# (A COMPONENT UNIT OF THE CITY OF COSTA MESA)

FINANCIAL REPORT

WITH REPORT ON AUDIT
BY INDEPENDENT
CERTIFIED PUBLIC ACCOUNTANTS

**JUNE 30, 2016** 

### TABLE OF CONTENTS

### June 30, 2016

	Page <u>Number</u>
Independent Auditors' Report	1 - 2
Basic Financial Statements:	
Government-wide Financial Statements:	
Statement of Net Position	3
Statement of Activities	4
Fund Financial Statements:	
Balance Sheet - Governmental Funds	5
Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position	6
Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds	7
Reconciliation of the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances to the Statement of Activities	8
Notes to the Basic Financial Statements	9 - 27



#### INDEPENDENT AUDITORS' REPORT

The Board of Directors Costa Mesa Public Financing Authority Costa Mesa, California

We have audited the accompanying financial statements of the governmental activities and each major fund of the Costa Mesa Public Financing Authority (the Authority), (a component unit of the City of Costa Mesa, California) as of and for the year ended June 30, 2016, and the related notes to the basic financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error

#### **Auditors' Responsibility**

Our responsibility is to express opinions on these basic financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the basic financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the basic financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditors consider internal control relevant to the Authority's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the basic financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the Authority as of June 30, 2016, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of a Matter**

As described more fully in Note 1A, the basic component unit financial statements present only the Authority and are not intended to present fairly the financial position and results of operations of the City of Costa Mesa, California in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Prior Year Comparative Information

The statements include summarized prior year comparative information. Such information does not include sufficient detail to constitute a presentation in accordance with accounting principles generally accepted in the United States of America. Accordingly, such information should be read in conjunction with the Authority's financial statements for the year ended June 30, 2015, from which such summarized information was derived.

### Required Supplementary Information

White Nelson Diehl Guans UP

Management has not presented the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Irvine, California November 30, 2016

### STATEMENT OF NET POSITION

June 30, 2016 (With comparative totals for June 30, 2015)

	 Governmental Activities				
	 2016		2015		
ASSETS:					
Cash and investments with fiscal agent (Note 2)	\$ 4,356,813	\$	4,334,210		
Leases receivable (Notes 3a and 3c)	19,679,007		22,169,546		
Investment in bonds (Note 2)	 965,000		1,115,000		
TOTAL ASSETS	 25,000,820		27,618,756		
LIABILITIES:					
Interest payable	278,521		295,921		
Noncurrent liabilities (Note 3):					
Due within one year	2,755,000		2,650,000		
Due in more than one year	 21,620,000		24,375,000		
TOTAL LIABILITIES	 24,653,521		27,320,921		
NET POSITION:					
Restricted for debt service	 347,299		297,835		
TOTAL NET POSITION	\$ 347,299	\$	297,835		

### STATEMENT OF ACTIVITIES

For the year ended June 30, 2016 (With comparative totals for the year ended June 30, 2015)

				Program Revenues			Net (Expense and Changes i	n N	et Position		
Functions/programs		Expenses		Charg for Service	•	Operating Grants an	g ıd	Capital Grants and Contributions	 2016		2015
Governmental activities:		Lapenses	_	<u>JCI VII</u>	ccs	Contribution	7113	Contributions	 2010		2013
Interest on											
long-term debt	\$	1,071,778	_:	\$		\$		\$ -	\$ (1,071,778)	\$	(1,165,644)
Total governmental activities	\$	1,071,778	<u>:</u>	\$		\$	_	\$ -	 (1,071,778)		(1,165,644)
			Gene	eral re	eveni	ies:					
			Inv	estme	nt in	come			 1,121,242		1,229,161
			Тс	otal ge	enera	l revenues			1,121,242		1,229,161
	Changes in net position						49,464		63,517		
			NET	POS	ITIO	N AT					
			BE	BEGINNING OF YEAR					297,835		234,318
			NET	POS	ITIO	N AT END	OF `	YEAR	\$ 347,299	\$	297,835

### BALANCE SHEET GOVERNMENTAL FUNDS

June 30, 2016 (With comparative totals for June 30, 2015)

	Refunding	Revenue	a ia				
	Certificates of	Refunding Bonds	Certificates of	Total			
	Participation	2006	Participation		Governmental Funds		
	2003	Series A	2007	2016	2015		
ASSETS							
Cash and investments							
with fiscal agent	\$ 1,273,442	\$ 785,820	\$ 2,297,551	\$ 4,356,813	\$ 4,334,210		
Leases receivable	2,201,558	-	17,477,449	19,679,007	22,169,546		
Investment in bonds		965,000		965,000	1,115,000		
TOTAL ASSETS	\$ 3,475,000	\$ 1,750,820	\$ 19,775,000	\$ 25,000,820	\$ 27,618,756		
DEFERRED INFLOWS							
OF RESOURCES AND							
FUND BALANCES							
DEFERRED INFLOWS							
OF RESOURCES:							
Unavailable lease revenue	\$ 2,201,558	\$ -	\$ 17,477,449	\$ 19,679,007	\$ 22,169,546		
TOTAL DEFERRED							
INFLOWS OF							
RESOURCES	2,201,558		17,477,449	19,679,007	22,169,546		
FUND BALANCES:							
Restricted for:							
Debt service	1,273,442	1,750,820	2,297,551	5,321,813	5,449,210		
TOTAL							
FUND BALANCES	1,273,442	1,750,820	2,297,551	5,321,813	5,449,210		
TOTAL DEFERRED							
INFLOWS OF							
RESOURCES AND							
FUND BALANCES	\$ 3,475,000	\$ 1,750,820	\$ 19,775,000	\$ 25,000,820	\$ 27,618,756		

See accompanying notes to the basic financial statements.

### RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION

June 30, 2016

Fund balances for governmental funds

\$ 5,321,813

Amounts reported for governmental activities in the Statement of Net Position are different because:

Long-term liabilities applicable to the Authority's governmental activities are not due and payable in the current period and, accordingly, are not reported as governmental fund liabilities. All liabilities (both current and long-term) are reported in the Statement of Net Position.

Revenue bonds (1,125,000) Certificates of participation (23,250,000)

Accrued interest payable for the current portion of interest due on long-term debt has not been reported in the governmental funds.

Interest payable - revenue bonds (23,526)
Interest payable - certificates of participation (254,995)

Revenues relating to leases receivable are measurable but not available and, accordingly, are recorded as unavailable revenue in the governmental funds under the modified accrual basis of accounting.

19,679,007

Net position of governmental activities

\$ 347,299

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

For the year ended June 30, 2016 (With comparative totals for the year ended June 30, 2015)

	Refunding Certificates of Participation 2003	R	Revenue Refunding Bonds 2006 Series A	Certificates of Participation 2007	Governme 2016	otal ental	Funds 2015
REVENUES:							
Interest from bonds	\$ -	\$	92,544	\$ -	\$ 92,544	\$	104,165
Other interest	135		2	244	381		417
Lease principal payments	1,070,000		-	1,420,000	2,490,000		2,390,000
Lease interest payments	182,713		-	845,604	1,028,317		1,124,579
TOTAL REVENUES	1,252,848		92,546	2,265,848	3,611,242		3,619,161
EXPENDITURES: Current:							
Trustee fees	7		-	14	21		236
Debt service:							
Principal	1,070,000		160,000	1,420,000	2,650,000		2,540,000
Interest	182,713		60,301	845,604	1,088,618		1,192,245
TOTAL EXPENDITURES	1,252,720		220,301	2,265,618	3,738,639		3,732,481
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER)							
EXPENDITURES	128		(127,755)	230	(127,397)		(113,320)
FUND BALANCES AT							
BEGINNING OF YEAR	1,273,314		1,878,575	2,297,321	5,449,210		5,562,530
FUND BALANCES AT END OF YEAR	\$ 1,273,442	\$	1,750,820	\$ 2,297,551	\$ 5,321,813	\$	5,449,210

# RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES

For the year ended June 30, 2016

Net change in fund balances - total governmental funds	\$ (127,397)
Amounts reported for governmental activities in the Statement of Activities are different because:	
Repayment of long-term debt principal is an expenditures in the governmental funds and, thus, has the effect of reducing the fund balances because current financial resources have been used. For the Authority as a whole, however, the principal payments reduce the liabilities in the Statement of Net Position and do not result in an expense in the Statement of Activities.	
Debt service principal - revenue bonds	160,000
Debt service principal - certificates of participation	2,490,000
The Statement of Net Position includes accrued interest on long-term debt. The net change in accrued interest for the current period is reported on the Statement of Activities.	16,861
Revenues relating to leases receivable that do not meet the "availability" criteria for revenue recognition and therefore are not reported as revenue in the funds.	(2,490,000)
Change in net position of governmental activities	\$ 49,464

#### NOTES TO THE BASIC FINANCIAL STATEMENTS

June 30, 2016

#### 1. REPORTING ENTITY AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:

### A. Description of the Reporting Entity:

The Costa Mesa Public Financing Authority (the Authority) was created by a joint powers agreement between the City of Costa Mesa (the City) and the former Costa Mesa Redevelopment Agency (the Agency), dated August 20, 1990. It was created pursuant to Articles 1 through 4 of Chapter 5, Division 7, Title 1 of the Government Code of the State of California in accordance with the provisions of the Mello-Roos Local Bond Pooling Act of 1985. The Authority was created for the purpose of providing financing for capital improvements, acquisition of capital improvements, and the purchase of local obligations. Article 4 authorizes the Authority to borrow money for the purpose of financing the acquisition of capital improvements and to lease capital improvements to the City.

The Authority is an integral part of the reporting entity of the City. The financial activity of the Authority has been included within the scope of the basic financial statements of the City because the City Council of the City of Costa Mesa is the governing board over the operations of the Authority. Only the financial activity of the Authority is included herein, therefore, these financial statements do not purport to represent the financial position or results of operations of the City.

