Capistrano Bay Community Services District

Basic Financial Statements and Independent Auditor's Report

For the fiscal year ended June 30, 2015

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**Financial Section** 



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To the Board of Directors Capistrano Bay Community Services District Capistrano Beach, California

## **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the major fund and the aggregate remaining fund information of the Capistrano Bay Community Services District, California (the District), as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and the State Controller's *Minimum Audit Requirements for California Special Districts*. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the major fund and the remaining aggregate fund information of the District as of June 30, 2015, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America as well as accounting systems prescribed by the State Controller's Office and state regulations governing special districts.

## **Other Matters**

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the budgetary comparison information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 26, 2016, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Logers Underson Malorly & Scott, LLP

San Bernardino, California January 26, 2016

The following Management's Discussion and Analysis (MD&A) of activities and financial performance of the Capistrano Bay Community Services District (District) provides an introduction to the financial statements of the District for the fiscal year ended June 30, 2015. We encourage readers to consider the information presented here in conjunction with the basic financial statements and related notes, which follow this section.

## Financial Highlights

- The District's net position increased 6.33% or \$187,895 to \$3,156,685 in 2015 as a result of this year's operations.
- During the year, the District's property tax revenues increased by 4.51% or \$33,782 in 2015.
- Total revenues from all sources increased by 4.38% or \$46,326 to \$1,103,371 in 2015 primarily due to an increase in development impact fees and property taxes.
- Total expenses decreased by 2.23% or \$20,888 to \$915,476 in 2015 primarily due to a decrease in maintenance and repairs.

## **Using This Financial Report**

This annual report consists of a series of financial statements. The Statement of Net Position and the Statement of Activities provide information about the activities and performance of the District using accounting methods similar to those used by private sector companies. The Statement of Net Position includes all of the District's investments in resources (assets) and the obligations to creditors (liabilities). It also provides the basis for computing a rate of return, evaluating the capital structure of the District and assessing the liquidity and financial flexibility of the District. All of the current year's revenue and expenses are accounted for in the Statement of Activities. This statement measures the success of the District's operations over the past year and can be used to determine the District's profitability and credit worthiness.

## **Government-wide Financial Statements**

## Statement of Net Position and Statement of Activities

One of the most important questions asked about the District's finances is, "Is the District better off or worse off as a result of this year's activities?" The Statement of Net Position and the Statement of Activities report information about the District in a way that helps answer this question. These statements include all assets and liabilities using the *accrual basis of accounting*, which is similar to the accounting used by most private sector companies. All of the current year's revenues and expenses are taken into account regardless of when the cash is received or paid.

These two statements report the District's *net position* and changes in them. Think of the District's net position - the difference between assets and liabilities - as one way to measure the District's financial health, or *financial position*. Over time, *increases or decreases* in the District's net position are one indicator of whether its *financial health* is improving or deteriorating. You will need to consider other non-financial factors; however, such as changes in the District's property tax base to assess the *overall health* of the District.

## **Governmental Funds Financial Statements**

## Balance Sheet and Statement of Revenues, Expenditures and Changes in Fund Balance

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balance provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

## Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

## Government-wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the District, assets of the District exceeded liabilities by \$3,156,685 as of June 30, 2015.

	 2015	2014	% change	\$ change
Assets: Current and other Capital, net	\$ 1,288,769 1,920,526	\$ 1,050,616 2,014,437	22.67% -4.66%	\$238,153 (93,911)
Total assets	 3,209,295	 3,065,053		
Liabilities:				
Current	50,264	95,041	-47.11%	(44,777)
Due in more than one year	 2,346	 1,222	91.98%	1,124
Total liabilities	 52,610	 96,263		
Net position:				
Net investment in capital assets	1,920,526	2,014,437	-4.66%	(93,911)
Unrestricted	 1,236,159	 954,353	29.53%	281,806
Total net position	\$ 3,156,685	\$ 2,968,790	6.33%	187,895

A portion of the District's net position 60.81% or \$1,920,526 as of June 30, 2015, reflects its investment in capital assets (net of accumulated depreciation), less any related debt used to acquire those assets that is still outstanding. The District uses these capital assets to operate the District; consequently, these assets are *not* available for future spending. At the end of fiscal year 2015, the District showed a positive balance in its unrestricted net position of \$1,236,159 that may be utilized in future years.

	2015	2014	% change	\$ change
Expenses	\$ 915,476	\$ 936,364		
Total expenses	915,476	936,364	-2.23%	(20,888)
Program revenues Charges for services	320,171	308,158	3.90%	12,013
Net program expense	595,305	628,206	-5.24%	(32,901)
General revenues: Property taxes Other	782,548 652	748,766	4.51% 438.84%	33,782 531
Total general revenues	783,200	748,887	4.58%	34,313
Change in net position	187,895	120,681	55.70%	67,214
Net position, beginning of year	2,968,790	2,848,109		
Net position, end of year	\$ 3,156,685	\$ 2,968,790		

The statement of activities shows how the government's net position changed during the fiscal year. In the case of the District, net position increased by \$187,895 for the fiscal year ended June 30, 2015.

