are amortized as a level percentage of pay over a closed 20 year period. Gains and losses that occur in the operation of the plan are amortized over a rolling 30 year period. If the Plan's accrued liability exceeds the actuarial value of plan assets, then the amortization payment on the total unfunded liability may not be lower than the payment calculated over a 30 year amortization period. The remaining Plan's amortization period at June 30, 2011 was 25 years for the Miscellaneous Plan.

**Three-Year Trend Information for the Miscellaneous Plan:**

Fiscal Year	Annual Pension Cost (APC)	Percentage APC Contributed	Net Pension Obligation
6/30/12	\$ 1,659,093	100%	\$ -
6/30/13	1,570,331	100%	-
6/30/14	1,883,641	100%	-

**Funded Status and Funding Progress:**

As of June 30, 2013, the most recent actuarial valuation date, the plan was 72.0% funded. The actuarial accrued liability for benefits was \$106.3 million, and the actuarial value of assets was \$76.5 million, resulting in an unfunded actuarial accrued liability (UAAL) of \$29.7 million. The covered payroll (annual payroll of active employees covered by the plan) was \$9.3 million, and the ratio of the UAAL to the covered payroll was 319.4%.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about rates of employee turnover, retirement, mortality, as well as economic assumptions regarding salary increase, inflation and interest rates. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

See accompanying independent auditors' report.

CITY OF WESTMINSTER

NOTES TO BASIC FINANCIAL STATEMENTS  
(CONTINUED)

June 30, 2014

8. PENSION PLANS (CONTINUED):

**Annual Required Contribution for the Safety Plan:**

The contribution requirements of the Safety Plan members and the City are established and may be amended by the State. Plan members are required to contribute 9%-12.25% of their annual covered salary. The City is required to contribute at an actuarially determined rate; the current rate is 12.25%-28.298% of covered payroll. The City's contributions to CalPERS for the years ended June 30, 2014, 2013 and 2012 were \$2,484,395, \$2,387,034 and \$2,463,073, respectively, and were equal to the required contributions for each year.

**Plan Description - Other Defined Contribution Pension Plans:**

Part-time, Seasonal and Temporary Employees-Alternate Retirement System Plan

Omnibus Budget Reconciliation Act of 1990 (OBRA 90) mandates that public sector employees who are not members of their employer's existing retirement system as of January 1, 1992 be covered by Social Security or an alternate plan. In accordance with this federal law, the City provides pension benefits for all part-time, seasonal and temporary employees through the City of Westminster Alternate Retirement System Plan administered by the Public Agency Retirement System (PARS-ARS). PARS-ARS is a defined contribution pension plan and benefits depend solely on amounts contributed to the plan plus investment earnings. Federal legislation requires defined contributions to the retirement plan of at least 7.5% of the employee's salary. Accordingly, contributions to the plan consist of 6% by the employee and 1.5% by the City. All part-time, seasonal or temporary employees are immediately eligible to participate in the plan from the date of employment and all contributions are fully vested. The contribution requirements are established by Federal statutes and may be amended by the Federal government.

For the year ended June 30, 2014, the City's payroll covered by the plan was \$1,289,615. Contributions to the plan totaled \$96,721 with employee contributions in the amount of \$77,398 (6.0% of current covered payroll) and City contributions in the amount of \$19,323 (1.5% of current covered payroll).

See accompanying independent auditors' report.

CITY OF WESTMINSTER

NOTES TO BASIC FINANCIAL STATEMENTS  
(CONTINUED)

June 30, 2014

9. OTHER POST-EMPLOYMENT BENEFITS (OPEB):

a. Plan Description:

The City provides post-employment healthcare benefits including medical, dental, vision, and life insurance to eligible employees and their dependents at retirement through a single employer defined benefit OPEB plan administered by the City. Benefit provisions are established and may be amended through agreements and memorandums of understanding between the City, its management employees, and unions representing the City's employees. Eligible retirees (service or disability retire through CalPERS directly from the City) receive reimbursement from the City for a portion of the costs for the coverage. The retiree healthcare plan does not issue a financial report.

The medical benefit through the California Public Employees Retirement System Healthcare Program (PEMHCA) is based on the hire date and the employee group. For employees in employee groups hired prior to dates in the following table, the City pays up to 100% of the cap.

<u>Employee Group</u>	<u>2014 Cap</u>	<u>Hire Date</u>
POA	\$ 892.00	07/01/2004
Mgmt/Admin/Conf	937.00	08/10/2005
WMEA	937.00	06/22/2005

For employees hired after the dates in the table above, the City pays a percent of the cap based on years of service with the City.

<u>Years of Service</u>	<u>Percentage of Cap</u>
Less than 5	PEMHCA minimum (\$119 in 2014)
5 through 10	25%
11 through 15	50%
More than 15	100%

The benefit to a surviving spouse continues based on CalPERS retirement plan election.

Dental, vision, and life insurance benefits are provided through the City's group insurance plans. The City provides full vision coverage, pays dental coverage up to \$20/month, and pays life insurance premiums up to \$19.10/month.

See accompanying independent auditors' report.

CITY OF WESTMINSTER

NOTES TO BASIC FINANCIAL STATEMENTS  
(CONTINUED)

June 30, 2014

9. OTHER POST-EMPLOYMENT BENEFITS (OPEB) (CONTINUED):

b. Funding Policy:

The contribution requirements of plan members and the City are established and may be amended by the City, the City's City Council, and/or the employee associations. The City is currently funding this OPEB obligation on a pay-as-you-go basis. For the year ended June 30, 2014, the City paid \$2,072,779 in health care costs for its retirees and their covered dependents. The plan does not require employee contributions.

c. Annual OPEB Cost and Net OPEB Obligation:

The City's annual OPEB cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and to amortize any unfunded liabilities of the plan over a period not to exceed thirty years.

The following table shows the components of the City's annual OPEB cost for the year, the amount actually contributed to the plan made primarily by the General Fund, and changes in the City's net OPEB obligation to the Retiree Health Plan:

Annual required contribution	\$ 5,200,000
Interest on net OPEB obligation	640,000
Adjustment to annual required contribution	<u>(1,374,000)</u>
Annual OPEB cost (expense)	4,466,000
Actual contributions made	<u>(2,072,779)</u>
Increase in net OPEB obligation	2,393,221
Net OPEB Obligation - beginning of year	<u>16,950,443</u>
Net OPEB Obligation - end of year	<u>\$ 19,343,664</u>

See accompanying independent auditors' report.

CITY OF WESTMINSTER

NOTES TO BASIC FINANCIAL STATEMENTS  
(CONTINUED)

June 30, 2014

9. OTHER POST-EMPLOYMENT BENEFITS (OPEB) (CONTINUED):

c. Annual OPEB Cost and Net OPEB Obligation (Continued):

The City's annual OPEB cost, the actual contributions, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for the three years ended June 30, 2014, were as follows:

Fiscal Year Ended	Annual OPEB Cost	Actual Contributions	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation
06/30/12	\$ 6,830,000	\$ 2,315,567	33.9 %	\$ 14,885,031
06/30/13	4,272,000	2,206,588	51.7 %	16,950,443
06/30/14	4,466,000	2,072,779	46.4 %	19,343,664

d. Funded Status and Funding Progress:

As of June 30, 2012, the third actuarial valuation date, the plan was zero percent funded. The actuarial accrued liability for benefits was \$62,216,000, and the actuarial value of assets was zero, resulting in an unfunded actuarial accrued liability (UAAL) of \$62,216,000. The funded ratio (actuarial value of assets as a percentage of actuarial accrued liability) was 0%. The covered payroll (annual payroll of active employees covered by the plan) was \$20,722,000 and the ratio of the UAAL to the covered payroll was 300%.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about rates of employee turnover, retirement, mortality, as well as economic assumptions regarding claim costs per retiree, healthcare inflation and interest rates. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

See accompanying independent auditors' report.



CITY OF WESTMINSTER

NOTES TO BASIC FINANCIAL STATEMENTS  
(CONTINUED)

June 30, 2014

9. OTHER POST-EMPLOYMENT BENEFITS (OPEB) (CONTINUED):

e. Actuarial Methods and Assumptions:

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations. In the June 30, 2012 actuarial valuation, the entry age normal cost method was used. The actuarial assumptions included an investment interest rate of 4.00% per annum (net of administrative expenses), and a general inflation rate of 3% per annum. Medical premiums were assumed to increase annually with a pre-Medicare cost increase rate of 8.5% for HMOs and PPOs for 2014 premiums over 2013 premiums, both grading down to 5.0% for calendar year 2021 and thereafter. The post-Medicare annual medical cost increase rates were 8.9% for HMOs and PPOs for 2014 premiums over 2013 premiums, both grading down to 5.0% for calendar year 2021 and thereafter. The PEMHCA minimum was assumed to increase with medical inflation (4.5%) annually after 2015. Medical caps were assumed to follow healthcare trend. Vision premiums were assumed to increase by 3% annually. Dental and life insurance caps were assumed to remain frozen in the future. The UAAL is being amortized as a level percentage of projected payroll over 30 years on a closed basis commencing in fiscal year 2008. The remaining amortization period at June 30, 2014 was 25 years.

10. DEFERRED COMPENSATION:

Certain provisions of the Small Business Job Protection Act (the Act) effected Internal Revenue Code Section 457 plans by eliminating the requirement that Section 457 plan assets legally remain the assets of the sponsoring government. The Act requires that amounts deferred under a Section 457 plan be held in trust for the exclusive benefit of participating employees and not be accessible by the government or its creditors.

The City has implemented GASB 32, "Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans". The assets have been transferred into a trust, and are no longer subject to claims of the City's general creditors, and are no longer considered the assets of the City. The plan permits all City employees to defer a portion of their salary until future years. The amount deferred is not available to employees until termination, retirement, death or unforeseeable emergency.

See accompanying independent auditors' report.

CITY OF WESTMINSTER

NOTES TO BASIC FINANCIAL STATEMENTS  
(CONTINUED)

June 30, 2014

10. DEFERRED COMPENSATION (CONTINUED):

The City contracts with private deferred compensation administration firms to act as an agent of the City to fulfill all the City's administrative responsibilities. The duties performed by this fiduciary on behalf of the City include assisting employees in the execution of investment transactions and providing summary and participant reporting of these investments.

Since the City has placed the assets into a trust and has little administrative involvement and does not perform the investing function for the plan, the assets have been removed from the City's financial statements.

11. RISK MANAGEMENT:

The City is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets, errors and omissions, injuries to employees, and natural disasters.

The City retains the risk of loss for general liability claims of up to \$350,000 per occurrence and workers' compensation claims of up to \$300,000 per person per occurrence. The City has established the Risk Management and Compensation/Benefits Internal Service Funds to account for and finance these uninsured risks of loss, and liabilities are accrued when incurred, whether or not reported, in each of these Funds.

The City is also a member of the California Insurance Pool Authority (CIPA), a public entity risk pool consisting of 11 member cities in Orange County, California, which was established to pool resources, share risks, purchase excess insurance, and share costs for professional risk management and claims administration. Portions of general liability and workers compensation claims exceeding the above mentioned amounts are covered by CIPA up to a maximum \$10,000,000 per claim and \$50,000,000 annual aggregate amount for general liability claims. The coverage for workers' compensation extends to statutory limit. Member cities make payments to CIPA based on underwriting estimates and may be assessed the difference between funds available and the \$50,000,000 annual aggregate in proportion to their annual premiums. Additional coverage is maintained through a commercial insurer for claims in excess of the per claim units and the annual aggregate amounts.

The City continues to carry commercial insurance for all other risks of loss, including employee health, fire, water, boiler and machinery insurance. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

See accompanying independent auditors' report.

CITY OF WESTMINSTER

NOTES TO BASIC FINANCIAL STATEMENTS  
(CONTINUED)

June 30, 2014

11. RISK MANAGEMENT (CONTINUED):

All Funds of the City participate in the risk management program and make payments to the Risk Management and Compensation/Benefits Internal Service Funds based on estimates of the amounts needed to pay prior-year and current-year claims and to establish a reserve for catastrophic losses. At June 30, 2014, the Risk Management Fund had an accumulated fund deficit of \$575,735. Also, at June 30, 2014, the Compensation/Benefits Fund had a reserve for catastrophic losses of \$3,560,920, which is reported as net position in this fund. The claims liabilities of \$6,417,620 and \$2,713,915 reported in the Risk Management and Compensation/Benefits Internal Service Funds, respectively, at June 30, 2014 are based on the requirements of Governmental Accounting Standards Board Statement No. 10, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the basic financial statements and amount of the loss can be reasonably estimated.

Changes in the Risk Management and Compensation/Benefits Internal Service Funds' claims liability amounts in fiscal years 2014 and 2013 were as follows:

	Risk Management Fund		Compensation/Benefits Fund	
	2014	2013	2014	2013
Beginning-year liability	\$ 2,352,072	\$ 1,431,751	\$ 1,386,390	\$ 1,342,781
Current-year claims and changes in estimates	4,645,022	934,869	1,962,603	1,369,129
Claim payments	<u>(579,474)</u>	<u>(14,548)</u>	<u>(635,078)</u>	<u>(1,325,520)</u>
Balance at fiscal year-end	<u>\$ 6,417,620</u>	<u>\$ 2,352,072</u>	<u>\$ 2,713,915</u>	<u>\$ 1,386,390</u>

See accompanying independent auditors' report.

CITY OF WESTMINSTER

NOTES TO BASIC FINANCIAL STATEMENTS  
(CONTINUED)

June 30, 2014

12. GOVERNMENTAL FUND BALANCE CLASSIFICATIONS:

The various fund balance classifications established as of June 30, 2014 were as follows:

	Special Revenue Funds				Capital	Other	Total
	General	Westminster Housing Authority	Housing and Community Development	Special Gas Tax and Street Improvements	Projects Fund Capital Improvements		
Nonspendable:							
Prepaid items	\$ 52,290	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 52,290
Receivables	-	11,923,821	850,000	-	-	-	12,773,821
Advance	-	13,145,760	-	-	-	-	13,145,760
Total Nonspendable	52,290	25,069,581	850,000	-	-	-	25,971,871
Restricted for:							
Housing authority	-	2,369,500	-	-	-	-	2,369,500
Debt service	-	-	-	221,701	-	262,920	484,621
Parks	-	-	-	-	-	841,524	841,524
Special police services	-	-	-	-	-	1,901,849	1,901,849
Municipal lighting	-	-	-	-	-	3,083,373	3,083,373
Other grants	-	-	-	-	-	639,941	639,941
Offside drainage district	-	-	-	-	-	133,243	133,243
Total Restricted	-	2,369,500	-	221,701	-	6,862,850	9,454,051
Assigned:							
Capital projects	-	-	-	-	21,106,212	-	21,106,212
Community promotions	-	-	-	-	-	1,537,131	1,537,131
Total Assigned	-	-	-	-	21,106,212	1,537,131	22,643,343
Unassigned	24,105,648	-	(490,036)	(263,598)	-	-	23,352,014
Total Fund							
Balances (Deficit)	\$24,157,938	\$ 27,439,081	\$ 359,964	\$ (41,897)	\$ 21,106,212	\$ 8,399,981	\$81,421,279

See accompanying independent auditors' report.