#### B. Basis of Accounting and Measurement Focus:

The basic financial statements of the Authority are composed of the following:

- Government-wide financial statements
- Fund financial statements
- Notes to the basic financial statements

Government-wide financial statements display information about the reporting government as a whole, except for its fiduciary activities. These statements include separate columns for the governmental and business-type activities of the primary government (including its blended component units), as well as its discretely presented component units. The Authority has no business-type activities or discretely presented component units.

### NOTES TO THE BASIC FINANCIAL STATEMENTS (CONTINUED)

June 30, 2016

### 1. REPORTING ENTITY AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED):

#### B. Basis of Accounting and Measurement Focus (Continued):

Government-wide financial statements are presented using the economic resources measurement focus and the accrual basis of accounting. Measurement focus indicates the type of resources being measured. Under the economic resources measurement focus, all (both current and long-term) economic resources and obligations of the reporting government are reported in the government-wide financial statements. Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Under the accrual basis of accounting, revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets, and liabilities resulting from nonexchange transactions are recognized in accordance with the requirements of GASB Statement No. 33.

Program revenues include charges for services and payments made by parties outside of the reporting government's citizenry if that money is restricted to a particular program. Program revenues are netted with program expenses in the statement of activities to present the net cost of each program.

Amounts paid to acquire capital assets are capitalized as assets in the government-wide financial statements, rather than reported as expenditures. Proceeds of long-term debt are recorded as liabilities in the government-wide financial statements, rather than as other financing sources. Amounts paid to reduce long-term indebtedness of the reporting government are reported as reductions of the related liabilities, rather than as expenditures.

When both restricted and unrestricted resources are combined, expenses are considered to be paid first from restricted resources, and then from unrestricted resources.

#### **Fund Financial Statements**

The underlying accounting system of the Authority is organized and operated on the basis of separate funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, deferred inflows of resources, fund equity, revenues and expenditures or expenses, as appropriate. Governmental resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

# NOTES TO THE BASIC FINANCIAL STATEMENTS (CONTINUED)

June 30, 2016

# 1. REPORTING ENTITY AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED):

B. Basis of Accounting and Measurement Focus (Continued):

### Fund Financial Statements (Continued)

Fund financial statements for the primary government's governmental and fiduciary funds are presented after the government-wide financial statements. These statements display information about major funds individually and other governmental funds in the aggregate for governmental funds. Fiduciary statements include financial information for fiduciary funds and similar component units. Fiduciary funds primarily represent assets held by the Authority in a custodial capacity for other individuals or organizations. The Authority has no fiduciary funds.

#### Governmental Funds

In the fund financial statements, governmental funds are presented using the *modified-accrual basis of accounting*. Their revenues are recognized when they become *measurable* and *available* as fund balances. *Measurable* means that the amounts can be estimated, or otherwise determined. *Available* means that the amounts were collected during the reporting period or soon enough thereafter to be available to finance the expenditures accrued for the reporting period. The Authority uses a sixty day availability period. Unavailable revenues are reported as deferred inflows of resources in the governmental funds.

Revenue recognition is subject to the *measurable* and *availability* criteria for the governmental funds in the fund financial statements. *Exchange transactions* are recognized as revenues in the period in which they are earned (i.e., the related goods or services are provided). *Imposed non-exchange* transactions are recognized as revenues in the period for which they were imposed. If the period of use is not specified, they are recognized as revenues when an enforceable legal claim to the revenues arises or when they are received, whichever occurs first. *Government-mandated and voluntary non-exchange transactions* are recognized as revenues when all applicable eligibility requirements have been met.

In the fund financial statements, governmental funds are presented using the *current financial* resources measurement focus. This means that only current assets, current liabilities and deferred inflows of resources are generally included on their balance sheets. The reported fund balance is considered to be a measure of "available spendable resource". Governmental fund operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in fund balances. Accordingly, they are said to present a summary of sources and uses of "available spendable resources" during a period.

# NOTES TO THE BASIC FINANCIAL STATEMENTS (CONTINUED)

June 30, 2016

# 1. REPORTING ENTITY AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED):

#### B. Basis of Accounting and Measurement Focus (Continued):

#### Governmental Funds (Continued)

Noncurrent portions of long-term receivables due to governmental funds are reported on the balance sheets in spite of their spending measurement focus. Special reporting treatments are used to indicate, however, that they should not be considered "available spendable resources", since they do not represent available fund balance. Recognition of governmental fund type revenues represented by noncurrent receivables are reported as unavailable revenues. Noncurrent portions of other long-term receivables are offset by deferred inflows of resources - unavailable revenue.

Because of the spending measurement focus, expenditure recognition for governmental fund types excludes amounts represented by noncurrent liabilities. Since they do not affect net current assets, such long-term amounts are not recognized as governmental fund type expenditures or fund liabilities.

Amounts expended to acquire capital assets are recorded as expenditures in the year that resources were expended, rather than as fund assets. The proceeds of long-term debt are recorded as an *other financing sources* rather than as fund liabilities. Amounts paid to reduce long-term indebtedness are reported as fund expenditures.