## **Governmental Funds Financial Analysis**

The focus of the District's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the District's financing requirements. In particular, the *unreserved fund balance* may serve as a useful measure of the government's net resources for spending at the end of the fiscal year.

As of June 30, 2015, the District's Public Safety Fund reported a fund balance of \$1,239,287. This amount is constituted by the District's *nonspendable* portion of \$432, *assigned* portion of \$829,064 and *unassigned* portion of \$409,791.

## **Capital Asset Administration**

Changes in capital assets for fiscal year 2015 were as follows:

	 2015	 2014	% change	 \$ change
Depreciable assts Accumulated depreciation	\$ 2,792,860 (872,334)	\$ 2,785,168 (770,731)	0.28% 13.18%	\$ 7,692 (101,603)
Total capital assets, net	\$ 1,920,526	\$ 2,014,437	-4.66%	(93,911)

At the end of fiscal year 2015, the District's investment in capital assets amounted to \$1,920,526 (net of accumulated depreciation). This investment in capital assets is primarily compromised of basic infrastructure assets. The District's investment in capital assets is more fully analyzed in Note 3 to the basic financial statements.

## Long-term Liabilities Administration

Changes in long-term liabilities for fiscal year 2015 were as follows:

	 2015	 2014	% change	\$ (	change
Compensated absences Less current portion	\$ 3,128 (782)	\$ 1,627 (405)	92.26% 93.09%	\$	1,501 (377)
Total long-term liabilities	\$ 2,346	\$ 1,222	91.98%		1,124

At the end of fiscal year 2015, the District's had \$3,128 in compensated absences of which \$2,346 is designated as long-term. The District's long-term liabilities are in capital assets is more fully analyzed in Note 4 to the basic financial statements.

## **Conditions Affecting Current Financial Position**

Management is unaware of any conditions, which could have a significant impact on the District's current financial position, net position or operating results in terms of past, present and future.

## **Requests for Information**

This financial report is designed to provide the District's funding sources, customers, stakeholders and other interested parties with an overview of the District's financial operations and financial condition. Should the reader have questions regarding the information included in this report or wish to request additional financial information, please contact the District's General Manager at 35000 Beach Road, Capistrano Beach, CA 92624.

**Basic Financial Statements** 

# Capistrano Bay Community Services District Statement of Net Position June 30, 2015

	Governmental Activities
Assets Cash and cash equivalents Intergovernmental receivables Prepaid expenses	\$    1,274,645 13,692 432
Capital assets being depreciated, net	1,920,526
Total assets	3,209,295
Liabilities Accounts payable and accrued liabilities Other current liabilities Noncurrent liabilities: Due within one year Due in more than one year Total liabilities	44,440 5,042 782 2,346 52,610
Net position Net investment in capital assets Unrestricted	1,920,526 1,236,159
Total net position	\$ 3,156,685

## Capistrano Bay Community Services District Statement of Activities For the year ended June 30, 2015

Governmental activities	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Net Governmental Activities
Public safety Roads Street lighting	\$ 790,863 114,702 9,911	\$ 320,171 - -	\$ - - -	\$ - - -	\$ (470,692) (114,702) (9,911)
Total governmental activities	\$ 915,476	\$ 320,171	<u>\$-</u>	<u>\$-</u>	(595,305)
	General revenu Property taxe Other				782,548 652
	Total general re	evenues			783,200
	Change in net p	position			187,895
	Net position, be	ginning of year			2,968,790
	Net position, en	d of year			\$ 3,156,685

The accompanying notes are an integral part of these financial statements.

# Capistrano Bay Community Services District Balance Sheet – Governmental Funds June 30, 2015

	Non-major Funds							
		Public Safety Fund		Roads Fund	Lię	treet ghting Fund		Total vernmental Funds
Assets								
Cash and investments	\$	1,274,645	\$	-	\$	-	\$	1,274,645
Accounts receivable, net: Property taxes		13,692		_		_		13,692
Prepaid expenses		432		_		-		432
Total assets	\$	1,288,769	\$	-	\$	-	\$	1,288,769
Liabilities and fund balances Liabilities: Accounts payable and accrued liabilities	\$	49,482	\$	_	\$	-	\$	49,482
Total liabilities		49,482		-				49,482
Fund balance:								
Nonspendable		432		-		-		432
Assigned		829,064		-		-		829,064
Unassigned		409,791		-		-		409,791
Total fund balance		1,239,287						1,239,287
Total liabilities and fund balance	\$	1,288,769	\$		\$	-	\$	1,288,769