CITY OF WESTMINSTER

NOTES TO BASIC FINANCIAL STATEMENTS  
(CONTINUED)

June 30, 2014

12. GOVERNMENTAL FUND BALANCE CLASSIFICATIONS (CONTINUED):

Nonspendable - This classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact.

Restricted - This classification includes amounts that can be spent only for specific purposes stipulated by constitution, external resource providers or through enabling legislation.

Committed - This classification includes amounts that can be used only for the specific purposes determined by a formal action of the City Council. The City Council has authority to establish, modify, or rescind a fund balance commitment through the passage of an ordinance, the City's highest level of decision-making authority.

Assigned - This classification includes amounts to be used by the government for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds, other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. This amount includes amounts that are assigned through adoption of the budget. Council may delegate the ability of an employee or committee to assign the use of specific funds for specific purposes. Such delegation has not yet been granted to persons or committees other than the City Council. The City assigns unspent capital project balances and amounts in its Community Promotion Special Revenue Fund.

Unassigned - The classifications include the residual balance for the government's general fund and includes all spendable amounts not contained in other classifications. In other funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed or assigned.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balances are available, the City's policy is to apply restricted fund balance first.

When an expenditure is incurred for purposes for which committed, assigned or unassigned fund balances are available, the City's policy is to apply committed fund balance first, then assigned fund balance, and finally unassigned fund balance.

See accompanying independent auditors' report.

CITY OF WESTMINSTER

NOTES TO BASIC FINANCIAL STATEMENTS  
(CONTINUED)

June 30, 2014

13. OTHER REQUIRED INDIVIDUAL FUND DISCLOSURES:

**Deficit Fund Balances:**

The following Funds have a deficit fund balance at June 30, 2014. The Special Revenue Fund's deficit is primarily the result of cash being transferred to the Capital Improvements Capital Projects Fund prior to the funding of projects. As projects are completed and funded, revenues will be accrued in the various Special Revenue Funds. The Internal Service Fund's deficit is primarily the result of an increase in the claims payable liability.

Major Fund:		
Special Gas Tax and Street Improvements Special Revenue Fund	\$	(41,897)
Internal Service Fund:		
Risk Management		(575,735)

14. COMMITMENTS AND CONTINGENCIES:

**Claims and Judgments:**

At June 30, 2014, the City was a defendant in a number of lawsuits arising in the ordinary course of operations which allege liability on the part of the City in connection with workers compensation and general liability matters. Management believes that potential losses relating to these lawsuits will not materially affect the financial position of the City.

**Grant Contingencies:**

The City participates in certain federal and state assisted grant programs. These programs are subject to program compliance audits by the grantors or their representatives. Any liability for reimbursement which may arise as the result of these audits is not believed to be material.

15. SUCCESSOR AGENCY DISCLOSURES:

The assets and liabilities of the former Redevelopment Agency were transferred to the Successor Agency of the City of Westminster Redevelopment Agency on February 1, 2012 as a result of the dissolution of the former Redevelopment Agency. The City is acting in a fiduciary capacity for the assets and liabilities. Disclosure related to capital assets and long-term liabilities are as follows:

Capital Assets and Restatement of Net Position:

The Successor Agency transferred capital assets to the City in the amount of \$3,435,672. In addition, the City transferred \$19,435,515 of land previously transferred to the City back to the Successor Agency in fiscal year 2013-2014 and the Successor Agency transferred \$200,000 of land to the City. The net transfer of land in the amount of \$19,235,515 is shown as an extraordinary gain in the Successor Agency.

See accompanying independent auditors' report.

CITY OF WESTMINSTER

NOTES TO BASIC FINANCIAL STATEMENTS  
(CONTINUED)

June 30, 2014

15. SUCCESSOR AGENCY DISCLOSURES (CONTINUED):

Capital Assets and Restatement of Net Position (Continued):

In addition to the noted transfers, the net position was restated from \$(86,569,180) to \$(84,297,816) at July 31, 2013. The \$2,271,364 increase was to record previously unrecorded land.

Long-Term Liabilities:

Long-term liability activity for the year ended June 30, 2014 was as follows:

	Balance at July 1, 2013	Additions	Reductions	Balance at June 30, 2014	Due Within One Year	Due in More Than One Year
Tax allocation bonds payable	\$131,020,000	\$ -	\$ 9,335,000	\$121,685,000	\$ 1,825,000	\$119,860,000

Tax Allocation Bonds

\$30,140,000 Westminster Commercial Redevelopment Project No. 1, 2008 Tax Allocation Refunding Bonds dated June 1, 2008. The bonds are payable in annual installments ranging from \$960,000 to \$2,260,000 until maturity on August 1, 2027. Interest is payable bi-annually at an average rate of 4.4%. The 2008 bonds were issued for the purpose of advance refunding \$40,250,000 Westminster Commercial Redevelopment Project No. 1, 1997 Tax Allocation Revenue Refunding Bonds. Proceeds from the 2008 bonds were invested in an escrow fund with a trustee which together with earnings will pay interest and principal on the bonds until fully retired. The 1997 bonds are legally defeased and are no longer a liability of the Agency.

\$ 24,325,000

\$73,055,000 Westminster Commercial Redevelopment Project No. 1, 2009 Subordinate Tax Allocation Bonds (Police Facility) dated March 12, 2009. The bonds are payable in annual installments ranging from \$2,360,000 to \$6,345,000 from November 1, 2028 until maturity on November 1, 2045. Interest is payable bi-annually at an average rate of 4.4%. The 2009 bonds were issued for the purpose of acquiring and constructing a new headquarters for the Westminster Police Department.

73,055,000

See accompanying independent auditors' report.

CITY OF WESTMINSTER

NOTES TO BASIC FINANCIAL STATEMENTS  
(CONTINUED)

June 30, 2014

15. SUCCESSOR AGENCY DISCLOSURES (CONTINUED):

\$24,305,000 Westminster Commercial Redevelopment Project No. 1, 2011 Tax Allocation Bonds, Series A, dated June 9, 2011. The bonds are payable in annual installments ranging from \$505,000 to \$1,285,000 from November 1, 2014 until maturity on November 1, 2045. Interest is payable bi-annually at an average rate of 5.6%. The 2011 bonds were issued for the purpose of constructing a new Civic Center parking facility and an evidence storage facility for the City police department. \$ 24,305,000

\$10,400,000 Westminster Commercial Redevelopment Project No. 1, 2011 Tax Allocation Bonds, Series B, dated June 9, 2011. The bonds are payable in annual installments ranging from \$2,355,000 to \$8,065,000 from November 1, 2012 until maturity on November 1, 2013. Interest is payable bi-annually at an average rate of 3.3%. The 2011 bonds were issued for the purpose of financing improvements to the City's administrative center and to certain City parks to provide for certain economic development grants. This bond was paid in full during the fiscal year 2014. -

Total Tax Allocation Bonds \$ 121,685,000

The annual requirements to amortize the tax allocation bonds outstanding as of June 30, 2014, including interest payments are as follows:

Year Ending June 30,	Tax Allocation Bonds		
	Principal	Interest	Total
2015	\$ 1,825,000	\$ 6,687,869	\$ 8,512,869
2016	1,890,000	6,616,094	8,506,094
2017	1,965,000	6,538,994	8,503,994
2018	2,050,000	6,457,988	8,507,988
2019	2,130,000	6,372,950	8,502,950
2020-2024	12,060,000	30,400,892	42,460,892
2025-2029	14,700,000	27,193,064	41,893,064
2030-2034	16,900,000	22,951,772	39,851,772
2035-2039	22,760,000	16,899,113	39,659,113
2040-2044	30,560,000	8,903,756	39,463,756
2045-2046	<u>14,845,000</u>	<u>868,685</u>	<u>15,713,685</u>
	<u>\$ 121,685,000</u>	<u>\$ 139,891,177</u>	<u>\$ 261,576,177</u>

See accompanying independent auditors' report.



CITY OF WESTMINSTER

NOTES TO BASIC FINANCIAL STATEMENTS  
(CONTINUED)

June 30, 2014

15. SUCCESSOR AGENCY DISCLOSURES (CONTINUED):

Debt Contingencies:

Not included in the accompanying financial statements are Variable Rate Demand Multifamily Housing Revenue Bonds (Brookhurst Royale Senior Assisting Living Project) 2000 Series A and Subordinate Taxable Multifamily Housing Revenue Bonds (Brookhurst Royale Senior Assisted Living Project) 2000 Series A-S (collectively, the "Bonds"), conduit debt obligations issued under the name of the Redevelopment Agency. The Bonds were issued to finance the construction of a 117-unit residential care facility for the elderly. The Bonds are not secured by or payable from revenues or assets of the City or the Redevelopment Agency. Neither the faith and credit nor the taxing power of the City of Westminster, the Westminster Redevelopment Agency, the State of California or any political subdivision thereof is pledged to the payment of the principal of and interest on the Bonds nor is the City or the Agency in any manner obligated to make appropriations for payment on these bonds. At June 30, 2014, the aggregate principal amount of Bonds outstanding totaled \$5,512,500.

16. RECENT CHANGES IN LEGISLATION AFFECTING CALIFORNIA REDEVELOPMENT AGENCIES:

On June 29, 2011, Assembly Bills 1x 26 (the "Dissolution Act") and 1x 27 were enacted as part of the fiscal year 2011-12 state budget package.

On June 27, 2012, as part of the fiscal year 2012-13 state budget package, the Legislature passed and the Governor signed AB 1484, which made technical and substantive amendments to the Dissolution Act based on experience to-date at the state and local level in implementing the Dissolution Act.

Under the Dissolution Act, each California redevelopment agency (each a "Dissolved RDA") was dissolved as of February 1, 2012, and the sponsoring community that formed the Dissolved RDA, together with other designated entities, have initiated the process under the Dissolution Act to unwind the affairs of the Dissolved RDA. A Successor Agency was created for each Dissolved RDA which is the sponsoring community of the Dissolved RDA unless it elected not to serve as the Successor Agency. On January 11, 2012, the City elected to serve as the Successor Agency of the Westminster Redevelopment Agency.

The Dissolution Act also created oversight boards which monitor the activities of the successor agencies. The roles of the successor agencies and oversight boards is to administer the wind down of each Dissolved RDA which includes making payments due on enforceable obligations, disposing of the assets (other than housing assets) and remitting the unencumbered balances of the Dissolved RDAs to the County Auditor-Controller for distribution to the affected taxing entities.

See accompanying independent auditors' report.

CITY OF WESTMINSTER

NOTES TO BASIC FINANCIAL STATEMENTS  
(CONTINUED)

June 30, 2014

16. RECENT CHANGES IN LEGISLATION AFFECTING CALIFORNIA REDEVELOPMENT AGENCIES (CONTINUED):

The Dissolution Act allowed the sponsoring community that formed the Dissolved RDA to elect to assume the housing functions and take over the certain housing assets of the Dissolved RDA. If the sponsoring community does not elect to become the Successor Housing Agency and assume the Dissolved RDA's housing functions, such housing functions and all related housing assets will be transferred to the local housing authority in the jurisdiction. AB 1484 modified and provided some clarifications on the treatment of housing assets under the Dissolution Act. The City elected on February 9, 2011 to serve as the Housing Successor Agency.

After the date of dissolution, the housing assets, obligations, and activities of the Dissolved RDA have been transferred and are reported in the Westminster Housing Authority Special Revenue Fund in the financial statements of the City. All other assets, obligations, and activities of the Dissolved RDA have been transferred and are reported in a fiduciary fund (private-purpose trust fund) in the financial statements of the City.

The Dissolution Act and AB 1484 also establish roles for the County Auditor-Controller, the California Department of Finance (the "DOF") and the California State Controller's office in the dissolution process and the satisfaction of enforceable obligations of the Dissolved RDAs. The County Auditor-Controller is charged with establishing a Redevelopment Property Tax Trust Fund (the "RPTTF") for each Successor Agency and depositing into the RPTTF for each six-month period the amount of property taxes that would have been redevelopment property tax increment had the Dissolved RDA not been dissolved. The deposit in the RPTTF fund is to be used to pay to the Successor Agency the amounts due on the Successor Agency's enforceable obligations for the upcoming six-month period.

The Successor Agency is required to prepare a recognized obligation payment schedule (the "ROPS") approved by the oversight board setting forth the amounts due for each enforceable obligation during each six month period. The ROPS is submitted to the DOF for approval. The County Auditor-Controller will make payments to the Successor Agency from the RPTTF fund based on the ROPS amount approved by the DOF. The ROPS is prepared in advance for the enforceable obligations due over the next six months. The Successor Agency's management has identified \$5,060,188 in expenditures through June 30, 2014 on enforceable obligations that the Department of Finance did not approve. Management does not concur with the Department of Finance's disapproval of these enforceable obligations. Management is pursuing a multi-tracked approach in order to remedy the Department of Finances' denial of this item. Under authority granted to the Successor Agency by AB 1484, the Successor Agency Board intends to reauthorize the contract in question in order to align its approval with the Department of Finance's approved process. This effort will be coupled with management's intent to use the Meet and Confer process to clearly delineate the City's position and the justifications for the questioned enforceable obligations. The Successor Agency has also initiated legal proceedings in order to aid in the clarification of this issue.

See accompanying independent auditors' report.

CITY OF WESTMINSTER

NOTES TO BASIC FINANCIAL STATEMENTS  
(CONTINUED)

June 30, 2014

16. RECENT CHANGES IN LEGISLATION AFFECTING CALIFORNIA REDEVELOPMENT AGENCIES (CONTINUED):

The process of making RPTTF deposits to be used to pay enforceable obligations of the Dissolved RDA will continue until all enforceable obligations have been paid in full and all non-housing assets of the Dissolved RDA have been liquidated.

As part of the dissolution process AB1484 required the Successor Agency to have due diligence reviews of both the low and moderate income housing funds and all other funds to be completed by October 15, 2012 and January 15, 2013 to compute the funds (cash) which were not needed by the Successor Agency to be retained to pay for existing enforceable obligations. These funds were to be remitted to the CAC after the DOF completed its review of the due diligence reviews. The Successor Agency made payments totaling \$45,240,985 to the CAC as a result of the due diligence review.