#### C. Activities in Major Funds:

The following debt service funds are presented as major funds in the accompanying basic financial statements:

<u>Refunding Certificates of Participation 2003 Fund</u> - To account for the accumulation of resources for the payment of debt service for certificates of participation principal and interest relating to the 2003 Refunding Certificates of Participation.

<u>Revenue Refunding Bonds 2006 Series A Fund</u> - To account for the accumulation of resources for the payment of debt service for bond principal and interest relating to the 2006 Series A Revenue Refunding Bonds.

<u>Certificates of Participation 2007 Fund</u> - To account for the accumulation of resources for the payment of debt service for certificates of participation principal and interest relating to the 2007 Certificates of Participation.

### NOTES TO THE BASIC FINANCIAL STATEMENTS (CONTINUED)

June 30, 2016

# 1. REPORTING ENTITY AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED):

#### D. New Accounting Pronouncements:

In fiscal year 2015-2016, the Authority implemented Governmental Accounting Standards Board (GASB) Statement No. 72, "Fair Value Measurement and Application". GASB Statement No. 72 requires the Authority to use valuation techniques which are appropriate under the circumstances and are either a market approach, a cost approach or income approach. GASB Statement No. 72 establishes a hierarchy of inputs used to measure fair value consisting of three levels. Level 1 inputs are quoted prices in active markets for identical assets or liabilities. Level 2 inputs are inputs, other than quoted prices included within Level 1, which are observable for the asset or liability, either directly or indirectly. Level 3 inputs are unobservable inputs, and typically reflect management's estimates of assumptions that market participants would use in pricing the asset or liability. GASB Statement No. 72 also contains note disclosure requirements regarding the hierarchy of valuation inputs and valuation techniques that were used for the fair value measurements. There was no material impact on the Authority's financial statements as a result of the implementation of GASB Statement No. 72.

GASB Statement No. 73, "Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68", was required to be implemented in the current fiscal year, except for those provisions that address employer and governmental nonemployer contributing entities for pensions that are not within the scope of GASB Statement No. 68, and is effective for periods beginning after June 15, 2016, and did not impact the District.

GASB Statement No. 76, "The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments", was required to be implemented in the current fiscal year and did not impact the Authority.

GASB Statement No. 79, "Certain External Investment Pools and Pool Participants", was required to be implemented in the current fiscal year, except for certain provisions on portfolio quality, custodial credit risk, and shadow pricing, which are effective for periods beginning after December 15, 2015, and did not impact the Authority.

GASB Statement No. 82 - "Pension Issues an Amendment of GASB Statement No. 67, No. 68 and No. 73", changed the measurement of covered payroll reported in required supplementary information and has been early implemented.

# NOTES TO THE BASIC FINANCIAL STATEMENTS (CONTINUED)

June 30, 2016

#### 1. REPORTING ENTITY AND SIGNIFICANT ACCOUNTING POLICIES (CONTINUED):

D. New Accounting Pronouncements (Continued):

#### Pending Accounting Standards

GASB has issued the following statements, which may impact the Authority's financial reporting requirements in the future:

- GASB 73 "Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68", contain provisions that address employer and governmental nonemployer contributing entities for pensions that are not within the scope of GASB 68, effective for periods beginning after June 15, 2016.
- GASB 74 "Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans", effective for periods beginning after June 15, 2016.
- GASB 75 "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions", effective for periods beginning after June 15, 2017.
- GASB 77 "*Tax Abatement Disclosure*", effective for periods beginning after December 15, 2015.
- GASB 78 "Pensions Provided through Certain Multiple-Employer Defined Benefit Pension Plans", effective for periods beginning after December 15, 2015.
- GASB 79 "Certain External Investment Pools and Pool Participants", contain certain provisions on portfolio quality, custodial credit risk, and shadow pricing, effective for periods beginning after December 15, 2015.
- GASB 80 "Blending Requirements for Certain Component Units", effective for periods beginning after June 15, 2016.
- GASB 81 "Irrevocable Split-Interest Agreements", effective for periods beginning after December 15, 2016.
- GASB 82 "Pension Issues", effective for periods beginning after June 15, 2016, except for certain provisions on selection of assumptions, which are effective in the first reporting period in which the measurement date of the pension liability is on or after June 15, 2017.

# NOTES TO THE BASIC FINANCIAL STATEMENTS (CONTINUED)

June 30, 2016

### 1. REPORTING ENTITY AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED):

#### E. Cash and Investments:

Investments are reported in the accompanying financial statements at fair value.

Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. Changes in fair value that occur during a fiscal year are recognized as investment income reported for that fiscal year. Investment income includes interest earnings, changes in fair value, and any gains or losses realized upon the liquidation, maturity, or sale of investments.

#### F. Investment in Bonds:

Investment in bonds represents the Authority's investment in bonds issued by the Costa Mesa Community Facilities District, a component unit of the City of Costa Mesa.

#### G. Net Position:

Net position of the Authority is restricted. This component of net position consists of constraints placed on net position use through external constraints imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or constraints imposed by law through constitutional provisions or enabling legislation.