## Capistrano Bay Community Services District Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position June 30, 2015

Fund balance of governmental fund	\$ 1,239,287
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	1,920,526
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in funds.	
Compensated absences payable	 (3,128)
Net position of governmental activities	\$ 3,156,685

## Capistrano Bay Community Services District Statement of Revenues, Expenditures and Changes in Fund Balances For the year ended June 30, 2015

Devenue	Public Safety Fund	Non-maj Roads Fund	or Funds Street Lighting Fund	Total Governmental Funds
Revenues Property taxes	\$ 782,548	\$-	\$-	\$ 782,548
User fees	\$ 782,548 226,303	φ - -	φ -	\$ 782,548 226,303
Parking fees	38,105		_	38,105
Trash collection	4,860	-	_	4,860
Investment earnings	652	-	-	652
Other	50,903	-	-	50,903
Total revenues	1,103,371			1,103,371
Total revenues	1,103,371			1,105,571
Expenditures				
Salaries and wages	123,300	8,095	2,024	133,419
Employee benefits	27,701	1,797	449	29,947
Security	389,593	-	-	389,593
Facilities	156,666	7,668	7,438	171,772
Material and services	59,174	-	-	59,174
Parking expense to OCTA	36,159			36,159
Total expenditures	792,593	17,560	9,911	820,064
Excess of revenues over				
(under) expenditures	310,778	(17,560)	(9,911)	283,307
Other financing sources (uses)				
Transfers in	-	17,560	9,911	27,471
Transfers out	(27,471)	-	-	(27,471)
Total other financing				
sources (uses)	(27,471)	17,560	9,911	-
Net change in fund balances	283,307	-	-	283,307
Fund balances, beginning of year	955,980			955,980
Fund balances, end of year	\$ 1,239,287	\$-	<u>\$-</u>	\$ 1,239,287

## Capistrano Bay Community Services District Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the year ended June 30, 2015

Net change in fund balance - total governmental fund	\$ 283,307
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense, or are allocated to the appropriate functional expense when the cost is below the capitalization threshold. This activity is reconciled as follows:	
Cost of assets capitalized, less net book value of disposals Depreciation expense	7,692 (101,603)
Compensated absences expenses reported in the statements of activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds.	 (1,501)
Change in net position of governmental activities	\$ 187,895

## (1) Reporting entity and summary of significant accounting policies

## A. Organization and operations of the reporting entity

Capistrano Bay Community Services District (District) is located in Capistrano Beach, California and was formed December 8, 1959, under the provisions of the Community Services District Law, Section 61000-61934 of the Government Code for the purpose of furnishing street lighting, road maintenance, solid waste disposal and security services for residents of the District. The District is governed by a Board of Directors consisting of five members elected at large. The Board employs and is assisted by a General Manager, Secretary/Clerk of the Board, and such other personnel as are required to operate the District.

General administration and management of the District is under the direction of a duly elected Board of Directors consisting of five members. The members of the Board of Directors as of June 30, 2015 were as follows:

Ambrose Masto - President Mike Haack - Vice President Kurtis Breeding - Director Stephen Muller - Director Carter Clark - Director

## B. Basis of accounting and measurement focus

The basic financial statements of the District are composed of the following:

- Government-wide financial statements
- Fund financial statements
- Notes to the basic financial statements

Financial reporting is based upon all pronouncements of the Governmental Accounting Standards Board (GASB).

## Government-wide Financial Statements

These statements are presented on an *economic resources* measurement focus and the accrual basis of accounting. Accordingly, all of the District's assets and liabilities, including capital assets, are included in the accompanying Statement of Net Position. The Statement of Activities presents changes in net position. Under the accrual basis of accounting, revenues are recognized in the period in which the liability is incurred. The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. The types of transactions reported as program revenues for the District are to be reported in three categories, if applicable: 1) charges for services, 2) operating grants and contributions, and, 3) capital grants and contributions. Charges for services include revenues from customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function. Grant and contributions include revenues restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as general revenues.

## (1) Reporting entity and summary of significant accounting policies, continued

## B. Basis of accounting and measurement focus, continued

These statements include a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balances for all major governmental funds. Incorporated into these statements is a schedule to reconcile and explain the differences in net position as presented in these statements to the net position presented in the Government-wide Financial Statements. The District has presented its General Fund, as its major fund, in this statement to meet the qualifications of GASB Statement No. 34.