The DOF issued a Finding of Completion on June 20, 2013 in which DOF concurred that the Successor Agency has made full payments of any payments required as a result of the due diligence reviews.

On March 9, 2011 the Board of Directors of the Redevelopment Agency approved the transfer of land to the City. The cost basis of the land transferred amounted to \$20.4 million. The Redevelopment Agency transferred a police facility to the City with a cost of \$49.2 million. In fiscal year 2013-2014, the City transferred \$19.4 million in land back to the Successor Agency.

The Redevelopment Agency transferred capital assets in the amount of \$16.2 million (net of depreciation) to the City upon dissolution of the Redevelopment Agency. The Successor Agency contributed capital assets in the amount of \$21.6 million to the City for the period February 1, 2012 to June 30, 2012 and an additional amount of \$12.9 million in fiscal year 2012-2013 which consisted of land and other capital assets and \$3.4 million in fiscal year 2013-2014.

The State Controller of the State of California has been directed to review the propriety of any transfers of assets between Dissolved RDA and other public bodies that occurred after January 1, 2011. If the public body that received such transfers is not contractually committed to a third party for the expenditure or encumbrance of those assets, the State Controller is required to order the available assets to be transferred to the public body designated as the successor agency.

See accompanying independent auditors' report.

CITY OF WESTMINSTER

NOTES TO BASIC FINANCIAL STATEMENTS  
(CONTINUED)

June 30, 2014

16. RECENT CHANGES IN LEGISLATION AFFECTING CALIFORNIA REDEVELOPMENT AGENCIES (CONTINUED):

The State Controller of the State of California reviewed the property transfers of assets between the Dissolved RDA and other public bodies that occurred after January 1, 2011. If the public body that received such transfers is not contractually committed to a third party for the expenditure or encumbrance of those assets, the State Controller is required to order the available assets to be transferred to the public body designated as the Successor Agency. As of June 30, 2014, the State Controller has not issued a final report.

Management believes, in consultation with legal counsel, that the obligations of the Dissolved RDA due to the City are valid enforceable obligations payable by the Successor Agency under the requirements of the Dissolution Act and AB 1484. The City's position on this issue is not a position of settled law and there is considerable legal uncertainty regarding this issue. It is reasonably possible that a legal determination may be made at a later date by an appropriate judicial authority that would resolve this issue unfavorably to the City.

17. SUBSEQUENT EVENTS:

Events occurring after June 30, 2014 have been evaluated for possible adjustments to the financial statements or disclosure as of November 18, 2014, which is the date these financial statements were available to be issued.

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**REQUIRED SUPPLEMENTARY INFORMATION**

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CITY OF WESTMINSTER

SCHEDULES OF FUNDING PROGRESS

For the year ended June 30, 2014

**CalPERS MISCELLANEOUS PENSION PLAN**  
(dollar amounts in thousands)

Actuarial Valuation Date	Actuarial Accrued Liability (AAL) (a)	Actuarial Value of Assets (AVA) (b)	Unfunded Actuarial Liability (UAAL) (a) - (b)	Funded Ratio AVA (b)/(a)	Annual Covered Payroll (c)	UAAL as a % of Payroll [(a)-(b)]/c]
06/30/11	\$ 99,199	\$ 82,284	\$ 16,915	82.95%	\$ 11,196	151.08%
06/30/12	103,786	84,551	19,235	81.47%	11,350	169.47%
06/30/13	106,282	76,542	29,740	72.02%	9,312	319.37%

**OTHER POST-EMPLOYMENT BENEFIT PLAN**  
(dollar amounts in thousands)

Actuarial Valuation Date	Actuarial Value of Assets (AVA) (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (UAAL) (b) - (a)	Funded Ratio (a)/(b)	Covered Payroll (c)	UAAL as a % of Payroll [(b)-(a)]/c]
06/30/08	\$ -	\$ 65,676	\$ 65,676	0.00%	\$ 19,019	345.32%
06/30/10	-	75,544	75,544	0.00%	19,739	382.71%
06/30/12	-	62,216	62,216	0.00%	20,722	300.24%

See accompanying independent auditors' report.



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CITY OF WESTMINSTER

BUDGETARY COMPARISON SCHEDULE  
GENERAL FUND

For the year ended June 30, 2014

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
REVENUES:				
Taxes	\$ 33,660,830	\$ 34,660,830	\$ 35,539,392	\$ 878,562
Licenses and permits	555,000	555,000	590,133	35,133
Fines	882,500	882,500	1,054,186	171,686
Investment and rental	1,231,000	1,381,000	1,394,202	13,202
Intergovernmental	169,588	169,588	97,408	(72,180)
Charges for services	5,515,568	5,915,568	6,613,623	698,055
Other	167,865	231,365	254,088	22,723
<b>TOTAL REVENUES</b>	<b>42,182,351</b>	<b>43,795,851</b>	<b>45,543,032</b>	<b>1,747,181</b>
EXPENDITURES:				
Current:				
General government	2,678,914	2,725,414	2,590,546	134,868
Public safety	35,274,439	35,772,526	35,623,896	148,630
Public works	4,091,913	4,204,201	3,988,725	215,476
Community development	1,761,872	1,793,984	1,769,673	24,311
Community services	1,981,889	2,045,389	1,943,353	102,036
Capital outlay	-	-	16,605	(16,605)
<b>TOTAL EXPENDITURES</b>	<b>45,789,027</b>	<b>46,541,514</b>	<b>45,932,798</b>	<b>608,716</b>
<b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES</b>	<b>(3,606,676)</b>	<b>(2,745,663)</b>	<b>(389,766)</b>	<b>2,355,897</b>
OTHER FINANCING SOURCES (USES):				
Sale of equipment and property	5,000	5,000	7,202	2,202
Transfers in	-	-	7,455	7,455
Transfers out	(1,369,311)	(1,369,311)	(1,381,888)	(12,577)
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<b>(1,364,311)</b>	<b>(1,364,311)</b>	<b>(1,367,231)</b>	<b>(2,920)</b>
<b>NET CHANGE IN FUND BALANCE</b>	<b>(4,970,987)</b>	<b>(4,109,974)</b>	<b>(1,756,997)</b>	<b>2,352,977</b>
FUND BALANCE - BEGINNING OF YEAR	25,914,935	25,914,935	25,914,935	-
FUND BALANCE - END OF YEAR	<u>\$ 20,943,948</u>	<u>\$ 21,804,961</u>	<u>\$ 24,157,938</u>	<u>\$ 2,352,977</u>

See accompanying independent auditors' report and note to required supplementary information.

CITY OF WESTMINSTER

BUDGETARY COMPARISON SCHEDULE

WESTMINSTER HOUSING AUTHORITY SPECIAL REVENUE FUND

For the year ended June 30, 2014

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
REVENUES:				
Investment and rental	\$ 30,000	\$ 30,000	\$ 28,964	\$ (1,036)
Other	145,000	145,000	-	(145,000)
TOTAL REVENUES	175,000	175,000	28,964	(146,036)
EXPENDITURES:				
Current:				
Community development	169,577	169,577	140,808	28,769
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES, BEFORE EXTRAORDINARY ITEM	5,423	5,423	(111,844)	(117,267)
EXTRAORDINARY ITEM	-	-	796,610	796,610
NET CHANGE IN FUND BALANCE	5,423	5,423	684,766	679,343
FUND BALANCE - BEGINNING OF YEAR	26,754,315	26,754,315	26,754,315	-
FUND BALANCE - END OF YEAR	\$ 26,759,738	\$ 26,759,738	\$ 27,439,081	\$ 679,343

See accompanying independent auditors' report and note to required supplementary information.

CITY OF WESTMINSTER

BUDGETARY COMPARISON SCHEDULE  
HOUSING AND COMMUNITY DEVELOPMENT SPECIAL REVENUE FUND

For the year ended June 30, 2014

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
REVENUES:				
Fines	\$ -	\$ -	\$ 2,150	\$ 2,150
Investment and rental	-	-	1,649	1,649
Intergovernmental	2,991,250	3,005,155	1,596,646	(1,408,509)
TOTAL REVENUES	2,991,250	3,005,155	1,600,445	(1,404,710)
EXPENDITURES:				
Current:				
Community development	3,241,705	2,152,653	1,586,716	565,937
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(250,455)	852,502	13,729	(838,773)
OTHER FINANCING SOURCES (USES):				
Transfers in	-	2,224	2,224	-
Transfers out	-	(628,918)	(628,918)	-
TOTAL OTHER FINANCING SOURCES (USES)	-	(626,694)	(626,694)	-
NET CHANGE IN FUND BALANCE	(250,455)	225,808	(612,965)	(838,773)
FUND BALANCE - BEGINNING OF YEAR	972,929	972,929	972,929	-
FUND BALANCE - END OF YEAR	\$ 722,474	\$ 1,198,737	\$ 359,964	\$ (838,773)

See accompanying independent auditors' report and note to required supplementary information.

CITY OF WESTMINSTER

BUDGETARY COMPARISON SCHEDULE  
SPECIAL GAS TAX AND STREET IMPROVEMENTS SPECIAL REVENUE FUND

For the year ended June 30, 2014

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
REVENUES:				
Taxes	\$ 4,224,913	\$ 4,224,913	\$ 3,034,846	\$ (1,190,067)
Investment and rental	30,000	30,000	20,286	(9,714)
Intergovernmental	1,224,393	1,224,393	2,512,371	1,287,978
Charges for services	50,000	50,000	56,167	6,167
TOTAL REVENUES	<u>5,529,306</u>	<u>5,529,306</u>	<u>5,623,670</u>	<u>94,364</u>
EXPENDITURES:				
Current:				
Community development	1,740,676	1,740,676	1,674,873	65,803
Debt service:				
Principal retirement	162,861	162,861	162,861	-
Interest and fiscal charges	57,479	57,479	57,479	-
TOTAL EXPENDITURES	<u>1,961,016</u>	<u>1,961,016</u>	<u>1,895,213</u>	<u>65,803</u>
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	3,568,290	3,568,290	3,728,457	160,167
OTHER FINANCING USES:				
Transfers out	<u>(4,088,849)</u>	<u>(4,088,849)</u>	<u>(4,088,849)</u>	<u>-</u>
NET CHANGE IN FUND BALANCE	(520,559)	(520,559)	(360,392)	160,167
FUND BALANCE - BEGINNING OF YEAR	<u>318,495</u>	<u>318,495</u>	<u>318,495</u>	<u>-</u>
FUND BALANCE (DEFICIT) - END OF YEAR	<u>\$ (202,064)</u>	<u>\$ (202,064)</u>	<u>\$ (41,897)</u>	<u>\$ 160,167</u>

See accompanying independent auditors' report and note to required supplementary information.

CITY OF WESTMINSTER

NOTE TO REQUIRED SUPPLEMENTARY INFORMATION

June 30, 2014

1. BUDGETS AND BUDGETARY ACCOUNTING:

The City establishes accounting control through formal adoption of an annual operating budget for the General and Special Revenue Funds. The City Council's policy is to adopt a formal operating budget by June 30 of each year. The legal level of budgetary control, that is, the level at which expenditures cannot exceed appropriations, is the fund level for all General and Special Revenue Funds, and by project in the Capital Projects Funds.

The City Manager may authorize appropriation transfers within a single department, between capital projects with a single funding source, and between departments within the same fund. All increases at the overall fund level must be approved by the City Council. All budget appropriations, except capital project and grant funded budgets, lapse at the end of each fiscal year. The budget is adopted on a basis consistent with accounting principles generally accepted in the United States of America. All increases to the adopted budget require Council approval and must clearly state the amount of increase requested, as well as the availability of appropriate funding sources.

See accompanying independent auditors' report.

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**OTHER SUPPLEMENTAL INFORMATION**



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## OTHER GOVERNMENTAL FUNDS

### SPECIAL REVENUE FUNDS

Special Revenue Funds account for the proceeds of specific revenue sources that are restricted by law or City Council resolution to expenditure for specific purposes.

Parks Dedication Fund - accounts for payments assessed against new residential developments to support community parks. Amounts are required to be used for acquisition and improvement of City parks.

Special Police Services Fund - accounts for the regional and local narcotics suppression programs, Federal grants related to crime prevention and the Westminster Mall police patrol.

Municipal Lighting Fund - accounts for the City's share of property taxes collected under the Municipal Lighting District Act of 1919. Property taxes are collected by the County and paid to the City for operating and maintaining the municipal lighting district.

Other Grants Fund - accounts for all Federal, State, County or other grants received which are not otherwise separately accounted for in other funds. These grants include family resource center, senior transportation, air quality management, and Safety, Health and Understanding in Education (S.H.U.E.).

Offsite Drainage District Fund - accounts for revenues received from developers and expenditures to provide storm drain systems within each District.

Community Promotion Fund - accounts for the assets generated by the sale of the City's cable franchise. Interest earnings on the proceeds of the sale are used to fund various cable television broadcasts and community promotion activities.

CITY OF WESTMINSTER

COMBINING BALANCE SHEET  
OTHER GOVERNMENTAL FUNDS

June 30, 2014

	Special Revenue Funds			
	Parks Dedication	Special Police Services	Municipal Lighting	Other Grants
<b>ASSETS</b>				
Cash and investments	\$ 841,524	\$ 2,088,804	\$ 3,070,436	\$ 619,738
Receivables, net of allowance:				
Taxes	-	-	15,234	45,655
Due from other governments	-	67,932	-	-
Restricted assets:				
Cash and investments with fiscal agents	-	-	-	-
<b>TOTAL ASSETS</b>	<b>\$ 841,524</b>	<b>\$ 2,156,736</b>	<b>\$ 3,085,670</b>	<b>\$ 665,393</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>				
<b>LIABILITIES:</b>				
Accounts payable and other liabilities	\$ -	\$ 6,815	\$ -	\$ 25,452
Deposits	-	142,904	-	-
<b>TOTAL LIABILITIES</b>	<b>-</b>	<b>149,719</b>	<b>-</b>	<b>25,452</b>
<b>DEFERRED INFLOWS OF RESOURCES:</b>				
Unavailable revenue	-	-	2,297	-
<b>TOTAL LIABILITIES AND DEFERRED INFLOWS OF RESOURCES</b>	<b>-</b>	<b>149,719</b>	<b>2,297</b>	<b>25,452</b>
<b>FUND BALANCES:</b>				
Restricted for:				
Parks	841,524	-	-	-
Special police services	-	1,901,849	-	-
Municipal lighting	-	-	3,083,373	-
Other grants	-	-	-	639,941
Offsite drainage district	-	-	-	-
Debt service	-	105,168	-	-
Assigned:				
Community promotions	-	-	-	-
<b>TOTAL FUND BALANCES</b>	<b>841,524</b>	<b>2,007,017</b>	<b>3,083,373</b>	<b>639,941</b>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>	<b>\$ 841,524</b>	<b>\$ 2,156,736</b>	<b>\$ 3,085,670</b>	<b>\$ 665,393</b>

See accompanying independent auditors' report.