#### H. Deferred Outflow/Inflows of Resources:

In addition to assets, the statement of net position and the governmental funds balance sheet will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to future periods and so will not be recognized as an outflow of resources (expense/expenditure) until that. The Authority does not have any applicable deferred outflows of resources.

In addition to liabilities, the statement of net position and the governmental funds balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to future periods and will not be recognized as an inflow of resources (revenue) until that time. The Authority reports unavailable lease revenue as deferred inflows of resources.

### NOTES TO THE BASIC FINANCIAL STATEMENTS (CONTINUED)

June 30, 2016

### 1. REPORTING ENTITY AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED):

#### I. Budgetary Reporting:

Formal budgetary integration is not employed for the Authority because effective control is alternatively achieved through the debt indenture provisions.

#### J. Fund Equity:

The fund balances are reported in the fund statements in the following classification:

<u>Restricted Fund Balance</u> - this includes amounts that can be spent only for specific purposes stipulated by constitution, external resource providers, or through enabling legislation. If the Board action limiting the use of funds is included in the same action (legislation) that created (enables) the funding source, then it is restricted.

#### K. Use of Estimates:

The preparation of financial statements in accordance with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### L. Prior Year Data:

Selected information regarding the prior year has been included in the accompanying financial statements. This information has been included for comparison purposes only and does not represent a complete presentation in accordance with accounting principles generally accepted in the United States of America. Accordingly, such information should be read in conjunction with the Authority's prior year financial statements, from which this selected financial data was derived.

### NOTES TO THE BASIC FINANCIAL STATEMENTS (CONTINUED)

June 30, 2016

#### 2. CASH AND INVESTMENTS:

#### **Cash and Investments**

Cash and investments at June 30, 2016 are classified in the accompanying Statement of Net Position as follows:

Cash and investments with fiscal agent	\$ 4,356,813
Investments in bonds	 965,000
Total Cash and Investments	\$ 5,321,813

Cash and investments held at June 30, 2016 consisted of the following:

#### Investments:

Costa Mesa Community Facilities District Bonds	\$ 965,000
Money market mutual funds	 4,356,813
Total Cash and Investments	\$ 5,321,813

# Investment Authorized by the California Government Code and the City of Costa Mesa's Investment Policy

The table below identifies the investment types that are authorized for the Authority by the California Government Code and the City's investment policy, where more restrictive. The table also identifies certain provisions of the California Government Code and the City's investment policy, where more restrictive that address interest rate risk, credit risk, and concentration of credit risk. This table does not address investments of debt proceeds held by bond trustee that are governed by the provisions of debt agreements of the Authority, rather than the general provisions of the California Government Code or the City's investment policy.

# NOTES TO THE BASIC FINANCIAL STATEMENTS (CONTINUED)

June 30, 2016

#### 2. CASH AND INVESTMENTS (CONTINUED):

# Investment Authorized by the California Government Code and the City of Costa Mesa's Investment Policy (Continued)

Au	thorized by			
Investment Types Ir	vestment	Maximum	Percentage	Investment In
Authorized by State Law	<b>Policy</b>	Maturity*	of Portfolio*	One Issuer*
U.S. Treasury Securities	Yes	5 years	None	None
Federal Agency Securities	Yes	5 years	None	35%
Municipal Securities	Yes	5 years	None	5%
Banker's Acceptances	Yes	180 days	40%	5%
Commercial Paper	Yes	270 days	25%	5%
Federally Insured Time Deposit	Yes	5 Years	None	None
Non-Negotiable Certificates of Deposit	Yes	5 years	20%	None
Certificate of Deposit Placement Service	Yes	5 years	30%	None
Negotiable Certificates of Deposit	Yes	5 years	30%	None
Repurchase Agreements	Yes	1 year	30%	None
Medium-Term Corporate Notes	Yes	5 years	30%	5%
Money Market Mutual Funds	Yes	N/A	20%	None
Mortgage Backed Securities	Yes	5 years	20%	None
County Pooled Investment Funds	Yes	N/A	35%	None
Local Agency Investment Fund	Yes	N/A	None	None

<sup>\*</sup> Based on state law requirements or investment policy requirements, whichever is more restrictive.

#### **Investments Authorized by Debt Agreements**

Investments of debt proceeds held by bond trustee are governed by provisions of the debt agreements, rather than the general provisions of the California Government code or the City's investment policy. The table below identifies the investment types that are generally authorized for investments held by bond trustee. The table also identifies certain provisions of these debt agreements that address interest rate risk, credit risk, and concentration of credit risk.