Governmental funds are accounted for on a spending or *current financial resources* measurement focus and the modified accrual basis of accounting. Accordingly, only current assets and liabilities are included on the Balance Sheet. The Statement of Revenues, Expenditures and Changes in Fund Balances present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net equity. Under modified accrual basis of accounting, revenues are recognized in the accounting period in which they become measurable and available to finance expenditures of the current period. Accordingly, revenues are recorded when received in cash, except that revenues subject to accrual (generally 60-days after year-end) are recognized when due. The primary sources susceptible to accrual for the District are property tax, interest earnings, investment revenue and operating and capital grant revenues. Expenditures are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred. However, exceptions to this rule include principal and interest on debt, which are recognized when due. The District reports the following major governmental fund:

**Public Safety** - This fund is used to account for the revenues received from property taxes and other general revenues as well as the expenditures for the public safety needs of the District.

The District also reports the following governmental funds:

Road - This fund is used to account for road maintenance and operations expenditures.

**Street Lighting** - This fund is used to account for street lighting maintenance and operations expenditures.

## C. Assets, liabilities and equity

#### 1. Use of estimates

The preparation of the basic financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements and the reported changes in net position during the reporting period. Actual results could differ from those estimates.

## 2. Cash and investments

Substantially all of the District's cash is invested in interest bearing accounts. The District considers all highly liquid investments with a maturity of three months to be cash equivalents.

## (1) Reporting entity and summary of significant accounting policies, continued

## C. Assets, liabilities and equity, continued

## 3. Investments and investment policy

The District has adopted an investment policy. Investments are to be made in the following areas:

- Local Agency Investment Fund (LAIF)
- Passbook savings accounts

Changes in fair value that occur during a fiscal year are recognized as unrealized gains or losses and reported for that fiscal year. Investment income comprises interest earnings, changes in fair value, and any gains or losses realized upon the liquidation or sale of investments.

## Investment in State Investment Pool

The District is a voluntary participant in the Local Agency Investment Fund (LAIF) that is regulated by the California Government Code under the oversight of the Treasurer of the State of California. The fair value of the District's investment in this pool is reported in the accompanying financial statements at amounts based upon the District's pro-rata share of the fair value provided by LAIF for the entire LAIF portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by LAIF, which are recorded on an amortized cost basis.

## 4. Prepaid expenses

Certain payments to vendors reflect costs or deposits applicable to future accounting periods and are recorded as prepaid items in the basic financial statements.

## 5. Capital assets

Capital assets acquired and/or constructed are capitalized at historical cost. District policy has set the capitalization threshold for reporting capital assets at \$500. Donated assets are recorded at estimated fair market value at the date of donation. Upon retirement or other disposition of capital assets, the cost and related accumulated depreciation are removed from the respective balances and any gains or losses are recognized. Depreciation is recorded on a straight-line basis over the estimated useful lives of the assets as follows:

Structures	40 years
Infrastructure (roads and drainage systems)	30 years
Entryway	25 years
Security equipment	5 to 12 years
Maintenance equipment	3 to 15 years
Administrative (office equipment)	3 to 10 years

## 6. Compensated absences

The District's personnel policies provide for paid vacation and sick leave (employee benefits) to its full-time employees and is granted each year on January 1st. Liabilities for vacation leave are recorded when granted. Full cash payment is paid each year for unused vacation at the employee's anniversary date or upon termination. Accrued sick leave is not available upon retirement or termination.

## (1) Reporting entity and summary of significant accounting policies, continued

## C. Assets, liabilities and equity, continued

## 7. Property taxes and special assessments

Property tax in California is levied in accordance with Article 13A of the State Constitution at one percent (1%) of countywide assessed valuations. Secured property taxes are levied on July 1 and become delinquent on December 10 and April 10, for the first and second installments, respectively. Unsecured personal property taxes are collected in one installment and become delinquent August 31.

Property taxes and special assessments are allocated on the County of Orange's annual tax bills to property owners who receive service by the District. The County of Orange's Tax Collector's Office collects the property taxes and special assessment payments from the property owners and transfers the collections to the District's bank account.

## 8. Budgetary policies

Prior to June 30th each fiscal year, the District adopts an annual appropriated budget for planning, control, and evaluation purposes. The budget includes proposed expenditures and the means of financing them. Budgetary control and evaluation are affected by comparisons of actual revenues and expenses with planned revenues and expenses for the period. The Board approves total budgeted appropriations and any amendments to the appropriations throughout the year. Actual expenses may not exceed budgeted appropriations, except by 2/3 vote of the Board. Formal budgetary integration is employed as a management control device during the year. Encumbrance accounting is not used to account for commitments related to unperformed contracts for construction and services.