<u>Special Revenue Funds (Continued)</u>		Total Other Governmental Funds
<u>Offsite Drainage District</u>	<u>Community Promotion</u>	
\$ 133,243	\$ 1,694,877	\$ 8,448,622
-	-	60,889
-	-	67,932
-	6	6
<u>\$ 133,243</u>	<u>\$ 1,694,883</u>	<u>\$ 8,577,449</u>
\$ -	\$ -	\$ 32,267
-	-	142,904
-	-	175,171
-	-	2,297
-	-	177,468
-	-	841,524
-	-	1,901,849
-	-	3,083,373
-	-	639,941
133,243	-	133,243
-	157,752	262,920
-	1,537,131	1,537,131
<u>133,243</u>	<u>1,694,883</u>	<u>8,399,981</u>
<u>\$ 133,243</u>	<u>\$ 1,694,883</u>	<u>\$ 8,577,449</u>

CITY OF WESTMINSTER

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
OTHER GOVERNMENTAL FUNDS

For the year ended June 30, 2014

	Special Revenue Funds			
	Parks Dedication	Special Police Services	Municipal Lighting	Other Grants
REVENUES:				
Taxes	\$ -	\$ -	\$ 1,173,003	\$ -
Investment and rental	9,692	11,291	26,864	3,070
Intergovernmental	-	318,002	-	531,260
Charges for services	-	1,275	-	-
Other	30,000	512,630	-	17,799
TOTAL REVENUES	<u>39,692</u>	<u>843,198</u>	<u>1,199,867</u>	<u>552,129</u>
EXPENDITURES:				
Current:				
General government	-	-	-	55,248
Public safety	-	456,807	-	-
Community development	1,985	-	882,248	188,937
Community services	-	-	-	255,479
Capital outlay	-	6,993	-	-
Debt service:				
Principal retirement	-	77,256	-	-
Interest and fiscal charges	-	27,282	-	-
TOTAL EXPENDITURES	<u>1,985</u>	<u>568,338</u>	<u>882,248</u>	<u>499,664</u>
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	<u>37,707</u>	<u>274,860</u>	<u>317,619</u>	<u>52,465</u>
OTHER FINANCING SOURCES (USES):				
Transfers in	-	166,888	-	-
Transfers out	<u>(445,000)</u>	<u>(7,455)</u>	<u>-</u>	<u>-</u>
TOTAL OTHER FINANCING SOURCES (USES)	<u>(445,000)</u>	<u>159,433</u>	<u>-</u>	<u>-</u>
NET CHANGE IN FUND BALANCES	(407,293)	434,293	317,619	52,465
FUND BALANCES - BEGINNING OF YEAR	<u>1,248,817</u>	<u>1,572,724</u>	<u>2,765,754</u>	<u>587,476</u>
FUND BALANCES - END OF YEAR	<u>\$ 841,524</u>	<u>\$ 2,007,017</u>	<u>\$ 3,083,373</u>	<u>\$ 639,941</u>

See accompanying independent auditors' report.

<u>Special Revenue Funds (Continued)</u>		Total
<u>Offsite</u>		<u>Other</u>
<u>Drainage</u>	<u>Community</u>	<u>Governmental</u>
<u>District</u>	<u>Promotion</u>	<u>Funds</u>
\$ -	\$ -	\$ 1,173,003
715	9,861	61,493
-	-	849,262
2,736	-	4,011
-	-	560,429
<u>3,451</u>	<u>9,861</u>	<u>2,648,198</u>
-	-	55,248
-	-	456,807
173	847	1,074,190
-	-	255,479
-	-	6,993
-	115,884	193,140
-	40,900	68,182
<u>173</u>	<u>157,631</u>	<u>2,110,039</u>
<u>3,278</u>	<u>(147,770)</u>	<u>538,159</u>
-	-	166,888
<u>-</u>	<u>-</u>	<u>(452,455)</u>
<u>-</u>	<u>-</u>	<u>(285,567)</u>
3,278	(147,770)	252,592
<u>129,965</u>	<u>1,842,653</u>	<u>8,147,389</u>
<u>\$ 133,243</u>	<u>\$ 1,694,883</u>	<u>\$ 8,399,981</u>

CITY OF WESTMINSTER

SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

PARKS DEDICATION SPECIAL REVENUE FUND

For the year ended June 30, 2014

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
REVENUES:				
Investment and rental	\$ 25,000	\$ 25,000	\$ 9,692	\$ (15,308)
Charges for services	50,000	50,000	-	(50,000)
Other	-	30,000	30,000	-
TOTAL REVENUES	<u>75,000</u>	<u>105,000</u>	<u>39,692</u>	<u>(65,308)</u>
EXPENDITURES:				
Current:				
Community development	<u>3,750</u>	<u>3,750</u>	<u>1,985</u>	<u>1,765</u>
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	71,250	101,250	37,707	(63,543)
OTHER FINANCING USES:				
Transfers out	<u>(40,000)</u>	<u>(445,000)</u>	<u>(445,000)</u>	<u>-</u>
NET CHANGE IN FUND BALANCE	31,250	(343,750)	(407,293)	(63,543)
FUND BALANCE - BEGINNING OF YEAR	<u>1,248,817</u>	<u>1,248,817</u>	<u>1,248,817</u>	<u>-</u>
FUND BALANCE - END OF YEAR	<u>\$ 1,280,067</u>	<u>\$ 905,067</u>	<u>\$ 841,524</u>	<u>\$ (63,543)</u>

See accompanying independent auditors' report.

CITY OF WESTMINSTER

SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

SPECIAL POLICE SERVICES SPECIAL REVENUE FUND

For the year ended June 30, 2014

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
REVENUES:				
Investment and rental	\$ 16,290	\$ 16,290	\$ 11,291	\$ (4,999)
Intergovernmental	255,136	374,534	318,002	(56,532)
Charges for services	2,000	2,000	1,275	(725)
Other	65,000	565,000	512,630	(52,370)
TOTAL REVENUES	338,426	957,824	843,198	(114,626)
EXPENDITURES:				
Current:				
Public safety	728,533	797,932	456,807	341,125
Capital outlay	-	-	6,993	(6,993)
Debt service:				
Principal retirement	77,256	77,256	77,256	-
Interest and fiscal charges	27,766	27,766	27,282	484
TOTAL EXPENDITURES	833,555	902,954	568,338	334,616
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(495,129)	54,870	274,860	219,990
OTHER FINANCING SOURCES (USES):				
Transfers in	154,311	154,311	166,888	12,577
Transfers out	-	-	(7,455)	(7,455)
TOTAL OTHER FINANCING SOURCES (USES)	154,311	154,311	159,433	5,122
NET CHANGE IN FUND BALANCE	(340,818)	209,181	434,293	225,112
FUND BALANCE - BEGINNING OF YEAR	1,572,724	1,572,724	1,572,724	-
FUND BALANCE - END OF YEAR	\$ 1,231,906	\$ 1,781,905	\$ 2,007,017	\$ 225,112

See accompanying independent auditors' report.



CITY OF WESTMINSTER

SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

MUNICIPAL LIGHTING SPECIAL REVENUE FUND

For the year ended June 30, 2014

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
REVENUES:				
Taxes	\$ 807,440	\$ 1,207,440	\$ 1,173,003	\$ (34,437)
Investment and rental	22,000	22,000	26,864	4,864
TOTAL REVENUES	<u>829,440</u>	<u>1,229,440</u>	<u>1,199,867</u>	<u>(29,573)</u>
EXPENDITURES:				
Current:				
Community development	<u>944,529</u>	<u>944,529</u>	<u>882,248</u>	<u>62,281</u>
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(115,089)	284,911	317,619	32,708
FUND BALANCE - BEGINNING OF YEAR	<u>2,765,754</u>	<u>2,765,754</u>	<u>2,765,754</u>	<u>-</u>
FUND BALANCE - END OF YEAR	<u>\$ 2,650,665</u>	<u>\$ 3,050,665</u>	<u>\$ 3,083,373</u>	<u>\$ 32,708</u>

See accompanying independent auditors' report.

CITY OF WESTMINSTER

SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

OTHER GRANTS SPECIAL REVENUE FUND

For the year ended June 30, 2014

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
REVENUES:				
Investment and rental	\$ 6,000	\$ 6,000	\$ 3,070	\$ (2,930)
Intergovernmental	547,295	547,295	531,260	(16,035)
Other	9,000	9,000	17,799	8,799
TOTAL REVENUES	<u>562,295</u>	<u>562,295</u>	<u>552,129</u>	<u>(10,166)</u>
EXPENDITURES:				
Current:				
General government	71,187	71,187	55,248	15,939
Community development	252,336	252,336	188,937	63,399
Community services	261,556	261,556	255,479	6,077
TOTAL EXPENDITURES	<u>585,079</u>	<u>585,079</u>	<u>499,664</u>	<u>85,415</u>
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(22,784)	(22,784)	52,465	75,249
FUND BALANCE - BEGINNING OF YEAR	<u>587,476</u>	<u>587,476</u>	<u>587,476</u>	-
FUND BALANCE - END OF YEAR	<u>\$ 564,692</u>	<u>\$ 564,692</u>	<u>\$ 639,941</u>	<u>\$ 75,249</u>

See accompanying independent auditors' report.

CITY OF WESTMINSTER

SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

OFFSITE DRAINAGE DISTRICT SPECIAL REVENUE FUND

For the year ended June 30, 2014

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
REVENUES:				
Investment and rental	\$ 1,500	\$ 1,500	\$ 715	\$ (785)
Charges for services	2,500	2,500	2,736	236
TOTAL REVENUES	4,000	4,000	3,451	(549)
EXPENDITURES:				
Current:				
Community development	200	200	173	27
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	3,800	3,800	3,278	(522)
FUND BALANCE - BEGINNING OF YEAR	129,965	129,965	129,965	-
FUND BALANCE - END OF YEAR	\$ 133,765	\$ 133,765	\$ 133,243	\$ (522)

See accompanying independent auditors' report.

CITY OF WESTMINSTER

SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

COMMUNITY PROMOTION SPECIAL REVENUE FUND

For the year ended June 30, 2014

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
REVENUES:				
Investment and rental	\$ 15,000	\$ 15,000	\$ 9,861	\$ (5,139)
TOTAL REVENUES	15,000	15,000	9,861	(5,139)
EXPENDITURES:				
Current:				
Community development	1,000	1,000	847	153
Debt service:				
Principal retirement	115,884	115,884	115,884	-
Interest and fiscal charges	40,900	40,900	40,900	-
TOTAL EXPENDITURES	157,784	157,784	157,631	153
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(142,784)	(142,784)	(147,770)	(4,986)
FUND BALANCE - BEGINNING OF YEAR	1,842,653	1,842,653	1,842,653	-
FUND BALANCE - END OF YEAR	\$ 1,699,869	\$ 1,699,869	\$ 1,694,883	\$ (4,986)

See accompanying independent auditors' report.

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## INTERNAL SERVICE FUNDS

Internal Service Funds finance and account for goods and services provided by one City department to other City departments, or to other governments, on a cost-reimbursement basis, including depreciation. The City used the following Internal Service Funds:

Risk Management Fund - accounts for the administration of the City's general liability insurance and for the payment of any related claims.

Compensation/Benefits Fund - finances and accounts for the City's group medical, vision and dental insurance, workers compensation insurance, unemployment insurance, employee life insurance and compensated absences.

Motor Pool/Equipment Fund - accounts for the maintenance and replacement of City-owned vehicles and equipment.

Facilities/Maintenance Fund - accounts for the City's buildings maintenance and utilities costs.

CITY OF WESTMINSTER

COMBINING STATEMENT OF NET POSITION  
INTERNAL SERVICE FUNDS

June 30, 2014

	<u>Risk Management</u>	<u>Compensation/ Benefits</u>
ASSETS:		
CURRENT ASSETS:		
Cash and investments	\$ 4,233,992	\$ 5,552,087
Accounts receivable	3,488	-
Other receivables	-	281,466
Prepaid items	-	26,162
Inventories	-	-
	<u>4,237,480</u>	<u>5,859,715</u>
RESTRICTED ASSETS:		
Cash and investments	<u>2,496,901</u>	<u>2,296,423</u>
CAPITAL ASSETS:		
Buildings	-	-
Improvements other than buildings	-	-
Vehicles	-	-
Machinery and equipment	-	-
Office furniture, computers and equipment	-	-
Leased property	-	-
TOTAL CAPITAL ASSETS	<u>-</u>	<u>-</u>
Less accumulated depreciation	<u>-</u>	<u>-</u>
NET CAPITAL ASSETS	<u>-</u>	<u>-</u>
TOTAL ASSETS	<u>6,734,381</u>	<u>8,156,138</u>
DEFERRED OUTFLOWS OF RESOURCES:		
Deferred loss on refunding, net of accumulated amortization	<u>-</u>	<u>-</u>

See accompanying independent auditors' report.

<u>Motor Pool/ Equipment</u>	<u>Facilities/ Maintenance</u>	<u>Totals</u>
\$ 2,222,827	\$ 1,300,674	\$ 13,309,580
78,417	398	82,303
-	-	281,466
324,128	-	350,290
46,943	-	46,943
<u>2,672,315</u>	<u>1,301,072</u>	<u>14,070,582</u>
<u>394,559</u>	<u>243,262</u>	<u>5,431,145</u>
-	4,368,451	4,368,451
585,555	37,300	622,855
3,449,243	-	3,449,243
203,157	28,571	231,728
2,407,943	190,373	2,598,316
1,366,915	-	1,366,915
<u>8,012,813</u>	<u>4,624,695</u>	<u>12,637,508</u>
<u>(4,397,261)</u>	<u>(1,523,753)</u>	<u>(5,921,014)</u>
<u>3,615,552</u>	<u>3,100,942</u>	<u>6,716,494</u>
<u>6,682,426</u>	<u>4,645,276</u>	<u>26,218,221</u>
<u>8,042</u>	<u>188,327</u>	<u>196,369</u>

(Continued)



CITY OF WESTMINSTER

COMBINING STATEMENT OF NET POSITION  
INTERNAL SERVICE FUNDS  
(CONTINUED)

June 30, 2014

	<u>Risk Management</u>	<u>Compensation/ Benefits</u>
LIABILITIES:		
CURRENT LIABILITIES:		
Accounts payable and other liabilities	\$ 892,496	\$ 169
Claims payable	1,604,405	678,479
Compensated absences	-	1,617,775
Leases payable	-	-
Certificates of participation	-	-
	<u>2,496,901</u>	<u>2,296,423</u>
TOTAL CURRENT LIABILITIES		
LONG-TERM LIABILITIES:		
Claims payable	4,813,215	2,035,436
Compensated absences	-	263,359
Leases payable	-	-
Certificates of participation	-	-
	<u>4,813,215</u>	<u>2,298,795</u>
TOTAL LONG-TERM LIABILITIES		
	<u>4,813,215</u>	<u>2,298,795</u>
TOTAL LIABILITIES	<u>7,310,116</u>	<u>4,595,218</u>
NET POSITION:		
Net investment in capital assets	-	-
Unrestricted	<u>(575,735)</u>	<u>3,560,920</u>
TOTAL NET POSITION	<u>\$ (575,735)</u>	<u>\$ 3,560,920</u>

See accompanying independent auditors' report.