# NOTES TO THE BASIC FINANCIAL STATEMENTS (CONTINUED)

June 30, 2016

#### 2. CASH AND INVESTMENTS (CONTINUED):

### **Investments Authorized by Debt Agreements (Continued)**

		Maximum	Maximum
	Maximum	Percentage	Investment
Authorized Investment Type	Maturity	Allowed	in One Issuer
United States Treasury Securities	None	None	None
Federal Agency Securities	5 years	None	None
Banker's Acceptances	270 days	None	None
Commercial Paper	365 days	None	None
Money Market Mutual Funds	5 years	20%	10%
Investment Agreements	None	None	None
Interest-Bearing Time Deposits	30 days	None	None
Repurchase Agreements	270 days	None	None
Local Agency Investment Fund	None	None	None
State Obligations	None	None	None
Pre-refunded Municipal Obligations	None	None	None

#### **Disclosures Relating to Interest Rate Risk**

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. One of the ways that the Authority manages its exposure to interest rate risk is by purchasing a combination of shorter term and longer term investments and by timing cash flows from maturities so that a portion of the portfolio is maturing or coming close to maturity evenly over time as necessary to provide the cash flow and liquidity needed for operations.

### NOTES TO THE BASIC FINANCIAL STATEMENTS (CONTINUED)

June 30, 2016

#### 2. CASH AND INVESTMENTS (CONTINUED):

#### **Disclosures Relating to Interest Rate Risk (Continued)**

Information about the sensitivity of the fair values of the Authority's investments (including investments held by bond trustee) to market interest rate fluctuations is provided by the following table that shows the distribution of the Authority's investments by maturity:

	Re	maining Matu			
	12 Months		13 Months		
Investment Type	or Less		or More		 Total
Costa Mesa Community Facilities					
District Bonds	\$	160,000	\$	805,000	\$ 965,000
Money Market Mutual Funds		4,356,813		<u>-</u>	 4,356,813
Total	<u>\$</u>	4,516,813	\$	805,000	\$ 5,321,813

#### **Disclosures Relating to Credit Risk**

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Presented below is the minimum rating required by (where applicable) the California Government Code, the City's investment policy, or debt agreements, and the Standard & Poor's actual rating as of year end for each investment type:

	Minimum Legal			
Investment Type		Total	AAA	<u>Unrated</u>
Costa Mesa Community Facilities	_			
District Bonds	N/A	\$ 965,000	\$ -	\$ 965,000
Money Market Mutual Funds	AAA*	4,356,813	4,356,813	
Total		<u>\$ 5,321,813</u>	\$ 4,356,813	<u>\$ 965,000</u>

N/A - Not Applicable

<sup>\*</sup>As rated by Standard & Poor's at 6/30/16

### NOTES TO THE BASIC FINANCIAL STATEMENTS (CONTINUED)

June 30, 2016

#### 2. CASH AND INVESTMENTS (CONTINUED):

#### **Concentration of Credit Risk**

The investment policy of the City contains no limitations on the amount that can be invested in anyone issuer beyond that stipulated by the California Government Code. Investments in anyone issuer (other than mutual funds and external investment pools) that represent 5% or more of total investments by reporting unit (governmental activities or major fund) are as follows:

		Reported	
Major Fund/Issuer	Investment Type	<u>Amount</u>	Percentage
Revenue Refunding Bond			
Series 2006 A Costa Mesa			
Community Facilities District	Investment in Bonds	\$ 965,000	18.13 %

#### **Custodial Credit Risk**

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for *investments* is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The California Government Code and the City's investment policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits or investments, other than the following provision for deposits: The California Government Code requires that a financial institution secure deposits made by the state or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law (unless so waived by the governmental unit). The market value of the pledged securities in the collateral pool must equal at least 110% of the total amount deposited by the public agencies. California law also allows financial institutions to secure Authority deposits by pledging first trust deed mortgage notes having a value of 150% of the secured public deposits.

#### **Fair Value Measurements**

The Authority categorizes its fair value measurement within the fair value hierarchy. The hierarchy is based on the relative inputs used to measure the fair value of the investments. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1 measurements) and the lowest priority to unobservable inputs (Level 3 measurements).

# NOTES TO THE BASIC FINANCIAL STATEMENTS (CONTINUED)

June 30, 2016

#### 2. CASH AND INVESTMENTS (CONTINUED):

#### **Fair Value Measurements (Continued)**

The three levels of the fair value hierarchy are described as follows:

- Level 1: Inputs to the valuation methodology are unadjusted quoted prices for identical assets in active markets that the Authority has the ability to access.
- Level 2: Inputs to the valuation methodology include:
  - Quoted prices for similar assets in active markets;
  - Quoted prices for identical or similar assets in inactive markets;
  - Inputs other than quoted prices that are observable for the asset;
  - Inputs that are derived principally from or corroborated by observable market data by correlation or other means.
- Level 3: Inputs to the valuation methodology are unobservable and significant to the fair value measurement. Unobservable inputs reflect the Authority's own assumptions about the inputs market participants would use in pricing the asset (including assumptions about risk). Unobservable inputs are developed based on the best information available in the circumstances and may include the Authority's own data.

The asset's level within the hierarchy is based on the lowest level of input that is significant to the fair value measurement. Valuation techniques used need to maximize the use of observable inputs and minimize the use of unobservable inputs.