## 9. Net position

The financial statements utilize a net position presentation. Net position is categorized as follows:

- Net investment in capital assets This component of net position consists of capital assets, net of accumulated depreciation and reduced by any outstanding debt against the acquisition, construction or improvement of those assets.
- **Restricted net position** This component of net position consists of constraints placed on net position use through external constraints imposed by creditors, grantors, contributors, or laws or regulations of other governments or constraints imposed by law through constitutional provisions or enabling legislation.
- **Unrestricted net position** This component of net position consists of net position that do not meet the definition of *restricted* or *net investment in capital assets.*

## 10. Fund equity

The financial statements, governmental funds report fund balance as nonspendable, restricted, committed, assigned or unassigned based primarily on the extent to which the District is bound to honor constraints on how specific amounts can be spent.

• **Nonspendable fund balance** - amounts that cannot be spent because they are either (a) not spendable in form or (b) legally or contractually required to be maintained intact.

## (1) Reporting entity and summary of significant accounting policies, continued

#### C. Assets, liabilities and equity, continued

- **Restricted fund balance** Amounts with constraints placed on their use that are either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions enabling legislation.
- **Committed fund balance** Amounts that can only be used for specific purposes determined by formal action of the District's highest level of decision-making authority (the Board of Directors) and that remain binding unless removed in the same manner. The underlying action that imposed the limitation needs to occur no later than the close of the reporting period.
- Assigned fund balance Amounts that are constrained by the District's intent to be used for specific purposes. The intent can be established at either the highest level of decision-making, or by a body or an official designated for that purpose. This is also the classification for residual funds in the District's special revenue funds.
- **Unassigned fund balance** The residual classification for the District's operating fund that includes amounts not contained in the other classifications. In other funds, the unassigned classification is used only if expenditures incurred for specific purposes exceed the amounts restricted, committed, or assigned to those purposes.

The Board of Directors established, modifies or rescinds fund balance commitments and assignments by passage of an ordinance or resolution. This is done through adoption of the budget and subsequent budget amendments that occur throughout the year.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, followed by the unrestricted, committed, assigned and unassigned resources as they are needed.

## Fund balance policy

The District believes that sound financial management principles require that sufficient funds be retained by the District to provide a stable financial base at all times. To retain this stable financial base, the District needs to maintain an unrestricted fund balance in its funds sufficient to fund cash flows of the District and to provide financial reserves for unanticipated expenditures and/or revenue shortfalls of an emergency nature. Committed, assigned and unassigned fund balances are considered unrestricted.

The purpose of the District's fund balance policy is to maintain a prudent level of financial resources to protect against reducing service levels or raising taxes and fees because of temporary revenue shortfalls or unpredicted one-time expenditures.

## (2) Cash and investments

Cash and investments are presented in the financial statements as of June 30 as follows:

Statement of net position	
Cash	\$ 1,274,645
Total cash and investments	\$ 1,274,645

## (2) Cash and investments, continued

Cash and investments as of June 30, consisted of the following:

Statement of net position	
Bank deposits with financial institutions	\$ 1,060,559
Local Agency Investment Fund	 214,086
Total cash and investments	\$ 1,274,645

## Investment in State investment pool

The District is a voluntary participant in the Local Agency Investment Fund (LAIF), which is part of the Pooled Money Investment Account that is regulated by the California Government Code under the oversight of the Treasurer of the State of California, Director of Finance and State Controller. The District may invest up to \$50 million in the LAIF fund. Investments in LAIF are highly liquid, as deposits can be converted to cash within 24 hours without loss of interest. The balance available for withdrawal is based on the accounting records maintained by LAIF, which are recorded on an amortized cost basis. All investments with LAIF are secured by the full faith and credit of the State of California. Separate LAIF financial statements are available from the California State Treasurer's Office on the Internet at http://www.treasurer.ca.gov.

The District's investment in this pool is reported in the accompanying financial statements at cost which approximates fair value at amounts based upon the District's pro-rata share of the fair value provided by LAIF for the entire LAIF portfolio (in relation to the amortized cost of that portfolio). Included in LAIF's investment portfolio are certain derivative securities or similar products in the form of asset-backed securities totaling \$1,448 million, which represents 2.08% of the total LAIF portfolio of \$69.6 billion as of June 30, 2015. LAIF's (and the District's) exposure to risk (credit, market or legal) is not currently available.

## Credit risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The Local Agency investment fund is not rated by such an organization.

## Custodial credit risk

Custodial credit risk for *deposits* is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The California Government Code and the District's investment policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits, other than the following provision for deposits: The California Government Code requires that a financial institution secure deposits made by state or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law (unless so waived by the governmental unit). The market value of the pledged securities in the collateral pool must equal at least 110% of the total amount deposited by the public agencies. California law also allows financial institutions to secure District deposits. The District has deposits with various banks with various bank balances as of June 30, 2015, respectively. Of the bank balances, up to \$250,000 per bank for specific accounts are federally insured and any remaining balances are collateralized in accordance with the Code.