<u>Motor Pool/ Equipment</u>	<u>Facilities/ Maintenance</u>	<u>Totals</u>
\$ 173,233	\$ 87,398	\$ 1,153,296
-	-	2,282,884
41,797	18,976	1,678,548
161,518	-	161,518
18,011	136,888	154,899
<u>394,559</u>	<u>243,262</u>	<u>5,431,145</u>
-	-	6,848,651
6,804	3,089	273,252
390,570	-	390,570
114,242	868,264	982,506
<u>511,616</u>	<u>871,353</u>	<u>8,494,979</u>
<u>906,175</u>	<u>1,114,615</u>	<u>13,926,124</u>
2,939,254	2,284,117	5,223,371
2,845,039	1,434,871	7,265,095
<u>\$ 5,784,293</u>	<u>\$ 3,718,988</u>	<u>\$ 12,488,466</u>

CITY OF WESTMINSTER

COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION  
INTERNAL SERVICE FUNDS

For the year ended June 30, 2014

	<u>Risk Management</u>	<u>Compensation/ Benefits</u>
OPERATING REVENUES:		
Charges for services	\$ 1,718,059	\$ 13,430,840
Other	25,097	887,898
	<u>1,743,156</u>	<u>14,318,738</u>
TOTAL OPERATING REVENUES		
OPERATING EXPENSES:		
Salaries	-	3,910,819
Maintenance and operations	392,791	1,314,937
Insurance premiums and legal fees	2,064,179	2,082,807
Claims and benefits	4,645,022	8,300,979
Depreciation and amortization	-	-
	<u>7,101,992</u>	<u>15,609,542</u>
TOTAL OPERATING EXPENSES		
OPERATING INCOME (LOSS)	<u>(5,358,836)</u>	<u>(1,290,804)</u>
NONOPERATING REVENUES (EXPENSES):		
Investment income	-	-
Interest and fiscal charges	-	-
Gain on sale of property and equipment	-	-
	<u>-</u>	<u>-</u>
TOTAL NONOPERATING REVENUES (EXPENSES)		
NET INCOME (LOSS) BEFORE TRANSFERS	<u>(5,358,836)</u>	<u>(1,290,804)</u>
TRANSFERS:		
Transfers in	-	-
Transfers out	-	-
	<u>-</u>	<u>-</u>
TOTAL TRANSFERS		
CHANGE IN NET POSITION	(5,358,836)	(1,290,804)
NET POSITION - BEGINNING OF YEAR	<u>4,783,101</u>	<u>4,851,724</u>
NET POSITION - END OF YEAR	<u>\$ (575,735)</u>	<u>\$ 3,560,920</u>

See accompanying independent auditors' report.

<u>Motor Pool/ Equipment</u>	<u>Facilities/ Maintenance</u>	<u>Totals</u>
\$ 3,016,828	\$ 1,984,675	\$ 20,150,402
254,191	4,782	1,171,968
<u>3,271,019</u>	<u>1,989,457</u>	<u>21,322,370</u>
768,928	276,700	4,956,447
1,973,314	1,369,122	5,050,164
-	-	4,146,986
-	-	12,946,001
<u>1,040,687</u>	<u>121,643</u>	<u>1,162,330</u>
<u>3,782,929</u>	<u>1,767,465</u>	<u>28,261,928</u>
<u>(511,910)</u>	<u>221,992</u>	<u>(6,939,558)</u>
27,154	11,626	38,780
(7,077)	(69,913)	(76,990)
<u>341,587</u>	<u>-</u>	<u>341,587</u>
<u>361,664</u>	<u>(58,287)</u>	<u>303,377</u>
<u>(150,246)</u>	<u>163,705</u>	<u>(6,636,181)</u>
901,398	91,377	992,775
<u>(702,000)</u>	<u>(60,000)</u>	<u>(762,000)</u>
<u>199,398</u>	<u>31,377</u>	<u>230,775</u>
49,152	195,082	(6,405,406)
<u>5,735,141</u>	<u>3,523,906</u>	<u>18,893,872</u>
<u>\$ 5,784,293</u>	<u>\$ 3,718,988</u>	<u>\$ 12,488,466</u>

CITY OF WESTMINSTER

COMBINING STATEMENT OF CASH FLOWS  
INTERNAL SERVICE FUNDS

For the year ended June 30, 2014

	<u>Risk Management</u>	<u>Compensation/ Benefits</u>
<b>CASH FLOWS FROM OPERATING ACTIVITIES:</b>		
Receipts from customer	\$ 1,739,668	\$ 14,243,682
Payment to suppliers	(2,403,604)	(10,371,542)
Payment to employees	-	(3,908,370)
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES	<u>(663,936)</u>	<u>(36,230)</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:</b>		
Cash received from other funds	-	-
Cash paid to other funds	-	-
NET CASH PROVIDED BY NONCAPITAL FINANCING ACTIVITIES	<u>-</u>	<u>-</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:</b>		
Acquisition of capital assets	-	-
Principal payments on capital leases	-	-
Principal payments on bonds	-	-
Interest and fiscal charges	-	-
NET CASH USED BY CAPITAL AND RELATED FINANCING ACTIVITIES	<u>-</u>	<u>-</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES:</b>		
Investment income	-	-
NET DECREASE IN CASH AND CASH EQUIVALENTS	(663,936)	(36,230)
CASH AND CASH EQUIVALENTS - BEGINNING OF YEAR	<u>7,394,829</u>	<u>7,884,740</u>
CASH AND CASH EQUIVALENTS - END OF YEAR	<u>\$ 6,730,893</u>	<u>\$ 7,848,510</u>
<b>RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES:</b>		
Operating income (loss)	\$ (5,358,836)	\$ (1,290,804)
Depreciation and amortization	-	-
Changes in operating assets and liabilities:		
(Increase) decrease in accounts receivable	(3,488)	(75,056)
(Increase) decrease in prepaid items	-	(513)
(Increase) decrease in inventories	-	-
Increase (decrease) in accounts payable and other liabilities	632,840	169
Increase (decrease) in claims payable	4,065,548	1,327,525
Increase (decrease) in compensated absences payable	-	2,449
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES	<u>\$ (663,936)</u>	<u>\$ (36,230)</u>
<b>NONCASH ITEM:</b>		
Capital lease proceeds	<u>\$ -</u>	<u>\$ -</u>

See accompanying independent auditors' report.

<u>Motor Pool/ Equipment</u>	<u>Facilities/ Maintenance</u>	<u>Totals</u>
\$ 3,265,092	\$ 1,989,856	\$ 21,238,298
(1,993,472)	(1,329,763)	(16,098,381)
<u>(774,330)</u>	<u>(274,641)</u>	<u>(4,957,341)</u>
<u>497,290</u>	<u>385,452</u>	<u>182,576</u>
901,398	91,377	992,775
<u>(702,000)</u>	<u>(60,000)</u>	<u>(762,000)</u>
<u>199,398</u>	<u>31,377</u>	<u>230,775</u>
(516,255)	(265,914)	(782,169)
(656,606)	-	(656,606)
(17,325)	(131,674)	(148,999)
<u>(6,068)</u>	<u>(46,129)</u>	<u>(52,197)</u>
<u>(1,196,254)</u>	<u>(443,717)</u>	<u>(1,639,971)</u>
27,154	11,626	38,780
(472,412)	(15,262)	(1,187,840)
<u>3,089,798</u>	<u>1,559,198</u>	<u>19,928,565</u>
<u>\$ 2,617,386</u>	<u>\$ 1,543,936</u>	<u>\$ 18,740,725</u>
\$ (511,910)	\$ 221,992	\$ (6,939,558)
1,040,687	121,643	1,162,330
(5,927)	399	(84,072)
91,312	-	90,799
4,417	-	4,417
(115,887)	39,359	556,481
-	-	5,393,073
<u>(5,402)</u>	<u>2,059</u>	<u>(894)</u>
<u>\$ 497,290</u>	<u>\$ 385,452</u>	<u>\$ 182,576</u>
<u>\$ 1,208,694</u>	<u>\$ -</u>	<u>\$ 1,208,694</u>

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## AGENCY FUND

The Agency fund is used to account for assets held by the City as an agent for individuals, principle organizations, other governments and/or funds.

1915 Acts Bonds Fund - accounts for the collection of assessments and debt repayments on the Limited Obligation Improvement Bonds issued to finance the costs of acquisition of streets, storm drains and traffic improvements in Assessment District No. 92-1.



CITY OF WESTMINSTER

STATEMENT OF CHANGES IN ASSETS AND LIABILITIES  
1915 ACT BONDS AGENCY FUND

For the year ended June 30, 2014

	<u>Balance</u> <u>July 1, 2013</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance</u> <u>June 30, 2014</u>
ASSETS:				
Restricted cash and investments	<u>\$ 8,327</u>	<u>\$ 46</u>	<u>\$ -</u>	<u>\$ 8,373</u>
LIABILITIES:				
Due to bondholders	<u>\$ 8,327</u>	<u>\$ 46</u>	<u>\$ -</u>	<u>\$ 8,373</u>

See accompanying independent auditors' report.

## **STATISTICAL SECTION**

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## DESCRIPTION OF STATISTICAL SECTION CONTENTS

June 30, 2014

This part of the City of Westminster's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information say about the government's overall financial health.

Contents:	<u>Pages</u>
<u>Financial Trends</u> these schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	126 - 135
<u>Revenue Capacity</u> these schedules contain information to help the reader assess the City's most significant local revenue source, the property tax.	136 - 145
<u>Debt Capacity</u> these schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	146 - 152
<u>Demographic and Economic Information</u> these schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.	153 - 154
<u>Operating Information</u> these schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	155 - 157

CITY OF WESTMINSTER

NET POSITION BY COMPONENT

Last Ten Fiscal Years  
(accrual bases of accounting)

	Fiscal Year Ended June 30,			
	2005	2006	2007	2008
<b>Governmental activities:</b>				
Net investment in capital assets	\$ 69,841,696	\$ 89,013,498	\$ 93,264,276	\$ 97,870,305
Restricted	40,578,288	43,466,845	62,906,004	78,051,423
Unrestricted	62,495,740	65,750,751	64,244,252	71,423,945
<b>Total governmental activities net position</b>	<b>\$ 172,915,724</b>	<b>\$ 198,231,094</b>	<b>\$ 220,414,532</b>	<b>\$ 247,345,673</b>
<b>Business-type activity:</b>				
Net investment in capital assets	\$ 31,817,042	\$ 31,958,977	\$ 31,234,034	\$ 30,019,525
Restricted	361,722	367,947	367,355	380,756
Unrestricted	2,893,976	2,133,832	1,872,906	1,093,307
<b>Total business-type activity net position</b>	<b>\$ 35,072,740</b>	<b>\$ 34,460,756</b>	<b>\$ 33,474,295</b>	<b>\$ 31,493,588</b>
<b>Primary government:</b>				
Net investment in capital assets	\$ 101,658,738	\$ 120,972,475	\$ 124,498,310	\$ 127,889,830
Restricted	40,940,010	43,834,792	63,273,359	78,432,179
Unrestricted	65,389,716	67,884,583	66,117,158	72,517,252
<b>Total primary government net position</b>	<b>\$ 207,988,464</b>	<b>\$ 232,691,850</b>	<b>\$ 253,888,827</b>	<b>\$ 278,839,261</b>

Source: City Finance Department

Fiscal Year Ended June 30,					
2009	2010	2011	2012	2013	2014
\$ 100,104,347	\$ 115,917,966	\$ 130,622,799	\$ 224,286,618	\$ 233,128,695	\$ 212,179,772
99,106,443	88,669,819	81,222,098	14,770,657	18,418,248	20,922,791
63,917,681	57,608,308	58,305,385	63,601,972	59,794,122	47,925,059
<u>\$ 263,128,471</u>	<u>\$ 262,196,093</u>	<u>\$ 270,150,282</u>	<u>\$ 302,659,247</u>	<u>\$ 311,341,065</u>	<u>\$ 281,027,622</u>
\$ 28,951,409	\$ 28,200,770	\$ 27,813,299	\$ 27,240,106	\$ 27,137,496	\$ 28,061,606
335,645	113,911	113,160	113,158	113,158	113,103
2,017,567	3,408,574	5,392,113	8,209,794	7,390,477	7,704,313
<u>\$ 31,304,621</u>	<u>\$ 31,723,255</u>	<u>\$ 33,318,572</u>	<u>\$ 35,563,058</u>	<u>\$ 34,641,131</u>	<u>\$ 35,879,022</u>
\$ 129,055,756	\$ 144,118,736	\$ 158,436,098	\$ 251,526,724	\$ 260,266,191	\$ 240,241,378
99,442,088	88,783,730	81,335,258	14,883,815	18,531,406	21,035,894
65,935,248	61,016,882	63,697,498	71,811,766	67,184,599	55,629,372
<u>\$ 294,433,092</u>	<u>\$ 293,919,348</u>	<u>\$ 303,468,854</u>	<u>\$ 338,222,305</u>	<u>\$ 345,982,196</u>	<u>\$ 316,906,644</u>

CITY OF WESTMINSTER

CHANGES IN NET POSITION  
EXPENSES AND PROGRAM REVENUES

Last Ten Fiscal Years  
(accrual basis of accounting)