The determination of what constitutes observable requires judgment by the Authority's management. Authority management considers observable data to be that market data, which is readily available, regularly distributed or updated, reliable, and verifiable, not proprietary, and provided by multiple independent sources that are actively involved in the relevant market.

The categorization of an investment within the hierarchy is based upon the relative observability of the inputs to its fair value measurement and does not necessarily correspond to Authority management's perceived risk of that investment.

The methods described may produce a fair value calculation that may not be indicative of net realizable value or reflective of future fair values. The use of different methodologies or assumptions to determine the fair value of certain financial instruments could result in a different fair value measurement at the reporting date.

When available, quoted prices are used to determine fair value. When quoted prices in active markets are available, investments are classified within Level 1 of the fair value hierarchy. When quoted prices in active markets are not available, fair values are based on evaluated prices received by Authority's asset manager from third party service provider.

The following is a description of the recurring valuation methods and assumptions used by the Authority to estimate the fair value of its investments.

# NOTES TO THE BASIC FINANCIAL STATEMENTS (CONTINUED)

June 30, 2016

#### 2. CASH AND INVESTMENTS (CONTINUED):

#### **Fair Value Measurements (Continued)**

The Authority's investments in the Costa Mesa Community Facilities District Bonds are valued based on cost as these investments are not traded on, and therefore, are categorized in Level 3. When valuing Level 3 securities, the inputs or methodology are not necessarily an indication of the risks associated with investing in those securities. Changes in valuation techniques may result in transfers into or out of an assigned level within the disclosure hierarchy.

Investment Type	Quoted Prices Level 1	Observable Inputs Level 2	Unobservable Inputs Level 3	<u>Total</u>
Costa Mesa Community Facilities				
District Bonds	<u>\$</u> _	\$ -	\$ 965,000	\$ 965,000
Total Leveled Investments	\$ -	<u>\$</u>	\$ 965,000	965,000
Held by Trustee:				
Money Market Mutual Funds*				4,356,813
Total Investment Portfolio				\$ 5,321,813

<sup>\*</sup>Not subject to fair value measurements.

#### 3. LONG-TERM LIABILITIES:

The following is a summary of changes in long-term liabilities of the Authority for the year ended June 30, 2016:

					Due	Due in
	Balance			Balance	Within	More Than
	July 1, 2015	Additions	Retirements	June 30, 2016	One Year	One Year
2003 Refunding						
Certificates of						
Participation	\$ 4,545,000	\$ -	\$ (1,070,000)	\$ 3,475,000	\$ 1,110,000	\$ 2,365,000
Series 2006A Refunding						
Bonds	1,285,000	-	(160,000)	1,125,000	165,000	960,000
2007 Certificates						
of Participation	21,195,000		(1,420,000)	19,775,000	1,480,000	18,295,000
Totals	\$ 27,025,000	<u>\$</u>	<u>\$ (2,650,000)</u>	\$ 24,375,000	\$ 2,755,000	<u>\$ 21,620,000</u>

# NOTES TO THE BASIC FINANCIAL STATEMENTS (CONTINUED)

June 30, 2016

#### 3. LONG-TERM LIABILITIES (CONTINUED):

#### A. 2003 Refunding Certificates of Participation:

The Authority issued \$14,340,000 of 2003 Refunding Certificates of Participation on October 1, 2003. The certificates mature serially from October 1, 2004 through October 1, 2018 in annual principal payments ranging from \$805,000 to \$1,210,000 and bear interest rates ranging from 2.00% to 4.20%. The certificates are issued in denominations of \$5,000. There is a reserve requirement of \$1,273,442 which is the lesser of 125% of the remaining average annual aggregate lease payments or the maximum annual debt service requirement of the issue. At June 30, 2016, the Authority had \$1,273,442 on reserve with the fiscal agent. The principal balance outstanding on the bonds as of June 30, 2016 is \$3,475,000.

The certificates were issued in connection with the lease and leaseback of certain real property and improvements thereto comprising the Civic Center (the "Project") currently owned by the City of Costa Mesa (the "City"). The Project will be leased by the City to the Authority, and the Authority will lease back the Project to the City. The City is required under the lease agreement to make payments in each fiscal year to the Authority in consideration of the use and possession of the Project from any source of available funds in an amount sufficient to pay the annual principal and interest due with respect to the bonds.

The lease agreement requires the City to make lease payments to the Authority on each March 15 and September 15 preceding the debt service payment date, commencing March 15, 2004. Lease payments are paid by the City directly to the Trustee.

The Authority's source of payment on the certificates will be from lease payments received from its lease with the City. This lease receivable has been recorded on the balance sheet of the related debt service fund. Unavailable revenue has been recorded in an equal amount in the fund financial statements because this lease revenue, although measurable, is not considered available to finance expenditures of the fiscal year reported upon. Lease revenues are pledged toward payment of these bonds. The amount of anticipated future lease payments is equal to the amount of future principal and interest installments due on the debt.