## (2) Cash and investments, continued

## Custodial credit risk, continued

The custodial credit risk for *investments* is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The Code and the District's investment policy contain legal and policy requirements that would limit the exposure to custodial credit risk for investments. With respect to investments, custodial credit risk generally applies only to direct investments in marketable securities. Custodial credit risk does not apply to a local government's indirect investment in securities through the use of mutual funds or government investment pools (such as LAIF).

#### Interest rate risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. The longer the maturity an investment has the greater its fair value has sensitivity to changes in market interest rates. The District's investment policy follows the Code as it relates to limits on investment maturities as a means of managing exposure to fair value losses arising from increasing interest rates. Currently, LAIF has a maturity of 12 months or less.

## (3) Capital assets

Changes in capital assets for the year were as follows:

Depreciable assets	Beginning balance Additions		Deletions	Ending balance	
Structures	\$ 136,775	\$-	\$-	\$ 136,775	
Security	27,075	722	-	27,797	
Maintenance	37,502	-	-	37,502	
Administrative	8,217	-	-	8,217	
Road system	1,017,475	-	-	1,017,475	
Storm drains	156,529	-	-	156,529	
Entryway	1,401,595	6,970		1,408,565	
Total depreciable assets	2,785,168	7,692		2,792,860	
Accumulated depreciation					
Structures	(79,269)	(3,753)	-	(83,022)	
Security	(24,761)	(328)	-	(25,089)	
Maintenance	(23,920)	(1,947)	-	(25,867)	
Administrative	(7,746)	(380)	-	(8,126)	
Road system	(371,139)	(33,915)	-	(405,054)	
Storm drains	(39,638)	(5,219)	-	(44,857)	
Entryway	(224,258)	(56,061)		(280,319)	
Total accumulated					
depreciation	(770,731)	(101,603)	-	(872,334)	
Total capital assets, net	\$ 2,014,437	\$ (93,911)	\$-	\$ 1,920,526	

## (3) Capital assets, continued

Depreciation expense was charged as follows:

Public safety Roads	\$ 4,461 97,142
Total	\$ 101,603

## (4) Compensated absences

Compensated absences comprise unpaid vacation leave which is accrued as earned. The District's liability for compensated absences is determined annually.

The changes to compensated absences balances at June 30, 2015 were as follows:

	ginning alance	Ac	ditions	D	eletions	inding alance	 rrent rtion
Compensated absences	\$ 1,627	\$	7,360	\$	(5,859)	\$ 3,128	\$ 782

## (5) Fund balances

Fund balances are presented in the following categories: nonspendable, restricted, committed, assigned, and unassigned (See Note 1.C.10 for a description of these categories). A detailed schedule of fund balances and their funding composition at June 30, 2015 is as follows:

Description	Amount
Nonspendable: Prepaid expenses	\$ 432
Assigned: Emergency reserve Operating reserve	250,000 579,064
Total assigned	829,064
Unassigned	409,791
Total fund balance	\$ 1,239,287

## (6) Risk management

The District is exposed to various risks of loss related to torts, theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. For its liability coverage, the District purchases insurance from private insurers. For workers compensation insurance, the District participates in a joint venture under a joint powers agreement (JPA) with the Special District Risk Management Authority (the Authority). The Authority is a risk-pooling, self-insurance authority created under the provisions of California Government Code Section 6500 et. sec.

## (6) Risk management, continued

The Authority is governed by a board consisting of a representative from a member agency. The board controls the operations of the Authority including selection of CEO and approval of operating budgets. The relationship between the District and the Authority is such that the Authority is not a component unit of the District for financial reporting purposes.

The purpose of the Authority is to arrange and administer programs of insurance for the pooling of selfinsured losses and to purchase excess insurance coverage. Copies of the Authority's annual financial report may be obtained from their office at 1112 "I" Street, Suite 300, Sacramento, CA 95814. Copies are also available on the Member Plus Portal and mailed to members each year. At June 30, 2015, the District's participation in the self-insurance programs of the Authority was as follows:

 Workers' compensation coverage and employer's liability up to statutory limits per occurrence for workers' compensation and \$10 million for employer's liability coverage, subject to the terms, conditions and exclusions as provided in the Memorandum of Coverage.