	Fiscal Year Ended June 30,			
	2005	2006	2007	2008
Expenses:				
Governmental activities:				
General government	\$ 6,015,172	\$ 6,228,357	\$ 7,867,505	\$ 8,529,466
Public safety	30,959,971	31,688,177	36,299,935	34,981,171
Public works	7,382,183	8,622,725	9,276,287	10,149,119
Community development	8,075,648	14,741,768	12,185,104	12,502,817
Community services	1,894,745	2,122,936	2,883,655	2,873,862
Interest on long-term debt	2,498,057	2,374,796	2,229,851	2,728,406
Total governmental activities expenses	<u>56,825,776</u>	<u>65,778,759</u>	<u>70,742,337</u>	<u>71,764,841</u>
Business-type activity:				
Water enterprise	<u>10,675,044</u>	<u>11,145,539</u>	<u>12,084,948</u>	<u>12,112,328</u>
Total business-type activity expenses	<u>10,675,044</u>	<u>11,145,539</u>	<u>12,084,948</u>	<u>12,112,328</u>
Total primary government expenses	<u>67,500,820</u>	<u>76,924,298</u>	<u>82,827,285</u>	<u>83,877,169</u>
Program revenues:				
Governmental activities:				
Charges for services:				
General government	1,449,420	1,633,260	770,204	931,322
Public safety	3,931,255	3,305,174	2,693,966	2,510,083
Public works	871,794	837,055	661,371	710,098
Community development	2,020,380	1,954,382	1,839,972	2,056,317
Community services	271,867	294,745	260,998	323,492
Operating grants and contributions	5,564,678	6,705,228	6,673,336	8,170,763
Capital grants and contributions	1,845,256	442,300	4,887,888	3,824,058
Total governmental activities program revenues	<u>15,954,650</u>	<u>15,172,144</u>	<u>17,787,735</u>	<u>18,526,133</u>
Business-type activity:				
Charges for services:				
Water enterprise	<u>10,329,216</u>	<u>10,091,120</u>	<u>10,673,586</u>	<u>10,866,749</u>
Total business-type activity program revenues	<u>10,329,216</u>	<u>10,091,120</u>	<u>10,673,586</u>	<u>10,866,749</u>
Total primary government program revenues	<u>26,283,866</u>	<u>25,263,264</u>	<u>28,461,321</u>	<u>29,392,882</u>
Net revenues (expenses):				
Governmental activities	(40,871,126)	(50,606,615)	(52,954,602)	(53,238,708)
Business-type activity	<u>(345,828)</u>	<u>(1,054,419)</u>	<u>(1,411,362)</u>	<u>(1,245,579)</u>
Total net revenues (expenses)	<u>(41,216,954)</u>	<u>(51,661,034)</u>	<u>(54,365,964)</u>	<u>(54,484,287)</u>

Source: City Finance Department

Fiscal Year Ended June 30,					
2009	2010	2011	2012	2013	2014
\$ 9,175,952	\$ 21,335,005	\$ 11,836,459	\$ 1,904,232	\$ 3,145,098	\$ 3,312,809
37,564,132	36,313,972	37,050,903	39,706,407	38,072,257	44,091,261
10,263,012	10,041,239	10,839,138	12,138,788	11,889,094	12,016,265
12,693,678	12,043,058	14,699,366	11,110,694	5,393,309	7,843,505
3,050,217	2,979,397	2,977,448	2,874,153	2,722,324	2,863,068
2,812,049	6,027,294	6,135,877	4,624,156	218,241	201,770
<u>75,559,040</u>	<u>88,739,965</u>	<u>83,539,191</u>	<u>72,358,430</u>	<u>61,440,323</u>	<u>70,328,678</u>
<u>12,215,154</u>	<u>11,910,470</u>	<u>12,264,194</u>	<u>12,072,927</u>	<u>12,204,823</u>	<u>12,879,866</u>
<u>12,215,154</u>	<u>11,910,470</u>	<u>12,264,194</u>	<u>12,072,927</u>	<u>12,204,823</u>	<u>12,879,866</u>
<u>87,774,194</u>	<u>100,650,435</u>	<u>95,803,385</u>	<u>84,431,357</u>	<u>73,645,146</u>	<u>83,208,544</u>
859,442	871,954	947,291	1,393,011	1,332,542	1,723,410
2,949,945	3,178,152	2,963,243	2,399,733	2,392,084	3,152,528
684,585	1,104,193	1,301,079	1,911,770	1,529,292	1,505,347
1,677,390	1,707,098	1,638,817	1,367,032	2,192,448	2,253,350
353,094	394,655	388,247	378,061	328,483	358,651
8,990,834	7,167,620	11,945,008	9,931,063	7,357,298	8,656,867
410,664	1,277,811	1,171,634	8,122,092	13,785,183	3,435,672
<u>15,925,954</u>	<u>15,701,483</u>	<u>20,355,319</u>	<u>25,502,762</u>	<u>28,917,330</u>	<u>21,085,825</u>
<u>11,190,581</u>	<u>12,704,027</u>	<u>14,374,002</u>	<u>14,842,016</u>	<u>14,805,527</u>	<u>14,742,082</u>
<u>11,190,581</u>	<u>12,704,027</u>	<u>14,374,002</u>	<u>14,842,016</u>	<u>14,805,527</u>	<u>14,742,082</u>
<u>27,116,535</u>	<u>28,405,510</u>	<u>34,729,321</u>	<u>40,344,778</u>	<u>43,722,857</u>	<u>35,827,907</u>
(59,633,086)	(73,038,482)	(63,183,872)	(46,855,668)	(32,522,993)	(49,242,853)
(1,024,573)	793,557	2,109,808	2,769,089	2,600,704	1,862,216
<u>(60,657,659)</u>	<u>(72,244,925)</u>	<u>(61,074,064)</u>	<u>(44,086,579)</u>	<u>(29,922,289)</u>	<u>(47,380,637)</u>



CITY OF WESTMINSTER

CHANGES IN NET POSITION  
GENERAL REVENUES

Last Ten Fiscal Years  
(accrual basis of accounting)

	Fiscal Year Ended June 30,			
	2005	2006	2007	2008
General revenues and other changes in net position:				
Governmental activities:				
Taxes:				
Sales taxes	\$ 16,845,993	\$ 17,407,934	\$ 16,537,117	\$ 16,182,971
Property taxes, levied for general purposes	25,799,308	35,816,370	44,158,452	47,114,786
Utility users tax	5,013,869	5,203,530	5,398,058	5,431,551
Motor vehicle taxes	5,371,319	242,717	535,896	411,655
Other taxes	2,756,886	2,869,831	3,034,760	2,908,715
Unrestricted investment earnings	2,142,307	2,875,268	5,754,628	7,295,177
Transfers	(669,004)	(285,998)	(280,871)	824,994
Extraordinary item	-	-	-	-
Total governmental activities	<u>57,260,678</u>	<u>64,129,652</u>	<u>75,138,040</u>	<u>80,169,849</u>
Business-type activity:				
Unrestricted investment earnings	195,651	168,027	144,030	89,866
Miscellaneous	601	(11,590)	-	-
Transfers	669,004	285,998	280,871	(824,994)
Total business-type activity	<u>865,256</u>	<u>442,435</u>	<u>424,901</u>	<u>(735,128)</u>
Total primary government	<u>58,125,934</u>	<u>64,572,087</u>	<u>75,562,941</u>	<u>79,434,721</u>
Changes in net position				
Governmental activities	16,389,552	13,523,037	22,183,438	26,931,141
Business-type activity	519,428	(611,984)	(986,461)	(1,980,707)
Total primary government	<u>\$ 16,908,980</u>	<u>\$ 12,911,053</u>	<u>\$ 21,196,977</u>	<u>\$ 24,950,434</u>

Source: City Finance Department

Fiscal Year Ended June 30,					
2009	2010	2011	2012	2013	2014
\$ 13,238,135	\$ 12,212,474	\$ 13,164,455	\$ 12,994,495	\$ 13,931,661	\$ 15,523,825
48,096,950	47,264,839	47,004,633	25,159,373	16,304,916	13,038,715
5,478,092	5,010,797	5,082,094	5,020,744	4,928,588	5,063,905
319,341	274,349	1,214,413	46,649	48,337	40,004
3,098,184	2,825,328	2,199,984	3,020,103	3,110,512	3,205,784
5,926,914	3,949,401	1,885,429	1,266,006	(222,757)	632,038
(741,732)	568,916	587,053	597,070	3,385,481	660,654
-	-	-	31,260,193	-	(19,235,515)
<u>75,415,884</u>	<u>72,106,104</u>	<u>71,138,061</u>	<u>79,364,633</u>	<u>41,486,738</u>	<u>18,929,410</u>
47,566	26,318	72,561	72,467	86,479	36,327
46,308	167,675	-	-	-	-
741,732	(568,916)	(587,052)	(597,070)	(3,385,481)	(660,654)
<u>835,606</u>	<u>(374,923)</u>	<u>(514,491)</u>	<u>(524,603)</u>	<u>(3,299,002)</u>	<u>(624,327)</u>
<u>76,251,490</u>	<u>71,731,181</u>	<u>70,623,570</u>	<u>78,840,030</u>	<u>38,187,736</u>	<u>18,305,083</u>
15,782,798	(932,378)	7,954,189	32,508,965	8,963,745	(30,313,443)
(188,967)	418,634	1,595,317	2,244,486	(698,298)	1,237,889
<u>\$ 15,593,831</u>	<u>\$ (513,744)</u>	<u>\$ 9,549,506</u>	<u>\$ 34,753,451</u>	<u>\$ 8,265,447</u>	<u>\$ (29,075,554)</u>

CITY OF WESTMINSTER

FUND BALANCES OF GOVERNMENTAL FUNDS

Last Ten Fiscal Years  
(modified accrual basis of accounting)

	Fiscal Year Ended June 30,			
	2005	2006	2007	2008
General fund:				
Reserved	\$ 1,453,642	\$ 1,099,215	\$ 439,516	\$ 178,817
Unreserved	20,559,828	24,820,433	23,542,289	26,769,605
Total general fund	<u>\$ 22,013,470</u>	<u>\$ 25,919,648</u>	<u>\$ 23,981,805</u>	<u>\$ 26,948,422</u>
All other governmental funds:				
Reserved	\$ 21,234,149	\$ 28,162,911	\$ 39,922,224	\$ 46,499,980
Unreserved, reported in:				
Special revenue funds	163,573	(3,617,166)	(2,081,224)	1,025,637
Debt service funds	-	-	-	-
Capital projects funds	49,860,609	46,964,508	52,855,976	61,134,734
Total all other governmental funds	<u>\$ 71,258,331</u>	<u>\$ 71,510,253</u>	<u>\$ 90,696,976</u>	<u>\$ 108,660,351</u>
General fund:				
Nonspendable	\$ -	\$ -	\$ -	\$ -
Unassigned	-	-	-	-
Total general fund	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
All other governmental funds:				
Nonspendable	\$ -	\$ -	\$ -	\$ -
Restricted	-	-	-	-
Assigned	-	-	-	-
Unassigned	-	-	-	-
Total all other governmental funds	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

Note: GASB 54 was implement in 2011, prior years have no comparable data.

Fiscal Year Ended June 30,					
2009	2010	2011	2012	2013	2014
\$ 71,467	\$ 8,006	\$ -	\$ -	\$ -	\$ -
25,838,264	27,419,072	-	-	-	-
<u>\$ 25,909,731</u>	<u>\$ 27,427,078</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
\$ 36,271,246	\$ 40,314,773	\$ -	\$ -	\$ -	\$ -
(3,258,634)	(4,615,396)	-	-	-	-
19,877,443	4,090,059	-	-	-	-
134,679,128	117,835,083	-	-	-	-
<u>\$ 187,569,183</u>	<u>\$ 157,624,519</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
\$ -	\$ -	\$ 9,944	\$ 39,055	\$ 33,750	\$ 52,290
-	-	27,320,296	26,842,509	25,881,185	24,105,648
<u>\$ -</u>	<u>\$ -</u>	<u>\$ 27,330,240</u>	<u>\$ 26,881,564</u>	<u>\$ 25,914,935</u>	<u>\$ 24,157,938</u>
\$ -	\$ -	\$ 27,768,885	\$ 27,633,116	\$ 27,491,378	\$ 25,919,581
-	-	109,183,565	5,761,682	7,015,881	9,454,051
-	-	22,253,296	19,901,437	21,114,572	22,643,343
-	-	(6,145,831)	(1,391,240)	-	(753,634)
<u>\$ -</u>	<u>\$ -</u>	<u>\$ 153,059,915</u>	<u>\$ 51,904,995</u>	<u>\$ 55,621,831</u>	<u>\$ 57,263,341</u>

CITY OF WESTMINSTER

CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS

Last Ten Fiscal Years  
(modified accrual basis of accounting)

	Fiscal Year Ended June 30,			
	2005	2006	2007	2008
<b>Revenues:</b>				
Taxes	\$ 59,082,016	\$ 64,656,552	\$ 73,577,733	\$ 74,944,551
Licenses and permits	781,468	610,347	673,474	788,416
Fines	1,198,103	1,115,973	1,122,580	1,163,930
Investment and rental	2,583,482	3,323,952	6,333,700	7,940,173
Intergovernmental	3,995,166	4,010,412	7,086,980	8,796,697
Charges for services	5,981,705	6,230,734	6,731,530	7,182,259
Other	374,248	594,603	637,458	411,497
Total revenues	<u>73,996,188</u>	<u>80,542,573</u>	<u>96,163,455</u>	<u>101,227,523</u>
<b>Expenditures</b>				
<b>Current:</b>				
General government	6,143,610	7,152,460	8,691,822	9,889,172
Public safety	30,295,390	31,171,238	33,692,840	34,862,431
Public works	2,934,063	3,185,114	3,704,058	3,963,226
Community development	7,056,187	8,621,528	10,118,124	11,488,332
Community services	1,823,333	1,972,542	2,181,583	2,327,286
Capital outlay	12,022,185	18,959,758	8,712,611	10,481,427
<b>Debt service:</b>				
Principal retirement	4,617,646	4,345,269	4,512,892	1,494,041
Interest and fiscal charges	2,303,283	2,203,295	2,071,102	2,901,203
Note issuance cost	73,849	-	-	-
Bond issuance cost	-	-	-	2,038,705
Total expenditures	<u>67,269,546</u>	<u>77,611,204</u>	<u>73,685,032</u>	<u>79,445,823</u>
Excess (deficiency) of revenues over (under) expenditures	<u>6,726,642</u>	<u>2,931,369</u>	<u>22,478,423</u>	<u>21,781,700</u>
<b>Other financing sources (uses):</b>				
Sale of equipment and property	3,295	3,390	1,679	15,660
Issuance of notes	3,100,000	-	-	-
Refunding bonds issued	-	-	-	35,656,258
Payment to refund bond escrow agent	-	-	-	(37,132,228)
Transfers in	20,305,765	25,103,940	22,073,375	41,091,464
Transfers out	<u>(19,949,775)</u>	<u>(23,880,599)</u>	<u>(27,304,597)</u>	<u>(40,482,862)</u>
Total other financing sources (uses)	<u>3,459,285</u>	<u>1,226,731</u>	<u>(5,229,543)</u>	<u>(851,708)</u>
Net change in fund balances, before extraordinary item	10,185,927	4,158,100	17,248,880	20,929,992
Extraordinary item	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net change in fund balances	<u>\$ 10,185,927</u>	<u>\$ 4,158,100</u>	<u>\$ 17,248,880</u>	<u>\$ 20,929,992</u>
Debt service as a percentage of noncapital expenditures	12.7%	11.2%	10.1%	9.3%