Future debt requirements for the 2003 Refunding Certificates of Participation are as follows:

Year Ending						
June 30,	Principal		Interest		<u>Total</u>	
2017	\$	1,110,000	\$	140,450	\$	1,250,450
2018		1,155,000		89,375		1,244,375
2019		1,210,000	-	30,250		1,240,250
Totals	<u>\$</u>	3,475,000	\$	260,075	<u>\$</u>	3,735,075

# NOTES TO THE BASIC FINANCIAL STATEMENTS (CONTINUED)

June 30, 2016

#### 3. LONG-TERM LIABILITIES (CONTINUED):

#### B. Series 2006A Revenue Refunding Bonds:

On June 1, 2006, the Authority issued \$2,365,000 of Revenue Refunding Bonds, Series 2006A, that were to advance refund the outstanding amount of 1991 Lease Revenue Bonds issued on November 1, 1991. The bonds were issued to provide monies to enable the Authority to acquire the City of Costa Mesa Community Facilities District 91-1 (Plaza Tower Public Improvements). The \$2,365,000 Revenue Refunding Bonds consist of \$1,955,000 of serial bonds and \$410,000 of term bonds. The serial bonds mature from August 1, 2007 through August 1, 2019 in annual installments ranging from \$120,000 to \$190,000. The term bonds mature from August 1, 2020 through August 1, 2021 in annual installments ranging from \$200,000 to \$210,000. Interest is payable semi-annually on February 1 and August 1 of each year, commencing on February 1, 2007 at rates ranging from 3.85% to 5.10%.

There is a reserve requirement of \$224,755 on the 2006A Revenue Refunding Bonds. The Authority has \$224,755 on reserve with the fiscal agent at June 30, 2016. The principal balance outstanding at June 30, 2016 is \$1,125,000.

The bonds are secured by special tax levied with CFD 91-1 Plaza Tower Public Improvements. The special taxes are levied and collected for debt service on the bonds are required to be remitted to the fiscal agent for the bonds within 10 business days of receipt. The County remitted taxes on December 19, 2014 and April 24, 2015, and the City remitted payment 17 and 11 days later, respectively.

Future debt requirements for the Series 2006A Revenue Refunding Bonds are as follows:

Year Ending						
June 30,	Principal		Interest		Total	
2017	\$	165,000	\$	52,439	\$	217,439
2018		175,000		44,086		219,086
2019		185,000		35,130		220,130
2020		190,000		25,708		215,708
2021		200,000		15,810		215,810
2022		210,000		5,355		215,355
Totals	<u>\$</u>	1,125,000	\$	178,528	\$	1,303,528

# NOTES TO THE BASIC FINANCIAL STATEMENTS (CONTINUED)

June 30, 2016

#### 3. LONG-TERM LIABILITIES (CONTINUED):

#### C. 2007 Certificates of Participation:

On January 18, 2007, the Authority issued \$29,960,000 of 2007 Certificates of Participation. The certificates are to provide funding for the construction and equipping of certain improvements to the Civic Center complex particularly the expansion of the police facility. The certificates mature from October 1, 2007 through October 1, 2026 in annual installments ranging from \$745,000 to \$2,180,000. Interest is payable semi-annually on April 1 and October 1 of each year, commencing on April 1, 2007 at a rate ranging from 3.75% to 4.30%.

There is a reserve requirement of \$2,297,204 on the 2007 Certificates of Participation. The Authority has \$2,297,549 on reserve with the fiscal agent at June 30, 2016. The principal outstanding at June 30, 2016 is \$19,775,000.

The lease agreement requires the City to make lease payments to the Authority on each October 1 and April 1 preceding the debt service payment date, commencing April 1, 2007. Lease payments are paid by the City directly to the Trustee.

The Authority's source of payment on the certificates will be from lease payments received from its lease with the City. This lease receivable has been recorded on the balance sheet of the related debt service fund. Unavailable revenue has been recorded in an equal amount in the fund financial statements because this lease revenue, although measurable, is not considered available to finance expenditures of the fiscal year reported upon. Lease revenues are pledged toward payment of these bonds. The amount of anticipated future lease payments is equal to the amount of future principal and interest installments due on the debt.

Future debt requirements for the 2007 Certificates of Participation are as follows:

Year Ending						
June 30,	<u>Principal</u>		Interest		Total	
2017	\$	1,480,000	\$	787,604	\$	2,267,604
2018		1,530,000		727,404		2,257,404
2019		1,590,000		665,004		2,255,004
2020		1,640,000		600,404		2,240,404
2021		1,710,000		533,404		2,243,404
2022		1,775,000		462,594		2,237,594
2023		1,850,000		387,829		2,237,829
2024		1,925,000		309,248		2,234,248
2025		2,005,000		226,216		2,231,216
2026		2,090,000		138,675		2,228,675
2027		2,180,000		46,870		2,226,870
Totals	\$	19,775,000	\$	4,885,252	\$	24,660,252

# NOTES TO THE BASIC FINANCIAL STATEMENTS (CONTINUED)

June 30, 2016

### 4. SUBSEQUENT EVENTS:

In preparing these financial statements, the Authority has evaluated events and transactions for potential recognition or disclosure through November 30, 2016, the date the financial statements were available to be issued.