The Districts liability coverage, purchased from private insurers, is a follows:

- Commercial liability coverage with limits up to \$1,000,000 per occurrence with no deductibles. In addition, the District has purchased an umbrella liability policy with coverage up to \$50,000,000 per occurrence.
- Directors and officers coverage up to \$1,000,000 for personal injury and \$2,000,000 for general aggregate with a \$1,000 deductible.
- Automobile liability coverage with limits of \$1,000,000 with no deductible.
- Employee dishonesty coverage up to \$1,300,000 per loss includes public employee dishonesty, forgery or alteration and theft with a \$10,000 deductible.
- Property loss coverage of \$598,900 per occurrence with a \$1,000 deductible.

Settled claims have not exceeded any of the coverage amounts in any of the last three fiscal years and there were no reductions in the District's insurance coverage during the years ending June 30, 2015, 2014 and 2013. Liabilities are recorded when it is probable that a loss has been incurred and the amount of the loss can be reasonably estimated net of the respective insurance coverage. Liabilities include an amount for claims that have been incurred but not reported (IBNR). There were no IBNR claims payable as of June 30, 2015, 2014 and 2013.

## (7) Governmental Accounting Standards Board Statements Issued, not yet effective

## Governmental Accounting Standards Board Statement No. 72

In February 2015, the GASB issued Statement No. 72 - *Fair Value Measurement and Application,* effective for the fiscal years beginning after June 15, 2015. This Statement provides guidance for applying fair value to certain investments and disclosures related to all fair value measurements.

## (7) Governmental Accounting Standards Board Statements Issued, not yet effective, continued

Governmental Accounting Standards Board Statement No.73

The GASB issued Statement No. 73, Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68. The objective of this Statement is to improve the usefulness of information about pensions included in the general purpose external financial reports of state and local governments for making decisions and assessing accountability.

The provisions in Statement 73 are effective for fiscal years beginning after June 15, 2015—except those provisions that address employers and governmental nonemployer contributing entities for pensions that are not within the scope of Statement 68, which are effective for fiscal years beginning after June 15, 2016. The impact of the implementation of this Statement on the District's financial statements has not been assessed as this time.

Governmental Accounting Standards Board Statement No.74

The GASB issued Statement No. 74, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans.* This Statement is intended to improve the usefulness of information about postemployment benefits other than pensions (other postemployment benefits or OPEB) included in the general purpose external financial reports of state and local governmental OPEB plans for making decisions and assessing accountability.

The provisions in Statement 74 are effective for fiscal years beginning after June 15, 2016. The impact of the implementation of this Statement on the District's financial statements has not been assessed at this time.

Governmental Accounting Standards Board Statement No.75

The GASB issued Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions.* This Statement is intended to improve accounting and financial reporting by state and local governments for postemployment benefits other than pension (other postemployment benefits or OPEB).

The provisions in Statement 75 are effective for fiscal years beginning after June 15, 2017. The impact of the implementation of this Statement on the District's financial statements has not been assessed at this time.

Governmental Accounting Standards Board Statement No.76

The GASB issued Statement No. 76, *The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments.* This Statement is intended to identify – in context of the current governmental financial reporting environment – the hierarchy of generally accepted accounting principles (GAAP).

The provisions in Statement 76 are effective for reporting periods beginning after June 15, 2015. The impact of the implementation of this Statement on the District's financial statements has not been assessed as this time.

## (7) Governmental Accounting Standards Board Statements Issued, not yet effective, continued

Governmental Accounting Standards Board Statement No.77

The GASB issued Statement No. 77, *Tax Abatement Disclosures*. This Statement is intended to assist users of state and local financial statements in assessing, 1) whether a government's current-year revenues were sufficient to pay for current-year services (known as inter-period equity), 2) whether a government complied with finance-related legal and contractual obligations, 3) where a government's financial resources come from and how it used them, and 4) a government's financial position and economic condition and how they have changed over time.

The requirements of Statement No. 77 are effective for reporting periods beginning after December 15, 2015. Earlier application is encouraged. The impact of the implementation of this Statement on the District's financial statements has not been assessed at this time.

## (8) Commitments and contingencies

## **Operating Lease**

The District leases space within the railroad right of way from the Orange County Transportation Authority for the purpose of providing parking space for District residents. Costs associated with the lease are born by District residents which pay a yearly fee for each parking space. The lease commenced on January 1, 1998, and continues on a month-to-month basis which may be terminated by either party upon one year's notice. Provisions of the lease call for annual rent payments of \$15,100 for the first year, increasing by \$2,000 per year for the next seven years. Thereafter, terms of the lease call for annual lease payment adjustments based on the Consumer Price Index. As of June 30, 2015, the rent expense was \$36,159.

The following is a schedule of future minimum lease payments due under the non-cancelable operating lease at June 30:

Fiscal year	A	Amount			
2015	\$	36,159			

## Litigation

In the ordinary course of operations, the District is subject to claims and litigation from outside parties. After consultation with legal counsel, the District believes the ultimate outcome of such matters, if any, will not materially affect its financial condition.