Source: City Finance Department

Fiscal Year Ended June 30,					
2009	2010	2011	2012	2013	2014
\$ 72,937,249	\$ 69,844,492	\$ 73,504,074	\$ 48,564,166	\$ 41,291,261	\$ 39,747,241
541,564	620,236	530,628	534,216	562,390	590,133
1,204,324	933,524	1,110,773	880,510	842,025	1,056,336
6,576,597	4,484,131	2,490,896	2,310,873	642,885	1,530,365
6,681,802	5,523,241	7,578,633	8,005,280	4,887,054	5,055,687
7,147,861	8,159,633	7,329,150	6,695,115	6,465,147	7,374,392
600,436	699,080	822,043	1,759,189	537,382	814,517
<u>95,689,833</u>	<u>90,264,337</u>	<u>93,366,197</u>	<u>68,749,349</u>	<u>55,228,144</u>	<u>56,168,671</u>
10,202,999	22,574,407	12,752,912	2,038,157	2,731,615	2,645,794
35,678,439	35,994,815	35,095,326	36,150,994	35,564,705	36,080,703
3,894,763	3,526,715	3,461,921	4,193,485	4,143,916	3,988,725
11,387,018	11,791,113	11,816,018	9,904,011	4,890,934	6,246,260
2,345,372	2,370,867	2,315,418	2,149,528	2,091,607	2,198,832
18,211,162	35,440,808	66,502,982	20,989,342	5,977,328	5,875,873
567,487	1,548,636	1,766,261	1,829,853	345,428	356,001
998,797	6,359,141	5,718,438	3,638,255	136,065	125,661
-	-	-	-	-	-
4,684,354	-	772,601	-	-	-
<u>87,970,391</u>	<u>119,606,502</u>	<u>140,201,877</u>	<u>80,893,625</u>	<u>55,881,598</u>	<u>57,517,849</u>
<u>7,719,442</u>	<u>(29,342,165)</u>	<u>(46,835,680)</u>	<u>(12,144,276)</u>	<u>(653,454)</u>	<u>(1,349,178)</u>
6,034	5,602	1,846,367	14,813	10,275	7,202
73,055,000	-	40,265,000	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
44,647,832	34,907,052	49,301,182	28,706,358	12,161,170	11,883,373
<u>(47,558,167)</u>	<u>(34,309,807)</u>	<u>(48,926,310)</u>	<u>(26,190,975)</u>	<u>(8,767,784)</u>	<u>(11,453,494)</u>
<u>70,150,699</u>	<u>602,847</u>	<u>42,486,239</u>	<u>2,530,196</u>	<u>3,403,661</u>	<u>437,081</u>
77,870,141	(28,739,318)	(4,349,441)	(9,614,080)	2,750,207	(912,097)
-	-	-	(91,989,516)	-	796,610
<u>\$ 77,870,141</u>	<u>\$ (28,739,318)</u>	<u>\$ (4,349,441)</u>	<u>\$ (101,603,596)</u>	<u>\$ 2,750,207</u>	<u>\$ (115,487)</u>
9.0%	9.4%	11.2%	9.1%	1.0%	0.9%

CITY OF WESTMINSTER

DIRECT AND OVERLAPPING PROPERTY TAX RATES

Last Ten Fiscal Years  
(rate per \$100 of taxable value)

	Fiscal Year Ended June 30,									
	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
City Direct Rate:										
City basic rate	0.09340	0.09340	0.09340	0.09340	0.09443	0.17142	0.09443	0.09443	0.09443	0.09443
Redevelopment agency	0.35554	0.39537	0.44615	0.47658	0.48403	0.39240	0.47443	0.48394	0.48930	0.00066
Total City Direct Rate	0.44894	0.48877	0.53955	0.56998	0.57846	0.56382	0.56886	0.57837	0.58373	0.09509
Overlapping Rates:										
Special Districts	0.04981	0.04921	0.04871	0.44000	0.04400	0.04300	0.04400	0.04380	0.04400	0.04400
County of Orange	0.15285	0.15285	0.15285	0.15250	0.15277	0.15277	0.15277	0.15490	0.15277	0.15277
School Districts	0.76727	0.75058	0.74778	0.71000	0.70980	0.70980	0.70980	0.70690	0.70980	0.70980
Total Direct Rate	1.06333	1.04604	1.04274	1.39590	1.00100	1.07699	1.00100	1.00003	1.00100	1.00100

Notes:

In 1978 the voters of the State of California passed Proposition 13 which sets the property tax rate at a 1.00% fixed amount. This 1.00% is shared by all taxing agencies for which the subject property resides within. In addition to the 1.00% fixed amount, property owners are charged taxes as a percentage of assessed property values for the payment of voter approved bonds.

CITY OF WESTMINSTER  
PRINCIPAL PROPERTY TAX PAYERS

Current Year and Nine Years Ago

Taxpayer	2014		2005	
	Taxable Assessed Value	Percent of Total City Taxable Assessed Value	Taxable Assessed Value	Percent of Total City Taxable Assessed Value
Retail Property Trust	\$ 111,202,761	1.55%	\$ 118,597,640	3.74%
WRI West Gate South LP	69,187,967	0.96%	58,997,504	1.86%
Land Partners	62,904,533	0.88%	-	0.00%
PK I Pavilions Place LP	50,577,095	0.71%	-	0.00%
Asian Garden Limited	39,875,767	0.56%	23,441,722	0.74%
CP II Park Lane LLC	30,741,692	0.43%	-	0.00%
An Tang Dao Trust	25,719,782	0.36%	-	0.00%
Springdale Villa LP	25,618,245	0.36%	-	0.00%
Macy's California Realty LLC	23,969,856	0.33%	-	0.00%
Mary Warne-Parks Trust	23,418,600	0.33%	-	0.00%
Ralph's Grocery Company	-	0.00%	27,130,201	0.86%
REVX-224 Inc	-	0.00%	26,869,703	0.85%
CMF Inc	-	0.00%	18,266,021	0.58%
Delma Corporation	-	0.00%	16,554,355	0.52%
California Drive-In Theaters	-	0.00%	14,971,942	0.47%
Realty Associated Fund IV Ltd. Partnership	-	0.00%	11,913,553	0.38%
Dayton Hudson Corporation	-	0.00%	10,786,720	0.34%
	<u>\$ 463,216,298</u>	<u>6.47%</u>	<u>\$ 327,529,361</u>	<u>10.34%</u>

The amounts shown above include assessed value data for both the City and the Successor Agency.



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CITY OF WESTMINSTER

PROPERTY TAX LEVIES AND COLLECTIONS

Last Ten Fiscal Years

Fiscal Year Ended June 30,	Taxes Levied for the Fiscal Year	Collected within the Fiscal Year of Levy		Collections in Subsequent Years	Total Collections to Date	
		Amount	Percent of Levy		Amount	Percent of Levy
2005	\$ 2,481,815	\$ 2,463,752	99.27%	\$ 1,699	\$ 2,465,451	99.34%
2006	2,479,852	2,454,465	98.98%	2,653	2,457,118	99.08%
2007	2,482,855	2,452,572	98.78%	3,956	2,456,528	98.94%
2008	2,480,113	2,473,935	99.75%	5,545	2,479,480	99.97%
2009	2,486,095	2,466,393	99.21%	n/a	2,466,393	99.21%
2010	2,474,260	2,448,073	98.94%	n/a	2,448,073	98.94%
2011	2,474,791	2,441,784	98.67%	n/a	2,441,784	98.67%
2012	2,482,399	2,444,304	98.47%	n/a	2,444,304	98.47%
2013	2,478,261	2,446,175	98.71%	n/a	2,446,175	98.71%
2014	2,486,017	2,459,754	98.94%	n/a	2,459,754	98.94%

Note:

The amounts presented include City property taxes and Redevelopment Agency tax increment. This schedule also includes amounts collected by the City and Redevelopment Agency that were passed-through to other agencies.

CITY OF WESTMINSTER

ASSESSED VALUE AND ESTIMATED ACTUAL VALUE  
OF TAXABLE PROPERTY

Last Ten Fiscal Years

Fiscal Year Ended June 30,	City			Taxable Assessed Value
	Secured	Unsecured	Less: Exemptions	
2005	\$ 3,070,142,985	\$ 101,438,368	\$ 82,526,972	\$ 3,089,054,381
2006	3,070,314,334	101,438,368	82,526,972	3,089,225,730
2007	3,070,312,328	101,438,368	82,533,972	3,089,216,724
2008	3,069,628,787	101,438,368	82,540,972	3,088,526,183
2009	3,067,626,290	101,438,368	82,540,972	3,086,523,686
2010	3,067,626,290	101,438,368	82,540,972	3,086,523,686
2011	3,069,535,195	101,438,368	82,540,972	3,088,432,591
2012	3,064,980,617	101,438,368	82,540,972	3,083,878,013
2013	3,064,980,617	101,438,368	82,540,972	3,083,878,013
2014	3,064,980,617	101,438,368	82,540,972	3,083,878,013

Notes:

Beginning with the fiscal year ended June 30, 2002, exemptions are netted directly against the individual property categories.

In 1978 the voters of the State of California passed Proposition 13 which limited property taxes to a total maximum rate of 1% based upon the assessed value of the property being taxed. Each year, the assessed value of property may be increased by an "inflation factor" (limited to a maximum increase of 2%). With few exceptions, property is only reassessed at the time that it is sold to a new owner. At that point, the new assessed value is reassessed at the purchase price of the property sold. The assessed valuation data shown above represents the only data currently available with respect to the actual market value of taxable property and is subject to the limitations described above.

\* Total direct tax rate is the weighted average of all individual direct rates applied to by the government preparing the statistical section information and excludes revenues derived from aircraft. Beginning in 2013-14, the Total Direct Tax Rate no longer includes revenues generated from the former redevelopment tax areas. Challenges to recognized enforceable obligations are assumed to have been resolved during 2012-13. For the proposes of this report, residual revenue is assumed to be distributed to the City in the same proportion as general fund revenue.

Redevelopment Agency

Secured	Unsecured	Less: Exemptions	Taxable Assessed Value	Total Direct Tax Rate
\$ 4,976,039,997	\$ 212,157,032	\$ 89,002,400	\$ 5,099,194,629	0.44894%
5,498,360,086	190,250,992	98,904,230	5,589,706,848	0.48877%
6,073,405,708	234,532,935	105,484,147	6,202,454,496	0.53955%
6,522,611,781	223,161,571	108,888,418	6,636,884,934	0.56998%
6,640,331,942	246,139,801	115,830,355	6,770,641,388	0.57846%
6,475,021,589	223,131,714	85,047,489	6,613,105,814	0.56382%
6,671,290,676	234,915,169	127,617,865	6,778,587,980	0.56886%
6,810,028,867	260,385,471	135,330,222	6,935,084,116	0.57837%
6,918,154,624	217,478,421	120,375,213	7,015,257,832	0.58373%
7,126,139,657	179,837,353	133,206,501	7,172,770,509	0.09509% *

CITY OF WESTMINSTER

WATER CUSTOMERS

Current Year and Nine Years Ago

Water Customer	2014		2005	
	Water Charges	Percent of Total Water Revenues	Water Charges	Percent of Total Water Revenues
City of Westminster	\$ 275,560	1.95%	\$ 141,091	1.74%
Arnel Management	181,489	1.29%	144,476	1.78%
Westminster School District	139,790	0.99%	93,839	1.16%
Los Alisos	134,057	0.95%	42,790	0.53%
Huntington Beach Union High School	124,509	0.88%	-	0.00%
Garden Grove Unified	118,144	0.84%	61,143	0.75%
Pembroke Mgmt Company	88,693	0.63%	-	0.00%
Westminster Village HOA	79,408	0.56%	51,012	0.63%
Mission Del Amo Mobile Home Park	66,999	0.48%	44,467	0.55%
Prado Verde Estates	64,540	0.46%	34,148	0.42%
Tres Vidas Apartments	59,787	0.42%	35,866	0.44%
Windmill Apartments	54,992	0.39%	35,861	0.44%
Rancho del Sol	-	0.00%	43,623	0.54%
Granite Park Lane	-	0.00%	43,095	0.53%
Total	<u>\$ 1,387,968</u>		<u>\$ 771,411</u>	
Total Metered Water Sales	<u>\$ 14,099,587</u>		<u>\$ 8,105,317</u>	

Source: City of Westminster

CITY OF WESTMINSTER

WATER RATES

Last Ten Fiscal Years

<u>Fiscal Year Ended June 30,</u>	<u>Monthly Base Rate</u>	<u>Rate per 1,000 Gallons</u>
2005	\$ 4.82	\$ 1.26
2006	4.82	1.26
2007	4.82	1.26
2008	5.21	1.36
2009	5.21	1.56
2010	5.78	1.97
2011	6.52	2.25
2012	6.52	2.30
2013	6.52	2.30
2014	7.30	2.30

Note:

Rates are based on 5/8" meter, which is the standard household meter size. The City charges an excess-use rate above normal demand.

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CITY OF WESTMINSTER

WATER SOLD BY TYPE OF CUSTOMER

Last Ten Fiscal Years  
(in millions of gallons)

Fiscal Year Ended June 30,	Type of Customer					Total
	Residential	Industrial	Commercial	Military	Government	
2005	\$ 7,740,877	\$ 91,961	\$ 1,521,968	\$ -	\$ 107,159	\$ 9,461,965
2006	8,338,946	103,672	1,661,118	-	118,161	10,221,897
2007	8,477,163	91,779	1,617,759	-	92,457	10,279,158
2008	8,454,873	107,602	1,696,826	-	102,111	10,361,412
2009	9,125,193	105,137	1,750,138	-	106,469	11,086,937
2010	10,159,526	122,059	2,027,216	-	111,499	12,420,300
2011	11,304,445	120,700	2,311,541	-	96,485	13,833,171
2012	11,620,170	119,472	2,561,499	-	104,206	14,405,347
2013	12,038,551	111,678	2,564,280	-	98,127	14,812,636
2014	11,918,276	121,814	2,657,925	-	106,287	14,804,302

Total direct rate  
per 1,000 gallons



CITY OF WESTMINSTER

RATIOS OF OUTSTANDING DEBT BY TYPE

Last Ten Fiscal Years

Fiscal Year Ended June 30,	Governmental Activities				
	Tax Allocation Bonds	Leases Payable	Certificates of Participation	Notes Payable	Total Governmental Activities
2005	\$ 40,805,000	\$ -	\$ 9,133,691	\$ 300,000	\$ 50,238,691
2006	36,925,000	-	8,498,219	300,000	45,723,219
2007	32,895,000	-	7,837,747	300,000	41,032,747
2008	30,140,000	-	7,479,879	300,000	37,919,879
2009	103,195,000	-	6,699,671	300,000	110,194,671
2010	102,235,000	-	5,889,463	300,000	108,424,463
2011	141,340,000	-	5,054,255	300,000	146,694,255
2012	-	-	4,850,000	-	4,850,000
2013	-	-	4,360,000	-	4,360,000
2014	-	552,088	3,855,000	-	4,407,088

Notes: Details regarding the City's outstanding debt can be found in the notes to basic financial statements.

Business-type Activity					
<u>Certificates of Participation</u>	<u>Loans Payable</u>	<u>Total Business-type Activity</u>	<u>Total Primary Government</u>	<u>Percentage of Personal Income</u>	<u>Debt per Capita</u>
\$ 3,936,086	\$ 4,157,757	\$ 8,093,843	\$ 58,332,534	5.16%	\$ 632
3,802,154	3,886,724	7,688,878	53,412,097	3.55%	577
3,663,223	3,604,845	7,268,068	48,300,815	3.15%	520
4,619,091	2,386,023	7,005,114	44,924,993	2.88%	483
4,220,083	2,296,152	6,516,235	116,710,906	8.04%	1,251
3,806,075	2,203,127	6,009,202	114,433,665	7.78%	1,214
3,377,067	2,106,835	5,483,902	152,178,157	9.97%	1,692
3,250,000	2,007,163	5,257,163	10,107,163	0.63%	111
3,030,000	1,903,992	4,933,992	9,293,992	0.56%	102
2,800,000	1,797,198	4,597,198	9,004,286	0.51%	98

CITY OF WESTMINSTER

RATIO OF GENERAL BONDED DEBT OUTSTANDING

Last Ten Fiscal Years

Fiscal Year Ended June 30,	Outstanding General Bonded Debt			Percent of Assessed Value	Per Capita
	General Obligation Bonds	Tax Allocation Bonds	Total		
2005	\$ -	\$ -	\$ -	0.00%	\$ -
2006	-	-	-	0.00%	-
2007	-	-	-	0.00%	-
2008	-	-	-	0.00%	-
2009	-	-	-	0.00%	-
2010	-	-	-	0.00%	-
2011	-	-	-	0.00%	-
2012	-	-	-	0.00%	-
2013	-	-	-	0.00%	-
2014	-	-	-	0.00%	-

General bonded debt is debt payable with governmental fund resources and general obligation bonds recorded in enterprise funds (of which, the City has none).

CITY OF WESTMINSTER

DIRECT AND OVERLAPPING DEBT

June 30, 2014

2013-14 Assessed Valuation:		<u>\$ 7,176,140,802</u>	
	<u>Percentage</u>	<u>Total Debt</u>	<u>City's Share of</u>
	<u>Applicable (1)</u>	<u>6/30/2014</u>	<u>Debt 6/30/14</u>
<u>Overlapping Tax and Assessment Debt:</u>			
Metropolitan Water District	0.327%	\$ 132,275,000	\$ 432,539
Coast Community College District	6.733%	632,413,698	42,580,414
Garden Grove Unified School District	8.811%	244,995,160	21,586,524
Huntington Beach Union High School District	12.606%	206,874,998	26,078,662
Westminster School District	61.309%	76,388,307	46,832,907
Total Overlapping Tax and Assessment Debt		<u>\$ 1,292,947,163</u>	<u>\$ 137,511,046</u>
<u>Direct and Overlapping General Fund Debt:</u>			
Orange County General Fund Obligations	1.622%	\$ 145,476,000	\$ 2,359,621
Orange County Pension Obligations	1.622%	32,195,288	522,208
Orange County Board of Education Certificates of Participation	1.622%	15,500,000	251,410
Municipal Water District of Orange County Water Facilities Corporation	1.936%	7,775,000	150,524
Huntington Beach Union High School District Certificates of Participation	12.606%	59,921,090	7,553,653
Ocean View School District Certificates of Participation	5.340%	15,720,000	839,448
Westminster School District Certificates of Participation	61.309%	22,870,000	14,021,368
<b>City of Westminster Certificates of Participation</b>	<b>100.000%</b>	<b>3,855,000</b>	<b>3,855,000</b>
Total Gross Direct and Overlapping General Fund Debt		<u>\$ 303,312,378</u>	<u>\$ 29,553,232</u>
Less: MWDOC Water Facilities Corporation (100% self-supporting)			150,524
Total Net Direct and Overlapping General Fund Debt			<u>\$ 29,402,708</u>
<u>Overlapping Tax Increment Debt: (Successor Agency):</u>	100.000%	<u>\$ 121,685,000</u>	<u>\$ 121,685,000</u>
<b>Total Direct Debt</b>			<b>\$ 3,855,000</b>
Total Gross Overlapping Debt			\$ 284,894,278
Total Net Overlapping Debt			\$ 284,743,754
Gross Combined Total Debt			\$ 288,749,278 (2)
Net Combined Total Debt			\$ 288,598,754

(1) The percentage of overlapping debt applicable to the city is estimated using taxable assessed property value. Applicable percentages were estimated by determining the portion of the overlapping district's assessed value that is within the boundaries of the city divided by the district's total taxable assessed value.

(2) Excludes tax and revenue anticipation notes, enterprise revenue, mortgage revenue bonds and non-bonded capital lease obligations.

Ratios to 2013-14 Assessed Valuation:

Total Overlapping Tax and Assessment Debt	1.92%
<b>Total Direct Debt (\$3,855,000)</b>	<b>0.05%</b>
Gross Combined Total Debt	4.02%
Net Combined Total Debt	4.02%

Ratios to Redevelopment Successor Agency Incremental Valuation (\$4,009,721,817):

Total Overlapping Tax Increment Debt	3.03%
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Source: California Municipal Statistics

CITY OF WESTMINSTER

LEGAL DEBT MARGIN INFORMATION

Last Ten Fiscal Years

	Fiscal Year Ended June 30,			
	2005	2006	2007	2008
Assessed valuation	\$ 3,171,581,353	\$ 3,171,752,702	\$ 3,171,750,696	\$ 3,171,050,607
Conversion percentage	25%	25%	25%	25%
Adjusted assessed valuation	792,895,338	792,938,176	792,937,674	792,762,652
Debt limit percentage	15%	15%	15%	15%
Debt limit	118,934,301	118,940,726	118,940,651	118,914,398
Total net debt applicable to limitation: General obligation bonds	-	-	-	-
Legal debt margin	<u>\$ 118,934,301</u>	<u>\$ 118,940,726</u>	<u>\$ 118,940,651</u>	<u>\$ 118,914,398</u>
Total debt applicable to the limit as a percentage of debt limit	0.0%	0.0%	0.0%	0.0%

The Government Code of the State of California provides for a legal debt limit of 15% of gross assessed valuation. However, this provision was enacted when assessed valuation was based upon 25% of market value. Effective with the 1981-82 fiscal year, each parcel is now assessed at 100% of market value (as of the most recent change in ownership for that parcel). The computations shown above reflect a conversion of assessed valuation data for each fiscal year that was in effect at the time that the legal debt margin was enacted by the State of California for local governments located within the state.

Fiscal Year Ended June 30,					
2009	2010	2011	2012	2013	2014
\$ 3,171,067,155	\$ 3,169,064,658	\$ 3,168,813,154	\$ 3,170,973,563	\$ 7,023,383,445	\$ 7,176,140,802
25%	25%	25%	25%	25%	25%
792,766,789	792,266,165	792,203,289	792,743,391	1,755,845,861	1,794,035,201
15%	15%	15%	15%	15%	15%
118,915,018	118,839,925	118,830,493	118,911,509	263,376,879	269,105,280
-	-	-	-	-	-
<u>\$ 118,915,018</u>	<u>\$ 118,839,925</u>	<u>\$ 118,830,493</u>	<u>\$ 118,911,509</u>	<u>\$ 263,376,879</u>	<u>\$ 269,105,280</u>
0.0%	0.0%	0.0%	0.0%	0.0%	0.0%

CITY OF WESTMINSTER

PLEDGED-REVENUE COVERAGE

Last Ten Fiscal Years

Fiscal Year Ended June 30,	Certificates of Participation					Coverage
	Water Revenue	Less Operating Expenses	Net Available Revenue	Debt Service		
				Principal	Interest	
2005	\$ 10,524,867	\$ 9,035,378	\$ 1,489,489	\$ 145,000	\$ 188,241	4.47
2006	10,259,147	9,237,504	1,021,643	150,000	181,802	3.08
2007	10,817,613	9,885,518	932,095	155,000	175,146	2.82
2008	10,956,615	10,096,961	859,654	200,011	291,052	1.75
2009	11,238,147	10,284,546	953,601	473,459	243,728	1.33
2010	12,730,344	10,334,102	2,396,242	490,165	230,258	3.33
2011	14,446,563	10,623,725	3,822,838	506,930	215,261	5.29
2012	14,914,482	10,533,453	4,381,029	518,758	199,751	6.10
2013	14,892,006	10,626,700	4,265,306	275,651	183,875	9.28
2014	14,778,408	11,214,693	3,563,715	287,609	175,282	7.70

Notes: Details regarding the City's outstanding debt can be found in the notes to basic financial statements.  
Operating expenses do not include interest or depreciation expenses.

CITY OF WESTMINSTER

DEMOGRAPHIC AND ECONOMIC STATISTICS

Last Ten Fiscal Years

Fiscal Year Ended June 30,	Population (1)	Personal Income (in billions)(2) *	Per Capita Personal Income (2) *	Unemployment Rate (3)
2005	92,270	\$ 133.0	\$ 44,453	4.40%
2006	92,566	150.6	57,302	4.10%
2007	92,870	153.4	56,336	4.50%
2008	93,027	155.9	54,979	5.90%
2009	93,284	145.2	51,349	10.30%
2010	94,294	147.1	51,086	10.60%
2011	89,937	152.6	51,091	10.10%
2012	90,677	160.0	52,093	8.90%
2013	91,169	167.4	53,129	7.30%
2014	91,652	177.2	54,623	5.80%

Sources:

(1) State Department of Finance

\* (2) Department of Transportation - Orange County Economic Forecast (estimates last updated 6/30/14)

(3) U.S. Dept of Labor, Bureau of Labor & Statistics (estimates last updated 6/30/14)



CITY OF WESTMINSTER

PRINCIPAL EMPLOYERS

Current Year and Nine Years Ago

Employer	2014		2005	
	Number of Employees	Percent of Total Employment	Number of Employees	Percent of Total Employment
Westminster School District	682	1.46%	2005 Data not available	
Kindred Hospital Westminster	483	1.04%		
Walmart	383	0.82%		
City of Westminster	367	0.79%		
Target	350	0.75%		
Macy's	280	0.60%		
Westminster High School	225	0.48%		
Honda World	197	0.42%		
Home Depot	158	0.34%		
JC Penney Co	150	0.32%		

"Total Employment" as used above represents the total employment of all employers located within City limits.

CITY OF WESTMINSTER

FULL-TIME AND PART-TIME CITY EMPLOYEES  
BY FUNCTION

Last Ten Fiscal Years

Function	Fiscal Year Ended June 30,									
	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
General government	57	47	46	47	49	47	39	33	22	32
Public safety	174	169	168	174	171	167	162	158	141	145
Public works	36	35	38	36	34	29	30	28	28	29
Community development	39	50	46	43	40	43	42	39	22	19
Community service	64	64	66	73	74	68	63	60	49	54
Water	30	28	29	31	29	28	28	27	25	24
Total	<u>400</u>	<u>393</u>	<u>393</u>	<u>404</u>	<u>397</u>	<u>382</u>	<u>364</u>	<u>345</u>	<u>287</u>	<u>303</u>

CITY OF WESTMINSTER

OPERATING INDICATORS  
BY FUNCTION

Last Ten Fiscal Years

Function	Fiscal Year Ended June 30,									
	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
Police:										
Arrests	2,384	2,694	2,568	*1,663	2,092	2,553	2,547	2,513	2,960	2,528
Traffic violations	10,863	11,763	8,796	6,547	6,662	11,432	11,106	8,407	5,566	6,424
Parking violations	18,321	21,839	21,731	15,884	19,102	15,504	16,322	15,193	12,525	19,979
Fire:										
Number of calls answered	5,898	5,804	5,665	*4,248	5,835	5,781	5,880	6,006	6,446	6,201
Inspections conducted	1,552	2,846	1,547	*644	1,820	1,347	1,945	1,555	513	1,028
Public works:										
Street resurfacing (miles)	11.73	7.00	9.00	18.00	15.00	18.00	16.78	15.00	5.50	5.00
Parks and recreation:										
Number of recreation classes	673	988	924	991	786	532	1,391	1,143	1,081	1,218
Number of facility rentals	76	84	89	85	80	80	87	97	72	59
Water:										
New connections	284	56	38	**7,095	**4,214	**3,725	**3,317	30	33	28
Average daily consumption (in hundred cubic feet)	15,576	15,176	15,367	14,910	14,678	13,477	13,219	13,724	14,054	14,374

\* As of September 30, 2008

\*\* Includes replacement meters

CITY OF WESTMINSTER  
 CAPITAL ASSET STATISTICS  
 BY FUNCTION

Last Ten Fiscal Years

Function	Fiscal Year Ended June 30,									
	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
Police:										
Stations	1	1	1	1	1	1	1	1	1	1
Fire:										
Fire stations	3	3	3	3	3	3	3	3	3	3
Public works:										
Street (miles)	171	171	171	171	180	180	180	180	180	180
Streetlights	4,687	4,687	4,695	4,697	4,697	4,697	4,662	4,747	4,733	4,733
Traffic signals	63	64	64	68	66	66	68	68	68	68
Parks and recreation:										
Parks	25	25	24	24	25	25	25	25	24	24
Community centers	1	1	1	1	1	1	1	1	1	1
Water:										
Water mains (miles)	157	157	230	230	230	230	230	230	230	230
Maximum daily capacity (in acre per feet per day)	60	60	76	76	76	76	73	73	73	90

Source: City of Westminster