## (9) Expenditures in excess of budget

At June 30, expenditures exceeding the budget in individual funds are as follows:

Fund	Expenditures	Budgeted		Budgeted		E	Excess
Public Safety:							
Security	\$ 389,593	\$	387,397	\$	2,196		
Facilities	171,772		153,165		18,607		

## (10) Subsequent event

Events occurring after June 30, 2015 have been evaluated for possible adjustment to the financial statements or disclosure as of January 26, 2016, which is the date the financial statements were available to be issued.

## Required Supplementary Information Capistrano Bay Community Services District Budgetary Comparison Schedule – All Funds Combined For the year ended June 30, 2015

	Budgete	d amounts	Actual	Variance with	
	Original	Final	amounts	final budget	
Revenues Property taxes Charges for services Parking fees Trash collection	\$ 748,360 226,000 38,200 4,420	\$ 748,360 226,000 38,200 4,420	\$ 782,548 226,303 38,105 4,860	\$ 34,188 303 (95) 440	
Investment earnings Other	- 22,475	- 22,475	652 50,903	652 28,428	
	,o	,o			
Total revenues	1,039,455	1,039,455	1,103,371	63,916	
Expenditures					
Salaries and wages	156,195	156,195	133,419	22,776	
Employee benefits	36,938	36,938	29,947	6,991	
Security	387,397	387,397	389,593	(2,196)	
Facilities	153,165	153,165	171,772	(18,607)	
Material and services	183,330	183,330	59,174	124,156	
Parking expense to OCTA	37,800	37,800	36,159	1,641	
Total expenditures	954,825	954,825	820,064	134,761	
Net change in fund balance	84,630	84,630	283,307	198,677	
Fund balance, beginning of year	955,980	955,980	955,980		
Fund balance, end of year	\$ 1,040,610	\$ 1,040,610	\$ 1,239,287	\$ 198,677	

## Required Supplementary Information Capistrano Bay Community Services District Note to Budgetary Comparison Schedule – All Funds Combined For the year ended June 30, 2015

## Note 1 - Budgetary Information

The District adopts an annual budget prepared on the full accrual basis of accounting for its major fund. The Board approves total budgeted appropriations and any amendments to the appropriations throughout the year. Actual expenses may not exceed budgeted appropriations, except by 2/3 vote of the Board. Formal budgetary integration is employed as a management control device during the year.

Actual expenditures in the budgetary comparison schedule are accounted for on a spending or *current financial resources* measurement focus and the modified accrual basis of accounting. Accordingly, only current revenues and expenditures are included. The budgeted amounts are presented using the *accrual basis of accounting*, which is similar to the accounting used by most private sector companies. All of the current year's revenues and expenses are taken into account regardless of when the cash is received or paid.

Below is a reconciliation of the final budget amounts on the full accrual basis to the actual amounts on the full accrual basis at June 30, 2015.

	Budgeted amounts Final	Actual amounts	Adjustment	Accrual Basis Actual amounts	Variance with
Revenues					
Property taxes	\$ 748,360	\$ 782,548	\$-	\$ 782,548	\$ 34,188
Charges for services	226,000	226,303	-	226,303	303
Parking fees	38,200	38,105	-	38,105	(95)
Trash collection	4,420	4,860	-	4,860	440
Investment earnings	-	652	-	652	652
Other	22,475	50,903		50,903	28,428
Total revenues	1,039,455	1,103,371		1,103,371	63,916
Expenditures					
Salaries and wages	156,195	133,419	1,501	134,920	21,275
Employee benefits	36,938	29,947	-	29,947	6,991
Security	387,397	389,593	-	389,593	(2,196)
Facilities	153,165	171,772	93,911	265,683	(112,518)
Material and services	183,330	59,174	-	59,174	124,156
Parking expense to OCTA	37,800	36,159		36,159	1,641
Total expenditures	954,825	820,064	95,412	915,476	39,349
Net change in fund balance	\$ 84,630	\$ 283,307	\$ (95,412)	\$ 187,895	\$ 103,265

The reconciling adjustment is made up of the following:

Adjustments:

Aujustinents.	
Cost of assets capitalized, less net book value of disposals	\$ (7,692)
Depreciation expense	101,603
Change in compensated absences	1,501
	\$ 95,412

**Report on Internal Controls and Compliance** 



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California Society of Certified Public Accountants INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Directors Capistrano Bay Community Services District Capistrano Beach, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Capistrano Bay Community Services District, California (District), as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise District's basic financial statements, and have issued our report thereon dated January 26, 2016.

## Internal control over financial reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## Compliance and other matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## Purpose of this report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Logers Underson Malocly & Scott, LLP

San Bernardino, California January 26, 2016